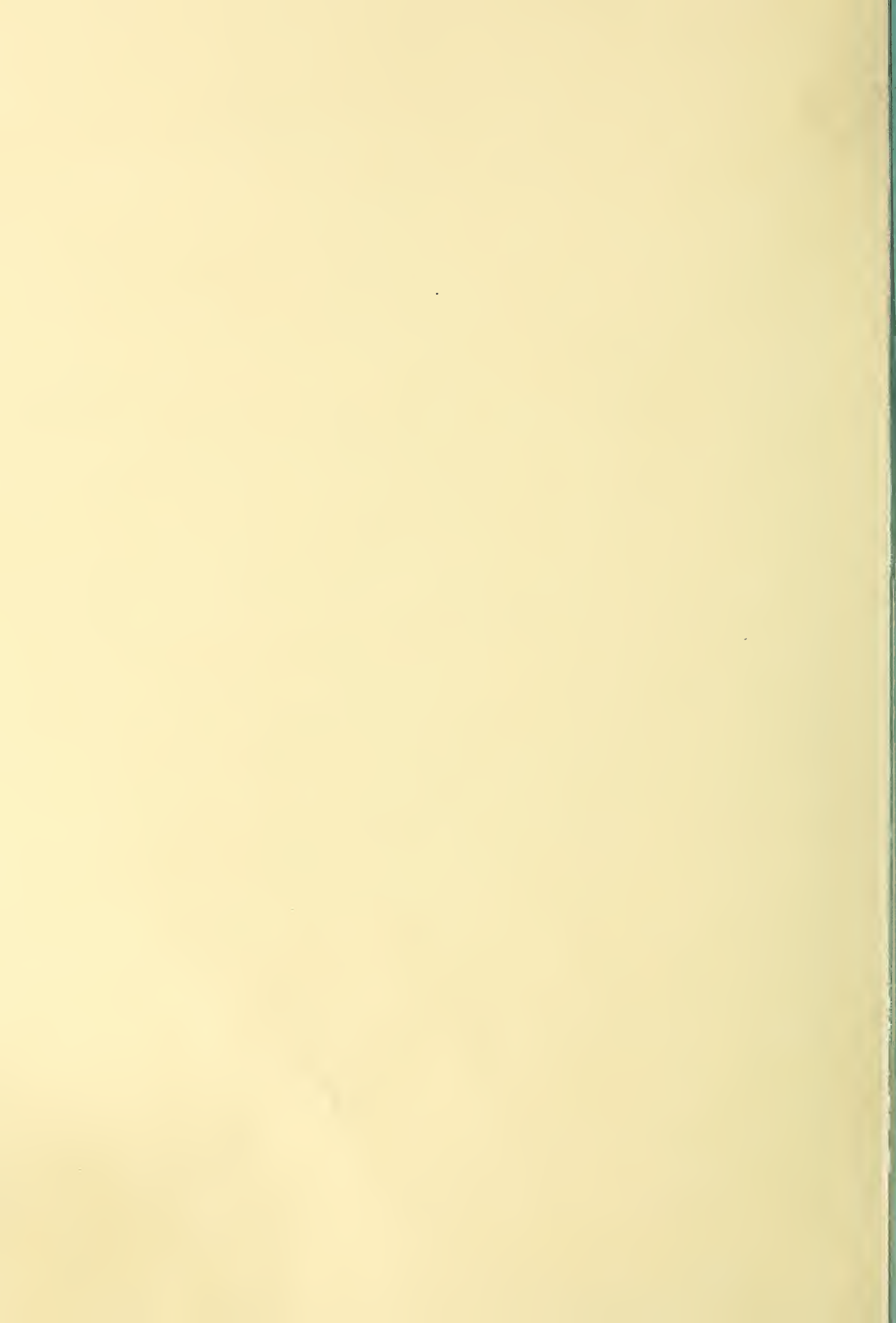


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**BUDGET ESTIMATES**  
**FOR THE**  
**UNITED STATES**  
**DEPARTMENT OF AGRICULTURE**  
**FOR THE FISCAL YEAR ENDING**  
**SEPTEMBER 30, 1979**

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**A SEPARATE FROM THE BUDGET OF**  
**THE UNITED STATES GOVERNMENT**  
**1979**





**BUDGET ESTIMATES**  
**FOR THE**  
**UNITED STATES**  
**DEPARTMENT OF AGRICULTURE**  
**FOR THE FISCAL YEAR ENDING**  
**SEPTEMBER 30, 1979**

A Separate from the Budget of the United States Government  
1979



U.S. GOVERNMENT PRINTING OFFICE  
WASHINGTON : 1978



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**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
<b>FUNDS APPROPRIATED TO THE PRESIDENT—Continued</b>				
<b>SUMMARY—Continued</b>				
<b>Trust funds:—Continued</b>				
155	BA	-9,368,676	-8,700,000	-9,200,000
	O			
Total trust funds.....	BA	- 743,578	2,400,000	3,100,000
	O	-1,162,261	-197,082	300,000
Total Funds Appropriated to the President.	BA	4,639,051	8,963,994	10,973,559
	O	2,486,877	4,915,569	5,088,670

**DEPARTMENT OF AGRICULTURE****DEPARTMENTAL ADMINISTRATION***Federal Funds***General and special funds:**

Departmental administration.....352	BA	14,809	14,299 C22 D744	16,700
	O	14,229	14,673	16,308

**Intragovernmental funds:**

Working capital fund.....352	O	2,112		
Miscellaneous consolidated working funds.....352	O	-15,891		

Total Federal funds	BA	14,809	15,065	16,700
Departmental Administration.	O	450	14,673	16,308

**OFFICE OF THE SECRETARY***Federal Funds***General and special funds:**

Office of the Secretary.....352	BA	2,337	2,496 D188 W145	4,473
	O	2,978	2,591 W145	4,380

**OFFICE OF THE INSPECTOR GENERAL***Federal Funds***General and special funds:**

Office of the Inspector General.....352	BA	27,750	28,412 D957 C388	32,186
	O	25,907	29,274	31,633

**OFFICE OF THE GENERAL COUNSEL***Federal Funds***General and special funds:**

Office of the General Counsel.....352	BA	9,321	9,450 D580	10,325
	O	8,901	9,851	10,146

See footnotes at end of table.

**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
<b>DEPARTMENT OF AGRICULTURE—Continued</b>				
<b>AGRICULTURAL RESEARCH SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Agricultural Research Service.....352	BA	281,909	324,859	323,588
			<sup>c</sup> 1,984	
			<sup>d</sup> 11,495	
Reappropriation.....	BA	1,000	2,000	
	O	286,630	341,779	317,375
Scientific activities overseas (special foreign currency program).....352	BA	7,500	5,750	7,500
	O	7,102	6,750	7,500
Total Federal funds Agricultural Research Service.	BA	290,409	346,088	331,088
	O	293,732	348,529	324,875
<i>Trust Funds</i>				
Miscellaneous contributed funds:	BA	847	975	976
Permanent, indefinite.....352	O	848	975	976
<b>COOPERATIVE STATE RESEARCH SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Cooperative State Research Service	BA	129,022	143,150	158,150
352	O	120,572	148,457	144,949
<i>Trust Funds</i>				
Miscellaneous contributed funds.....352	O		3	
<b>EXTENSION SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Extension Service.....352	BA	241,906	268,721	262,047
			<sup>d</sup> 341	
	O	238,974	265,730	263,111
<b>Intragovernmental funds:</b>				
Consolidated working fund.....352	O	1,193	2,517	
Total Federal funds Extension Service.	BA	241,906	269,062	262,047
	O	240,167	268,247	263,111
<b>NATIONAL AGRICULTURAL LIBRARY</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
National Agricultural Library.....352	BA	6,193	6,877	7,631
			<sup>d</sup> 236	
	O	6,309	7,189	7,721
Library facilities.....352	O	27	13	
Total Federal funds National Agricultural Library.	BA	6,193	7,113	7,631
	O	6,336	7,202	7,721
<b>STATISTICAL REPORTING SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Statistical Reporting Service.....352	BA	35,930	36,885	
			<sup>d</sup> 1,859	
	O	34,715	38,396	

See footnotes at end of table.



**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
<b>DEPARTMENT OF AGRICULTURE—Continued</b>				
<b>ECONOMIC RESEARCH SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Economic Research Service.....352	BA	27,994	29,205 <sup>1950</sup>	.....
			<sup>D1,627</sup>	
	O	27,358	30,832 <sup>1950</sup>	.....
<b>Intragovernmental funds:</b>				
Consolidated working fund .....151	O	5,592	2,000	.....
Total Federal funds Economic Research Service.	BA	27,994	31,782	.....
	O	32,950	33,782	.....
<b>ECONOMICS, STATISTICS, AND COOPERATIVES SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Salaries and expenses .....352	BA	5,647	6,376 <sup>C3</sup>	80,008
			<sup>D377</sup>	
	O	5,614	6,574	79,812
<i>Trust Funds</i>				
Miscellaneous contributed funds:	BA	51	110	110
Permanent, indefinite.....352	O	34	137	105
<b>WORLD FOOD AND AGRICULTURAL OUTLOOK AND SITUATION BOARD</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
World food and agricultural outlook and situation board.....352	BA	.....	950	1,009
	O	.....	903	959
<b>FOREIGN AGRICULTURAL SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Foreign Agricultural Service.....352	BA	39,950	45,517 <sup>D1,141</sup>	51,663
	O	36,460	46,902	51,292
Salaries and expenses (special foreign currency program).....352	O	455	500	500
Total Federal funds Foreign Agricultural Service.	BA	39,950	46,658	51,663
	O	36,915	47,402	51,792
<b>INTERNATIONAL DEVELOPMENT STAFF</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Salaries and expenses .....352	BA	.....	192	199
	O	.....	192	199
<i>Trust Funds</i>				
Miscellaneous contributed funds:	BA	97	213	213
Permanent, indefinite.....352	O	97	194	213

See footnotes at end of table.

**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
<b>DEPARTMENT OF AGRICULTURE—Continued</b>				
<b>FOREIGN ASSISTANCE PROGRAMS</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Expenses, Public Law 480, foreign assistance programs, Agriculture 151	BA	1,169,255	922,885	805,900
	O	850,230	1,068,147	1,068,680
Increase (–) or decrease in amount owed by the Public Law 480 account to the Commodity Credit Corporation .....351	O	319,025	–145,262	–262,780
Total Federal funds Foreign Assistance Programs.	BA	1,169,255	922,885	805,900
	O	1,169,255	922,885	805,900
<b>AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Salaries and expenses .....351	BA	157,280	161,653	227,816
			<sup>4</sup> 57,145	
			<sup>9</sup> 9,445	
	O	160,393	167,317	222,746
			<sup>4</sup> 55,875	<sup>4</sup> 1,270
Sugar Act program .....351	O	2		
Agricultural conservation program 302	BA	150,000	<sup>W</sup> 36,600	100,000
Contract authority .....351	BA	190,000	190,000	
Liquidation of contract authority....		(130,000)	(240,000)	(115,000)
	O	182,994	288,500	181,700
			<sup>W</sup> 36,600	
Water Bank Act program .....302	BA	10,000	10,000	10,000
	O	5,129	6,100	7,100
Cropland adjustment program .....351	O	19,702		
Emergency conservation measures 453	BA	10,000	10,000	10,000
	O	15,859	15,000	15,000
Dairy and beekeeper indemnity program .....351	BA	4,050	4,050	3,240
	O	3,883	4,050	3,240
Forestry incentives program .....302	BA	15,000	15,000	10,000
	O	12,701	15,658	15,661
Total Federal funds Agricultural Stabilization and Conservation Service.	BA	536,330	493,893	361,056
	O	400,663	589,100	446,717
<b>FEDERAL CROP INSURANCE CORPORATION</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Administrative and operating expenses .....351	BA	12,000	12,000	12,000
	O	12,066	12,000	12,000

See footnotes at end of table.

**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
<b>DEPARTMENT OF AGRICULTURE—Continued</b>				
<b>FEDERAL CROP INSURANCE CORPORATION</b>				
—Continued				
<i>Federal Funds—Continued</i>				
<b>Public enterprise funds:</b>				
Federal Crop Insurance Corporation fund.....351	BA	90,000	<sup>1</sup> 20,000	
			<sup>W</sup> 30,000	
	O	78,902	87,137	7,518
			<sup>W</sup> 22,826	<sup>W</sup> 7,174
Limitation on administrative and operating expenses.		(9,384)	(11,413)	(12,669)
			<sup>D</sup> (1,005)	
Total Federal funds Federal Crop Insurance Corporation.	BA	102,000	62,000	12,000
	O	90,968	121,963	26,692
<b>COMMODITY CREDIT CORPORATION</b>				
<b>SUPPORT AND RELATED ACTIVITIES</b>				
<i>Federal Funds</i>				
<b>Public enterprise funds:</b>				
Price support and related programs: Reimbursement for net realized losses.....351	BA	899,053	524,342	990,900
				<sup>J</sup> — 990,900
Authority to spend public debt receipts.			<sup>1</sup> 17,491	<sup>J</sup> 5,500,000
				<sup>J</sup> — 4,031,342
Permanent, indefinite.....	BA		1,529,240	4,031,342
	O	3,809,156	7,281,460	4,275,895
			<sup>1</sup> 17,491	
Limitation on administrative expenses.		(41,220)	(45,750)	(50,100)
			<sup>1</sup> (5,950)	
<b>SPECIAL ACTIVITIES</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
National Wool Act (special fund): Permanent, indefinite.....351	BA	47,275	10,428	33,552
	O	10,428	33,552	38,654
<b>Intragovernmental funds:</b>				
(Conservation loans).....302	O		50,000	—50,000
Increase or decrease (—) in amount owed to the Corporation by the Public Law 480 account.....351	O	—319,025	145,262	262,780
Total Federal funds, Special Activities.	BA	47,275	10,428	33,552
	O	—308,597	228,814	251,434
Total Federal funds Commodity Credit Corporation.	BA	946,328	2,081,501	5,533,552
	O	3,500,559	7,527,765	4,527,329
<b>RURAL ELECTRIFICATION ADMINISTRATION</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Salaries and expenses.....271	BA	22,299	22,567	24,833
			<sup>D</sup> 1,247	
	O	21,709	24,378	24,923
<b>FARMERS HOME ADMINISTRATION</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Rural development grant programs 451	BA	285,000	265,000	275,000
	O	122,488	296,554	260,182

See footnotes at end of table.



**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
<b>DEPARTMENT OF AGRICULTURE—Continued</b>				
<b>FARMERS HOME ADMINISTRATION—Continued</b>				
<i>Federal Funds—Continued</i>				
<b>General and special funds:—Continued</b>				
Salaries and expenses .....452	BA	177,311	186,847 ^5,260 ^11 ^9,613	209,891
	O	172,656	195,989 ^5,000	209,340 ^260
Rural community fire protection grants.....452	BA	3,500	3,500	.....
	O	3,866	4,000	809
Rural housing grant programs .....371	BA	16,500	16,500	54,500
	O	10,397	20,723	28,718
Very low income housing repair grants.....604	BA	5,000	5,000	24,000
	O	4,929	^4,000 4,900 ^4,000	23,211
<b>Public enterprise funds:</b>				
Self-help housing land development fund.....371	O	324	472	525
Rural housing insurance fund.....371	BA	175,429	344,402	320,192
Current, indefinite.....	BA	.....	.....	43,740
Permanent, indefinite.....	BA	188	726	344
Authority to spend public debt receipts.				^5,700
Authority to spend public debt receipts, Permanent, indefinite.	BA	330,163	385,155	23,529
	O	88,803	433,821	-127,796 ^5,700
Agricultural credit insurance fund 351	BA	141,189	164,735	143,565
	O	393,435	183,306	-388,210
Rural development insurance fund 452	BA	47,484	75,547	107,276
Authority to spend public debt receipts, Permanent, indefinite.	BA	411,977	213,894	214,260
	O	167,552	113,635	133,191
Community Services loan fund .....452	O	-1,244	-200	320
Total Federal funds Farmers Home Administration.	BA	1,593,741	1,680,190	1,421,997
	O	963,206	1,262,200	146,250
<b>SOIL CONSERVATION SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Conservation operations.....302	BA	223,144	229,060 ^13,600	252,459
	O	215,145	230,900	242,400
River basin surveys and investigations.....301	BA	15,362	15,506 ^966	16,487
	O	16,258	17,813	15,230
Watershed planning .....301	BA	11,651	11,847 ^740	5,759
	O	11,052	13,610	6,022
Watershed and flood prevention operations .....301	BA	160,039	156,482 ^2,832 ^30,000	152,522
	O	177,258	264,833 ^30,000	177,776

See footnotes at end of table.

**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
DEPARTMENT OF AGRICULTURE—Continued				
SOIL CONSERVATION SERVICE—Continued				
Federal Funds—Continued				
General and special funds—Continued				
Great plains conservation program	BA	21,639	21,704	8,023
302			<sup>0</sup> 369	
	O	20,781	21,313	21,185
Resource conservation and	BA	30,679	31,033	6,797
development.....302			<sup>0</sup> 946	
	O	31,130	35,803	13,444
Total Federal funds Soil	BA	462,514	515,095	442,047
Conservation Service.	O	471,624	614,272	476,057
Trust Funds				
Miscellaneous contributed funds:				
(Water resources): Permanent,	BA	1,187	937	937
indefinite.....301	O	957	1,448	1,225
(Conservation and land	BA	174	275	275
management): Permanent,	O	262	275	275
indefinite.....302				
Total, Miscellaneous	BA	1,361	1,212	1,212
contributed funds.	O	1,219	1,723	1,500
Total trust funds Soil	BA	1,361	1,212	1,212
Conservation Service.	O	1,219	1,723	1,500
ANIMAL AND PLANT HEALTH INSPECTION SERVICE				
Federal Funds				
General and special funds:				
Animal and Plant Health Inspection				
Service:				
(Agricultural research and	BA	181,662	199,623	220,213
services).....352			<sup>4</sup> 1,255	
	O	190,966	<sup>0</sup> 6,906	
			217,167	217,135
			<sup>4</sup> 1,255	
(Consumer and occupational	BA	140,861		
health and safety).....554	O	144,904		
Total, Animal and Plant Health	BA	322,523	207,784	220,213
Inspection Service.	O	335,870	218,422	217,135
Animal quarantine station:	BA		327	
Permanent, indefinite.....352	O		521	
Total Federal funds Animal and	BA	322,523	208,111	220,213
Plant Health Inspection	O	335,870	218,943	217,135
Service.				
Trust Funds				
Miscellaneous trust funds: Permanent,	BA	1,174	1,166	2,286
indefinite.....352	O	1,250	1,099	2,286

See footnotes at end of table.

**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
<b>DEPARTMENT OF AGRICULTURE—Continued</b>				
<b>FEDERAL GRAIN INSPECTION SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Salaries and expenses .....	352 BA	8,522	11,000 <sup>18,038</sup>	22,708
	O	3,041	<sup>11,488</sup> <sup>18,038</sup>	22,708
<b>Public enterprise funds:</b>				
Inspection and weighing services	BA	11,307	.....	.....
352	O	6,333	3,868	.....
Total Federal funds Federal Grain Inspection Service.	BA	19,829	19,526	22,708
	O	9,374	23,394	22,708
<b>AGRICULTURAL MARKETING SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Marketing services .....	352 BA	49,615	40,950 <sup>42,145</sup>	49,231
	O	50,829	<sup>43,293</sup> <sup>49,081</sup>	<sup>49,081</sup> <sup>49,081</sup>
			<sup>49,081</sup> <sup>49,081</sup>	<sup>49,081</sup> <sup>49,081</sup>
Payments to States and possessions	BA	1,600	1,600	.....
352	O	271	1,600	.....
Perishable Agricultural Commodities Act fund: Permanent, indefinite	BA	1,691	1,570	1,535
352	O	1,693	1,982	1,897
Total Federal funds Agricultural Marketing Service.	BA	52,906	48,265	45,101
	O	52,793	48,875	45,343
<i>Trust Funds</i>				
Miscellaneous trust funds .....	352 BA			<sup>7,428</sup>
Permanent, indefinite .....	BA	31,459	130	130
	O	32,629	130	130
				<sup>130</sup> <sup>130</sup>
Milk market orders assessment fund	O	-2,085	.....	.....
351				
Total trust funds Agricultural Marketing Service.	BA	31,459	130	7,558
	O	30,544	130	6,478
<b>FOOD SAFETY AND QUALITY SERVICE</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Salaries and expenses .....	554 BA	103,493	253,328 <sup>214,000</sup>	271,475
	O	84,424	266,139	268,426
Funds for strengthening markets, income, and supply (section 32):	BA	83,747	364,600	206,100
Permanent, indefinite .....	O	41,921	301,222	281,100
604				<sup>281,100</sup> <sup>281,100</sup>
Total Federal funds Food Safety and Quality Service.	BA	187,240	631,928	477,575
	O	126,345	567,361	534,226

See footnotes at end of table.

**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
<b>DEPARTMENT OF AGRICULTURE—Continued</b>				
<b>FOOD SAFETY AND QUALITY SERVICE—Con.</b>				
<i>Trust Funds</i>				
Expenses and refunds, inspection and grading of farm products:	BA	15,879	51,686	54,284
Permanent, indefinite.....352	O	11,348	51,686	54,284
<b>FOOD AND NUTRITION SERVICE</b>				
<i>Federal Funds</i>				
<i>General and special funds:</i>				
Food program administration.....604	BA		64,951	<sup>K</sup> 72,223
	O		<sup>D</sup> 3,317	
			71,187	71,148
Food stamp program.....604	BA	5,506,169	5,618,769	5,779,200
	O	5,398,795	<sup>F</sup> — 388 5,655,000	5,748,498
Special milk program.....604	BA	159,000	155,000	142,000
	O	157,034	155,000	<sup>J</sup> — 112,000 139,900
				<sup>J</sup> —95,100
Child nutrition programs.....604	BA	1,788,032	1,488,344	<sup>K</sup> 1,281,535
	O			<sup>J</sup> — 105,400
Appropriation, Permanent.....	BA	1,039,000	1,014,557	1,411,575
	O	2,635,039	2,639,280	2,713,112
				<sup>J</sup> —105,400
Special supplemental food programs (WIC).....604	BA	250,000	247,000	<sup>K</sup> 555,000
	O	245,356	360,000	525,800
Food donations program.....604	BA	27,109	31,400	12,800
	O	27,752	31,200	12,800
Elderly feeding program.....604	BA	22,000	30,000	
	O	21,476	30,000	216
Total Federal funds Food and Nutrition Service.	BA	8,791,310	8,652,950	9,036,933
	O	8,485,452	8,941,667	9,010,974
<b>FOREST SERVICE</b>				
<i>Federal Funds</i>				
<i>General and special funds:</i>				
Forest protection and utilization...302	BA	764,524	688,465	833,531
			<sup>A</sup> 204,000	
			<sup>D</sup> 25,882	
			<sup>W</sup> 1,836	
	O	724,843	719,262	748,295
			<sup>A</sup> 183,600	<sup>A</sup> 20,400
			<sup>W</sup> 1,650	<sup>W</sup> 186
Construction and land acquisition 302	BA	40,159	40,630	19,545
	O	26,399	<sup>D</sup> 463 64,389	22,795
Youth Conservation Corps.....302	BA	60,000	60,000	60,000
	O	48,058	71,613	56,000
Forest roads and trails.....302	BA	12,952	175,833	173,922
			<sup>D</sup> 11,391	
Contract authority.....	BA	— 39,828		
Liquidation of contract authority....		(208,104)	(78,781)	
	O	192,530	192,763	181,958
Forest roads.....302	BA	206,800	212,115	243,466
	O	9,121	91,020	178,350

See footnotes at end of table.

**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
DEPARTMENT OF AGRICULTURE—Continued				
FOREST SERVICE—Continued				
Federal Funds—Continued				
General and special funds:—Continued				
Assistance to States for tree improvement .....	BA	1,385	1,387 022	1,409
302	O	1,622	1,408	1,235
Other general appropriations .....	O	-5	285	.....
302				
Acquisition of lands for national forests, special acts .....	BA	160	165	160
302	O	103	140	155
Acquisition of lands to complete land exchanges .....	BA	54	38	242
302	O	67	38	242
Rangeland improvements .....	BA	700	5,200	6,374
302	O	700	4,700	6,800
Construction and operation of recreation facilities .....	BA	2,552	4,084	3,459
303	O	3,009	4,005	4,129
Timber salvage sales .....	BA	3,000	.....	.....
302	BA	130	.....	1,556
Permanent, indefinite .....	O	471	2,529	1,472
Rights of way .....	BA	.....	.....	100
302	O	.....	.....	100
Forest Service permanent appropriations: Permanent, indefinite .....	BA	52,900	115,662	124,654
302	O	42,786	102,812	106,237
Forest Service permanent appropriations: Permanent, indefinite .....	BA	50,366	225,572	241,552
852	O	50,366	225,572	241,552
Intragovernmental funds:				
Working capital fund .....	O	-9,377	231	-3,415
302				
Consolidated working fund .....	O	1,011	4,729	8,036
302				
Total Federal funds Forest Service.	BA	1,155,854	1,772,745	1,709,970
	O	1,091,704	1,670,746	1,574,527
Trust Funds				
Cooperative work: Permanent, indefinite 302	BA	131,247	94,500	105,002
	O	70,426	75,000	78,174
Highland scenic highway .....	BA	.....	1,500	.....
401	O	1,331	8,250	3,050
Total trust funds Forest Service	BA	131,247	96,000	105,002
	O	71,757	83,250	81,224
SUMMARY				
Federal funds:				
(As shown in detail above) .....	BA	16,193,397	18,061,079	21,069,364
	O	17,528,759	23,489,767	18,794,666
Deductions for offsetting receipts:				
Intrafund transactions .....	BA } -9,121	-91,020	-227,343	
302	O }			
Proprietary receipts from the public .....	BA } -2	.....	.....	
270	O }			
300	BA } -113,002	-314,372	-333,527	
	O }			
302	BA } -594,683	-445,178	-476,332	
	O }			

See footnotes at end of table.



**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
<b>DEPARTMENT OF AGRICULTURE—Continued</b>				
<b>SUMMARY—Continued</b>				
<b>Federal funds:—Continued</b>				
350	BA } O }	-10,951	-2,881	-5,894
450	BA } O }	1,862	-25	-25
550	BA } O }		-69	-69
600	BA } O }	-47	-319	-319
902	BA } O }	-68	-49	-49
Total Federal funds.....	BA O	15,467,385 16,802,747	17,207,166 22,635,854	20,025,806 17,751,108
<b>Trust funds:</b>				
(As shown in detail above).....	BA O	182,115 117,097	151,492 139,197	171,641 147,066
Deductions for offsetting receipts:				
Proprietary receipts from the public.....302	BA } O }	-131,247	-94,500	-105,002
352	BA } O }	-50,868	-55,492	-66,639
Total trust funds.....	BA O		1,500 -10,795	
Total Department of Agriculture	BA O	15,467,385 16,737,729	17,208,666 22,625,059	20,025,806 17,726,533

**DEPARTMENT OF COMMERCE****GENERAL ADMINISTRATION****Federal Funds**

<b>General and special funds:</b>				
Salaries and expenses.....376	BA	22,208	20,765	23,172
	O	20,194	22,496	23,149
White House conference on balanced national growth and economic development.....376	BA O		750 700	
Special foreign currency program.....376	BA O			500
		627	1,200	1,280
Participation in United States expositions.....376	O	178	310	
<b>Intragovernmental funds:</b>				
Working capital fund.....376	O	123		
Consolidated working fund.....376	O	-1,294	-616	
Total Federal funds General Administration.	BA O	22,208 19,828	23,015 24,090	23,672 24,479
<b>Trust Funds</b>				
Miscellaneous trust funds: Permanent, indefinite.....376	BA O	113 100	500 500	500 425

See footnotes at end of table.

**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
<b>OTHER INDEPENDENT AGENCIES—Continued</b>				
<b>COMMODITY FUTURES TRADING COMMISSION</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Commodity Futures Trading Commission.....376	BA	13,085	13,196 <sup>A</sup> 971 <sup>D</sup> 633	15,804
	O	13,489	13,741 <sup>A</sup> 921	15,747 <sup>A</sup> 50
<i>Summary</i>				
<b>Federal funds:</b>				
(As shown in detail above).....	BA	13,085	14,800	15,804
	O	13,489	14,662	15,797
Deductions for offsetting receipts:				
Proprietary receipts from the public.....370	BA } O }	-5	-5	-5
Total Commodity Futures Trading Commission.	BA	13,080	14,795	15,799
	O	13,484	14,657	15,792
<b>COMMUNITY SERVICES ADMINISTRATION</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Community services program:				
(Training and employment).....504	O	580		
(Social services).....506	BA	631,169	596,353 <sup>A</sup> 71,700 <sup>D</sup>	538,000
	O	528,943	613,216	558,100
(Public assistance and other income supplements).....604	BA	163,384		
	O	110,000	200,000 <sup>A</sup> 53,384 <sup>D</sup>	
Total, Community services program.	BA	794,553	798,053	538,000
	O	639,523	666,600	558,100
<i>Trust Funds</i>				
Gifts and contributions.....506	O		5	
<i>Summary</i>				
<b>Federal funds:</b>				
(As shown in detail above).....	BA	794,553	798,053	538,000
	O	639,523	666,600	558,100
Deductions for offsetting receipts:				
Proprietary receipts from the public.....500	BA } O }	-6	-7	-7
902	BA } O }	-191	-193	-193
Total Federal funds.....	BA	794,356	797,853	537,800
	O	639,326	666,400	557,900
<b>Trust funds:</b>				
(As shown in detail above).....	O		5	
Total Community Services Administration.	BA	794,356	797,853	537,800
	O	639,326	666,405	557,900

See footnotes at end of table.

**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued**

Account and functional code		1977 actual	1978 estimate	1979 estimate
<b>OTHER INDEPENDENT AGENCIES—Continued</b>				
<b>EQUAL EMPLOYMENT OPPORTUNITY COMMISSION</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Salaries and expenses.....751	BA	70,513	77,050	110,000
			<sup>A</sup> 13,950	
	O	71,855	77,509	104,500
			<sup>A</sup> 10,182	<sup>A</sup> 3,768
<i>Summary</i>				
<b>Federal funds:</b>				
(As shown in detail above).....	BA	70,513	91,000	110,000
	O	71,855	87,691	108,268
<b>Deductions for offsetting receipts:</b>				
Intrafund transactions.....804	BA }	-92		
	O }			
Proprietary receipts from the public.....750	BA }	-34	-34	-34
	O }			
Total Equal Employment Opportunity Commission.	BA	70,387	90,966	109,966
	O	71,729	87,657	108,234
<b>EXPORT-IMPORT BANK OF THE UNITED STATES</b>				
<i>Federal Funds</i>				
<b>Public enterprise funds:</b>				
Export-Import Bank of the United States: 155				
Authority to spend public debt receipts, Permanent, indefinite.	BA			659,665
Limitation on administrative expenses.	O	339,977	196,000	403,776
Limitation on program activity.....		(12,306)	(12,695)	(13,515)
			<sup>D</sup> (495)	
		(6,334,443)	(5,458,207)	(5,347,345)
<b>FARM CREDIT ADMINISTRATION</b>				
<i>Federal Funds</i>				
<b>Public enterprise funds:</b>				
Revolving fund for administrative expenses.....351	O	-560	144	
Limitation on administrative expenses.		(8,429)	(9,509)	
			<sup>D</sup> (433)	
<i>Summary</i>				
<b>Federal funds:</b>				
(As shown in detail above).....	O	-560	144	
<b>Deductions for offsetting receipts:</b>				
Proprietary receipts from the public.....350	BA }		-2	-2
	O }			
Total Farm Credit Administration.	BA		-2	-2
	O	-560	142	-2
<b>FEDERAL COMMUNICATIONS COMMISSION</b>				
<i>Federal Funds</i>				
<b>General and special funds:</b>				
Salaries and expenses.....376	BA	56,911	61,400	67,035
			<sup>D</sup> 3,068	
	O	55,791	65,936	66,309

See footnotes at end of table.



**BUDGET ACCOUNTS LISTING (in thousands of dollars)—Continued****BUDGET TOTALS—Continued**

△ Budget totals are distributed as follows				
	1978		1979	
	BA	Outlays	BA	Outlays
<b>Federal funds:</b>				
Enacted, pending, and initial requests:				
Appropriations.....	366,296,174	343,585,840	408,147,152	367,591,158
Supplemental requests pending (W).....	5,893,041	563,592	-----	1,036,304
Proposed in this budget:				
Supplemental requests:				
Program:				
Under existing legislation (A).....	3,256,872	2,649,210	-----	404,099
Needing authorizing legislation (B).....	300,850	75,475	-----	20,375
Pay:				
Wage-board pay raises (C).....	381,666	385,666	-----	10,146
Civilian pay raises (D).....	1,673,099	1,634,384	-----	60,623
Military pay raises (E).....	1,257,409	1,257,602	-----	77
Rescission proposals (H).....	-55,255	-----	-----	-----
To be proposed separately:				
Under existing legislation (I).....	547,016	127,000	3,078	419,065
Under proposed legislation (J).....	681,818	881,695	13,321,381	2,108,898
Allowances.....	-----	-----	6,454,900	5,088,000
Deductions for offsetting receipts.....	-11,124,252	-11,124,252	-13,158,914	-13,158,914
<b>Total Federal funds.....</b>	<b>369,108,438</b>	<b>340,036,212</b>	<b>414,767,597</b>	<b>363,579,831</b>
<b>Trust funds:</b>				
Enacted, pending, and initial requests: Appropriations.....	182,038,426	170,959,958	200,226,702	188,675,718
Proposed in the budget:				
Supplemental requests:				
Program: Under existing legislation (A).....	442,012	-130	-----	-394
Pay:				
Wage-board pay raises (C).....	80	80	-----	-----
Civilian pay raises (D).....	1,026	1,016	-----	10
To be proposed separately: Under proposed legislation (J).....	-----	-80,000	3,597,428	-1,660,722
Deductions for offsetting receipts.....	-12,691,410	-12,691,410	-12,922,618	-12,922,618
<b>Total trust funds.....</b>	<b>169,790,134</b>	<b>158,189,514</b>	<b>190,901,512</b>	<b>174,091,994</b>
<b>Interfund transactions (—).....</b>	<b>-35,991,668</b>	<b>-35,991,668</b>	<b>-37,497,466</b>	<b>-37,497,466</b>
<b>Budget totals.....</b>	<b>502,906,904</b>	<b>462,234,058</b>	<b>568,171,643</b>	<b>500,174,359</b>

**A** Proposed supplemental under existing legislation.  
**B** Supplemental. Additional authorizing legislation required.  
**C** Supplemental now requested, wage-board pay raises.  
**D** Supplemental now requested, civilian pay raises.  
**E** Supplemental now requested, military pay raises.  
**F** Proposed transfer to other accounts for pay raises (—).  
**G** Proposed transfer from other accounts for pay raises.  
**H** Rescission pending.  
**I** Proposed for later transmittal under existing legislation.  
**J** Proposed for later transmittal under proposed legislation.  
**K** Additional authorizing legislation required.  
**W** Supplementals pending.

# **ACCOUNTS LISTING FOR OFF-BUDGET FEDERAL ENTITIES** (in thousands of dollars)

Account and functional code		1977	1978	1979
<b>DEPARTMENT OF AGRICULTURE</b>				
Public enterprise funds:				
Rural electrification and telephone revolving fund.....271				
Authority to spend debt receipts: Permanent, indefinite..	BA	149,367	43,841	-----
	O	393,615	62,053	-----
Rural Telephone Bank.....452	BA	30,000	30,000	30,000
Authority to spend debt receipts: Permanent, indefinite..	BA	111,818	128,651	168,667
	O	58,580	78,668	104,517
Total, Department of Agriculture.....	BA	291,185	202,492	198,667
	O	452,195	140,721	104,517
<b>DEPARTMENT OF LABOR</b>				
Public enterprise funds:				
Pension Benefit Guaranty Corporation.....601	BA	-----	-----	-----
	O	-15,593	-28,264	-29,701
<b>DEPARTMENT OF THE TREASURY</b>				
Intragovernmental funds:				
Exchange Stabilization Fund.....155	BA	-----	-----	-----
	O	8,734	-77,858	-69,602
Federal Financing Bank.....374	BA	9,533,957	13,842,835	15,864,600
Authority to spend debt receipts: Indefinite.....	O	8,201,140	10,567,298	12,509,954
Total, Department of the Treasury.....	BA	9,533,957	13,842,835	15,864,600
	O	8,209,874	10,489,440	12,440,352
<b>OTHER INDEPENDENT AGENCIES</b>				
<b>U.S. POSTAL SERVICE</b>				
Public enterprise funds:				
Postal Service fund.....372	BA	-----	-----	-----
	O	-173,141	815,151	-763
<b>U.S. RAILWAY ASSOCIATION</b>				
Intragovernmental funds:				
Regional Rail Reorganization Program.....401				
Authority to spend debt receipts.....	BA	5,788	18,359	23,400
	O	219,337	97,133	23,117
Authority to spend debt receipts: Permanent, indefinite..	BA	120,000	-----	-----
<b>SUMMARY</b>				
Off-budget Federal entities:				
(As shown in detail above).....	BA	9,950,930	14,063,686	16,086,667
	O	8,692,672	11,514,181	12,537,522
Budget totals.....	BA	465,231,287	502,906,904	568,171,643
	O	401,901,504	462,234,058	500,174,359
Total, including off-budget Federal entities.....	BA	475,182,217	516,970,590	584,258,310
	O	410,594,176	473,748,239	512,711,881

Table 1. BUDGET SUMMARY (in millions of dollars)

Description	1977 actual	1978 estimate	1979 estimate
<b>Budget authority (largely appropriations):</b>			
Available through current action by Congress:			
Enacted and pending.....	317,620	319,333	-----
Proposed in this budget.....	-----	6,815	343,552
To be requested separately.....	—120	1,229	23,377
Available without current action by Congress.....	206,925	235,337	264,822
Deductions for offsetting receipts <sup>1</sup> .....	—59,194	—59,807	—63,579
<b>Total budget authority.....</b>	<b>465,231</b>	<b>502,907</b>	<b>568,172</b>
<i>Budget authority, off-budget Federal entities.....</i>	<i>(9,951)</i>	<i>(14,064)</i>	<i>(16,087)</i>
<i>Budget authority including off-budget Federal entities.....</i>	<i>(475,182)</i>	<i>(516,971)</i>	<i>(584,258)</i>
<b>Receipts, outlays, and surplus or deficit:</b>			
Receipts:			
Total budget receipts <sup>2</sup> .....	356,861	400,387	439,588
Outlays:			
Total budget outlays <sup>2 3</sup> .....	401,902	462,234	500,174
Outlays, off-budget Federal entities.....	(8,693)	(11,514)	(12,538)
Outlays, including off-budget entities.....	(410,594)	(473,748)	(512,712)
Surplus or deficit (—):			
Total budget deficit (—).....	—45,040	—61,847	—60,586
Deficit, off-budget Federal entities.....	(—8,693)	(—11,514)	(—12,538)
Total deficit (—).....	(—53,733)	(—73,361)	(—73,124)
	TQ actual		
<b>Outstanding debt, end of period:</b>			
Gross Federal debt.....	646,379	709,138	785,583
Held by:			
Government agencies.....	148,052	157,295	167,740
The public.....	498,327	551,843	617,843
Federal Reserve System.....	96,702	105,004	-----
Others.....	401,625	446,839	-----

## MEMORANDUM

Outstanding loans, end of year:				
Direct loans—on-budget accounts.....	65,610	68,160	76,091	80,420
Direct loans—off-budget accounts.....	23,750	32,733	43,882	56,839
Guaranteed and insured loans <sup>4</sup> .....	169,873	183,924	200,385	223,573
Government-sponsored enterprise loans <sup>5</sup> .....	87,895	98,928	115,237	130,082

<sup>1</sup> These consist of intragovernmental transactions and proprietary receipts from the public.

<sup>2</sup> The amounts of earned income credit in excess of tax liabilities are now shown as negative budget receipts rather than as budget outlays. Accordingly, the 1977 budget totals have been adjusted retroactively. These adjustments decrease budget receipts and outlays by \$901 million in 1977; \$947 million in 1978; and \$900 million in 1979.

<sup>3</sup> The transactions of the housing for the elderly or handicapped fund, formerly excluded from the budget by law as of Sept. 1, 1974, are included in the budget totals in accordance with Public Law 95-119. Accordingly, the budget totals for 1975-77 have been adjusted retroactively. These adjustments change budget outlays by —\$13 million in 1975; —\$15 million in 1976; —\$3 million in the TQ; \$5 million in 1977; \$335 million in 1978; and \$713 million in 1979.

<sup>4</sup> Excludes loans held by Government accounts and sponsored credit enterprises.

<sup>5</sup> Net of lending between Government-sponsored enterprises or between such enterprises and Federal agencies; excludes Federal Reserve banks.

Table 2. BUDGET RECEIPTS, OUTLAYS, AND BUDGET AUTHORITY  
(In millions of dollars)

Description	1977 actual	1978 estimate	1979 estimate
<b>Budget receipts by source:</b>			
Individual income taxes.....	156,725	178,828	190,077
Corporation income taxes.....	54,892	58,949	62,487
Social insurance taxes and contributions.....	108,688	124,122	141,889
Excise taxes.....	17,548	20,150	25,475
Estate and gift taxes.....	7,327	5,618	6,067
Customs duties.....	5,150	5,792	6,390
Miscellaneous receipts.....	6,531	6,928	7,203
<b>Total budget receipts.....</b>	<b>356,861</b>	<b>400,387</b>	<b>439,588</b>
<b>Budget outlays by function:</b>			
National defense <sup>1</sup> .....	97,501	107,626	117,779
International affairs.....	4,831	6,747	7,691
General science, space, and technology.....	4,677	4,757	5,077
Energy.....	4,172	7,837	9,634
Natural resources and environment.....	10,000	12,125	12,222
Agriculture.....	5,526	9,106	5,433
Commerce and housing credit.....	—31	3,523	2,969
Transportation.....	14,636	16,310	17,399
Community and regional development.....	6,283	9,694	8,669
Education, training, employment, and social services.....	20,985	27,471	30,421
Health.....	38,785	44,261	49,677
Income security.....	137,004	147,640	160,024
(Social security).....	(83,861)	(93,048)	(103,171)
(Other).....	(53,143)	(54,592)	(56,853)
Veterans benefits and services.....	18,038	18,916	19,257
Administration of justice.....	3,600	4,019	4,211
General government.....	3,357	4,119	4,304
General purpose fiscal assistance.....	9,499	9,860	9,636
Interest.....	38,092	43,841	48,991
Allowances <sup>2</sup> .....	—	—	2,800
Undistributed offsetting receipts.....	—15,053	—15,619	—16,021
<b>Total budget outlays.....</b>	<b>401,902</b>	<b>462,234</b>	<b>500,174</b>
<b>Budget surplus or deficit (—).....</b>	<b>—45,040</b>	<b>—61,847</b>	<b>—60,586</b>
<b>Budget authority by function:</b>			
National defense <sup>1</sup> .....	110,432	117,813	128,439
International affairs.....	6,587	11,102	13,801
General science, space, and technology.....	4,576	4,889	5,216
Energy.....	4,978	8,539	9,544
Natural resources and environment.....	9,457	12,935	12,664
Agriculture.....	2,424	3,761	7,197
Commerce and housing credit.....	5,481	5,381	6,597
Transportation.....	10,363	15,150	18,573
Community and regional development.....	12,790	8,719	7,716
Education, training, employment, and social services.....	30,377	22,829	33,604
Health.....	40,368	46,469	52,604
Income security.....	168,566	180,381	190,885
(Social security).....	(79,962)	(88,042)	(100,153)
(Other).....	(88,604)	(92,340)	(90,732)
Veterans benefits and services.....	19,069	19,068	19,074
Administration of justice.....	3,601	3,904	4,144
General government.....	3,851	4,055	4,361
General purpose fiscal assistance.....	9,272	9,691	16,632
Interest.....	38,092	43,841	48,990
Allowances <sup>2</sup> .....	—	—	4,150
Undistributed offsetting receipts.....	—15,053	—15,619	—16,021
<b>Total budget authority.....</b>	<b>465,231</b>	<b>502,907</b>	<b>568,172</b>

<sup>1</sup> Includes allowances for civilian and military pay raises for Department of Defense.

<sup>2</sup> Includes allowances for civilian agency pay raises and contingencies.



Table 3. BUDGET AUTHORITY AND OUTLAYS BY AGENCY

(In millions of dollars)

Department or other unit	Budget authority			Outlays		
	1977 actual	1978 estimate	1979 estimate	1977 actual	1978 estimate	1979 estimate
Legislative branch.....	1,043	1,076	1,161	976	1,057	1,175
The Judiciary.....	430	469	492	392	458	489
Executive Office of the President.....	78	76	79	73	78	78
Funds appropriated to the President.....	4,639	8,964	10,974	2,487	4,916	5,089
Agriculture.....	15,467	17,209	20,026	16,738	22,625	17,727
Commerce.....	8,204	2,370	2,722	2,606	4,524	4,385
Defense—Military <sup>1</sup> .....	108,425	115,264	125,567	95,650	105,300	115,200
Defense—Civil.....	2,495	2,744	2,457	2,280	2,536	2,547
Energy <sup>2</sup> .....	6,620	10,632	11,642	5,217	8,152	10,087
Health, Education, and Welfare.....	147,628	162,281	185,007	147,455	164,595	181,265
Housing and Urban Development.....	33,900	38,143	33,112	5,838	8,411	9,529
Interior.....	3,708	4,257	4,452	3,194	3,904	4,002
Justice.....	2,334	2,365	2,457	2,350	2,527	2,533
Labor.....	31,203	20,676	29,861	22,374	23,742	25,134
State.....	1,240	1,443	1,465	1,076	1,247	1,355
Transportation.....	9,298	13,560	17,355	12,514	14,395	15,798
Treasury.....	49,391	56,571	69,648	49,560	56,688	62,612
Environmental Protection Agency.....	2,763	5,503	5,627	4,365	5,063	5,679
General Services Administration.....	304	224	300	—31	289	306
National Aeronautics and Space Administration.....	3,818	4,063	4,370	3,944	3,982	4,269
Veterans Administration.....	19,042	19,042	19,048	18,019	18,898	19,238
Other independent agencies.....	28,253	31,596	32,220	19,878	24,467	24,899
Allowances <sup>3</sup> .....	-----	-----	4,150	-----	-----	2,800
Undistributed offsetting receipts:						
Employer share, employee retirement.....	—4,548	—5,024	—5,157	—4,548	—5,024	—5,157
Interest received by trust funds.....	—8,131	—8,595	—9,064	—8,131	—8,595	—9,064
Rents and royalties on the Outer Continental Shelf lands.....	—2,374	—2,000	—1,800	—2,374	—2,000	—1,800
<b>Total budget authority and outlays.....</b>	<b>465,231</b>	<b>502,907</b>	<b>568,172</b>	<b>401,902</b>	<b>462,234</b>	<b>500,174</b>
<b>MEMORANDUM</b>						
Portion available through current action by Congress.....	317,500	327,377	366,929	190,864	196,355	218,015
Portion available without current action by Congress.....	206,925	235,337	264,822	134,434	157,607	180,109
Outlays from obligated balances <sup>4</sup> .....	-----	-----	-----	78,889	107,166	121,814
Outlays from unobligated balances <sup>4</sup> .....	-----	-----	-----	56,908	60,914	43,816
Deductions for offsetting receipts:						
Intragovernmental transactions.....	—42,501	—43,430	—46,335	—42,501	—43,430	—46,335
Proprietary receipts from the public.....	—16,693	—16,377	—17,244	—16,693	—16,377	—17,244
<b>Total budget authority and outlays.....</b>	<b>465,231</b>	<b>502,907</b>	<b>568,172</b>	<b>401,902</b>	<b>462,234</b>	<b>500,174</b>

<sup>1</sup> Includes allowances for civilian and military pay raises for Department of Defense.<sup>2</sup> This agency assumes the energy activities previously performed by the Energy Research and Development Administration, the Federal Energy Administration, and several other agencies.<sup>3</sup> Includes allowances for civilian agency pay raises and contingencies.<sup>4</sup> Outlays from appropriations to liquidate contract authority are included as outlays from balances.

Table 4. BUDGET AUTHORITY AND OUTLAYS AVAILABLE  
THROUGH CURRENT ACTION BY CONGRESS (in millions of dollars)

Department or other unit	Budget authority			Outlays		
	1977 actual	1978 estimate	1979 estimate	1977 actual	1978 estimate	1979 estimate
Legislative branch.....	1,054	1,076	1,162	860	869	1,013
The Judiciary.....	427	464	486	384	414	440
Executive Office of the President.....	78	76	79	66	70	73
Funds appropriated to the President.....	6,554	7,248	8,788	2,269	2,435	2,569
Agriculture.....	14,176	14,201	14,787	11,268	12,430	11,007
Commerce.....	7,891	2,109	2,423	1,503	1,010	1,242
Defense—Military <sup>1</sup> .....	108,597	115,525	125,902	76,991	76,239	82,469
Defense—Civil.....	2,572	2,829	2,548	1,753	1,811	1,589
Energy.....	6,862	11,411	12,593	2,682	4,799	4,389
Health, Education, and Welfare.....	51,642	54,803	61,738	34,644	36,384	41,264
Housing and Urban Development.....	33,588	37,425	31,422	888	544	998
Interior.....	4,066	4,597	4,772	2,361	2,636	2,687
Justice.....	2,340	2,371	2,464	1,493	1,653	1,739
Labor.....	19,657	5,874	12,458	8,293	4,059	10,980
State.....	1,127	1,342	1,334	874	1,028	1,039
Transportation.....	5,263	6,005	13,206	3,443	3,867	4,580
Treasury.....	14,439	19,152	26,918	12,287	17,121	17,918
Environmental Protection Agency.....	2,764	5,504	5,628	730	476	601
General Services Administration.....	494	399	587	316	413	526
National Aeronautics and Space Administration.....	3,819	4,064	4,372	2,930	3,021	3,255
Veterans Administration.....	18,573	18,535	18,513	15,531	15,875	16,521
Other independent agencies.....	11,521	12,367	10,601	9,300	9,200	8,314
Allowances <sup>2</sup> .....			4,150			2,800
<b>Total budget authority and outlays from budget authority available through current action by Congress.....</b>	<b>317,500</b>	<b>327,377</b>	<b>366,929</b>	<b>190,864</b>	<b>196,355</b>	<b>218,015</b>

## MEMORANDUM

Appropriations and outlays from  
appropriations to liquidate contract  
authority: <sup>3</sup>

Funds appropriated to the President.....	185	211	221		5	7
Agriculture.....	338	319	1,106	286	264	1,054
Commerce.....	388	352	263	388	352	263
Housing and Urban Development.....	3,681	4,056	4,503	2,052	2,080	2,458
Interior.....	84	55		45	25	
Transportation.....	8,870	8,143	9,946	7,657	8,108	9,841
Environmental Protection Agency.....	3,849	5,000	1,400	2,705	2,745	1,385
Other independent agencies.....	6	18		6	12	
<b>Total appropriations and outlays from appropriations to liquidate contract authority.....</b>	<b>17,402</b>	<b>18,155</b>	<b>17,438</b>	<b>13,141</b>	<b>13,591</b>	<b>15,009</b>

<sup>1</sup> Includes allowances for civilian and military pay raises for Department of Defense.

<sup>2</sup> Includes allowances for civilian agency pay raises and contingencies.

<sup>3</sup> Excluded from budget authority and outlays above.

Table 5. RELATION OF BUDGET AUTHORITY TO OUTLAYS

(In millions of dollars)

Description	1977 actual	1978 estimate	1979 estimate
<i>Budget authority available through current action by Congress:</i>			
Enacted, pending, or recommended herein:			
Appropriations <sup>1</sup> .....	288,478	293,704	317,755
Contract authority.....	28,265	31,646	24,953
Authority to borrow.....	876	787	843
Reappropriations and reauthorizations.....	1	11	-----
To be requested separately:			
Appropriations <sup>1</sup> .....	-120	1,229	17,636
Contract authority.....	-----	-----	236
Authority to borrow.....	-----	-----	5,506
<b>Total budget authority available through current action by Congress (table 4).....</b>	<b>317,500</b>	<b>327,377</b>	<b>366,929</b>
<i>Budget authority available without current action by Congress (permanent authorizations):</i>			
Appropriations <sup>1</sup> .....	192,827	213,281	241,322
Contract authority.....	13,062	20,781	20,954
Authority to borrow.....	1,036	1,275	2,545
<i>Deductions for offsetting receipts (table 11):</i>			
Intragovernmental transactions.....	-42,501	-43,430	-46,335
Proprietary receipts from the public.....	-16,693	-16,377	-17,244
<b>Total budget authority for the year (table 3).....</b>	<b>465,231</b>	<b>502,907</b>	<b>568,172</b>
<i>Unobligated balances and adjustments:</i>			
Unobligated balances:			
Brought forward at start of year (table 7).....	268,712	255,191	220,424
Written off (rescinded, lapsed, etc.) <sup>2</sup> .....	-13,995	-18,171	-2,777
Carried forward at end of year (table 7).....	-255,191	-220,424	-224,301
Application of new authority to prior obligations:			
Budget authority of year, obligated previously.....	-3,791	-4,726	-5,484
Budget authority of subsequent year, obligated currently.....	4,609	5,484	5,716
<b>Obligations incurred, net (table 6).....</b>	<b>465,575</b>	<b>520,261</b>	<b>561,751</b>
<i>Obligated balances:</i>			
Brought forward at start of year, funded (table 7).....	272,836	335,358	393,570
Adjustments in expired accounts.....	-1,173	185	8
Deficiency appropriations.....	21	-----	-----
Carried forward at end of year (table 7).....	-335,358	-393,570	-455,154
<b>Budget outlays (table 3).....</b>	<b>401,902</b>	<b>462,234</b>	<b>500,174</b>

## MEMORANDUM

Federal funds included above:

Budget authority available through current action by Congress.....	312,055	319,364	355,370
Budget authority <sup>3</sup> .....	353,749	369,108	414,768
Obligations incurred, net <sup>3</sup> .....	355,058	392,225	420,034
Budget outlays <sup>3</sup> .....	294,948	340,036	363,580

<sup>1</sup> Excludes appropriations to liquidate contract authority:

	1977 actual	1978 estimate	1979 estimate
Enacted, pending, or recommended herein.....	27,771	27,555	25,950
For later transmittal.....	-----	-----	991

<sup>2</sup> Includes redemption of agency debt and capital transfers to the general fund.<sup>3</sup> Amounts are net of intrafund transactions, receipts from off-budget Federal entities, and proprietary receipts from the public.

Table 6. OBLIGATIONS INCURRED, NET (in millions of dollars)

Department or other unit	1977 actual	1978 estimate	1979 estimate
Legislative branch.....	1,044	1,145	1,184
The Judiciary.....	393	463	491
Executive Office of the President.....	75	75	79
Funds appropriated to the President:			
International Security Assistance.....	2,243	5,305	5,492
International Development Assistance.....	1,744	2,580	3,446
Other.....	921	921	633
Agriculture.....	20,003	23,407	19,095
Commerce.....	8,124	2,513	2,970
Defense—Military <sup>1</sup> .....	108,620	114,395	125,096
Defense—Civil.....	2,433	2,857	2,580
Energy <sup>2</sup> .....	6,682	11,272	10,305
Health, Education, and Welfare.....	149,613	169,918	186,847
Housing and Urban Development.....	32,559	41,086	38,723
Interior.....	3,570	4,613	4,334
Justice.....	2,195	2,547	2,465
Labor.....	26,009	21,401	24,661
State.....	1,118	1,440	1,374
Transportation.....	14,885	17,450	17,241
Treasury.....	49,496	56,702	69,616
Environmental Protection Agency.....	7,944	5,079	6,129
General Services Administration.....	47	384	280
National Aeronautics and Space Administration.....	3,840	4,376	4,377
Veterans Administration.....	18,199	19,139	19,345
Civil Service Commission.....	10,124	11,496	12,942
Export-Import Bank.....	-1,619	488	1,722
Federal Deposit Insurance Corporation.....	-799	-287	-945
Federal Home Loan Bank Board.....	-1,925	-374	-465
U.S. Postal Service.....	2,266	1,787	1,830
Railroad Retirement Board.....	3,919	4,138	4,336
Other Independent Agencies.....	6,906	9,564	7,439
Allowances <sup>3</sup> .....			4,150
Undistributed offsetting receipts.....	-15,053	-15,619	-16,021
<b>Total.....</b>	<b>465,575</b>	<b>520,261</b>	<b>561,751</b>
<b>MEMORANDUM</b>			
Federal funds.....	355,058	392,225	420,034
Trust funds.....	146,830	164,028	179,215
Interfund transactions.....	-36,313	-35,992	-37,497
<b>Total.....</b>	<b>465,575</b>	<b>520,261</b>	<b>561,751</b>

<sup>1</sup> Includes allowances for civilian and military pay raises for Department of Defense.<sup>2</sup> This agency assumes the energy activities previously performed by the Energy Research and Development Administration, the Federal Energy Administration, and several other agencies.<sup>3</sup> Includes allowances for civilian agency pay raise and contingencies.



Table 7. BALANCES OF BUDGET AUTHORITY (in millions of dollars)

Department or other unit	Start 1977		End 1977		End 1978		End 1979	
	Obligated	Unobligated	Obligated	Unobligated	Obligated	Unobligated	Obligated	Unobligated
Legislative branch.....	144	209	211	189	300	96	308	72
The Judiciary.....	39	23	41	52	46	58	49	58
Executive Office of the President.....	14	*	15	*	12		13	
Funds appropriated to the President:								
Intl. security assistance.....	15,550	10,073	17,402	120	20,636	22	23,696	16
Intl. development assistance.....	4,039	10,713	4,147	10,847	5,063	11,363	6,650	12,766
Other.....	928	316	1,393	293	1,133	28	967	25
Agriculture.....	5,770	12,223	9,028	7,106	9,794	848	11,171	1,756
Commerce.....	1,757	714	7,263	789	5,253	646	3,838	397
Defense—Military <sup>1</sup> .....	30,275	21,031	42,689	20,000	51,783	20,719	61,679	20,985
Defense—Civil.....	674	243	827	299	1,149	186	1,181	64
Energy <sup>2</sup> .....	2,171	1,910	3,636	1,712	6,755	937	6,974	2,139
Health, Education, and Welfare.....	23,144	50,766	25,004	49,113	30,533	42,227	36,115	40,614
Housing and Urban Development.....	140,038	33,725	166,748	33,426	199,423	16,774	228,618	9,125
Interior.....	1,486	1,237	1,852	1,277	2,551	871	2,883	899
Justice.....	1,173	144	1,007	276	1,028	94	960	85
Labor.....	2,230	6,939	5,714	12,130	3,383	10,025	2,910	15,225
State.....	232	236	249	356	437	359	456	449
Transportation.....	13,274	23,063	15,618	17,321	18,672	13,439	20,115	13,551
Treasury.....	2,108	2,826	2,034	2,694	2,048	263	9,052	295
Environ. Protection Agency.....	9,500	6,857	13,077	1,673	13,094	2,097	13,544	1,596
General Services Administration.....	293	202	371	377	466	156	441	162
National Aeronautics and Space Administration.....	815	407	709	385	1,102	72	1,210	66
Veterans Administration.....	2,141	10,892	2,304	11,610	2,545	11,402	2,652	10,996
Civil Service Commission.....	3,062	42,135	3,565	49,024	4,113	55,819	4,706	62,837
Export-Import Bank.....	7,619		5,660	1,619	5,951	1,097	7,269	
Federal Deposit Insurance Corporation.....	128	9,501	182	10,300	274	10,586	274	11,531
Federal Home Loan Bank Board.....	26	7,492	13	9,417	—1	9,781	1	10,246
Railroad Retirement Board.....	293	3,178	353	2,874	332	2,775	342	2,382
Other independent agencies.....	3,911	11,658	4,244	9,912	5,694	7,686	5,730	5,966
Allowances <sup>3</sup> .....							1,350	
<b>Total.....</b>	<b>272,836</b>	<b>268,712</b>	<b>335,358</b>	<b>255,191</b>	<b>393,570</b>	<b>220,424</b>	<b>455,154</b>	<b>224,301</b>
<b>MEMORANDUM</b>								
Federal funds.....	237,412	132,964	296,341	127,630	348,714	87,101	405,176	79,291
Trust funds.....	35,425	135,747	39,017	127,561	44,856	133,323	49,979	145,010
<b>Total.....</b>	<b>272,836</b>	<b>268,712</b>	<b>335,358</b>	<b>255,191</b>	<b>393,570</b>	<b>220,424</b>	<b>455,154</b>	<b>224,301</b>

\*\$500 thousand or less.

<sup>1</sup> Includes balances of allowances for civilian and military pay raises for Department of Defense.<sup>2</sup> This agency assumes the energy activities previously performed by the Energy Research and Development Administration, the Federal Energy Administration, and several other agencies.<sup>3</sup> Includes balances of allowances for civilian agency pay raises and contingencies.

Table 8. SUMMARY OF FULL-TIME PERMANENT CIVILIAN  
EMPLOYMENT IN THE EXECUTIVE BRANCH <sup>1</sup>

[Excluding the Postal Service]

Agency	Sept. 30		
	1977 actual	1978 estimate	1979 estimate
Agriculture .....	82,051	84,800	84,000
Commerce <sup>2</sup> .....	29,491	29,800	29,800
Defense—military functions <sup>2</sup> .....	911,637	912,100	904,900
Defense—civil functions .....	28,912	28,700	28,600
Energy <sup>2</sup> .....	18,078	19,500	19,100
Health, Education, and Welfare .....	140,389	144,300	145,100
Housing and Urban Development .....	15,261	16,000	17,400
Interior <sup>2</sup> .....	53,291	55,700	56,000
Justice .....	50,986	53,400	55,100
Labor <sup>2</sup> .....	18,948	20,800	20,800
State <sup>2</sup> .....	22,412	22,800	22,800
Transportation .....	71,550	72,800	73,100
Treasury .....	107,150	109,700	112,500
Environmental Protection Agency .....	9,779	10,200	10,800
General Services Administration .....	34,040	35,900	36,000
National Aeronautics and Space Administration .....	23,569	23,200	23,200
Veterans Administration .....	195,175	202,400	203,000
Other:			
Agency for International Development .....	5,712	5,900	5,900
Civil Service Commission .....	6,875	7,000	7,200
International Communication Agency <sup>2</sup> .....	8,519	8,600	8,600
Nuclear Regulatory Commission .....	2,499	2,700	2,800
Panama Canal .....	12,914	13,500	13,500
Small Business Administration .....	4,307	4,500	4,600
Tennessee Valley Authority .....	17,060	17,300	18,000
Miscellaneous <sup>2</sup> .....	38,383	40,800	41,200
Subtotal .....	1,908,988	1,942,700	1,944,200
Contingencies <sup>3</sup> .....	-----	2,000	2,000
Subtotal .....	1,908,988	1,944,700	1,946,200
Expected lapse .....	-----	-14,600	-14,600
Total .....	1,908,988	1,930,100	1,931,600

<sup>1</sup> Excludes Postal Service employment. Actual employment for 1977 was 527,078; employment for 1978 is estimated to be 524,600, and 523,800 for 1979. Also excludes developmental positions under the worker trainee opportunity program (WTOP), as well as certain statutory exemptions.

<sup>2</sup> Sept. 30, 1977, numbers have been adjusted to reflect the establishment of the Department of Energy and its absorption of the Energy Research and Development Administration, Federal Energy Administration, Federal Power Commission, and parts of other agencies. Similar adjustments have been made to reflect establishment of the International Communication Agency and the transfer of employees to it from the Department of State and the United States Information Agency. Transfer of the Mining Enforcement and Safety Administration from the Interior Department to the Labor Department is also reflected.

<sup>3</sup> Subject to later distribution.

Table 9. BUDGET FINANCING AND OUTSTANDING DEBT

(In millions of dollars)

## BUDGET FINANCING

	1977 actual	1978 estimate	1979 estimate
Budget surplus or deficit (—)	—45,040	—61,847	—60,586
Deficit (—), off-budget Federal entities	—8,693	—11,514	—12,538
Total deficit (—)	—53,733	—73,361	—73,124
Means of financing other than borrowing from the public:			
Decrease or increase (—) in cash and monetary assets	—2,209	7,104	—
Increase or decrease (—) in liabilities for:			
Checks outstanding, etc. <sup>1</sup>	1,765	222	—142
Deposit fund balances	253	—518	—224
Seigniorage on coins	407	553	490
Total, means of financing other than borrowing from the public	217	7,361	124
Total requirements for borrowing from the public	—53,516	—66,000	—73,000
Change in debt held by the public	53,516	66,000	73,000
Nonbank investors	39,935		
Commercial banks	5,279		
Federal Reserve System	8,302		

## OUTSTANDING DEBT, END OF YEAR

	TQ actual			
Gross Federal debt:				
Debt issued by Treasury	634,701	698,840	776,805	866,400
Debt issued by other agencies	11,678	10,298	8,778	7,268
Total gross Federal debt	646,379	709,138	785,583	873,668
Held by:				
Government agencies	148,052	157,295	167,740	182,826
The public	498,327	551,843	617,843	690,843
Federal Reserve System	96,702	105,004		
Others	401,625	446,839		

## DEBT SUBJECT TO STATUTORY LIMITATION, END OF YEAR

Debt issued by Treasury	634,701	698,840	776,805	866,400
Treasury debt not subject to limitation	—613	—611	—611	—611
Agency debt subject to limitation	1,713	1,714	1,711	1,738
Notes not part of Federal debt but included in debt limit <sup>2</sup>	20	20	20	20
Total debt subject to statutory limitation <sup>3</sup>	635,822	699,963	777,926	867,547

<sup>1</sup> Includes military payment certificates, accrued interest (less unamortized discount) on Treasury debt, and as offset certain collections in transit.<sup>2</sup> Almost entirely District of Columbia stadium bonds. See Special Analysis E for further explanation.<sup>3</sup> The statutory debt limit is permanently established at \$400 billion. Public Law 95-120 temporarily increased the statutory debt limit to \$752 billion through Mar. 31, 1978. Legislation is required to change the limitation.



Table 12. BUDGET AUTHORITY BY FUNCTION AND AGENCY

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>050 NATIONAL DEFENSE</b>			
<b>051 Department of Defense—Military:</b>			
Military personnel.....	26,118	27,282	27,211
Retired military personnel.....	8,238	9,240	10,149
Operation and maintenance.....	32,108	34,869	37,376
Procurement.....	27,922	29,545	31,928
Research, development, test, and evaluation.....	10,439	11,338	12,468
Military construction.....	2,204	1,633	2,677
Other <sup>1</sup> .....	1,579	1,630	1,797
Allowances.....			2,305
Deductions for offsetting receipts.....	-183	-271	-345
Total 051.....	108,425	115,264	125,567
<b>053 Atomic energy defense activities:</b>			
Department of Energy.....	2,089	2,512	2,829
<b>054 Defense-related activities:</b>			
General Services Administration.....	17	112	218
Other independent agencies:			
Central Intelligence Agency.....	28	35	44
Intelligence Community Staff.....	9	9	10
Renegotiation Board.....	6	6	7
Selective Service System.....	8	7	10
Deductions for offsetting receipts.....	-149	-131	-242
Total 054.....	-81	38	45
Deductions for offsetting receipts <sup>2</sup> .....	—*	-2	-2
Total national defense.....	110,432	117,813	128,439
<b>150 INTERNATIONAL AFFAIRS</b>			
<b>151 Foreign economic and financial assistance:</b>			
Funds appropriated to the President <sup>1</sup> .....	4,332	5,703	7,344
Department of Agriculture.....	1,169	923	806
Department of State.....	47	69	71
Department of Transportation <sup>1</sup> .....	4	36	35
Other independent agencies: Action <sup>1</sup> .....	80	88	95
Deductions for offsetting receipts.....	-6	-18	-17
Total 151.....	5,626	6,801	8,335
<b>152 Military assistance:</b>			
Funds appropriated to the President.....	988	891	838
Deductions for offsetting receipts.....	-312	-302	-297
Total 152.....	676	589	541

See footnotes at end of table.



Table 12. BUDGET AUTHORITY BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>150 INTERNATIONAL AFFAIRS—Continued</b>			
<b>153 Conduct of foreign affairs:</b>			
Funds appropriated to the President.....	21	24	25
Department of State <sup>1</sup> .....	1,123	1,309	1,341
Other independent agencies:			
Arms Control and Disarmament Agency.....	12	17	16
Foreign Claims Settlement Commission.....	1	1	1
International Trade Commission.....	12	12	13
Deductions for offsetting receipts.....	-115	-141	-156
Total 153.....	1,054	1,222	1,240
<b>154 Foreign information and exchange activities:</b>			
Department of State.....	10	-----	-----
Other independent agencies:			
Board for International Broadcasting.....	57	76	83
International Communication Agency <sup>1</sup> .....	333	374	414
Japan-United States Friendship Commission <sup>1</sup> .....	-----	1	2
Deductions for offsetting receipts.....	—*	—*	—*
Total 154.....	400	451	500
<b>155 International financial programs:</b>			
Funds appropriated to the President <sup>1</sup> .....	8,625	11,300	12,300
Other independent agencies: Export-Import Bank of the United States.....	-----	-----	660
Deductions for offsetting receipts.....	-9,369	-8,720	-9,220
Total 155.....	-744	2,580	3,740
Deductions for offsetting receipts <sup>2</sup> .....	-425	-540	-555
Total international affairs.....	6,587	11,102	13,801
<b>250 GENERAL SCIENCE, SPACE, AND TECHNOLOGY</b>			
<b>251 General science and basic research:</b>			
Department of Energy.....	351	397	426
Other independent agencies:			
National Science Foundation <sup>1</sup> .....	783	868	939
Smithsonian Institution <sup>1</sup> .....	2	2	2
Total 251.....	1,136	1,267	1,368
<b>253 Space flight:</b>			
National Aeronautics and Space Administration.....	2,138	2,198	2,247
<b>254 Space science, applications, and technology:</b>			
National Aeronautics and Space Administration.....	964	1,056	1,210
<b>255 Supporting space activities:</b>			
National Aeronautics and Space Administration <sup>1</sup> .....	341	369	393
Deductions for offsetting receipts.....	-2	—*	-----
Total 255.....	340	369	393
Deductions for offsetting receipts <sup>2</sup> .....	-2	-2	-2
Total general science, space, and technology.....	4,576	4,889	5,216

See footnotes at end of table.

Table 12. BUDGET AUTHORITY BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>270 ENERGY</b>			
<b>271 Energy supply:</b>			
Funds appropriated to the President.....	431	-----	-----
Department of Agriculture.....	22	24	25
Department of Defense—Civil.....	-----	5	-----
Department of Energy <sup>1</sup> .....	3,653	3,704	3,400
Department of the Interior.....	-----	210	186
Environmental Protection Agency.....	95	131	115
Deductions for offsetting receipts.....	-599	-754	-856
Total 271.....	3,603	3,320	2,869
<b>272 Energy conservation:</b>			
Department of Energy.....	242	692	1,010
Department of the Treasury.....	-----	150	500
Total 272.....	242	842	1,510
<b>274 Emergency energy preparedness:</b>			
Funds appropriated to the President.....	367	-----	-----
Department of Energy.....	78	3,595	4,255
Deductions for offsetting receipts.....	-----	—*	—*
Total 274.....	445	3,595	4,255
<b>276 Energy information, policy, and regulation:</b>			
Department of Energy.....	462	516	675
Other independent agencies:			
Nuclear Regulatory Commission.....	249	292	331
Total 276.....	711	808	1,006
Deductions for offsetting receipts <sup>2</sup> .....	-23	-26	-95
Total energy.....	4,978	8,539	9,544
<b>300 NATURAL RESOURCES AND ENVIRONMENT</b>			
<b>301 Water resources:</b>			
Department of Agriculture <sup>1</sup> .....	188	219	176
Department of Defense—Civil <sup>1</sup> .....	2,512	2,757	2,482
Department of the Interior <sup>1</sup> .....	1,004	712	643
Department of State.....	12	26	13
Other independent agencies:			
Delaware River Basin Commission.....	*	*	*
Susquehanna River Basin Commission.....	*	*	*
Water Resources Council <sup>1</sup> .....	19	22	17
Deductions for offsetting receipts.....	-72	-61	-48
Total 301.....	3,664	3,675	3,284

See footnotes at end of table.

Table 12. BUDGET AUTHORITY BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>400 TRANSPORTATION—Continued</b>			
<b>403 Water transportation:</b>			
Department of Commerce <sup>1</sup> .....	388	519	538
Department of Transportation <sup>2</sup> .....	1,286	1,386	1,494
Other independent agencies:			
Federal Maritime Commission.....	9	10	11
Deductions for offsetting receipts.....	—*	—1	—*
Total 403.....	1,683	1,914	2,042
<b>407 Other transportation:</b>			
Department of Transportation.....	66	70	70
Other independent agencies:			
National Transportation Safety Board.....	14	15	16
Other temporary commissions.....	3	2	-----
Total 407.....	83	87	86
Deductions for offsetting receipts <sup>2</sup> .....	—42	—86	—66
Total transportation.....	10,363	15,150	18,573
<b>450 COMMUNITY AND REGIONAL DEVELOPMENT</b>			
<b>451 Community development:</b>			
Department of Agriculture.....	285	265	275
Department of Commerce.....	15	14	18
Department of Housing and Urban Development.....	3,637	4,403	4,630
Other independent agencies:			
Commission of Fine Arts.....	*	*	*
National Capital Planning Commission.....	2	2	2
Pennsylvania Avenue Development Corporation.....	30	21	27
Total 451.....	3,969	4,706	4,952
<b>452 Area and regional development:</b>			
Funds appropriated to the President.....	118	313	344
Department of Agriculture.....	640	495	531
Department of Commerce <sup>1</sup> .....	6,814	753	777
Department of the Interior <sup>1</sup> .....	734	802	858
Other independent agencies:			
Appalachian Regional Commission <sup>1</sup> .....	6	6	6
Joint Federal-State Land Use Planning Commission for Alaska <sup>1</sup> .....	1	1	1
Tennessee Valley Authority.....	126	139	135
Deductions for offsetting receipts.....	—287	—403	—393
Total 452.....	8,153	2,106	2,259
<b>453 Disaster relief and insurance:</b>			
Funds appropriated to the President.....	300	300	200
Department of Agriculture.....	10	10	10
Department of Housing and Urban Development.....	82	99	123
Other independent agencies: Small Business Administration..	291	1,515	190
Total 453.....	684	1,924	523

See footnotes at end of table.



Table 12. BUDGET AUTHORITY BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>450 COMMUNITY AND REGIONAL DEVELOPMENT—</b>			
Continued			
Deductions for offsetting receipts <sup>2</sup> .....	—16	—17	—18
Total community and regional development.....	12,790	8,719	7,716
<b>500 EDUCATION, TRAINING, EMPLOYMENT, AND</b>			
<b>SOCIAL SERVICES</b>			
<b>501 Elementary, secondary, and vocational education:</b>			
Department of Health, Education, and Welfare.....	6,028	6,426	8,172
Department of the Interior.....	237	260	271
Total 501.....	6,265	6,686	8,443
<b>502 Higher education:</b>			
Department of Health, Education, and Welfare.....	3,732	4,290	4,588
Department of Housing and Urban Development.....	13	11	-----
Harry S. Truman Scholarship Foundation <sup>1</sup> .....	20	-----	-----
Total 502.....	3,765	4,301	4,588
<b>503 Research and general education aids:</b>			
Legislative branch <sup>1</sup> .....	117	131	164
Department of Health, Education, and Welfare <sup>1</sup> .....	542	608	618
Other independent agencies:			
Corporation for Public Broadcasting.....	103	119	120
National Commission on Libraries and Information			
Science <sup>1</sup> .....	4	1	1
National Foundation on the Arts and the Humanities <sup>1</sup> .....	210	124	150
National Foundation on the Arts and the Humanities <sup>1</sup> .....	-----	137	162
Smithsonian Institution.....	112	121	128
Deductions for offsetting receipts.....	—10	—3	—3
Total 503.....	1,078	1,238	1,339
<b>504 Training and employment:</b>			
Department of Health, Education, and Welfare.....	370	365	365
Department of Labor <sup>1</sup> .....	13,599	4,459	11,922
Total 504.....	13,969	4,824	12,287
<b>505 Other labor services:</b>			
Department of Labor <sup>1</sup> .....	277	331	363
Other independent agencies:			
Committee for Purchase from the Blind and other Severely			
Handicapped.....	*	*	*
Federal Mediation and Conciliation Service.....	21	22	23
National Labor Relations Board.....	81	93	100
National Mediation Board.....	4	4	4
Total 505.....	383	451	490

See footnotes at end of table.

Table 12. BUDGET AUTHORITY BY FUNCTION AND AGENCY—Continued  
(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>500 EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES—Continued</b>			
<b>506 Social services:</b>			
Department of Health, Education, and Welfare.....	4,181	4,069	5,781
Department of Housing and Urban Development.....	3	5	8
Department of the Treasury.....		543	
Other independent agencies:			
ACTION.....	109	120	131
Cabinet Committee on Opportunities for Spanish-Speaking people.....			
Community Services Administration <sup>1</sup> .....	631	598	538
Consumer Protection Activities.....			-12
Office of Consumer Representation.....			15
Total 506.....	4,924	5,335	6,461
Deductions for offsetting receipts <sup>2</sup> .....	-7	-5	-5
Total education, training, employment, and social services..	30,377	22,829	33,604
<b>550 HEALTH</b>			
<b>551 Health care services:</b>			
Department of Health, Education, and Welfare <sup>1</sup> .....	41,652	48,524	55,145
Other independent agencies: Civil Service Commission <sup>1</sup> .....	452	506	606
Deductions for offsetting receipts.....	-5,997	-7,243	-7,764
Total 551.....	36,107	41,788	47,987
<b>552 Health research:</b>			
Department of Health, Education, and Welfare.....	2,654	2,959	3,043
<b>553 Education and training of health care work force:</b>			
Department of Health, Education, and Welfare.....	847	868	669
<b>554 Consumer and occupational health and safety:</b>			
Department of Agriculture.....	244	267	271
Department of Health, Education, and Welfare.....	253	295	306
Department of the Interior <sup>1</sup> .....	99	51	
Department of Labor.....	130	204	286
Other independent agencies:			
Consumer Product Safety Commission.....	40	41	41
Federal Mine Safety and Health Review Commission.....		2	5
Occupational Safety and Health Review Commission.....	7	7	8
Deductions for offsetting receipts.....	-4	-1	-1
Total 554.....	770	866	917
Deductions for offsetting receipts <sup>2</sup> .....	-10	-12	-12
Total health.....	40,368	46,469	52,604

See footnotes at end of table.

Table 12. BUDGET AUTHORITY BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>600 INCOME SECURITY</b>			
<b>601 General retirement and disability insurance:</b>			
Department of Health, Education, and Welfare <sup>1</sup> .....	82,848	91,431	103,307
Department of Labor <sup>1</sup> .....	33	31	37
Other independent agencies:			
Railroad Retirement Board <sup>1</sup> .....	3,847	4,223	4,215
Other temporary commissions .....		*	1
Deductions offsetting receipts .....	-2,174	-2,672	-2,451
Total 601 .....	84,553	93,013	105,109
<b>602 Federal employee retirement and disability:</b>			
Legislative branch (trust fund) .....	*	*	*
The Judiciary <sup>1</sup> .....	67	6	7
Department of Labor .....	307	292	228
Department of State (trust fund) .....	176	191	208
Other independent agencies: Civil Service Commission (trust fund) .....	16,480	17,676	19,242
Deductions for offsetting receipts .....	-58	-30	-31
Total 602 .....	16,972	18,136	19,654
<b>603 Unemployment compensation:</b>			
Department of Labor <sup>1</sup> .....	20,299	15,960	17,027
Deductions for offsetting receipts .....	-3,442	-600	-----
Total 603 .....	16,857	15,360	17,027
<b>604 Public assistance and other income supplements:</b>			
Department of Agriculture .....	8,880	9,027	9,267
Department of Health, Education, and Welfare <sup>1</sup> .....	12,451	12,137	12,901
Department of Housing and Urban Development .....	28,624	32,291	25,569
Department of the Treasury .....	-----	167	1,333
Other independent agencies:			
Community Services Administration .....	163	200	-----
Railroad Retirement Board .....	65	50	25
Total 604 .....	50,184	53,872	49,096
Deductions for offsetting receipts <sup>2</sup> .....	*	-1	-1
Total income security .....	168,566	180,381	190,885
<b>700 VETERANS BENEFITS AND SERVICES</b>			
<b>701 Income security for veterans:</b>			
Veterans Administration <sup>1</sup> .....	9,940	10,619	11,004
Deductions for offsetting receipts .....	-486	-507	-469
Total 701 .....	9,454	10,112	10,535
<b>702 Veterans education, training, and rehabilitation:</b>			
Veterans Administration <sup>1</sup> .....	3,987	2,696	2,148
Deductions for offsetting receipts .....	-3	-31	-55
Total 702 .....	3,984	2,665	2,093

See footnotes at end of table.

Table 12. BUDGET AUTHORITY BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>700 VETERANS BENEFITS AND SERVICES—Continued</b>			
<b>703 Hospital and medical care for veterans:</b>			
Veterans Administration.....	5,074	5,657	5,795
<b>705 Other veterans benefits and services:</b>			
Department of Defense—Civil <sup>1</sup> .....	22	22	22
Department of the Treasury (trust fund).....	*	*	*
Veterans Administration <sup>1</sup> .....	531	611	627
Other independent agencies: American Battle Monuments Commission <sup>1</sup> .....	6	6	6
Deductions for offsetting receipts.....	-1	-2	-2
Total 705.....	558	637	653
Deductions for offsetting receipts <sup>2</sup> .....	-1	-3	-3
Total veterans benefits and services.....	19,069	19,068	19,074
<b>750 ADMINISTRATION OF JUSTICE</b>			
<b>751 Federal law enforcement activities:</b>			
Department of Health, Education, and Welfare.....	30	55	72
Department of Housing and Urban Development.....	12	16	18
Department of Justice.....	951	1,050	1,077
Department of the Treasury.....	609	687	726
Other independent agencies:			
Administrative Conference of the United States.....	1	1	1
Commission on Civil Rights.....	10	11	11
Equal Employment Opportunity Commission.....	71	91	110
Other Temporary Commissions.....	*		
Total 751.....	1,685	1,911	2,015
<b>752 Federal litigative and judicial activities:</b>			
Legislative branch.....	7	8	9
The Judiciary <sup>1</sup> .....	398	464	486
Department of Justice.....	333	358	384
Other independent agencies:			
Indian Claims Commission.....	2	2	
Legal Services Corporation.....	125	205	255
Deductions for offsetting receipts.....	-2		
Total 752.....	863	1,037	1,133
<b>753 Federal correctional activities:</b>			
Department of Justice <sup>1</sup> .....	297	308	353
<b>754 Criminal justice assistance:</b>			
Department of Justice.....	758	656	651
Deductions for offsetting receipts <sup>2</sup> .....	-2	-8	-8
Total administration of justice.....	3,601	3,904	4,144

See footnotes at end of table.

Table 12. BUDGET AUTHORITY BY FUNCTION AND AGENCY—Continued  
(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>800 GENERAL GOVERNMENT</b>			
<b>801 Legislative functions:</b>			
Legislative Branch <sup>1</sup> .....	878	914	947
Deductions for offsetting receipts.....	-7	-6	-6
Total 801.....	871	908	941
<b>802 Executive direction and management:</b>			
Executive Office of the President.....	78	76	79
Funds appropriated to the President.....	1	1	1
General Services Administration.....	3	1	1
Total 802.....	83	77	81
<b>803 Central fiscal operations:</b>			
Department of the Treasury <sup>1</sup> .....	2,142	2,372	2,520
Deductions for offsetting receipts.....	-179	-166	-142
Total 803.....	1,963	2,207	2,378
<b>804 General property and records management:</b>			
General Services Administration <sup>1</sup> .....	469	279	365
Other independent agencies: Other temporary commissions.....	5		
Deductions for offsetting receipts.....	-*		
Total 804.....	475	279	365
<b>805 Central personnel management:</b>			
Other independent agencies:			
Advisory Committee on Federal Pay.....	*	*	*
Civil Service Commission.....	7,407	7,516	8,478
Other temporary commissions.....	*		
Deductions for offsetting receipts.....	-7,298	-7,397	-8,355
Total 805.....	109	119	124
<b>806 Other general government:</b>			
Legislative branch.....	48	22	41
Department of Defense—Civil.....	69	73	77
Department of the Interior <sup>1</sup> .....	221	291	304
Department of the Treasury <sup>1</sup> .....	190	245	187
General Services Administration.....	3	3	3
Other independent agencies:			
Civil Service Commission.....	15	20	20
Federal Election Commission.....	6	8	8
American Revolution Bicentennial Administration <sup>1</sup> .....	*		
Other historical and memorial agencies <sup>1</sup> .....	*	*	*
Advisory Commission on Intergovernmental Relations <sup>1</sup> .....	1	2	2
Other temporary commissions.....	1	2	13
National Commission on the Observance of International Women's Year 1975 <sup>1</sup> .....	*	*	
Deductions for offsetting receipts.....	-18	-22	-24
Total 806.....	538	644	632
Deductions for offsetting receipts <sup>2</sup> .....	-186	-180	-159
Total general government.....	3,851	4,055	4,361

See footnotes at end of table.



Table 12. BUDGET AUTHORITY BY FUNCTION AND AGENCY—Continued  
(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>850 GENERAL PURPOSE FISCAL ASSISTANCE</b>			
851 General revenue sharing:			
Department of the Treasury <sup>1</sup> .....	13,316	13,717	13,717
Deductions for offsetting receipts.....	-6,657	-6,855	-6,855
Total 851.....	6,658	6,863	6,862
852 Other general purpose fiscal assistance:			
Department of Agriculture.....	50	226	242
Department of Defense—Civil.....	5	6	5
Department of Energy.....	*	*	*
Department of the Interior.....	268	413	494
Department of the Treasury.....	1,973	1,836	8,593
Other independent agencies: District of Columbia.....	401	392	458
Deductions for offsetting receipts.....	-84	-44	-22
Total 852.....	2,614	2,829	9,770
Total general purpose fiscal assistance.....	9,272	9,691	16,632
<b>900 INTEREST</b>			
901 Interest on the public debt:			
Department of the Treasury.....	41,900	48,600	55,400
902 Other interest:			
Department of the Treasury.....	325	331	336
General Services Administration.....	1	1	1
Deductions for offsetting receipts.....	-4,134	-5,091	-6,746
Total 902.....	-3,807	-4,759	-6,410
Total interest.....	38,092	43,841	48,990
Allowances for:			
Civilian agency pay raises.....			1,150
Contingencies for other requirements.....			3,000
Undistributed offsetting receipts:			
Employer share, employee retirement:			
Interfund transactions.....	-3,362	-3,786	-3,915
Receipts from off-budget Federal agencies.....	-1,186	-1,238	-1,242
Total, employer share, employee retirement.....	-4,548	-5,024	-5,157
Interest received by trust funds.....	-8,131	-8,595	-9,064
Rents and royalties on the Outer Continental Shelf.....	-2,374	-2,000	-1,800
Total budget authority.....	465,231	502,907	568,172
<b>MEMORANDUM</b>			
Federal funds.....	353,749	369,108	414,768
Trust funds.....	147,795	169,790	190,902
Interfund transactions.....	-36,313	-35,992	-37,497

See footnotes at end of table.



Table 12. BUDGET AUTHORITY BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>ADDENDUM</b>			
Budget authority of off-budget Federal entities:			
<b>270 ENERGY</b>			
271 Energy supply:			
Department of Agriculture.....	149	44	-----
<b>370 COMMERCE AND HOUSING CREDIT</b>			
374 Federal Financing Bank:			
Department of the Treasury.....	9,534	13,843	15,865
<b>400 TRANSPORTATION</b>			
401 Ground transportation:			
United States Railway Association.....	126	18	23
<b>450 COMMUNITY AND REGIONAL DEVELOPMENT</b>			
452 Area and regional development:			
Department of Agriculture.....	142	159	199
Budget authority, off-budget Federal entities.....	9,951	14,064	16,087
Budget authority including off-budget Federal entities.....	475,182	516,971	584,259

\*\$500 thousand or less.

<sup>1</sup> Includes both Federal and trust funds.<sup>2</sup> Excludes offsetting receipts which have been distributed by subfunction above.

Table 13. OUTLAYS BY FUNCTION AND AGENCY

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>050 NATIONAL DEFENSE</b>			
<b>051 Department of Defense—Military:</b>			
Military personnel.....	25,715	26,832	26,866
Retired military personnel.....	8,216	9,211	10,122
Operation and maintenance.....	30,587	33,494	36,454
Procurement.....	18,178	21,552	24,208
Research, development, test, and evaluation.....	9,795	10,714	11,861
Military construction.....	1,914	1,919	1,976
Other <sup>1</sup> .....	1,427	1,849	1,770
Allowances.....			2,288
Deductions for offsetting receipts.....	-183	-271	-345
Total 051.....	95,650	105,300	115,200
<b>053 Atomic energy defense activities:</b>			
Department of Energy.....	1,936	2,308	2,536
<b>054 Defense-related activities:</b>			
Department of Health, Education, and Welfare.....	*		
General Services Administration.....	17	90	219
Other independent agencies:			
Central Intelligence Agency.....	28	35	44
Intelligence Community Staff.....	4	12	10
Renegotiation Board.....	6	7	7
Selective Service System.....	10	8	8
Other temporary commissions.....	*		
Deductions for offsetting receipts.....	-149	-131	-242
Total 054.....	-84	20	45
Deductions for offsetting receipts <sup>2</sup> .....	—*	-2	-2
Total national defense.....	97,501	107,626	117,779
<b>150 INTERNATIONAL AFFAIRS</b>			
<b>151 Foreign economic and financial assistance:</b>			
Funds appropriated to the President <sup>1</sup> .....	3,222	4,057	4,166
Department of Agriculture.....	856	1,070	1,069
Department of State.....	52	71	66
Department of Transportation <sup>1</sup> .....	14	30	29
Other independent agencies: Action <sup>1</sup> .....	77	87	93
Deductions for offsetting receipts.....	-6	-18	-17
Total 151.....	4,214	5,296	5,407
<b>152 Military assistance:</b>			
Funds appropriated to the President.....	806	759	762
Deductions for offsetting receipts.....	-312	-302	-297
Total 152.....	494	457	465

See footnotes at end of table.

Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>150 INTERNATIONAL AFFAIRS—Continued</b>			
<b>153 Conduct of foreign affairs:</b>			
Funds appropriated to the President.....	21	24	25
Department of State <sup>1</sup> .....	1,052	1,203	1,312
Other independent agencies:			
Arms Control and Disarmament Agency.....	12	15	16
Foreign Claims Settlement Commission.....	1	1	1
International Trade Commission.....	11	12	13
Other temporary commissions.....	*	*	*
Deductions for offsetting receipts.....	-115	-141	-156
Total 153.....	981	1,115	1,211
<b>154 Foreign information and exchange activities:</b>			
Department of State.....		3	7
Other independent agencies:			
Board for International Broadcasting.....	58	73	79
International Communication Agency <sup>1</sup> .....	328	366	393
Japan-United States Friendship Commission <sup>1</sup> .....	*	1	2
Deductions for offsetting receipts.....	—*	—*	—*
Total 154.....	386	443	480
<b>155 International financial programs:</b>			
Funds appropriated to the President <sup>1</sup> .....	8,210	8,500	9,500
Other independent agencies: Export-Import Bank of the United States.....	340	196	404
Deductions for offsetting receipts.....	-9,369	-8,720	-9,220
Total 155.....	-819	-24	684
Deductions for offsetting receipts <sup>2</sup> .....	-425	-540	-555
Total international affairs.....	4,831	6,747	7,691
<b>250 GENERAL SCIENCE, SPACE, AND TECHNOLOGY</b>			
<b>251 General science and basic research:</b>			
Department of Energy.....	324	363	415
Other independent agencies:			
National Science Foundation <sup>1</sup> .....	753	825	857
Smithsonian Institution <sup>1</sup> .....	2	2	2
Total 251.....	1,078	1,190	1,274
<b>253 Space flight:</b>			
National Aeronautics and Space Administration.....	2,252	2,192	2,264
<b>254 Space science, applications, and technology:</b>			
National Aeronautics and Space Administration.....	1,006	1,018	1,150
<b>255 Supporting space activities:</b>			
National Aeronautics and Space Administration <sup>1</sup> .....	345	358	390
Deductions for offsetting receipts.....	-2	—*	—
Total 255.....	343	358	390

See footnotes at end of table.

Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>250 GENERAL SCIENCE, SPACE, AND TECHNOLOGY— Continued</b>			
Deductions for offsetting receipts <sup>2</sup> .....	-2	-2	-2
Total general science, space, and technology .....	4,677	4,757	5,077
<b>270 ENERGY</b>			
<b>271 Energy supply:</b>			
Funds appropriated to the President .....	107	214	113
Department of Agriculture .....	22	24	25
Department of Energy <sup>1</sup> .....	2,637	3,263	3,280
Department of the Interior .....	95	192	187
Environmental Protection Agency .....	95	126	126
Other independent agencies: Tennessee Valley Authority .....	1,003	1,125	1,239
Deductions for offsetting receipts .....	-599	-754	-856
Total 271 .....	3,266	4,190	4,113
<b>272 Energy conservation:</b>			
Department of Energy .....	143	451	902
Department of the Treasury .....		150	500
Total 272 .....	143	601	1,402
<b>274 Emergency energy preparedness:</b>			
Funds appropriated to the President .....	122	245	
Department of Energy .....	1	2,029	3,285
Deductions for offsetting receipts .....		—*	—*
Total 274 .....	123	2,273	3,284
<b>276 Energy information, policy, and regulation:</b>			
Department of Energy .....	433	524	623
Other independent agencies: Nuclear Regulatory Commission .....	231	275	307
Total 276 .....	664	799	930
Deductions for offsetting receipts <sup>2</sup> .....	-23	-26	-95
Total energy .....	4,172	7,837	9,634
<b>300 NATURAL RESOURCES AND ENVIRONMENT</b>			
<b>301 Water resources:</b>			
Department of Agriculture <sup>1</sup> .....	206	328	200
Department of Defense—Civil <sup>1</sup> .....	2,308	2,551	2,568
Department of the Interior <sup>1</sup> .....	770	818	630
Department of State .....	11	24	21
Other independent agencies:			
Delaware River Basin Commission .....	*	*	*
Susquehanna River Basin Commission .....	*	*	*
Water Resources Council <sup>1</sup> .....	18	26	20
Deductions for offsetting receipts .....	-72	-61	-48
Total 301 .....	3,241	3,686	3,392

See footnotes at end of table.

Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>300 NATURAL RESOURCES AND ENVIRONMENT—Con.</b>			
<b>302 Conservation and land management:</b>			
Department of Agriculture <sup>1</sup> .....	1,577	2,201	1,839
Department of Commerce.....	22	31	43
Department of the Interior <sup>1</sup> .....	413	484	522
Department of State.....	5	6	7
Other independent agencies: Marine Mammal Commission.....	1	1	1
Deductions for offsetting receipts.....	-740	-645	-832
Total 302.....	1,279	2,079	1,579
<b>303 Recreational resources:</b>			
Department of Agriculture.....	3	4	4
Department of Defense—Civil.....	2	6	4
Department of the Interior <sup>1</sup> .....	1,010	1,314	1,538
Other independent agencies:			
Advisory Council on Historic Preservation.....	*	1	1
Smithsonian Institution.....	—	*	—
Other temporary commissions.....	*	—	—
Deductions for offsetting receipts.....	-2	-2	-3
Total 303.....	1,014	1,323	1,545
<b>304 Pollution control and abatement:</b>			
Department of the Interior.....	*	—	—
Department of Transportation.....	9	8	57
Environmental Protection Agency <sup>1</sup> .....	4,270	4,937	5,554
Other independent agencies:			
Interstate Commission on the Potomac River Basin.....	*	*	*
Other temporary commissions.....	*	2	4
Deductions for offsetting receipts.....	—*	—*	—*
Total 304.....	4,279	4,947	5,615
<b>306 Other natural resources:</b>			
Department of Commerce <sup>1</sup> .....	520	629	696
Department of the Interior <sup>1</sup> .....	464	558	585
Deductions for offsetting receipts.....	-11	-12	-12
Total 306.....	973	1,175	1,268
Deductions for offsetting receipts <sup>2</sup> .....	-786	-1,084	-1,178
Total natural resources and environment.....	10,000	12,125	12,222
<b>350 AGRICULTURE</b>			
<b>351 Farm income stabilization:</b>			
Department of Agriculture <sup>1</sup> .....	4,486	7,865	4,180
Other independent agencies: Farm Credit Administration.....	-1	*	—
Total 351.....	4,485	7,865	4,180

See footnotes at end of table.



Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>350 AGRICULTURE—Continued</b>			
<b>352 Agricultural research and services:</b>			
Funds appropriated to the President.....			40
Department of Agriculture <sup>1</sup> .....	1,103	1,300	1,285
Deductions for offsetting receipts.....	-51	-55	-67
Total 352.....	1,052	1,244	1,259
Deductions for offsetting receipts <sup>2</sup> .....	-11	-3	-6
Total agriculture.....	5,526	9,106	5,433
<b>370 COMMERCE AND HOUSING CREDIT</b>			
<b>371 Mortgage credit and thrift insurance:</b>			
Department of Agriculture.....	100	455	-93
Department of Housing and Urban Development.....	-585	781	1,267
Other independent agencies:			
Federal Deposit Insurance Corporation (trust fund).....	-852	-379	-945
Federal Home Loan Bank Board.....	-1,913	-360	-467
National Credit Union Administration.....	-19	-30	-36
Total 371.....	-3,270	467	-274
<b>372 Postal Service:</b>			
Other independent agencies: Postal Service.....	2,267	1,787	1,830
<b>374 Federal Financing Bank:</b>			
Deductions for offsetting receipts.....	-143		
Total 374.....	-143		
<b>376 Other advancement and regulation of commerce:</b>			
Legislative branch.....	9	11	9
Department of Commerce <sup>1</sup> .....	443	518	669
Department of Housing and Urban Development.....	10	10	14
Department of the Treasury <sup>1</sup> .....	-4	-1	-4
General Services Administration.....	1	5	1
Other independent agencies:			
Commodity Futures Trading Commission.....	13	15	16
Emergency Loan Guarantee Board.....	-5	2	
Federal Communications Commission.....	56	66	66
Federal Trade Commission.....	52	62	64
National Center for Productivity and Quality of Working Life.....	2	3	3
National Institute of Building Sciences.....		1	
Securities and Exchange Commission.....	54	66	65
Small Business Administration.....	516	547	543
Other temporary commissions.....	2	*	
Deductions for offsetting receipts.....	-29	-31	-32
Total 376.....	1,118	1,272	1,415
Deductions for offsetting receipts <sup>2</sup> .....	-4	-4	-3
Total commerce and housing credit.....	-31	3,523	2,969

See footnotes at end of table.

Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>400 TRANSPORTATION</b>			
<b>401 Ground transportation:</b>			
Department of Agriculture (trust fund).....	1	8	3
Department of Housing and Urban Development.....	1	*	—
Department of Transportation <sup>1</sup> .....	8,950	10,243	11,434
Other independent agencies:			
Washington Metropolitan Area Transit Authority.....	290	205	61
Interstate Commerce Commission.....	59	64	69
United States Railway Association.....	736	620	424
Total 401.....	10,037	11,140	11,990
<b>402 Air transportation:</b>			
Department of Transportation <sup>1</sup> .....	2,369	2,753	2,874
National Aeronautics and Space Administration.....	344	415	466
Other independent agencies: Civil Aeronautics Board.....	103	101	96
Total 402.....	2,816	3,269	3,436
<b>403 Water transportation:</b>			
Department of Commerce <sup>1</sup> .....	594	547	532
Department of Defense—Civil.....	—1	1	2
Department of Transportation <sup>1</sup> .....	1,148	1,349	1,402
Other independent agencies: Federal Maritime Commission.....	8	10	10
Deductions for offsetting receipts.....	—*	—1	—*
Total 403.....	1,749	1,906	1,946
<b>407 Other transportation:</b>			
Department of Transportation.....	63	64	76
Other independent agencies:			
National Transportation Safety Board.....	13	15	15
Other temporary commissions.....	1	3	2
Total 407.....	76	82	93
Deductions for offsetting receipts <sup>2</sup> .....	—42	—86	—66
Total transportation.....	14,636	16,310	17,399
<b>450 COMMUNITY AND REGIONAL DEVELOPMENT</b>			
<b>451 Community development:</b>			
Department of Agriculture.....	122	297	260
Department of Commerce.....	15	18	18
Department of Health, Education, and Welfare.....	5	—	—
Department of Housing and Urban Development.....	3,380	3,707	3,677
Other independent agencies:			
Commission of Fine Arts.....	*	*	*
National Capital Planning Commission.....	2	2	2
Pennsylvania Avenue Development Corporation.....	1	25	34
Total 451.....	3,526	4,049	3,991

See footnotes at end of table.

Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>450 COMMUNITY AND REGIONAL DEVELOPMENT— Continued</b>			
<b>452 Area and regional development:</b>			
Funds appropriated to the President.....	249	308	317
Department of Agriculture.....	343	318	344
Department of Commerce <sup>1</sup> .....	1,012	2,913	2,535
Department of the Interior <sup>1</sup> .....	719	686	743
Other independent agencies:			
Appalachian Regional Commission <sup>1</sup> .....	5	6	7
Joint Federal-State Land Use Planning Commission for Alaska <sup>1</sup> .....	1	1	1
Tennessee Valley Authority.....	96	145	135
Deductions for offsetting receipts.....	-287	-403	-393
<b>Total 452.....</b>	<b>2,139</b>	<b>3,976</b>	<b>3,689</b>
<b>453 Disaster relief and insurance:</b>			
Funds appropriated to the President.....	294	375	284
Department of Agriculture.....	16	15	15
Department of Housing and Urban Development.....	140	101	159
Other independent agencies: Small Business Administration..	184	1,195	550
<b>Total 453.....</b>	<b>634</b>	<b>1,686</b>	<b>1,007</b>
Deductions for offsetting receipts <sup>2</sup> .....	-16	-17	-18
<b>Total community and regional development.....</b>	<b>6,283</b>	<b>9,694</b>	<b>8,669</b>
<b>500 EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES</b>			
<b>501 Elementary, secondary, and vocational education:</b>			
Department of Health, Education, and Welfare.....	4,840	5,420	6,214
Department of the Interior.....	238	253	270
<b>Total 501.....</b>	<b>5,078</b>	<b>5,673</b>	<b>6,484</b>
<b>502 Higher education:</b>			
Department of Health, Education, and Welfare.....	3,168	3,761	4,280
Department of Housing and Urban Development.....	-63	30	10
Department of the Treasury.....	1		
Other independent agencies: Harry S Truman Scholarship Foundation <sup>1</sup> .....	-1	-2	-2
<b>Total 502.....</b>	<b>3,104</b>	<b>3,789</b>	<b>4,289</b>
<b>503 Research and general education aids:</b>			
Legislative branch <sup>1</sup> .....	104	139	169
Department of Health, Education, and Welfare <sup>1</sup> .....	419	516	578
Department of the Treasury.....	4	3	
Other independent agencies:			
Corporation for Public Broadcasting.....	103	119	120
National Commission on Libraries and Information Science <sup>1</sup> .....	1	2	2
National Foundation on the Arts and the Humanities <sup>1</sup> .....	193	113	133
National Foundation on the Arts and the Humanities <sup>1</sup> .....		158	121
Smithsonian Institution.....	113	131	127
Deductions for offsetting receipts.....	-10	-3	-3
<b>Total 503.....</b>	<b>927</b>	<b>1,177</b>	<b>1,247</b>

See footnotes at end of table.

Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>500 EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES—Continued</b>			
<b>504 Training and employment:</b>			
Department of Commerce.....	98	13	-----
Department of Health, Education, and Welfare.....	361	365	365
Department of Labor <sup>1</sup> .....	6,418	10,552	12,422
Other independent agencies: Community Services Admini- stration.....	1	-----	-----
Total 504.....	6,877	10,930	12,787
<b>505 Other labor services:</b>			
Department of Labor <sup>1</sup> .....	270	322	351
Other independent agencies:			
Committee for Purchase from the Blind and other Severely Handicapped.....	*	*	*
Federal Mediation and Conciliation Service.....	20	21	22
National Labor Relations Board.....	81	93	100
National Mediation Board.....	3	4	4
Total 505.....	374	440	477
<b>506 Social services:</b>			
Department of Health, Education, and Welfare.....	3,994	4,191	4,445
Department of Housing and Urban Development.....	*	3	8
Department of the Treasury.....	-----	543	-----
Other independent agencies:			
ACTION.....	109	117	128
Cabinet Committee on Opportunities for Spanish-Speaking People.....	*	-----	-----
Community Services Administration <sup>1</sup> .....	529	613	558
Consumer Protection Activities.....	-----	-----	—12
Office of Consumer Representation.....	-----	-----	14
Total 506.....	4,632	5,468	5,142
Deductions offsetting receipts <sup>2</sup> .....	—7	—5	—5
Total education, training, employment, and social services.....	20,985	27,471	30,421
<b>550 HEALTH</b>			
<b>551 Health care services:</b>			
Department of Health, Education, and Welfare <sup>1</sup> .....	40,155	46,706	52,298
Other independent agencies: Civil Service Commission <sup>1</sup> .....	370	397	563
Deductions for offsetting receipts.....	—5,997	—7,243	—7,764
Total 551.....	34,527	39,860	45,097
<b>552 Health research:</b>			
Department of Health, Education, and Welfare.....	2,543	2,739	2,936
Department of Housing and Urban Development.....	—*	—*	—1
Total 552.....	2,543	2,738	2,935
<b>553 Education and training of health care work force:</b>			
Department of Health, Education, and Welfare.....	981	836	770
See footnotes at end of table.			

Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>550 HEALTH—Continued</b>			
<b>554 Consumer and occupational health and safety:</b>			
Executive Office of the President.....	*		
Department of Agriculture.....	229	266	268
Department of Health, Education, and Welfare.....	245	283	298
Department of the Interior <sup>1</sup> .....	98	53	
Department of Labor.....	127	186	270
Other independent agencies:			
Consumer Product Safety Commission.....	40	42	40
Federal Mine Safety and Health Review Commission.....		2	5
Occupational Safety and Health Review Commission.....	7	7	7
Deductions for offsetting receipts.....	-4	-1	-1
Total 554.....	743	839	887
Deductions for offsetting receipts <sup>2</sup> .....	-10	-12	-12
Total health.....	38,785	44,261	49,677
<b>600 INCOME SECURITY</b>			
<b>601 General retirement and disability insurance:</b>			
Department of Health, Education, and Welfare <sup>1</sup> .....	86,741	96,450	106,216
Department of Labor <sup>1</sup> .....	26	31	37
Department of the Treasury.....	—*		
Other independent agencies:			
Railroad Retirement Board <sup>1</sup> .....	4,050	4,344	4,593
Other temporary commissions.....		*	1
Deductions for offsetting receipts.....	-2,174	-2,672	-2,451
Total 601.....	88,642	98,153	108,396
<b>602 Federal employee retirement and disability:</b>			
Legislative Branch (trust fund).....	*	*	*
The Judiciary <sup>1</sup> .....	36	2	2
Department of Labor.....	275	292	228
Department of State (trust fund).....	84	101	117
Other independent agencies: Civil Service Commission (trust fund).....	9,166	10,445	11,679
Deductions for offsetting receipts.....	-58	-30	-31
Total 602.....	9,503	10,811	11,995
<b>603 Unemployment compensation:</b>			
Department of Labor <sup>1</sup> .....	18,700	12,960	11,827
Deductions for offsetting receipts.....	-3,442	-600	
Total 603.....	15,258	12,360	11,827

See footnotes at end of table.



Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>600 INCOME SECURITY—Continued</b>			
<b>604 Public assistance and other income supplements:</b>			
Department of Agriculture.....	8,532	9,252	9,300
Department of Health, Education, and Welfare <sup>1</sup> .....	11,940	13,023	12,756
Department of Housing and Urban Development.....	2,952	3,774	4,387
Department of State.....	7	—4	—
Department of the Treasury.....	—	167	1,333
Other independent agencies:			
Community Services Administration.....	110	53	—
Railroad Retirement Board.....	60	50	30
Total 604.....	23,601	26,316	27,807
Deductions for offsetting receipts <sup>2</sup> .....	*	—1	—1
Total income security.....	137,004	147,640	160,024
<b>700 VETERANS BENEFITS AND SERVICES</b>			
<b>701 Income security for veterans:</b>			
Veterans Administration <sup>1</sup> .....	9,701	10,252	10,744
Deductions for offsetting receipts.....	—486	—507	—469
Total 701.....	9,216	9,745	10,275
<b>702 Veterans education, training, and rehabilitation:</b>			
Veterans Administration <sup>1</sup> .....	3,713	3,173	2,686
Deductions for offsetting receipts.....	—3	—31	—55
Total 702.....	3,710	3,142	2,630
<b>703 Hospital and medical care for veterans:</b>			
Veterans Administration.....	4,708	5,436	5,757
<b>704 Veterans housing:</b>			
Department of Housing and Urban Development.....	—7	—10	—9
Veterans Administration.....	—138	—21	—46
Total 704.....	—145	—31	—55
<b>705 Other veterans benefits and services:</b>			
Department of Defense—Civil <sup>1</sup> .....	21	23	23
Department of the Treasury (trust fund).....	*	*	*
Veterans Administration <sup>1</sup> .....	524	598	624
Other independent agencies: American Battle Monuments Commission <sup>1</sup> .....	6	6	6
Deductions for offsetting receipts.....	—1	—2	—2
Total 705.....	549	625	652
Deductions for offsetting receipts <sup>2</sup> .....	—1	—3	—3
Total veterans benefits and services.....	18,038	18,916	19,257

See footnotes at end of table.

Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>750 ADMINISTRATION OF JUSTICE</b>			
<b>751 Federal law enforcement activities:</b>			
Department of Health, Education, and Welfare.....	24	55	71
Department of Housing and Urban Development.....	11	15	17
Department of Justice.....	951	1,044	1,072
Department of the Treasury.....	605	702	731
Other independent agencies:			
Administrative Conference of the United States.....	1	1	1
Commission on Civil Rights.....	9	11	11
Equal Employment Opportunity Commission.....	72	88	108
Other temporary commissions.....	*	*	-----
Total 751.....	1,673	1,915	2,011
<b>752 Federal litigative and judicial activities:</b>			
Legislative Branch.....	8	9	9
The Judiciary <sup>1</sup> .....	390	457	488
Department of Justice.....	317	354	378
General Services Administration.....	2	*	-----
Other independent agencies:			
Indian Claims Commission.....	2	2	*
Legal Services Corporation.....	125	154	243
Deductions for offsetting receipts.....	-2	-----	-----
Total 752.....	842	976	1,118
<b>753 Federal correctional activities:</b>			
Department of Justice <sup>1</sup> .....	240	319	373
<b>754 Criminal justice assistance:</b>			
Department of Justice.....	847	817	717
Deductions for offsetting receipts <sup>2</sup> .....	-2	-8	-8
Total administration of justice.....	3,600	4,019	4,211
<b>800 GENERAL GOVERNMENT</b>			
<b>801 Legislative functions:</b>			
Legislative branch <sup>1</sup> .....	849	906	946
Deductions for offsetting receipts.....	-7	-6	-6
Total 801.....	841	900	941
<b>802 Executive direction and management:</b>			
Executive Office of the President.....	73	78	78
Funds appropriated to the President.....	—*	1	1
General Services Administration.....	2	1	1
Total 802.....	76	80	80
<b>803 Central fiscal operations:</b>			
Department of the Treasury <sup>1</sup> .....	2,109	2,367	2,509
Deductions for offsetting receipts.....	-179	-166	-142
Total 803.....	1,930	2,201	2,367

See footnotes at end of table.

Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>800 GENERAL GOVERNMENT—Continued</b>			
<b>804 General property and records management:</b>			
General Services Administration <sup>1</sup> .....	134	365	369
Other independent agencies:			
Other temporary commissions .....	6	1	-----
Deductions for offsetting receipts .....	—*	-----	-----
Total 804 .....	141	366	369
<b>805 Central personnel management:</b>			
Other independent agencies:			
Advisory Committee on Federal Pay .....	*	*	*
Civil Service Commission .....	7,398	7,517	8,475
Other temporary commissions .....	*	*	-----
Deductions for offsetting receipts .....	—7,298	—7,397	—8,355
Total 805 .....	100	120	121
<b>806 Other general government:</b>			
Legislative Branch .....	24	2	50
The Judiciary .....	*	*	*
Department of Defense—Civil .....	65	75	77
Department of the Interior <sup>1</sup> .....	191	325	290
Department of the Treasury <sup>1</sup> .....	162	207	148
General Services Administration .....	3	3	3
Other independent agencies:			
Civil Service Commission .....	13	18	18
Federal Election Commission .....	7	8	8
American Revolution Bicentennial Administration <sup>1</sup> .....	2	1	-----
Other Historical and Memorial Agencies <sup>1</sup> .....	*	*	*
Advisory Commission on Intergovernmental Relations <sup>1</sup> .....	2	2	2
Other Temporary Commissions .....	2	11	13
National Commission on the Observance of International Women's Year, 1975 <sup>1</sup> .....	3	2	-----
Deductions for offsetting receipts .....	—18	—22	—24
Total 806 .....	455	632	586
Deductions for offsetting receipts <sup>2</sup> .....	—186	—180	—159
Total general Government .....	3,357	4,119	4,304
<b>850 GENERAL PURPOSE FISCAL ASSISTANCE</b>			
<b>851 General revenue sharing:</b>			
Department of the Treasury <sup>1</sup> .....	13,419	13,690	13,715
Deductions for offsetting receipts .....	—6,657	—6,855	—6,855
Total 851 .....	6,762	6,835	6,860

See footnotes at end of table.

Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>850 GENERAL PURPOSE FISCAL ASSISTANCE—Con.</b>			
<b>852 Other general purpose fiscal assistance:</b>			
Department of Agriculture.....	50	226	242
Department of Defense—Civil.....	-----	6	5
Department of Energy.....	-----	*	*
Department of the Interior.....	266	415	494
Department of the Treasury.....	2,105	2,009	1,609
Other independent agencies: District of Columbia.....	400	414	449
Deductions for offsetting receipts.....	-84	-44	-22
Total 852.....	2,737	3,026	2,776
Total general purpose fiscal assistance.....	9,499	9,860	9,636
<b>900 INTEREST</b>			
<b>901 Interest on the public debt:</b>			
Department of the Treasury.....	41,900	48,600	55,400
<b>902 Other interest:</b>			
Department of the Treasury.....	326	331	336
General Services Administration.....	*	1	*
Deductions for offsetting receipts.....	-4,134	-5,091	-6,746
Total 902.....	-3,808	-4,759	-6,409
Total interest.....	38,092	43,841	48,991
Allowances for:			
Civilian agency pay raises.....	-----	-----	1,100
Contingencies for other requirements.....	-----	-----	1,700
Undistributed offsetting receipts:			
Employer share, employee retirement:			
Interfund transactions.....	-3,362	-3,786	-3,915
Receipts from off-budget Federal agencies.....	-1,186	-1,238	-1,242
Total, employer share, employee retirement.....	-4,548	-5,024	-5,157
Interest received by trust funds.....	-8,131	-8,595	-9,064
Rents and royalties on the Outer Continental Shelf.....	-2,374	-2,000	-1,800
Total outlays.....	401,902	462,234	500,174
<b>MEMORANDUM</b>			
Federal funds.....	294,948	340,036	363,580
Trust funds.....	143,267	158,190	174,092
Interfund transactions.....	-36,313	-35,992	-37,497

Table 13. OUTLAYS BY FUNCTION AND AGENCY—Continued

(In millions of dollars)

Function and department or other unit	1977 actual	1978 estimate	1979 estimate
<b>ADDENDUM</b>			
Outlays of off-budget Federal entities:			
<b>150 INTERNATIONAL AFFAIRS</b>			
155 International financial programs:			
Department of the Treasury.....	9	-78	-70
<b>270 ENERGY</b>			
271 Energy supply:			
Department of Agriculture.....	394	62	-----
<b>370 COMMERCE AND HOUSING CREDIT</b>			
372 Postal Service.....	-173	815	-1
374 Federal Financing Bank:			
Department of the Treasury.....	8,201	10,567	12,510
Total commerce and housing credit.....	8,028	11,382	12,509
<b>400 TRANSPORTATION</b>			
401 Ground transportation:			
United States Railway Association.....	219	97	23
<b>450 COMMUNITY AND REGIONAL DEVELOPMENT</b>			
452 Area and regional development:			
Department of Agriculture.....	59	79	105
<b>600 INCOME SECURITY</b>			
601 General retirement and disability insurance:			
Department of Labor.....	-16	-28	-30
Outlays, off-budget Federal entities.....	8,693	11,514	12,538
Outlays including off-budget Federal entities.....	410,594	473,748	512,712

\*\$500 thousand or less.

<sup>1</sup> Includes both Federal and trust funds.<sup>2</sup> Excludes offsetting receipts which have been distributed by subfunction above.



Table 14. CONTROLLABILITY OF BUDGET OUTLAYS, 1969-79 (dollars in billions)

	Actual										Estimate	
	1969	1970	1971	1972	1973	1974	1975	1976	TQ	1977	1978	1979
<b>Relatively uncontrollable under present law:</b>												
<b>Open-ended programs and fixed costs:</b>												
Payments for individuals:												
Social security and railroad retirement--	28.3	31.3	37.2	41.5	50.7	57.6	68.4	76.2	20.7	87.7	97.2	108.0
Federal employees' retirement and insurance-----	4.8	5.6	6.6	7.7	9.0	10.8	13.3	15.6	4.3	17.8	20.1	22.3
(Military retired pay)-----	(2.4)	(2.8)	(3.4)	(3.9)	(4.4)	(5.1)	(6.2)	(7.3)	(1.9)	(8.2)	(9.2)	(10.1)
(Other)-----	(2.4)	(2.7)	(3.2)	(3.8)	(4.6)	(5.7)	(7.1)	(8.3)	(2.4)	(9.6)	(10.9)	(12.2)
Unemployment assistance-----	2.9	3.7	6.6	7.5	5.7	6.5	14.0	19.8	4.2	15.8	13.0	12.6
Veterans benefits: Pensions, compensation, education and insurance-----	5.7	6.6	7.6	8.3	9.3	10.0	12.4	13.9	2.9	12.9	12.9	12.6
Medicare and medicaid-----	8.9	9.9	11.2	13.4	14.1	17.2	21.6	26.3	7.0	31.4	36.5	42.1
Housing payments-----	.3	.5	.7	1.1	1.6	1.8	2.1	2.5	.6	2.9	3.7	4.3
Public assistance and related programs-----	3.9	4.7	7.4	8.9	9.1	11.5	17.1	19.4	4.9	20.9	22.2	22.0
Subtotal, payments for individuals----	54.9	62.3	77.3	88.5	99.6	115.4	148.9	173.7	44.6	189.5	205.5	223.9
Net interest <sup>1</sup> -----	12.7	14.4	14.8	15.5	17.4	21.5	23.3	26.8	7.0	30.0	35.2	39.9
General revenue sharing-----	4.1	3.8	2.8	4.0	6.6	6.1	6.1	6.2	1.6	6.8	6.8	6.9
Farm price supports (CCC)-----	2.8	3.8	5.2	6.4	3.6	1.0	.6	.6	.7	3.5	7.4	4.5
Other open-ended programs and fixed costs-----	2.8	3.8	5.2	6.4	6.3	6.8	8.0	8.8	2.6	8.6	10.3	10.1
Total, open-ended programs and fixed costs-----	74.5	84.3	100.2	114.3	133.5	150.8	186.9	216.2	56.5	238.3	265.3	285.3
(National defense)-----	(2.5)	(2.9)	(3.4)	(4.0)	(4.4)	(5.2)	(6.3)	(7.4)	(2.0)	(8.2)	(9.3)	(10.2)
(Civilian programs)-----	(72.0)	(81.4)	(96.8)	(110.4)	(129.1)	(145.6)	(180.6)	(208.8)	(54.5)	(230.1)	(256.0)	(275.1)
<b>Outlays from prior-year contracts and obligations:<sup>2</sup></b>												
National defense-----	24.6	24.1	21.1	19.4	17.7	20.4	22.3	17.9	7.7	18.5	29.9	33.8
Civilian programs-----	17.3	17.4	19.1	19.9	21.9	23.4	28.4	33.0	12.3	36.8	49.4	55.7
Total, outlays from prior-year contracts and obligations-----	41.9	41.5	40.2	39.2	39.6	43.8	50.7	50.9	20.0	55.3	79.3	89.5
Total, relatively uncontrollable outlays	116.4	125.8	140.4	153.5	173.1	194.6	237.6	267.1	76.5	293.6	344.7	374.8

## Relatively controllable outlays:

National defense.....	52.3	51.6	51.3	53.2	52.5	52.2	57.0	64.2	12.7	70.8	68.4	73.8
Civilian programs.....	17.8	21.7	22.4	28.0	24.5	26.2	35.5	38.7	6.5	42.1	54.2	56.7
(Under current law) <sup>3</sup> .....	(70.1)	(73.3)	(73.7)	(81.3)	(76.9)	(78.4)	(92.5)	(102.8)	(19.2)	(112.9)	(121.9)	(129.9)
Under proposed legislation in:												
(Open-ended programs and fixed costs) <sup>1</sup> .....											(0.5)	(-1.0)
(Relatively controllable and new programs) <sup>2</sup> .....											(0.2)	(1.5)
Total, relatively controllable outlays.....	70.1	73.3	73.7	81.3	76.9	78.4	92.5	102.8	19.2	112.9	122.6	130.5
Undistributed employer share, employee re-												
tirement.....	-2.0	-2.4	-2.6	-2.8	-2.9	-3.3	-4.0	-4.2	-1.0	-4.5	-5.0	-5.2
Total budget outlays.....	184.5	196.6	211.4	232.0	247.1	269.6	326.1	365.6	94.7	401.9	462.2	500.2

## MEMORANDUM

## Percent of total outlays:

Relatively uncontrollable under present law:												
Open-ended programs and fixed costs:												
Payments for individuals.....	29.8%	31.7%	36.6%	38.1%	40.3%	42.8%	45.7%	47.5%	47.1%	47.2%	44.5%	44.8%
Other.....	10.6	11.2	10.8	11.1	13.7	13.1	11.7	11.6	12.6	12.1	12.9	12.3
Total open-ended programs and fixed costs.....	40.4	42.9	47.4	49.3	54.0	55.9	57.3	59.1	59.6	59.3	57.4	57.0
Outlays from prior-year contracts and obligations.....	22.7	21.1	19.0	16.9	16.0	16.2	15.5	13.9	21.1	13.7	17.2	17.9
Total relatively uncontrollable outlays.....	63.1	64.0	66.4	66.2	70.0	72.2	72.9	73.0	80.8	73.0	74.6	74.9
Relatively controllable outlays.....	38.0	37.3	34.8	35.0	31.1	29.1	28.4	28.1	20.3	23.1	26.5	26.1
Undistributed employer share, employee re-												
tirement.....	-1.1	-1.2	-1.2	-1.2	-1.2	-1.2	-1.2	-1.2	-1.0	-1.1	-1.1	-1.0
Total budget outlays.....	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0

<sup>1</sup> Proposed legislation in open-ended programs and fixed costs includes less than -\$50 million in 1979 for net interest.

<sup>2</sup> Excluding prior year contracts and obligations for activities shown as "open-ended programs and fixed costs."

<sup>3</sup> National defense portion includes \$68.5 billion in 1978 and \$74.0 billion in 1979 under current law, less than \$50 million in 1979 under proposed legislation in open-ended programs, and -\$30.1 billion in 1978 and -\$30.3 billion in 1979 under proposed legislation in relatively controllable programs.

Table 15. LEGISLATIVE PROPOSALS FOR MAJOR NEW AND EXPANDED PROGRAMS IN THE 1979 BUDGET,  
PROJECTION OF COSTS<sup>1</sup> (in millions of dollars)

Agency	Estimate		Projection			Explanation
	1978	1979	1980	1981	1982	
<b>Agriculture:</b>						
Rural housing insurance fund-----	BA } O }	6	20	34	48	63 A special home ownership assistance program is proposed for very low income families. Under this program, housing costs, including utility and maintenance costs, in excess of 25% of a family's income, would be paid by the Federal Government.
<b>Special supplemental food program (WIC)-----</b>	BA O	560 530	560 530	560 560	560 560	560 560 Legislation is proposed to expand this program, which provides supplemental foods for pregnant and nursing women, infants, and young children at nutritional risk during their critical stages of development.
<b>Defense:</b>						
Family separation allowance for E-4's and below with dependents-----	BA } O }	29	29	29	29	29 Authorize military personnel with the rank of E-4 and below who have dependents to receive a family separation allowance similar to what is provided to other military personnel.
<b>Energy:</b>						
Decontamination and decommissioning-----	BA O	5 3	29 22	36 30	40 37	17 29 Legislation is proposed to allow remedial action for radioactively contaminated uranium mill tailing sites and former Federal atomic energy sites.
Uranium enrichment charges-----	BA } O }	-163	-169	-268	-270	-338 Legislation is proposed to change the pricing criteria for uranium enrichment services to permit a charge based on fair market value, rather than direct Government costs.
<b>Health, Education and Welfare:</b>						
Elementary and secondary education: New authorities under Title I-----	BA O	400 28	400 285	400 364	400 389	400 396 Legislation is proposed to add new authorities to Title I of the Elementary and Secondary Education Act to improve educational opportunities for disadvantaged children.

Child welfare services.....	BA	85	116	147	178	210	Expanded assistance is proposed to enhance the status of children in foster care and assist the permanent placement of such children.
	O	64	116	147	178	210	
Adolescent health, services, and pregnancy prevention.....	BA	60	60	60	60	60	A new program is proposed to establish networks of community-based health, education, and social services to help prevent unwanted pregnancies among adolescents.
	O	20	60	60	60	60	
Medicaid:							
Expanded coverage for expectant mothers.....	BA	118	131	146	162	180	Expanded eligibility is proposed for low-income mothers and expectant mothers.
	O	118	118	118	118	118	
Expanded coverage for children.....	BA	263	314	384	461	530	Coverage is proposed for an additional 1.7 million children and youths under 21.
	O						
Increased matching.....	BA	32	36	41	48	54	An increased Federal matching rate and higher limits are proposed for Puerto Rico, Guam, and the Virgin Islands.
	O	32	32	32	32	32	
Expanded quality control.....	BA	179	180	181	182	183	Expanded quality control of Medicaid payments is proposed to reduce overpayments and fraud.
	O	-399	-790	-1,172	-1,397	-1,584	
Housing and Urban Development:							
Operating subsidy for financially troubled FHA projects.....	BA	74	96	114	132	147	This proposed operating subsidy for financially troubled subsidized projects with HUD-insured or HUD-held mortgages is intended to prevent losses to the FHA fund from project defaults and to preserve these projects as viable housing for low-income families. Subsidies will be provided annually for the difference between HUD-approved operating expenses and projected rents.
	O	52	96	114	132	147	
Interior:							
Mineral impact loan assistance.....	BA	40	40	40	40	40	Loans would be made under this proposal to States for the construction of public facilities made necessary by mineral development on Federal lands. Repayment would be from the State's share of future Federal mineral leasing receipts. Amendments to existing legislation are proposed, including a change in the interest rate from 3% to the current Treasury borrowing rate.
	O						

See footnotes at end of table.





Fuel efficiency incentive and crude oil tax programs-----	BA } O }	317	1,833	2,414	2,808	2,953	3,186	The proposed National Energy Plan provides for payment of rebates on fuel efficient automobiles and for payments of per capita rebates from the Crude Oil Equalization Tax to those individuals who do not pay income taxes.
<b>General Services Administration:</b>								
Critical and strategic stockpile-----	BA } O }	-----	-91	-177	-213	-200	-200	This legislation reflects the President's plan to acquire certain strategic and critical materials and dispose of other materials in the national stockpile.
<b>Veterans Administration:</b>								
Compensation and pensions-----	BA } O }	-----	421 395	461 461	458 458	453 453	449 449	Legislation is proposed which will provide cost of living increases in veterans compensation benefits consistent with changes in the Consumer Price Index, and cost of living increases or other improvements in pension benefits.
<b>Multi-agency:</b>								
Welfare reform:								
(Better jobs and income proposals):								
Total gross costs (excluding BA } earned income tax credit) <sup>2</sup> ----	O }	-----	200	2,400	14,360	35,850	37,930	Legislation has been proposed to reform the present welfare system. Several existing programs would be consolidated as part of this simplification. The proposed program provides basic Federal cash benefits to the needy as well as up to 1.4 million public service jobs.
<b>Memorandum:</b>								
Cost of existing programs and other BA } offsets <sup>2</sup> -----	O }	-----	-----	1,000	9,630	27,083	25,038	
Net cost of program-----	BA } O }	-----	200	1,400	4,730	8,767	12,892	
<b>Allowances:</b>								
Relatively small and unforeseen items. BA } O }	O }	-----	2,000 1,000	2,000 2,500	2,000 2,250	2,000 2,250	2,000 2,000	

<sup>1</sup> This table is supplied pursuant to the requirements of sec. 221(a) of the Legislative Reorganization Act of 1970 (Public Law 91-510). Estimates are shown for individual programs that involve at least \$25 million in outlays a year over a period of years. The estimates do not reflect possible changes in the scope or quality of the proposals that might result from experience gained in actual practice. They nor do they reflect in all cases possible reductions in the costs of other programs that may come about as a result of a selection of the proposals. Further, the resources that might appropriately be applied in later years will require a reexamination of the relative priorities of these and other Government programs in the light of economic and other circumstances then prevailing. Thus, the estimates do not represent a commitment as to amounts to be included in future budgets.

<sup>2</sup> The proposal also includes earned income tax credits, which are classified as tax refunds. The present refund level of \$1,025 million in 1982 and \$984 million in 1983 would be increased under the proposal to \$2,950 million in 1982 and \$5,793 million in 1983.

Table 16. BUDGET RECEIPTS BY SOURCE, 1969-1979 (in millions of dollars)

Source	Actual										Estimate	
	1969	1970	1971	1972	1973	1974	1975	1976	TQ	1977	1978	1979
Individual income taxes.....	87,249	90,412	86,230	94,737	103,246	118,952	122,386	131,794	38,715	156,725	178,828	190,077
Corporation income taxes.....	36,678	32,829	26,785	32,166	36,153	38,620	40,621	41,409	8,460	54,892	58,949	62,487
Social insurance taxes and contributions (trust funds):												
Employment taxes and contributions:												
Old-age and survivors insurance.....	25,484	29,396	31,354	35,132	40,703	47,778	55,207	58,703	15,886	68,032	73,336	83,062
Disability insurance.....	3,469	4,063	4,490	4,775	5,381	6,147	7,250	7,686	2,130	8,786	12,204	14,568
Hospital insurance.....	4,398	4,755	4,874	5,205	7,603	10,556	11,258	11,995	3,459	13,484	16,588	19,926
Railroad retirement.....	885	919	980	1,008	1,189	1,411	1,489	1,525	328	1,908	1,858	2,053
Total employment taxes and contributions.....	34,236	39,133	41,699	46,120	54,876	65,892	75,204	79,909	21,803	92,210	103,986	119,609
Unemployment insurance.....	3,328	3,464	3,674	4,357	6,051	6,837	6,771	8,054	2,698	11,312	14,420	16,322
Contributions for other insurance and retirement:												
Supplementary medical insurance.....	903	936	1,253	1,340	1,427	1,704	1,901	1,937	539	2,193	2,408	2,631
Employees' retirement—employee contributions.....	1,426	1,735	1,916	2,058	2,146	2,302	2,513	2,760	707	2,915	3,246	3,265
Other retirement contributions.....	24	29	37	39	41	45	52	54	13	59	62	62
Total contributions for other insurance and retirement.....	2,353	2,701	3,205	3,437	3,614	4,051	4,466	4,752	1,259	5,167	5,716	5,958
Total social insurance taxes and contributions.....	39,918	45,298	48,578	53,914	64,542	76,780	86,441	92,714	25,760	108,688	124,122	141,889

<b>Excise taxes:</b>											
<b>Federal funds:</b>											
Alcohol.....	4,482	4,610	4,696	5,004	5,040	5,248	5,238	5,318	1,279	5,295	5,390
Tobacco.....	2,136	2,093	2,205	2,205	2,274	2,435	2,312	2,484	622	2,393	2,447
Other.....	3,967	3,649	3,609	2,297	2,522	2,060	1,850	2,810	620	1,960	3,820
<b>Total Federal excise taxes.....</b>	<b>10,585</b>	<b>10,352</b>	<b>10,510</b>	<b>9,506</b>	<b>9,836</b>	<b>9,743</b>	<b>9,400</b>	<b>10,612</b>	<b>2,520</b>	<b>9,648</b>	<b>11,657</b>
<b>Trust funds:</b>											
Highway.....	4,637	5,354	5,542	5,322	5,665	6,260	6,188	5,413	1,676	6,709	7,086
Airport and airway.....	-----	-----	563	649	758	840	962	938	277	1,191	1,287
<b>Total trust excise taxes.....</b>	<b>4,637</b>	<b>5,354</b>	<b>6,104</b>	<b>5,971</b>	<b>6,424</b>	<b>7,100</b>	<b>7,151</b>	<b>6,351</b>	<b>1,953</b>	<b>7,900</b>	<b>8,493</b>
<b>Total excise taxes.....</b>	<b>15,222</b>	<b>15,705</b>	<b>16,614</b>	<b>15,477</b>	<b>16,260</b>	<b>16,844</b>	<b>16,551</b>	<b>16,963</b>	<b>4,473</b>	<b>17,548</b>	<b>20,150</b>
<b>Estate and gift taxes:</b>											
Custom duties.....	3,491	3,644	3,735	5,436	4,917	5,035	4,611	5,216	1,455	7,327	5,618
<b>Total estate and gift taxes.....</b>	<b>2,319</b>	<b>2,430</b>	<b>2,591</b>	<b>3,287</b>	<b>3,188</b>	<b>3,334</b>	<b>3,676</b>	<b>4,074</b>	<b>1,212</b>	<b>5,150</b>	<b>5,792</b>
<b>Miscellaneous receipts:</b>											
Deposit of earnings by Federal Reserve Sys- tem.....	2,662	3,266	3,533	3,252	3,495	4,845	5,777	5,451	1,500	5,908	6,200
Other miscellaneous receipts.....	247	158	325	381	426	524	934	2,575	112	622	728
<b>Total miscellaneous receipts<sup>1</sup>.....</b>	<b>2,908</b>	<b>3,424</b>	<b>3,858</b>	<b>3,633</b>	<b>3,921</b>	<b>5,369</b>	<b>6,711</b>	<b>8,026</b>	<b>1,612</b>	<b>6,531</b>	<b>6,928</b>
<b>Total budget receipts.....</b>	<b>187,784</b>	<b>193,743</b>	<b>188,392</b>	<b>208,649</b>	<b>232,225</b>	<b>264,932</b>	<b>280,997</b>	<b>299,197</b>	<b>81,687</b>	<b>356,861</b>	<b>400,387</b>
<b>MEMORANDUM</b>											
Federal funds.....	143,321	143,158	133,785	148,846	161,357	181,219	187,505	200,291	53,999	240,412	267,889
Trust funds.....	52,009	59,362	66,193	72,959	92,193	104,846	118,590	133,695	32,071	152,763	168,490
Interfund transactions.....	-7,547	-8,778	-11,586	-13,156	-21,325	-21,133	-25,098	-34,789	-4,383	-36,313	-35,992
<b>Total.....</b>	<b>187,784</b>	<b>193,743</b>	<b>188,392</b>	<b>208,649</b>	<b>232,225</b>	<b>264,932</b>	<b>280,997</b>	<b>299,197</b>	<b>81,687</b>	<b>356,861</b>	<b>400,387</b>

<sup>1</sup> Includes both Federal and trust funds.

Table 17. BUDGET OUTLAYS BY FUNCTION, 1969-1979 (in millions of dollars)

Function	Actual										Estimate	
	1969	1970	1971	1972	1973	1974	1975	1976	TQ	1977	1978	1979
<b>050 National defense:</b>												
051 Department of Defense—Military:												
Military personnel.....	21,374	23,031	22,633	23,036	23,246	23,728	24,968	25,064	6,358	25,715	26,832	26,866
Retired military personnel.....	2,444	2,849	3,386	3,885	4,390	5,128	6,242	7,296	1,947	8,216	9,211	10,122
Operation and maintenance.....	22,227	21,609	20,941	21,675	21,069	22,478	26,295	27,837	7,232	30,587	33,494	36,454
Procurement.....	23,988	21,584	18,858	17,131	15,654	15,241	16,042	15,964	3,766	18,178	21,522	24,208
Research and development.....	7,457	7,166	7,303	7,881	8,157	8,582	8,866	8,923	2,206	9,795	10,714	11,861
Military construction and other <sup>1</sup> .....	525	1,059	1,552	1,655	895	2,627	2,754	3,043	383	3,341	3,768	6,034
Deductions for offsetting receipts.....	-143	-148	-126	-113	-113	-159	-182	-155	5	-183	-271	-345
Subtotal, 051.....	77,872	77,150	74,546	75,151	73,297	77,625	84,984	87,971	21,898	95,650	105,300	115,200
053 Atomic energy defense activities.....	1,389	1,415	1,385	1,373	1,409	1,486	1,506	1,565	435	1,936	2,308	2,536
054 Defense-related activities.....	162	-8	-120	29	-162	-1,349	-936	-103	-27	-84	20	45
Deductions for offsetting receipts.....	-5	-3	-3	-2	-4	-13	-4	-3	1	-*	-2	-2
Total national defense.....	79,418	78,553	75,808	76,550	74,541	77,750	85,550	89,430	22,307	97,501	107,626	117,779
<b>150 International affairs:</b>												
151 Foreign economic and financial assistance.....	3,142	2,935	2,902	3,235	2,870	2,884	3,665	3,568	1,526	4,214	5,296	5,407
152 Military assistance.....	685	593	995	719	865	1,312	1,877	1,101	910	492	457	465
153 Conduct of foreign affairs.....	370	398	405	451	475	606	658	726	262	981	1,115	1,211
154 Foreign information and exchange activities.....	237	235	241	274	295	320	348	382	115	386	443	480
155 International financial programs.....	350	357	-180	271	165	686	575	235	-473	-819	-24	684
Deductions for offsetting receipts.....	-211	-223	-271	-277	-634	-167	-263	-446	-160	-425	-540	-555
Total international affairs.....	4,573	4,295	4,092	4,674	4,036	5,640	6,861	5,567	2,180	4,831	6,747	7,691
<b>250 General science, space, and technology:</b>												
251 General science and basic research.....	938	947	1,009	978	961	1,018	1,038	1,035	292	1,078	1,190	1,274
253 Space flight.....	2,900	2,340	1,988	1,906	1,726	1,694	1,661	2,000	525	2,252	2,192	2,264



254 Space science, applications, and technology	794	853	830	952	1,041	947	958	980	251	1,006	1,018	1,150
255 Supporting space activities	387	370	355	338	304	322	334	358	94	343	358	390
Deductions for offsetting receipts	-4	-3	-2	-2	-1	-3	-2	-3	-1	-2	-2	-2
<b>Total general science, space, and technology</b>	<b>5,016</b>	<b>4,508</b>	<b>4,180</b>	<b>4,174</b>	<b>4,030</b>	<b>3,977</b>	<b>3,989</b>	<b>4,370</b>	<b>1,161</b>	<b>4,677</b>	<b>4,757</b>	<b>5,077</b>
270 Energy:												
271 Energy supply	878	848	876	1,063	949	509	1,742	2,519	607	3,266	4,190	4,113
272 Energy conservation						3	48	51	38	143	601	1,402
274 Emergency energy preparedness									2	123	2,273	3,284
276 Energy information, policy, and regulation	122	142	155	207	231	331	389	557	147	664	799	930
Deductions for offsetting receipts										-23	-26	-95
<b>Total energy</b>	<b>1,001</b>	<b>990</b>	<b>1,031</b>	<b>1,270</b>	<b>1,180</b>	<b>843</b>	<b>2,179</b>	<b>3,127</b>	<b>794</b>	<b>4,172</b>	<b>7,837</b>	<b>9,634</b>
300 Natural resources and environment:												
301 Water resources	1,627	1,564	1,798	2,018	2,275	2,255	2,676	2,827	838	3,241	3,686	3,392
302 Conservation and land management	567	717	855	784	725	740	1,300	1,245	477	1,279	2,079	1,579
303 Recreational resources	380	372	476	521	566	665	825	895	256	1,014	1,323	1,545
304 Pollution control and abatement	303	384	702	764	1,122	2,035	2,522	3,067	1,091	4,279	4,947	5,614
306 Other natural resources	370	432	498	571	570	673	762	897	229	973	1,175	1,268
Deductions for offsetting receipts	-400	-467	-475	-463	-544	-705	-756	-806	-359	-786	-1,084	-1,178
<b>Total natural resources and environment</b>	<b>2,848</b>	<b>3,003</b>	<b>3,855</b>	<b>4,195</b>	<b>4,714</b>	<b>5,664</b>	<b>7,329</b>	<b>8,124</b>	<b>2,532</b>	<b>10,000</b>	<b>12,125</b>	<b>12,222</b>
350 Agriculture:												
351 Farm income stabilization	5,304	4,589	3,651	4,553	4,099	1,458	785	1,574	343	4,485	7,865	4,180
352 Agricultural research and services	520	579	639	728	758	775	877	921	240	1,052	1,244	1,259
Deductions for offsetting receipts	-46	-5	-2	-2	-3	-3	-2	7	1	-11	-3	-6
<b>Total agriculture</b>	<b>5,779</b>	<b>5,164</b>	<b>4,288</b>	<b>5,279</b>	<b>4,855</b>	<b>2,230</b>	<b>1,660</b>	<b>2,502</b>	<b>584</b>	<b>5,526</b>	<b>9,106</b>	<b>5,433</b>
370 Commerce and housing credit:												
371 Mortgage credit and thrift insurance	-624	104	-251	-42	-1,192	1,519	2,798	1,215	273	-3,270	467	-274
372 Postal Service	920	1,510	2,183	1,772	1,567	1,698	1,877	1,720	938	2,267	1,787	1,830

See footnotes at end of table.



Table 17. BUDGET OUTLAYS BY FUNCTION, 1969-1979 (in millions of dollars)—Continued

Function	Actual										Estimate	
	1969	1970	1971	1972	1973	1974	1975	1976	TQ	1977	1978	1979
376 Other advancement and regulation of commerce-----	247	477	474	488	552	714	939	867	182	1,118	1,265	1,406
Deductions for offsetting receipts-----	-10	-14	-67	-13	-67	-11	-9	-7	-2	-4	-4	-3
Total commerce and housing credit-----	533	2,077	2,339	2,206	860	3,920	5,604	3,795	1,391	-31	3,515	2,960
400 Transportation:												
401 Ground transportation-----	4,443	4,678	5,180	5,353	5,640	5,583	6,501	9,305	2,284	10,037	11,140	11,990
402 Air transportation-----	1,220	1,422	1,824	1,925	2,177	2,236	2,408	2,557	587	2,816	3,269	3,436
403 Water transportation-----	874	913	1,053	1,111	1,231	1,354	1,459	1,558	417	1,749	1,913	1,955
407 Other transportation-----	21	26	37	36	56	57	74	65	28	76	82	93
Deductions for offsetting receipts-----	-27	-26	-36	-30	-34	-53	-51	-46	-10	-42	-86	-66
Total transportation-----	6,531	7,013	8,057	8,395	9,070	9,176	10,392	13,438	3,306	14,636	16,318	17,408
450 Community and regional development:												
451 Community development-----	895	1,503	1,767	2,137	2,093	2,146	2,334	2,841	911	3,526	4,049	3,991
452 Area and regional development-----	619	644	735	890	933	1,175	976	1,362	326	2,139	3,976	3,689
453 Disaster relief and insurance-----	40	257	353	396	1,580	782	398	522	111	634	1,686	1,007
Deductions for offsetting receipts-----	-9	-9	-10	-11	-12	-19	-16	-15	-6	-16	-17	-18
Total community and regional development-----	1,545	2,395	2,846	3,413	4,593	4,084	3,692	4,709	1,340	6,283	9,694	8,669
500 Education, training, employment, and social services:												
501 Elementary, secondary, and vocational education-----	2,728	3,107	3,544	3,962	3,745	3,771	4,634	4,690	1,207	5,078	5,673	6,484
502 Higher education-----	1,232	1,385	1,433	1,447	1,532	1,349	2,050	2,663	739	3,104	3,789	4,289
503 Research and general education aids-----	330	521	520	523	668	867	947	774	186	927	1,177	1,247
504 Training and employment-----	1,560	1,602	1,952	2,894	3,283	2,910	4,063	6,288	1,912	6,877	10,530	12,787
505 Other labor services-----	122	135	157	184	202	219	259	301	83	374	440	477

506 Social services.....	1,575	1,884	2,243	3,519	3,315	3,241	3,923	4,026	1,036	4,632	5,468	5,142
Deductions for offsetting receipts.....	-10	-10	-10	-11	-10	-13	-5	-5	-1	-7	-5	-5
<b>Total education, training, employment, and social services.....</b>	<b>7,538</b>	<b>8,624</b>	<b>9,839</b>	<b>12,519</b>	<b>12,735</b>	<b>12,344</b>	<b>15,870</b>	<b>18,737</b>	<b>5,162</b>	<b>20,985</b>	<b>27,471</b>	<b>30,421</b>
<b>550 Health:</b>												
551 Health care services.....	9,958	11,142	12,641	15,025	16,006	19,054	24,241	29,447	7,742	34,527	39,860	45,097
552 Health research.....	1,049	1,054	1,119	1,338	1,566	1,652	1,923	2,341	536	2,543	2,738	2,935
553 Education and training of health care work force.....	550	633	681	747	858	844	856	982	275	981	836	770
554 Consumer and occupational health and safety.....	203	226	277	364	406	529	632	686	168	743	839	887
Deductions for offsetting receipts.....	-2	-6	-2	-3	-3	-6	-5	-8	-1	-10	-12	-12
<b>Total health.....</b>	<b>11,758</b>	<b>13,051</b>	<b>14,716</b>	<b>17,471</b>	<b>18,832</b>	<b>22,074</b>	<b>27,647</b>	<b>33,448</b>	<b>8,720</b>	<b>38,785</b>	<b>44,261</b>	<b>49,677</b>
<b>600 Income security:</b>												
601 General retirement and disability insurance:												
Social security.....	26,791	29,685	35,247	39,409	48,288	54,936	63,648	72,664	19,763	86,741	96,450	106,216
Other.....	1,498	1,618	2,238	2,557	3,396	3,677	5,734	4,509	1,167	1,901	1,703	2,180
Subtotal, 601.....	28,288	31,303	37,485	41,966	51,684	58,613	69,383	77,173	20,930	88,642	98,153	108,396
602 Federal employee retirement and disability.....	1,732	2,688	3,191	3,789	4,500	5,645	6,980	8,174	2,319	9,503	10,811	11,995
603 Unemployment compensation.....	2,583	3,364	6,169	7,076	5,356	6,065	13,459	19,452	3,994	15,258	12,360	11,827
604 Public assistance and other income supplements.....	4,679	5,712	8,580	11,081	11,419	14,108	18,783	21,800	5,467	23,601	26,316	27,807
Deductions for offsetting receipts.....	-1	-2	-2	-2	-2	-*	-1	-1	-*	*	-1	-1
<b>Total income security.....</b>	<b>37,281</b>	<b>43,066</b>	<b>55,423</b>	<b>63,911</b>	<b>72,958</b>	<b>84,431</b>	<b>108,605</b>	<b>126,598</b>	<b>32,710</b>	<b>137,004</b>	<b>147,640</b>	<b>160,024</b>
<b>700 Veterans benefits and services:</b>												
701 Income security for veterans.....	5,036	5,546	5,966	6,344	6,533	6,789	7,860	8,350	2,082	9,216	9,745	10,275
702 Veterans education, training, and rehabilitation.....	701	1,015	1,659	1,960	2,801	3,249	4,593	5,531	784	3,710	3,142	2,630
703 Hospital and medical care for veterans.....	1,564	1,800	2,036	2,425	2,711	3,006	3,665	4,046	1,039	4,708	5,436	5,757

See footnotes at end of table.

Table 17. BUDGET OUTLAYS BY FUNCTION, 1969-1979 (in millions of dollars)—Continued

Function	Actual										Estimate	
	1969	1970	1971	1972	1973	1974	1975	1976	TQ	1977	1978	1979
704 Veterans housing.....	102	54	-179	-317	-381	-15	24	-72	-50	-145	-31	-55
705 Other veterans benefits and services...	239	263	296	320	350	359	458	578	110	549	625	652
Deductions for offsetting receipts.....	-2	-2	-2	-2	-2	-2	-2	-2	-1	-1	-3	-3
<b>Total veterans benefits and services.....</b>	<b>7,640</b>	<b>8,677</b>	<b>9,776</b>	<b>10,730</b>	<b>12,013</b>	<b>13,386</b>	<b>16,597</b>	<b>18,432</b>	<b>3,962</b>	<b>18,038</b>	<b>18,916</b>	<b>19,257</b>
750 Administration of justice:												
751 Federal law enforcement activities.....	468	569	691	808	983	1,089	1,337	1,496	407	1,673	1,915	2,011
752 Federal litigative and judicial activities...	196	236	277	335	373	406	535	669	206	842	976	1,118
753 Federal correctional activities.....	71	88	104	128	158	202	226	238	64	240	319	373
754 Criminal justice assistance.....	29	65	233	380	624	770	853	921	213	847	817	717
Deductions for offsetting receipts.....	-3	-6	-6	-2	-7	-5	-9	-4	-31	-2	-8	-8
<b>Total administration of justice.....</b>	<b>761</b>	<b>952</b>	<b>1,299</b>	<b>1,650</b>	<b>2,131</b>	<b>2,462</b>	<b>2,942</b>	<b>3,320</b>	<b>859</b>	<b>3,600</b>	<b>4,019</b>	<b>4,211</b>
800 General government:												
801 Legislative functions.....	254	303	342	404	438	521	588	677	182	841	900	941
802 Executive direction and management...	25	30	38	59	72	117	63	68	16	76	80	80
803 Central fiscal operations.....	808	934	1,013	1,183	1,209	1,329	1,752	1,798	429	1,930	2,201	2,367
804 General property and records management.....	587	616	637	719	910	1,030	418	95	67	141	366	369
805 Central personnel management.....	38	44	51	58	67	74	88	107	25	100	120	121
806 Other general government.....	88	158	218	189	221	419	472	454	228	455	632	586
Deductions for offsetting receipts.....	-151	-145	-141	-146	-235	-164	-292	-272	-69	-186	-180	-159
<b>Total general government.....</b>	<b>1,649</b>	<b>1,940</b>	<b>2,159</b>	<b>2,466</b>	<b>2,682</b>	<b>3,327</b>	<b>3,089</b>	<b>2,927</b>	<b>878</b>	<b>3,357</b>	<b>4,119</b>	<b>4,304</b>
850 General purpose fiscal assistance:												
851 General revenue sharing.....	-	-	-	-	6,636	6,106	6,130	6,240	1,588	6,762	6,835	6,860
852 Other general purpose fiscal assistance...	430	536	535	673	715	784	1,057	994	504	2,737	3,026	2,776
<b>Total general purpose fiscal assistance.....</b>	<b>430</b>	<b>536</b>	<b>535</b>	<b>673</b>	<b>7,351</b>	<b>6,890</b>	<b>7,187</b>	<b>7,235</b>	<b>2,092</b>	<b>9,499</b>	<b>9,860</b>	<b>9,636</b>





Table 17. BUDGET OUTLAYS BY FUNCTION, 1969-1979 (in millions of dollars)—Continued

Function	Actual										Estimate	
	1969	1970	1971	1972	1973	1974	1975	1976	TQ	1977	1978	1979
270 Energy:												
271 Energy supply.....					51	484	477	213	-80	394	62	
Total energy.....					51	484	477	213	-80	394	62	
370 Commerce and housing credit:												
372 Postal Service.....						773	1,112	1,085	-726	-173	815	-1
374 Federal Financing Bank.....						102	6,355	5,863	2,564	8,201	10,567	12,510
Total commerce and housing credit.....						875	7,468	6,949	1,838	8,028	11,382	12,509
400 Transportation:												
401 Ground transportation.....							34	52	11	219	97	23
Total transportation.....							34	52	11	219	97	23
450 Community and regional development:												
452 Area and regional development.....					9	88	110	93	17	59	79	105
Total community and regional development.....					9	88	110	93	17	59	79	105
600 Income security:												
601 General retirement and disability insurance.....							-34	-22	*	-16	-28	-30
Total income security.....							-34	-22	*	-16	-28	-30
Total outlays of off-budget Federal entities.....					60	1,447	8,054	7,211	1,770	8,693	11,514	12,538
Total outlays including off-budget Federal entities.....	184,548	196,588	211,425	232,021	247,134	271,067	334,145	372,854	96,427	410,594	473,748	512,712

\* \$500 thousand or less.

1 Includes allowances for civilian and military pay raises for Department of Defense.

2 Off-budget entities begin in 1973.



Table 18. FEDERAL TRANSACTIONS IN THE NATIONAL INCOME ACCOUNTS, 1968-79 (in billions of dollars)

Description	Actual										Estimate	
	1968	1969	1970	1971	1972	1973	1974	1975	1976	1977	1978	1979
<b>RECEIPTS, NATIONAL INCOME BASIS</b>												
Personal taxes and nontax receipts.....	71.4	90.0	93.6	87.5	100.3	107.3	122.6	127.3	137.2	165.5	185.5	195.6
Corporate profits tax accruals.....	33.2	37.0	33.0	32.0	34.2	41.0	43.7	42.1	52.2	57.4	63.1	69.7
Indirect business tax and nontax accruals.....	17.1	18.6	19.2	20.0	19.9	20.7	21.4	22.1	24.2	24.6	28.5	34.8
Contributions for social insurance.....	38.4	44.5	49.2	52.9	59.1	71.5	84.2	92.1	100.5	116.5	133.7	151.3
<b>Total receipts, national income basis....</b>	<b>160.0</b>	<b>190.1</b>	<b>194.9</b>	<b>192.5</b>	<b>213.5</b>	<b>240.5</b>	<b>271.8</b>	<b>283.6</b>	<b>314.1</b>	<b>364.0</b>	<b>410.8</b>	<b>451.4</b>
<b>EXPENDITURES, NATIONAL INCOME BASIS</b>												
Purchases of goods and services.....	95.0	98.0	97.0	94.8	100.9	101.7	104.6	117.9	126.5	140.7	158.4	171.6
Defense.....	(74.9)	(76.1)	(75.3)	(72.1)	(72.5)	(73.3)	(74.1)	(80.3)	(85.8)	(92.0)	(99.8)	(108.1)
Nondefense.....	(20.1)	(21.9)	(21.7)	(22.7)	(28.4)	(28.4)	(30.5)	(37.6)	(40.7)	(48.7)	(58.6)	(63.5)
Transfer payments.....	44.8	50.9	57.0	70.1	78.9	89.7	104.7	134.2	156.8	169.7	184.2	201.8
Domestic ("to persons").....	(42.7)	(48.7)	(55.0)	(67.7)	(76.1)	(87.1)	(101.7)	(131.1)	(153.9)	(166.5)	(180.7)	(198.0)
Foreign.....	(2.1)	(2.2)	(2.0)	(2.3)	(2.8)	(2.7)	(3.0)	(3.1)	(3.0)	(3.2)	(3.5)	(3.8)
Grants-in-aid to State and local governments.....	17.8	19.2	22.6	26.8	32.6	40.4	41.6	48.4	57.5	66.0	77.0	81.6
Net interest paid.....	10.5	12.1	13.6	14.2	14.1	15.9	19.8	21.9	25.4	29.3	34.5	39.8
Subsidies less current surplus of Government enterprises.....	4.1	4.6	5.4	6.8	6.4	9.1	8.0	5.7	6.1	6.1	9.5	9.2
Wage disbursements less accruals.....	-----	-----	-.1	.1	-----	-.5	.2	.4	-----	-----	-----	-----
<b>Total expenditures, national income basis.....</b>	<b>172.2</b>	<b>184.7</b>	<b>195.6</b>	<b>212.7</b>	<b>232.9</b>	<b>256.2</b>	<b>278.8</b>	<b>328.7</b>	<b>372.3</b>	<b>411.8</b>	<b>463.6</b>	<b>504.0</b>
<b>Excess of receipts (+) or expenditures (-), national income basis.....</b>	<b>-12.2</b>	<b>+5.4</b>	<b>-.6</b>	<b>-20.2</b>	<b>-19.5</b>	<b>-15.7</b>	<b>-7.0</b>	<b>-45.0</b>	<b>-58.2</b>	<b>-47.8</b>	<b>-52.8</b>	<b>-52.6</b>

Note.—Excludes the transition quarter.

Table 19. FEDERAL FINANCES AND THE GROSS NATIONAL PRODUCT, 1958-1979 (dollar amounts in billions)

Fiscal year	Budget receipts <sup>1</sup>			Outlays <sup>1,2</sup>				Federal debt, end of year			
	Gross national product	Percent of GNP		Unified budget		Off-budget Federal entities		Total		Held by the public	
		Amount	Percent of GNP	Amount	Percent of GNP	Amount	Percent of GNP	Amount	Percent of GNP	Amount	Percent of GNP
1958.....	442.1	79.6	18.0	82.6	18.7	---	---	82.6	18.7	279.7	63.3
1959.....	473.3	79.2	16.7	92.1	19.5	---	---	92.1	19.5	287.8	60.8
1960.....	497.3	92.5	18.6	92.2	18.5	---	---	92.2	18.5	290.9	58.5
1961.....	508.3	94.4	18.6	97.8	19.2	---	---	97.8	19.2	292.9	57.6
1962.....	546.9	99.7	18.2	106.8	19.5	---	---	106.8	19.5	303.3	55.5
1963.....	576.3	106.6	18.5	111.3	19.3	---	---	111.3	19.3	310.8	53.9
1964.....	616.2	112.7	18.3	118.6	19.2	---	---	118.6	19.2	316.8	51.4
1965.....	657.1	116.8	17.8	118.4	18.0	---	---	118.4	18.0	323.2	49.2
1966.....	721.1	130.9	18.1	134.7	18.7	---	---	134.7	18.7	329.5	45.7
1967.....	774.4	149.6	19.3	158.3	20.4	---	---	158.3	20.4	341.3	44.1
1968.....	829.9	153.7	18.5	178.8	21.5	---	---	178.8	21.5	369.8	44.6
1969.....	903.7	187.8	20.8	184.5	20.4	---	---	184.5	20.4	367.1	40.6
1970.....	959.0	193.7	20.2	196.6	20.5	---	---	196.6	20.5	382.6	39.9
1971.....	1,019.3	188.4	18.5	211.4	20.7	---	---	211.4	20.7	409.5	40.2
1972.....	1,110.5	208.6	18.8	232.0	20.9	---	---	232.0	20.9	437.3	39.4
1973.....	1,237.5	232.2	18.8	247.1	20.0	---	---	247.1	20.0	468.4	37.9
1974.....	1,359.2	264.9	19.5	269.6	19.8	1.4	.1	271.1	19.9	486.2	35.8
1975.....	1,454.6	281.0	19.3	326.1	22.4	8.0	.6	334.1	23.0	544.1	37.4
1976.....	1,625.4	299.2	18.4	365.6	22.5	7.2	.4	372.9	22.9	631.9	38.9
1977.....	1,838.0	356.9	19.4	401.9	21.9	8.7	.5	410.6	22.3	709.1	38.6
1978 estimate.....	2,043.2	400.4	19.6	462.2	22.6	11.5	.6	473.7	23.2	785.6	38.4
1979 estimate.....	2,274.6	439.6	19.3	500.2	22.0	12.5	.6	512.7	22.5	873.7	38.4

\*0.05% or less.

<sup>1</sup> The amounts of earned income credit in excess of tax liabilities are shown as negative budget receipts rather than as budget outlays. Accordingly, the budget totals have been adjusted retroactively.

<sup>2</sup> The 1975-1977 data have been revised retroactively to include the housing for the elderly or handicapped fund in the unified budget instead of with the off-budget Federal entities.

Note.—Exchange stabilization fund included from 1976.

(In billions of dollars)

Fiscal year	Current prices				Constant (fiscal year 1972) prices							
	Total outlays	National defense	Nondefense		Total outlays	National defense	Nondefense					
			Total non-defense	Payments for individuals			Net interest	All other				
1956.....	70.5	39.7	30.7	13.8	5.1	11.8	133.0	72.9	60.1	21.2	16.9	22.0
1957.....	76.7	42.4	34.3	15.6	5.4	13.4	137.2	74.2	63.0	23.2	16.1	23.6
1958.....	82.6	43.7	38.9	19.4	5.6	13.8	141.9	74.0	67.9	28.0	16.2	23.7
1959.....	92.1	46.0	46.1	21.2	5.8	19.2	153.9	75.3	78.6	30.1	16.5	23.7
1960.....	92.2	45.2	47.1	22.9	6.9	17.2	150.8	73.8	77.0	32.1	16.3	28.6
1961.....	97.8	46.6	51.2	25.9	6.7	18.6	157.1	74.8	82.2	35.8	16.2	30.2
1962.....	106.8	49.0	57.8	27.1	6.9	23.8	168.7	77.2	91.5	37.1	16.7	37.8
1963.....	111.3	50.1	61.2	28.7	7.7	24.8	170.7	76.8	93.9	38.8	16.8	38.3
1964.....	118.6	51.5	67.1	29.8	8.2	29.1	177.4	77.0	100.4	39.7	16.8	43.9
1965.....	118.4	47.5	71.0	30.5	8.6	31.9	173.3	69.3	104.0	40.1	16.7	47.2
1966.....	134.7	54.9	79.8	34.3	9.4	36.1	187.9	76.3	111.6	44.2	16.5	50.9
1967.....	158.3	68.2	90.0	40.1	10.3	39.7	212.1	92.0	120.1	50.1	16.1	53.9
1968.....	178.8	78.8	100.1	46.0	11.1	43.0	229.5	101.4	128.1	55.6	16.9	55.6
1969.....	184.5	79.4	105.1	52.8	12.7	39.6	223.1	97.9	125.3	60.9	15.5	48.8
1970.....	196.6	78.6	118.0	59.8	14.4	43.9	220.8	90.3	130.5	65.1	15.0	50.4
1971.....	211.4	75.8	135.6	74.6	14.8	46.2	223.0	81.2	141.8	77.2	15.2	49.3
1972.....	232.0	76.6	155.5	85.3	15.5	54.7	232.0	76.5	155.5	85.3	15.5	54.7
1973.....	247.1	74.5	172.5	95.9	17.4	59.2	233.2	70.0	163.2	92.2	15.4	55.6
1974.....	269.6	77.8	191.9	111.1	21.5	59.3	231.9	67.9	164.0	98.0	14.4	51.5
1975.....	326.1	85.6	240.5	142.7	23.3	74.6	253.4	67.1	186.2	113.3	14.6	58.3
1976.....	365.6	89.4	276.2	166.6	26.8	82.9	265.8	65.5	200.3	123.6	16.4	60.4
TQ.....	94.7	22.3	72.4	42.7	7.0	22.7	66.7	15.9	50.8	30.6	4.1	16.1
1977.....	401.9	97.5	304.4	181.7	30.0	92.7	277.0	66.5	205.5	125.4	17.4	62.7
1978 estimate.....	462.2	107.6	354.6	196.9	35.2	122.4	293.0	68.9	224.1	128.2	18.2	77.7
1979 estimate.....	500.2	117.8	382.4	214.5	39.9	128.0	296.6	70.3	226.3	131.6	18.9	75.8

Table 21. BUDGET RECEIPTS AND OUTLAYS, 1789-1979 (in millions of dollars)

Fiscal year	Budget receipts	Budget outlays	Budget surplus or deficit (-)	Fiscal year	Budget receipts	Budget outlays	Budget surplus or deficit (-)
1789-1849	1,160	1,090	+70	1948	41,774	29,773	+12,001
1850-1900	14,462	15,453	-991	1949	39,437	38,834	+603
1901-1905	2,797	2,678	+119	1950	39,485	42,597	-3,112
1906-1910	3,143	3,196	-52	1951	51,646	45,546	+6,100
1911-1915	3,517	3,568	-49	1952	66,204	67,721	-1,517
1916-1920	17,286	40,195	-22,909	1953	69,574	76,107	-6,533
1921	5,571	5,062	+509	1954	69,719	70,890	-1,170
1922	4,026	3,289	+736	1955	65,469	68,509	-3,041
1923	3,853	3,140	+713	1956	74,547	70,460	+4,087
1924	3,871	2,908	+963	1957	79,990	76,741	+3,249
1925	3,641	2,924	+717	1958	79,636	82,575	-2,939
1926	3,795	2,930	+865	1959	79,249	92,104	-12,855
1927	4,013	2,857	+1,155	1960	92,492	92,223	+269
1928	3,900	2,961	+939	1961	94,389	97,795	-3,406
1929	3,862	3,127	+734	1962	99,676	106,813	-7,137
1930	4,058	3,320	+738	1963	106,560	111,311	-4,751
1931	3,116	3,577	-462	1964	112,662	118,584	-5,922
1932	1,924	4,659	-2,735	1965	116,833	118,430	-1,596
1933	1,997	4,598	-2,602	1966	130,856	134,652	-3,796
1934	3,015	6,645	-3,630	1967	149,552	158,254	-8,702
1935	3,706	6,497	-2,791	1968	153,671	178,833	-25,161
1936	3,997	8,422	-4,425	1969	187,784	184,548	+3,236
1937	4,956	7,733	-2,777	1970	193,743	196,588	-2,845
1938	5,588	6,765	-1,177	1971	188,392	211,425	-23,033
1939	4,979	8,841	-3,862	1972	208,649	232,021	-23,373
1940	6,361	9,456	-3,095	1973	232,225	247,074	-14,849
1941	8,621	13,634	-5,013	1974	264,932	269,620	-4,688
1942	14,350	35,114	-20,764	1975	280,997	326,092	-45,095
1943	23,649	78,533	-54,884	1976	299,197	365,643	-66,446
1944	44,276	91,280	-47,004	TQ	81,687	94,657	-12,970
1945	45,216	92,690	-47,474	1977	356,861	401,902	-45,040
1946	39,327	55,183	-15,856	1978 est.	400,387	462,234	-61,847
1947	38,394	34,532	+3,862	1979 est.	439,588	500,174	-60,586

## Totals, including outlays of off-budget Federal entities

Fiscal year	Outlays of off-budget Federal entities	Total outlays	Total deficit	Fiscal year	Outlays of off-budget Federal entities	Total outlays	Total deficit
1973	60	247,134	-14,909	TQ	1,770	96,427	-14,740
1974	1,447	271,067	-6,135	1977	8,693	410,594	-53,733
1975	8,054	334,145	-53,149	1978 est.	11,514	473,748	-73,361
1976	7,211	372,854	-73,657	1979 est.	12,538	512,712	-73,124

\*\$500 thousand or less.

Notes.—Certain interfund transactions are excluded from receipts and outlays starting in 1932. For years prior to 1932 the amounts of such transactions are not significant.

Refunds of receipts are excluded from receipts and outlays starting in 1913; comparable data are not available for prior years.

Data for 1789-1939 are for the administrative budget; 1940-1979 are for the unified budget.

In calendar year 1976, the Federal fiscal year was converted from a July 1-June 30 basis to an Oct. 1-Sept. 30 basis. The TQ refers to the transition quarter from July 1 to Sept. 30, 1976.

Off-budget Federal entity outlays begin in 1973.

The amounts of earned income credit in excess of tax liabilities are shown as negative budget receipts rather than as budget outlays. Accordingly, the budget totals have been adjusted retroactively.

The 1975-77 data have been revised retroactively to include the housing for the elderly or handicapped fund in the unified budget instead of with the off-budget Federal entities.



# DEPARTMENT OF AGRICULTURE

## DEPARTMENTAL ADMINISTRATION

### Federal Funds

#### General and special funds:

#### DEPARTMENTAL ADMINISTRATION

For [Budget, Fiscal and Management, \$3,568,721] *Budget, Planning and Evaluation*, \$2,925,293; for [General Operations, \$1,670,217; for ADP Systems, \$201,335;] *Operations and Finance*, \$2,950,980; for Personnel Administration, \$2,146,127] \$2,343,127; for Equal Opportunity, [\$1,444,600] \$1,552,600; for [Information Services provided by the Office of Communication] *Governmental and Public Affairs*, including the dissemination of agricultural information and the coordination of informational work and programs authorized by Congress in the Department, [\$5,245,000] \$6,928,000; making a total of [\$14,276,000] \$16,700,000 for Departmental Administration to provide for necessary expenses for management support services to offices of the Department of Agriculture, and for general administration of the Department of Agriculture, repairs and alterations, and other miscellaneous supplies and expenses not otherwise provided for and necessary for the practical and efficient work of the Department of Agriculture, of which not to exceed \$10,000 for employment under 5 U.S.C. 3109 and, not to exceed [\$1,585,000] \$1,950,000 may be used for farmers' bulletins and not less than two hundred thirty-two thousand two hundred and fifty copies for the use of the Senate and House of Representatives of part 2 of the annual report of the Secretary (known as the Yearbook of Agriculture) as authorized by 44 U.S.C. 1301: *Provided*, That in the preparation of motion pictures or exhibits by the Department, this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225). (7 U.S.C. 2201, 2202, 2231, 2235; 5 U.S.C. 5901; 42 U.S.C. 2000d; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

#### Program and Financing (in thousands of dollars)

Identification code 12-0120-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Direct program:			
1. Budget, planning and evaluation	2,754	2,892	2,925
2. Operations and finance	3,253	2,918	2,951
3. Personnel	2,245	2,298	2,343
4. Equal opportunity	1,937	1,551	1,553
5. Governmental and public affairs	3,526	5,406	6,928
Total direct program	13,715	15,065	16,700
Reimbursable program:			
1. Budget, planning and evaluation	7	7	7
2. Operations and finance	1,947	1,191	1,191
3. Personnel	788	826	826
4. Governmental and public affairs	858	489	489
Total reimbursable program	3,600	2,513	2,513
Total program costs, funded <sup>1</sup>	17,314	17,578	19,213
Change in selected resources (undelivered orders)	89		
10.00 Total obligations	17,403	17,578	19,213
<b>Financing:</b>			
Offsetting collections from:			
11.00 Federal funds	-3,588	-2,513	-2,513
14.00 Non-Federal sources	-12		
25.40 Unobligated balance lapsing	1,006		
Budget authority	14,809	15,065	16,700

Budget authority:			
40.00	Appropriation	14,818	14,276
41.00	Transferred to other accounts	-16	
42.00	Transferred from other accounts	7	23
43.00	Appropriation (adjusted)	14,809	14,299
44.10	Supplemental now requested for wage-board pay raises		22
44.20	Supplemental now requested for civilian pay raises		744
Relation of obligations to outlays:			
71.00	Obligations incurred, net	13,803	15,065
72.40	Obligated balance, start of year	2,905	1,949
74.40	Obligated balance, end of year	-1,949	-2,341
77.40	Adjustments in expired accounts	-530	
90.00	Outlays, excluding pay raise supplemental	14,229	13,922
91.10	Outlays from wage-board pay raise supplemental		22
91.20	Outlays from civilian pay raise supplemental		729
			15

<sup>1</sup> Includes capital investment as follows: 1977, \$132 thousand; 1978, \$70 thousand; 1979, \$70 thousand.

1. *Budget, planning and evaluation.*—This activity provides policy direction and administration of all matters related to the Department's budgetary affairs including all phases of acquisition, distribution and control of funds; evaluation of program and legislative proposals for budgetary, financial, and related implications; development of comprehensive long-range program plans; and administration of the Department's management improvement and operations review and analysis programs.

2. *Operations and finance.*—This includes overall policy direction and coordination of departmentwide accounting, fiscal and other financial activities; management of the Department's centralized payroll and voucher payment systems; development and implementation of a uniform central accounting system for the Department; administration of the Department's paperwork management program; development of departmental policies and procedures for telecommunications, construction, contracting, procurement, property, mail, space, supply, and transportation management; and departmentwide central services of mail distribution, reproduction, and supply are furnished. This activity also covers the coordination and direction of the development and management of data processing for the Department and the operation of departmental computer centers.

3. *Personnel.*—This covers general direction, leadership and coordination of the personnel management program of the Department. Departmental policies and procedures are issued and the Office coordinates a review program to evaluate the effectiveness of agency personnel programs.

4. *Equal opportunity.*—This covers program and policy direction in the development and enforcement of Department equal opportunity responsibilities; review, analysis, and evaluation of agency programs and operations to ascertain compliance with applicable policies, rules and



## General and special funds—Continued

## DEPARTMENTAL ADMINISTRATION—Continued

regulations of the Department and the Government, and processing complaints made to the Department on discrimination in Department programs and providing final Department disposition.

5. *Governmental and public affairs.*—This activity encompasses general direction, leadership, and coordination of the Department's information program, including the provision of liaison with the Congress, mass communications media, State and local governments, and the general public on all matters pertaining to the activities of the Department. The major objectives are to provide a balanced information program that reports to rural and urban publics USDA's research, action, regulatory, and other activities, using all communications media in order to obtain better understanding among the general public and the agricultural industry of agriculture's services to farmers and to society in general. Workload depends upon Department program demands, direct requests, and legislative requirements.

## Object Classification (in thousands of dollars)

Identification code 12-0120-0-1-352	1977 actual	1978 est.	1979 est.
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	8,765	9,490	10,444
11.3 Positions other than permanent.....	116	54	54
11.5 Other personnel compensation.....	77	25	25
Total personnel compensation.....	8,958	9,569	10,523
12.1 Personnel benefits: Civilian.....	845	909	999
21.0 Travel and transportation of persons.....	225	192	205
22.0 Transportation of things.....	18	9	9
23.1 Standard level user charges.....	794	1,139	1,270
23.2 Communications, utilities, and other rent.....	384	285	331
24.0 Printing and reproduction.....	1,551	2,009	2,385
25.0 Other services.....	672	708	725
26.0 Supplies and materials.....	160	130	135
31.0 Equipment.....	196	115	118
Total direct obligations.....	13,803	15,065	16,700
Reimbursable obligations:			
11.1 Personnel compensation: Permanent positions.....	2,196	1,543	1,543
12.1 Personnel benefits: Civilian.....	206	151	151
21.0 Travel and transportation of persons.....	34	24	24
23.1 Standard level user charges.....	34	24	24
23.2 Communications, utilities, and other rent.....	103	68	68
24.0 Printing and reproduction.....	549	392	392
25.0 Other services.....	408	263	263
26.0 Supplies and materials.....	53	43	43
31.0 Equipment.....	17	5	5
Total reimbursable obligations.....	3,600	2,513	2,513
99.0 Total obligations.....	17,403	17,578	19,213

## Personnel Summary

Total number of permanent positions.....	586	522	560
Full-time equivalent of other positions.....	12	17	17
Average paid employment.....	548	520	558
Average GS grade.....	8.13	8.14	8.20
Average GS salary.....	\$15,882	\$17,035	\$17,181
Average salary of ungraded positions.....	\$15,860	\$17,088	\$18,303

## Intragovernmental funds:

## WORKING CAPITAL FUND

## Program and Financing (in thousands of dollars)

Identification code 12-4609-0-4-352	1977 actual	1978 est.	1979 est.
Program by activities:			
Operating costs, funded:			
1. Supply and other central services.....	3,669	4,006	4,216
2. Reproduction services:			
(a) Cost of goods sold.....	498	847	861
(b) Other.....	2,966	3,588	3,610
3. Motion picture, photographic, and other visual information services:			
(a) Cost of goods sold.....	82	103	112
(b) Other.....	2,259	2,564	2,779
4. National Finance Center: Cost of services.....	14,687	17,551	18,475
5. ADP Systems: Cost of service.....	19,882	24,847	27,185
Total operating costs, funded.....	44,043	53,506	57,238
Capital outlay, funded:			
Purchase of equipment:			
1. Supply and other central services.....	4	28	30
2. Reproduction services.....	22	70	90
3. Motion picture, photographic and other visual information services.....	72	76	38
4. National Finance Center.....	9	22	168
5. ADP systems.....	203	169	479
Total capital outlay, funded.....	310	365	805
Total program costs, funded.....	44,353	53,871	58,043
Change in selected resources (undelivered orders, inventory).....	806	-----	-----
10.00 Total obligations.....	45,159	53,871	58,043
Financing:			
Offsetting collections from:			
11.00 Federal funds: Revenue:			
Supply and other central services.....	-3,548	-4,012	-4,224
Reproduction services.....	-3,623	-4,468	-4,524
Motion picture, photographic and other visual information, services.....	-2,063	-2,646	-2,832
National Finance Center.....	-15,468	-17,573	-18,643
ADP systems.....	-20,377	-25,004	-27,652
Change in unfilled customers, orders.....	2,427	-----	-----
14.00 Non-Federal sources: Revenue:			
Supply and other central services.....	-22	-22	-22
Reproduction services.....	-37	-37	-37
Motion picture, photographic, and other visual information services.....	-97	-97	-97
ADP systems.....	-12	-12	-12
17.00 Recovery of prior year obligations.....	-42	-----	-----
21.98 Unobligated balance available, start of year: Fund balance.....	-5,506	-3,209	-3,209
24.98 Unobligated balance available, end of year: Fund balance.....	3,209	3,209	3,209
Budget authority.....	-----	-----	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	2,297	-----	-----
72.98 Obligated balance, start of year: Fund balance.....	245	430	430
74.98 Obligated balance, end of year: Fund balance.....	-430	-430	-430
90.00 Outlays.....	2,112	-----	-----

This fund finances by advances or reimbursements certain central services in the Department of Agriculture, including duplicating, photographic, and other visual information services, art and graphics, motion picture, tabulating, supply, library photocopy and microfilming services, civil defense activities, centralized accounting systems, centralized automated data processing systems for payroll, personnel, and related services, voucher payments services, and ADP systems. The capital consists of \$400 thousand appropriated (5 U.S.C. 542-1), \$1,802 thousand in donated assets, and accumulated earnings of \$1,822 thousand as of September 30, 1977. Earnings are kept at a low level through adjustments in rates charged for services to maintain as nearly as possible the nonprofit nature of the fund.

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Operating income or loss (—):			
Supply and other central services:			
Revenue.....	3,570	4,034	4,246
Expense.....	—3,673	—4,034	—4,246
Net operating loss, supply and other central services program.....	—103		
Reproduction services:			
Revenue.....	3,660	4,505	4,561
Expense.....	—3,486	—4,505	—4,561
Net operating income, reproduction services program.....	174		
Motion picture, photographic, and other visual information services:			
Revenue.....	2,160	2,743	2,929
Expense.....	—2,413	—2,743	—2,929
Net operating loss, motion picture, photographic, and other visual information services program.....	—253		
National Finance Center:			
Revenue.....	15,468	17,573	18,643
Expense.....	—15,502	—17,573	—18,643
Net operating loss, National Finance Center.....	—34		
ADP Systems:			
Revenue.....	20,389	25,016	27,664
Expense.....	—20,085	—25,016	—27,664
Net operating income, ADP Systems.....	304		
Net operating income, total.....	88		
Nonoperating income or loss (—): Net income for the year.....	88		

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
Assets:				
Fund balance with Treasury....	5,751	3,639	3,639	3,639
Accounts receivable (net)....	4,744	14,367	14,367	14,367
Advances made.....	54	0	0	0
Inventories.....	208	0	0	0
Real property and equipment (net).....	3,971	3,871	3,871	3,871
Other assets (net).....	0	210	210	210
Total assets.....	14,728	22,087	22,087	22,087
Liabilities:				
Accounts payable and accrued liabilities.....	7,725	16,972	16,972	16,972

## Government equity:

Unexpended budget authority:				
Unobligated balance.....	5,506	3,209	3,209	3,209
Undelivered orders.....	848	806	806	806
Unfinanced budget authority:				
Unfilled customers' orders.....	—3,529	—1,102	—1,102	—1,102
Invested capital.....	4,179	2,202	2,202	2,202
Total Government equity.....	7,004	5,115	5,115	5,115

## Analysis of changes in Government equity:

Paid-in capital:				
Opening balance.....	5,270	3,293	3,293	
Transactions: Donated assets.....	—1,977			
Closing balance.....	3,293	3,293	3,293	
Retained income:				
Opening balance.....	1,735	1,822	1,822	
Transactions: Net operating income.....	87			
Closing balance.....	1,822	1,822	1,822	
Total Government equity (end of year).....	5,115	5,115	5,115	

## Object Classification (in thousands of dollars)

Identification code 12-4609-0-4-352	1977 actual	1978 est.	1979 est.
Personnel compensation:			
11.1 Permanent positions.....	18,458	22,017	22,835
11.3 Positions other than permanent.....	1,369	2,039	2,014
11.5 Other personnel compensation.....	221	255	265
11.8 Special personal services payments.....		50	50
Total personnel compensation.....	20,048	24,361	25,164
12.1 Personnel benefits: Civilian.....	2,170	2,397	2,581
13.0 Benefits for former personnel.....	4	69	72
21.0 Travel and transportation of persons.....	251	307	306
22.0 Transportation of things.....	45	75	131
23.1 Standard level user charges.....	1,236	1,277	1,377
23.2 Communications, utilities, and other rent.....	9,473	14,570	17,462
24.0 Printing and reproduction.....	492	215	223
25.0 Other services.....	7,911	6,175	5,650
26.0 Supplies and materials.....	2,721	4,057	4,250
31.0 Equipment.....	733	368	827
32.0 Lands and structures.....	75		
99.0 Total obligations.....	45,159	53,871	58,043

## Personnel Summary

Total number of permanent positions.....	1,397	1,424	1,424
Full-time equivalent of other positions.....	273	245	260
Average paid employment.....	1,641	1,669	1,689
Average GS grade.....	7.45	7.46	7.46
Average GS salary.....	\$14,704	\$15,934	\$16,909
Average salary of ungraded positions.....	\$16,243	\$17,530	\$18,923

## MISCELLANEOUS CONSOLIDATED WORKING FUNDS

## Program and Financing (in thousands of dollars)

Identification code 12-9941-0-4-352	1977 actual	1978 est.	1979 est.
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....			
72.00 Obligated balance, start of year.....	276	16,167	
74.00 Obligated balance, end of year.....	—16,167		
77.00 Adjustments in expired accounts.....		—16,167	
90.00 Outlays.....	—15,891		

The preceding schedule reflects expenditures from the Consolidated working fund, Department of Agriculture. Funds were advanced into this account from other USDA



## Intragovernmental funds—Continued

## MISCELLANEOUS CONSOLIDATED WORKING FUND—Continued

agencies as an administrative convenience for payment of consolidated departmental billings for items such as bureau of employee compensation payments, Federal intercity telephone service, postage, and Washington space rental payments.

## OFFICE OF THE SECRETARY

## Federal Funds

## General and special funds:

## OFFICE OF THE SECRETARY\*

\*See Part III for additional information.

For necessary expenses of the Office of the Secretary of Agriculture including not to exceed \$5,000 for employment under 5 U.S.C. 3109, [\$2,496,000; in addition to appropriations provided herein, the Secretary may transfer up to \$1,500,000 for salaries and expenses of personnel on detail to his office] \$4,473,000; *Provided*, That this appropriation shall be reimbursed from applicable appropriations in this Act for travel expenses incident to the holding of hearings as required by 5 U.S.C. 551-558: *Provided further*, That not to exceed \$4,000 of this amount shall be available for official reception and representation expenses, not otherwise provided for, as determined by the Secretary. (5 U.S.C. 5901; 7 U.S.C. 450c-450g, 2201-2206, 2210-2213, 2221, 2231, 2232, 2235; 42 U.S.C. 2000d; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-0115-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Direct program:			
1. Program and policy direction and coordination:			
(a) Office of the Secretary and Deputy Secretary	1,398	1,387	1,726
(b) Assistant Secretaries	703	778	2,193
2. Regulatory hearings and decisions	299	519	554
Total direct program	2,400	2,684	4,473
Reimbursable program:			
1. Program and policy direction and coordination:			
(a) Office of the Secretary and Deputy Secretary	1,018		
(b) Assistant Secretaries	1,405	987	987
2. Regulatory hearings and decisions	23	25	25
Total reimbursable programs	2,446	1,012	1,012
Total program costs, funded <sup>1</sup>	4,846	3,696	5,485
Change in selected resources (undelivered orders)	-233		
10.00 Total obligations	4,613	3,696	5,485
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds	-2,446	-1,012	-1,012
25.40 Unobligated balance lapsing	170		
Budget authority	2,337	2,684	4,473
<b>Budget authority:</b>			
40.00 Appropriation	2,321	2,496	4,473
42.00 Transferred from other accounts	16		
43.00 Appropriation (adjusted)	2,337	2,496	4,473
44.20 Supplemental now requested for civilian pay raises		188	

Relation of obligations to outlays:			
71.00	Obligations incurred, net	2,167	2,684
72.10	Receivables in excess of obligations, start of year	-948	-1,527
74.10	Receivables in excess of obligations, end of year	1,527	1,434
77.40	Adjustments in expired accounts	232	
90.00	Outlays, excluding pay raise supplemental	2,978	2,407
91.20	Outlays from civilian pay raise supplemental		184
			4

<sup>1</sup> Includes capital investment as follows: 1977, \$20 thousand; 1978, \$20 thousand; 1979, \$30 thousand.

The Office of the Secretary covers the overall planning, coordination, and administration of the Department's programs.

1. *Program and policy direction and coordination.*—This includes the Secretary, Deputy Secretary, Assistant Secretaries, and their immediate staffs who provide top policy guidance for the Department; maintain relationships with agricultural organizations and others in the development of farm programs; and provide liaison with the Executive Office of the President and Members of Congress on all matters pertaining to agricultural policy.

2. *Regulatory hearings and decisions.*—The administrative law judges hold hearings in connection with the prescribing of new regulations and orders and on disciplinary complaints filed by the Department or on petitions filed by private parties asking relief from some action of the Department. Final administrative decisions in regulatory proceedings are rendered by the judicial officer.

## Object Classification (in thousands of dollars)

Identification code 12-0115-0-1-352	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
Personnel compensation:			
11.1 Permanent positions	1,137	1,452	3,031
11.5 Other personnel compensation	20	25	25
Total personnel compensation	1,157	1,477	3,056
12.1 Personnel benefits: Civilian	100	196	347
21.0 Travel and transportation of persons	119	122	137
22.0 Transportation of things	4		
23.1 Standard level user charges	239	292	330
23.2 Communications, utilities, and other rent	234	258	247
24.0 Printing and reproduction	91	75	75
25.0 Other services	141	182	183
26.0 Supplies and materials	41	51	49
31.0 Equipment	41	31	49
Total direct obligations	2,167	2,684	4,473
<b>Reimbursable obligations:</b>			
11.1 Personnel compensation: Permanent positions	1,991	610	653
12.1 Personnel benefits: Civilian	190	58	62
21.0 Travel and transportation of persons	86	103	103
23.2 Communications, utilities, and other rent	30	7	7
24.0 Printing and reproduction	20	11	11
25.0 Other services	91	197	150
26.0 Supplies and materials	23	13	13
31.0 Equipment	15	13	13
Total reimbursable obligations	2,446	1,012	1,012
99.0 Total obligations	4,613	3,696	5,485

## Personnel Summary

Total number of permanent positions	156	156	134
Full-time equivalent of other positions	18	4	5
Average paid employment	114	72	134
Average GS grade	10.21	10.21	10.10
Average GS salary	\$22,622	\$23,931	\$23,779
Average salary of ungraded positions	\$15,117	\$15,392	\$15,392

OFFICE OF THE INSPECTOR GENERAL

Federal Funds

General and special funds:

OFFICE OF THE INSPECTOR GENERAL

For necessary expenses of the Office of the Inspector General, including employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$10,000, for employment under 5 U.S.C. 3109, [\$20,204,000, and in addition, \$8,231,000 shall be derived by transfer from the appropriation, "Food Stamp Program" and merged with this appropriation] \$32,186,000. (7 U.S.C. 450b, 2201, 2202, 2220; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

Program and Financing (in thousands of dollars)

Identification code 12-0900-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. Audit.....	16,314	17,608	19,962
2. Investigation.....	10,431	12,149	12,224
Total direct program.....	26,745	29,757	32,186
Reimbursable programs.....	420	317	317
Total program costs, funded <sup>1</sup> ....	27,165	30,074	32,503
Change in selected resources (undelivered orders).....	306		
10.00 Total obligations.....	27,471	30,074	32,503
<b>Financing:</b>			
<b>Offsetting collections from:</b>			
11.00 Federal funds.....	-408	-227	-227
14.00 Non-Federal sources.....	-12	-90	-90
25.40 Unobligated balance lapsing.....	699		
Budget authority.....	27,750	29,757	32,186
<b>Budget authority:</b>			
40.00 Appropriation.....	19,526	20,204	32,186
41.00 Transferred to other accounts.....	-7	-23	
42.00 Transferred from other accounts.....	8,231	8,231	
43.00 Appropriation (adjusted).....	27,750	28,412	32,186
44.20 Supplemental now requested for civilian pay raises.....		957	
46.20 Transfers in for: Civilian pay raises.....		388	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	27,051	29,757	32,186
72.40 Obligated balance, start of year.....	1,802	2,822	3,305
74.40 Obligated balance, end of year.....	-2,822	-3,305	-3,858
77.40 Adjustments in expired accounts.....	-123		
90.00 Outlays, excluding pay raise supplemental.....	25,907	27,956	31,606
91.20 Outlays from civilian pay raise supplemental.....		1,318	27

<sup>1</sup> Includes capital investment as follows: 1977, \$178 thousand; 1978, \$239 thousand; 1979, \$143 thousand.  
Note.—Includes \$8,640 thousand in 1979 activities previously financed from food stamp program. Comparable amounts for 1977, \$8,231 thousand and 1978, \$8,619 thousand.

1. *Audit.*—The Office of Audit serves as the audit arm of the Secretary and performs all audit activities of the Department. The Office assures the Secretary of completely independent and objective selection of the departmental activities for audit; critical reviews and examination of the Department's programs and activities; and factual, unbiased reporting of the results of these audits. The office also coordinates internal audit activities of the Department with other audit agencies of the executive and legislative branches of the Government.

2. *Investigation.*—The Office of Investigation serves as the investigative arm of the Secretary. It performs all

investigative activities of the Department and provides personal security to the Secretary. The Office assures the Secretary of completely independent investigation of the Department's programs and activities, and factual, unbiased reporting of the results of these investigations. The Office also coordinates internal investigative activities of the Department with other investigative agencies of the executive and legislative branches of the Government.

Object Classification (in thousands of dollars)

Identification code 12-0900-0-1-352	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	16,223	18,458	18,528
11.3 Positions other than permanent.....	592	202	202
11.5 Other personnel compensation.....	492	453	453
Total personnel compensation.....	17,307	19,113	19,183
12.1 Personnel benefits: Civilian.....	1,938	2,556	2,559
21.0 Travel and transportation of persons.....	4,401	4,611	4,780
22.0 Transportation of things.....	124	156	175
23.1 Standard level user charges.....	796	1,037	1,070
23.2 Communications, utilities, and other rent.....	628	729	803
24.0 Printing and reproduction.....	57	66	69
25.0 Other services.....	1,200	1,060	3,092
26.0 Supplies and materials.....	165	178	186
31.0 Equipment.....	435	251	269
Total direct obligations.....	27,051	29,757	32,186
<b>Reimbursable obligations:</b>			
<b>Personnel compensation: Permanent positions:</b>			
11.1 Personnel compensation: Permanent positions.....	368	236	236
12.1 Personnel benefits: Civilian.....	29	30	30
21.0 Travel and transportation of persons.....	23	51	51
Total reimbursable obligations.....	420	317	317
99.0 Total obligations.....	27,471	30,074	32,503

Personnel Summary

Total number of permanent positions.....	948	952	952
Full-time equivalent of other positions.....	61	35	50
Average paid employment.....	942	934	934
Average GS grade.....	9.68	9.70	9.76
Average GS salary.....	\$18,615	\$18,550	\$19,465

OFFICE OF THE GENERAL COUNSEL

Federal Funds

General and special funds:

OFFICE OF THE GENERAL COUNSEL

For necessary expenses, including payment of fees or dues for the use of law libraries by attorneys in the field service, [\$9,450,000] \$10,325,000. (7 U.S.C. 2201, 2202, 2214a; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

Program and Financing (in thousands of dollars)

Identification code 12-2300-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
Legal services.....	9,056	10,030	10,325
Total direct program.....	9,056	10,030	10,325
Reimbursable programs.....	477	790	790
Total program costs, funded <sup>1</sup> ....	9,533	10,820	11,115
Change in selected resources (undelivered orders).....	40		
10.00 Total obligations.....	9,573	10,820	11,115

<sup>1</sup> Includes capital investment as follows: 1977, \$71 thousand; 1978, \$80 thousand; 1979, \$80 thousand.



## General and special funds—Continued

## OFFICE OF THE GENERAL COUNSEL—Continued

## Program and Financing (in thousands of dollars)—Continued

Identification code 12-2300-0-1-352	1977 actual	1978 est.	1979 est.
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds.....	-477	-790	-790
25.40 Unobligated balance lapsing.....	225		
<b>Budget authority.....</b>	<b>9,321</b>	<b>10,030</b>	<b>10,325</b>
<b>Budget authority:</b>			
40.00 Appropriation.....	9,321	9,450	10,325
44.20 Supplemental now requested for civilian pay raises.....		580	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	9,096	10,030	10,325
72.40 Obligated balance, start of year.....	393	629	808
74.40 Obligated balance, end of year.....	-629	-808	-987
77.40 Adjustments in expired accounts.....	41		
90.00 Outlays, excluding pay raise supplemental.....	8,901	9,283	10,134
91.20 Outlays from civilian pay raise supplemental.....		568	12

The Office serves as legal counsel for the Secretary of Agriculture and performs all legal work for the Department. It represents the Department in administrative proceedings for the promulgation of rules and regulations having the force and effect of law and in quasi-judicial hearings held in connection with the administration of Department programs. The Office also represents the Secretary in proceedings before the Interstate Commerce Commission dealing with rates and practices relating to the transportation of agricultural commodities and in appeals to the courts from the decisions of the Commission. It examines titles to lands to be acquired by the Department or accepted as security for loans, and disposes of claims arising out of Department activities.

## Object Classification (in thousands of dollars)

Identification code 12-2300-0-1-352	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	6,937	7,693	7,823
11.3 Positions other than permanent.....	118	122	122
11.5 Other personnel compensation.....	48	63	63
<b>Total personnel compensation.....</b>	<b>7,103</b>	<b>7,878</b>	<b>8,008</b>
12.1 Personnel benefits: Civilian.....	658	749	762
13.0 Benefits for former personnel.....	6		
21.0 Travel and transportation of persons.....	167	157	157
22.0 Transportation of things.....	2	9	9
23.1 Standard level user charges.....	567	617	769
23.2 Communications, utilities, and other rent.....	319	351	351
24.0 Printing and reproduction.....	14	13	13
25.0 Other services.....	95	94	94
26.0 Supplies and materials.....	62	70	70
31.0 Equipment.....	103	92	92
<b>Total direct obligations.....</b>	<b>9,096</b>	<b>10,030</b>	<b>10,325</b>
<b>Reimbursable obligations:</b>			
11.1 Personnel compensation: Permanent positions.....	424	654	654

12.1 Personnel benefits: Civilian.....	46	72	72
21.0 Travel and transportation of persons..	5	50	50
24.0 Printing and reproduction.....		4	4
25.0 Other services.....		7	7
26.0 Supplies and materials.....		3	3
31.0 Equipment.....	2		
<b>Total reimbursable obligations.....</b>	<b>477</b>	<b>790</b>	<b>790</b>
99.0 <b>Total obligations.....</b>	<b>9,573</b>	<b>10,820</b>	<b>11,115</b>

## Personnel Summary

Total number of permanent positions.....	375	375	375
Full-time equivalent of other positions.....	15	15	15
Average paid employment.....	346	359	370
Average GS grade.....	10.01	10.09	10.09
Average GS salary.....	\$20,629	\$21,644	\$21,644

## AGRICULTURAL RESEARCH SERVICE

## Federal Funds

## General and special funds:

## AGRICULTURAL RESEARCH SERVICE

For necessary expenses to enable the Agricultural Research Service to perform agricultural research and demonstration relating to production, utilization, marketing, and distribution (not otherwise provided for), home economics or nutrition and consumer use, and for acquisition of lands by donation, exchange, or purchase at a nominal cost not to exceed \$100, [except that the foregoing limitation shall not apply to the acquisition of lands for the United States Pecan Field Station at Brownwood, Texas, \$324,859,000] \$323,588,000: *Provided*, That appropriations hereunder shall be available for field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$75,000; \$125,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That appropriations hereunder shall be available for the operation and maintenance of aircraft and the purchase of not to exceed one for replacement only [and for the acquisition without cost of not to exceed one to be obtained by transfer]: *Provided further*, That of the appropriations hereunder, not less than \$10,526,600 shall be available to conduct marketing research: *Provided further*, That appropriations hereunder shall be available pursuant to 7 U.S.C. 2250 for the construction, alteration, and repair of buildings and improvements, but, unless otherwise provided, the cost of constructing any one building (except headhouses connecting greenhouses) shall not exceed \$65,000; \$75,000, except for [eight] ten buildings to be constructed or improved at a cost not to exceed \$125,000; \$145,000 each, and the cost of altering any one building during the fiscal year shall not exceed [8.5] 10 per centum of the current replacement value of the building: *Provided further*, That the limitations on construction contained in this Act shall not apply to the establishment of a fruit and nut germ plasm repository at Corvallis, Oregon: [Provided further, That \$8,975,000 of this appropriation shall remain available until expended for plans, construction, and improvement of facilities without regard to the foregoing limitation:] *Provided further*, That the limitations on alterations contained in this Act shall not apply to a total of \$100,000 for facilities at Beltsville, Maryland: *Provided further*, That the foregoing limitations shall not apply to replacement of buildings needed to carry out the Act of April 24, 1948 (21 U.S.C. 113a).

Special fund: To provide for additional labor, subprofessional, and junior scientific help to be employed under contracts and cooperative agreements to strengthen the work at research installations in the field, not more than \$2,000,000 of the amount appropriated under this head for the previous fiscal year may be used by the Administrator of the Agricultural Research Service in departmental research programs in the current fiscal year, the amount so used to be transferred to and merged with the appropriation otherwise available under "Agricultural Research Service". (5 U.S.C. 5901; 10 U.S.C. 2306; 16 U.S.C. 581-581a, 581f, 590a-590b, 590f, 590k; 18 U.S.C. 1114; 19 U.S.C. 1306a, 1306c; 20 U.S.C. 191-194; 21 U.S.C. 113a), 114c, 114e-131; 26 U.S.C. 4491-4494; 42 U.S.C. 1476(b)-1476(e), 1483, 1891-1893; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)



## Program and Financing (in thousands of dollars)

Identification code 12-1400-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. Research on animal production...	54,615	60,872	60,528
2. Research on plant production...	100,563	119,728	120,225
3. Research on the use and improvement of soil, air, and water.....	36,129	37,954	39,150
4. Processing, storage, distribution, food safety, and consumer services research.....	67,557	73,085	64,849
5. Research on human nutrition.....	11,360	15,508	19,901
6. Construction of facilities.....	16,103	26,052	13,941
7. Contingencies.....	1,000	1,000	1,000
8. Competitive research grants.....	-----	3,480	4,260
Total direct program.....	287,328	337,679	323,854
<b>Reimbursable program:</b>			
1. Research.....	18,851	19,676	19,676
2. Agency for International Development (Funds Appropriated to the President).....	1,868	3,324	3,324
Total reimbursable program.....	20,719	23,000	23,000
Total program costs funded <sup>1</sup> .....	308,047	360,679	346,854
Change in selected resources (undelivered orders).....	-5,159	8,453	-266
10.00 Total obligations.....	302,888	369,132	346,588
<b>Financing:</b>			
Offsetting collections from:			
11.00 Federal funds.....	-19,449	-21,730	-21,730
14.00 Non-Federal sources.....	-1,270	-1,270	-1,270
21.40 Unobligated balance available, start of year.....	-10,198	-5,794	-----
24.40 Unobligated balance available, end of year.....	5,794	-----	-----
25.40 Unobligated balance lapsing.....	5,144	-----	-----
Budget authority.....	282,909	340,338	323,588
<b>Budget authority:</b>			
40.00 Appropriation.....	281,909	324,859	323,588
44.10 Supplemental now requested for wage-board pay raises.....	-----	1,984	-----
44.20 Supplemental now requested for civilian pay raises.....	-----	11,495	-----
50.00 Reappropriation.....	1,000	2,000	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	282,169	346,132	323,588
72.40 Obligated balance, start of year.....	74,592	70,343	74,696
74.40 Obligated balance, end of year.....	-70,343	-74,696	-80,909
77.40 Adjustments in expired accounts.....	212	-----	-----
90.00 Outlays, excluding pay raise supplemental.....	286,630	329,079	316,596
91.10 Outlays from wage-board pay raise supplemental.....	-----	1,867	117
91.20 Outlays from civilian pay raise supplemental.....	-----	10,833	662

<sup>1</sup> Includes capital investment as follows: 1977, \$32,928 thousand; 1978, \$38,000 thousand; 1979, \$34,000 thousand.

Note.—Excludes \$30,000 thousand in 1979 for competitive research grant activities transferred to Cooperative State Research Service: 1977, \$0; 1978, \$15,000 thousand.

The Service conducts research to provide the means for a safer, more economical and more abundant supply of agricultural products for the Nation. In 1979 the Service will move towards increasing the portion of extramural research it funds. The programs financed from this appropriation are described below:

1. *Research on animal production.*—Research is conducted to improve livestock productivity (including poultry) through improved breeding, feeding, and management practices, and to develop methods for controlling diseases, parasites, and insect pests affecting them.

2. *Research on plant production.*—Research is conducted to improve plant productivity through improved varieties of food, feed, fiber, and other plants; develop new crop resources; and improve crop production practices, including methods to control plant diseases, nematodes, insects, and weeds.

3. *Research on the use and improvement of soil, air, and water.*—Research is conducted to improve the management of natural resources, including investigations to improve soil and water management, irrigation, and conservation practices; to protect natural resources from harmful effects of soil, air, and water pollutants and to minimize certain agricultural pollution problems; and to determine the relation of soil types and water to plant, animal, and human nutrition. The increase requested for 1979 will provide for research to increase efficiency of nitrogen fertilizers' use; develop methods to reduce energy used for irrigation; improve methods and equipment to reduce consumption of fossil fuels for tillage; and increase the efficiency of rain-fed agriculture.

4. *Processing, storage, distribution, food safety, and consumer services research.*—Research is conducted to develop new and improved foods, feeds, fabrics, and industrial products and processes for agricultural commodities for domestic and foreign markets, including ways to minimize processing wastes as well as the processing, transportation, storage, wholesaling, and retailing of products.

Research is conducted on problems of human health and safety, including means to insure the safety of food and feed supplies; control insect pests of man and his belongings; reduce the hazards to human life resulting from pesticide residues and other causes; and on consumer services.

5. *Research on human nutrition.*—Research is conducted on human nutritional requirements and the composition and nutritive value of food as needed by consumers and by Federal, State, and local agencies administering food and nutrition programs.

6. *Construction of facilities.*—The 1979 estimate reflects a decrease of \$8,975 thousand in nonrecurring projects provided for in 1978.

7. *Contingencies.*—\$1 million will be available to meet urgent needs that develop unexpectedly during the year when such needs cannot be met by redirection of resources from other projects.

8. *Competitive research grants.*—The costs shown for this program represent the estimated value of expenditures for basic plant and nutrition research grants awarded in 1978. This activity will be funded by the Cooperative State Research Service in 1979.

## Object Classification (in thousands of dollars)

Identification code 12-1400-0-1-352	1977 actual	1978 est.	1979 est.
<b>AGRICULTURAL RESEARCH SERVICE</b>			
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	156,781	169,494	166,799
11.3 Positions other than permanent.....	10,294	12,821	12,478
11.5 Other personnel compensation.....	1,365	1,437	1,403
Total personnel compensation.....	168,440	183,752	180,680
12.1 Personnel benefits: Civilian.....	17,186	18,446	18,386
13.0 Benefits for former personnel.....	49	-----	-----
21.0 Travel and transportation of persons.....	4,453	4,549	4,473
22.0 Transportation of things.....	1,382	1,536	1,528
23.1 Standard level user charges.....	1,657	1,909	2,150
23.2 Communications, utilities, and other rent.....	13,429	13,703	13,665
24.0 Printing and reproduction.....	1,548	1,516	1,513
25.0 Other services.....	24,010	36,148	46,592
26.0 Supplies and materials.....	23,410	23,404	23,249

## General and special funds—Continued

## AGRICULTURAL RESEARCH SERVICE—Continued

## Object Classification (in thousands of dollars)—Continued

Identification code 12-1400-0-1-352	1977 actual	1978 est.	1979 est.
<b>AGRICULTURAL RESEARCH SERVICE—Continued</b>			
<b>Direct obligations—Continued</b>			
31.0 Equipment.....	14,364	15,609	15,545
32.0 Lands and structures.....	11,116	29,985	15,232
41.0 Grants, subsidies, and contributions.....	195	14,595	195
Total direct obligations.....	281,239	345,152	323,208
<b>Reimbursable obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	3,845	4,124	4,149
11.3 Positions other than permanent.....	623	681	686
11.5 Other personnel compensation.....	101	110	110
Total personnel compensation.....	4,569	4,915	4,945
12.1 Personnel benefits: Civilian.....	353	373	380
21.0 Travel and transportation of persons.....	224	250	250
22.0 Transportation of things.....	140	152	152
23.1 Standard level user charges.....	14	22	23
23.2 Communications, utilities, and other rent.....	36	39	39
24.0 Printing and reproduction.....	6	7	7
25.0 Other services.....	12,179	13,824	13,786
26.0 Supplies and materials.....	1,303	1,397	1,397
31.0 Equipment.....	1,564	1,677	1,677
32.0 Lands and structures.....	321	344	344
41.0 Grants, subsidies, and contributions.....	10	-----	-----
Total reimbursable obligations.....	20,719	23,000	23,000
Total obligations, Agricultural Research Service.....	301,958	368,152	346,208
<b>ALLOCATION ACCOUNTS</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	270	378	43
11.3 Positions other than permanent.....	121	26	26
11.5 Other personnel compensation.....	8	-----	-----
Total personnel compensation.....	399	404	69
12.1 Personnel benefits: Civilian.....	33	36	6
21.0 Travel and transportation of persons.....	18	49	19
22.0 Transportation of things.....	7	6	6
23.1 Standard level user charges.....	-----	54	-----
23.2 Communications, utilities, and other rent.....	4	16	6
24.0 Printing and reproduction.....	-----	7	5
25.0 Other services.....	292	94	40
26.0 Supplies and materials.....	157	50	40
31.0 Equipment.....	18	109	34
41.0 Grants, subsidies, and contributions.....	2	155	155
Total obligations, allocation accounts.....	930	980	380
99.0 Total obligations.....	302,888	369,132	346,588
<b>Total obligations are distributed as follows:</b>			
Agricultural Research Service.....	301,958	368,152	346,208
Forest Service.....	930	380	380
Cooperative State Research Service.....	-----	600	-----

## Personnel Summary

<b>AGRICULTURAL RESEARCH SERVICE</b>			
<b>Direct:</b>			
Total number of permanent positions.....	8,851	8,617	8,447
Full-time equivalent of other positions.....	1,202	1,390	1,350
Average paid employment.....	9,427	9,475	9,185
Average GS grade.....	9.32	9.32	9.32
Average GS salary.....	\$19,340	\$21,054	\$21,413
Average salary of ungraded positions.....	\$14,378	\$15,669	\$15,669

## Reimbursable:

Total number of permanent positions.....	253	253	253
Full-time equivalent of other positions.....	52	52	52
Average paid employment.....	305	305	305
Average GS grade.....	9.32	9.32	9.32
Average GS salary.....	\$19,340	\$21,054	\$21,413
Average salary of ungraded positions.....	\$14,378	\$15,669	\$15,669

## ALLOCATION ACCOUNTS

Total number of permanent positions.....	7	21	2
Full-time equivalent of other positions.....	9	2	2
Average paid employment.....	16	19	4
Average GS grade.....	8.74	9.97	8.74
Average GS salary.....	\$16,905	\$20,902	\$18,088
Average salary of ungraded positions.....	\$12,199	\$13,297	\$13,297

## SCIENTIFIC ACTIVITIES OVERSEAS (SPECIAL FOREIGN CURRENCY PROGRAM)

For payments in foreign currencies owed to or owned by the United States for market development research authorized by section 104(b)(1) and for agricultural and forestry research and other functions related thereto authorized by section 104(b)(3) of the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1704(b) (1), (3)), **[\$5,750,000] \$7,500,000**; *Provided*, That this appropriation shall be available, in addition to other appropriations for these purposes, for payments in the foregoing currencies: *Provided further*, That funds appropriated herein shall be used for payments in such foreign currencies as the Department determines are needed, and can be used most effectively to carry out the purposes of this paragraph: *Provided further*, That not to exceed \$25,000 of this appropriation shall be available for payments in foreign currencies for expenses of employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), as amended by 5 U.S.C. 3109. (*Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.*)

## Program and Financing (in thousands of dollars)

Identification code 12-1404-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Market development research (sec. 104(b)(1)).....	387	525	550
2. Agricultural and forestry research (sec. 104(b)(3)).....	6,051	6,345	6,103
3. Translation and dissemination of scientific publications (sec. 104(b)(3)).....	524	600	577
Total program costs, funded <sup>1</sup> .....	6,962	7,470	7,230
Change in selected resources (undelivered orders).....	-717	940	270
10.00 Total obligations.....	6,245	8,410	7,500
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-1,405	-2,660	-----
24.40 Unobligated balance available, end of year.....	2,660	-----	-----
40.00 Budget authority (appropriation).....	7,500	5,750	7,500
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	6,245	8,410	7,500
72.40 Obligated balance, start of year.....	19,185	18,327	19,987
74.40 Obligated balance, end of year.....	-18,327	-19,987	-19,987
90.00 Outlays.....	7,102	6,750	7,500

<sup>1</sup> Includes capital investment as follows: 1977, \$5 thousand; 1978, \$7 thousand; 1979, \$7 thousand.

Foreign currencies which the Treasury Department determines to be excess to the normal requirements of the United States are used for expenses of carrying out programs of the Department of Agriculture under the Agricultural Trade Development and Assistance Act of 1954, as amended. Research which is important to American agriculture and supplements our domestic



programs is carried on through agreements negotiated with institutions and organizations in foreign countries. For example, research is conducted on exotic insect pests and diseases of plants and animals which cannot be done in the United States. Specialized projects provide for the translation and dissemination of foreign language scientific publications. Total estimated cost in U.S. dollars (charged to regular appropriations) for program direction and supervision of projects in 1979 is \$725 thousand.

**Object Classification (in thousands of dollars)**

Identification code 12-1404-0-1-352	1977 actual	1978 est.	1979 est.
<b>AGRICULTURAL RESEARCH SERVICE</b>			
11.1 Personnel compensation: Permanent positions.....	69	35	35
12.1 Personnel benefits: Civilian.....	10	10	10
21.0 Travel and transportation of persons.....	84	110	110
22.0 Transportation of things.....	5	20	20
23.2 Communications, utilities, and other rent.....	10	30	30
25.0 Other services.....	69	74	84
26.0 Supplies and materials.....	2	5	5
31.0 Equipment.....	6	6	6
41.0 Grants, subsidies, and contributions: Grants for research.....	5,105	7,003	6,250
Total obligations, Agricultural Research Service.....	5,360	7,293	6,550
<b>ALLOCATION TO NATIONAL SCIENCE FOUNDATION</b>			
25.0 Other services.....	885	1,117	950
99.0 Total obligations.....	6,245	8,410	7,500

**Personnel Summary**

Total number of permanent positions.....	16	10	10
Full-time equivalent of other positions.....	0	0	0
Average paid employment.....	15	9	9
Average salary of ungraded positions.....	\$4,800	\$3,003	\$3,004

**Trust Funds****MISCELLANEOUS CONTRIBUTED FUNDS****Program and Financing (in thousands of dollars)**

Identification code 12-8214-0-7-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Miscellaneous contributed funds, total program costs, funded <sup>1</sup> .....	865	975	976
Change in selected resources (undelivered orders).....	64	-----	-----
10.00 Total obligations.....	929	975	976
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-506	-425	-425
24.40 Unobligated balance available, end of year.....	425	425	425
60.00 Budget authority (appropriation) (permanent, indefinite).....	847	975	976
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	929	975	976
72.40 Obligated balance, start of year.....	93	174	174
74.40 Obligated balance, end of year.....	-174	-174	-174
90.00 Outlays.....	848	975	976

<sup>1</sup> Includes capital investment as follows: 1977, \$81 thousand; 1978, \$72 thousand; and 1979, \$72 thousand.

Miscellaneous contributed funds received from States, local organizations, individuals, and others are available for work under cooperative agreements on research activities.

**Object Classification (in thousands of dollars)**

Identification code 12-8214-0-7-352	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	175	179	180
11.3 Positions other than permanent.....	141	144	144
11.5 Other personnel compensation.....	3	3	3
Total personnel compensation.....	319	326	327
12.1 Personnel benefits: Civilian.....	28	29	29
21.0 Travel and transportation of persons.....	43	48	48
22.0 Transportation of things.....	3	3	3
23.2 Communications, utilities, and other rent.....	7	11	11
25.0 Other services.....	335	207	207
26.0 Supplies and materials.....	97	208	208
31.0 Equipment.....	51	143	143
32.0 Lands and structures.....	46	-----	-----
99.0 Total obligations.....	929	975	976

**Personnel Summary**

Total number of permanent positions.....	16	16	16
Full-time equivalent of other positions.....	16	16	16
Average paid employment.....	32	32	32
Average GS grade.....	9.32	9.32	9.32
Average GS salary.....	\$19,340	\$21,054	\$21,413
Average salary of ungraded positions.....	\$14,378	\$15,669	\$15,669

**COOPERATIVE STATE RESEARCH SERVICE****Federal Funds****General and special funds:****COOPERATIVE STATE RESEARCH SERVICE**

For payments to agricultural experiment stations, for cooperative forestry and other research, for facilities, and for other expenses, including [\$109,066,000] \$97,994,000 to carry into effect the provisions of the Hatch Act, approved March 2, 1887, as amended [by the Act approved August 11, 1955] (7 U.S.C. 361a-361i), [and further amended by Public Law 92-318 approved June 23, 1972, and further amended by Public Law 93-471 approved October 26, 1974,] including administration by the United States Department of Agriculture, and penalty mail costs of agricultural experiment stations [under section 6 of the Hatch Act of 1887, as amended]; [\$9,500,000] \$8,550,000 for [grants for] cooperative forestry research under the Act approved October 10, 1962 (16 U.S.C. 582a-582a-7), as amended [by Public Law 92-318 approved June 23, 1972]; \$14,700,000 for payments to the 1890 land-grant colleges, including Tuskegee Institute, for research under the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (Public Law 95-113), including administration by the United States Department of Agriculture, and penalty mail costs of the 1890 land-grant colleges, including Tuskegee Institute; [\$21,388,000, in addition to funds otherwise available,] \$35,210,000 for [contracts and] grants for [scientific] agricultural research under the Act of August 4, 1965, as amended (7 U.S.C. 450i), of which \$5,210,000 is for special research grants and \$30,000,000 is for competitive research grants, including administrative expenses; [\$1,500,000 for Rural Development Research as authorized under the Rural Development Act of 1972, as amended (7 U.S.C. 2661-2668), including administrative expenses;] and \$1,696,000 for necessary expenses of the Cooperative State Research Service, including administration of payments to State agricultural experiment stations, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$50,000 for employment under 5 U.S.C. 3109; in all, [\$143,150,000] \$158,150,000. (7 U.S.C. 450b, 2201-2202, 2220, 2250a; 39 U.S.C. 3202 (a)(4), 3206(b); 42 U.S.C. 1891-1893; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## General and special funds—Continued

## COOPERATIVE STATE RESEARCH SERVICE—Continued

## Program and Financing (in thousands of dollars)

Identification code 12-1500-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. Payments to agricultural experiment stations under the Hatch Act and for penalty mail.....	93,446	109,526	95,513
2. Cooperative forestry research.....	7,890	9,768	8,598
3. Payments to 1890 colleges and Tuskegee Institute and for penalty mail.....	9,761	16,326	20,457
4. Special research grants.....	4,536	6,264	7,838
5. Competitive research grants.....	-----	-----	5,820
6. Grants for facilities.....	79	-----	-----
7. Funds for rural development research.....	1,488	1,390	940
8. Federal administration.....	3,161	4,784	5,733
Total direct program.....	120,362	148,058	144,899
<b>Reimbursable program:</b>			
1. Current Research Information System.....	431	444	444
2. Miscellaneous services to other accounts.....	206	18	18
3. Agency for International Development (Funds appropriated to the President).....	469	516	-----
Total reimbursable program.....	1,106	978	462
Total program costs, funded <sup>1</sup> .....	121,468	149,036	145,361
Change in selected resources (undelivered orders).....	7,317	-4,908	13,251
10.00 Total obligations.....	128,785	144,128	158,612
<b>Financing:</b>			
<b>Offsetting collections from:</b>			
11.00 Federal funds.....	-962	-830	-314
14.00 Non-Federal sources.....	-144	-148	-148
21.40 Unobligated balance available, start of year.....	-5	-----	-----
25.40 Unobligated balance lapsing.....	1,348	-----	-----
40.00 Budget authority (appropriation).....	129,022	143,150	158,150
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	127,679	143,150	158,150
72.40 Obligated balance, start of year.....	41,168	48,104	42,797
74.40 Obligated balance, end of year.....	-48,104	-42,797	-55,998
77.40 Adjustments in expired accounts.....	-170	-----	-----
90.00 Outlays.....	120,572	148,457	144,949

<sup>1</sup> Includes capital investment as follows: 1977, \$85 thousand; 1978, \$98 thousand; 1979, \$98 thousand.

Note.—Includes \$30,000 thousand in 1979 for competitive research grant activities previously financed by the Agricultural Research Service: 1977, \$0; 1978, \$15,000 thousand.

1. *Payments to agricultural experiment stations under the Hatch Act and for penalty mail.*—Funds under the Hatch Act are allocated to agricultural experiment stations of the land-grant colleges in the 50 States, District of Columbia, Puerto Rico, Guam, and the Virgin Islands, for agricultural research including investigations and experiments to promote a permanent and efficient agricultural industry and improvements in the rural home and rural community. A reduction in Hatch Act payments is requested in 1979 as part of a reorientation of research priorities toward competitive research grants.

2. *Cooperative forestry research.*—These funds are allocated to land-grant colleges or agricultural experiment stations in the 50 States, Puerto Rico, Guam, and the Virgin Islands, and other State-supported colleges and universities offering graduate training in the sciences basic to forestry and having a forestry school. The act requires that the Federal funds paid to each institution be matched by funds from non-Federal sources for forestry research. In 1979, a reduction in funds is requested as part of a reorientation of research priorities toward competitive research grants.

3. *Payments to 1890 colleges and Tuskegee Institute and for penalty mail.*—Funds support planning, coordinating and conducting agricultural research at the 1890 land-grant colleges including Tuskegee Institute. The eligible institutions plan and conduct agricultural research in cooperation with each other and such agencies, institutions, and individuals as may contribute to the solution of agricultural problems. The increase of \$547 thousand proposed for fiscal year 1979 will provide for research to assist small and low-income farmers and disadvantaged rural residents.

4. *Special research grants.*—These funds support basic and applied research at nonprofit institutions of higher education or nonprofit organizations whose primary purpose is the conduct of such research. Areas of research are limited to high priority problems of regional or national scope of joint concern to the USDA and to the States. Areas to be funded are pest management, pesticide clearance, pesticide impact assessment, soil erosion, food and agriculture policies, soybeans, genetic vulnerability, and transportation, marketing and storage.

5. *Competitive research grants.*—These funds support competitive research grants to complement and enrich basic research efforts in USDA agencies, State agricultural experiment stations, universities and private research organizations. This program emphasizes basic research critical to food production and human nutrition by obtaining the participation of the entire U.S. scientific community. The increase requested in 1979 includes \$9 million for grants to study serious problems relating to crop productivity, and \$6 million to expand research in human nutrition. The costs shown for this program represent the estimated value of expenditures for research.

7. *Funds for rural development research.*—Funds appropriated under title V of the Rural Development Act of 1972 are allocated to land-grant colleges and universities of the 50 States and Puerto Rico, to conduct pilot research programs in support of the development of rural areas. As part of a reorientation of research priorities, no funding is requested for this program in 1979. The 1979 costs shown for this program reflect expenditures of previous allocations.

8. *Federal administration.*—A coordinating and review staff is maintained to examine research projects and assist State institutions and Federal agencies.

The planned distribution of the funds requested for 1979 compared with 1978 is as follows (in thousands of dollars):

Payments to agricultural experiment stations under the Hatch Act, and for penalty mail:	1978	1979
Statutory formula.....	81,078	73,106
Regional research fund.....	24,484	21,716
Total research program.....	105,562	94,822
Set-aside for Federal administration (3% of increase).....	3,028	2,696
Penalty mail.....	476	476
Total, Hatch Act.....	109,066	97,994



Cooperative forestry research.....	9,500	8,550
Payments to 1890 colleges and Tuskegee Institute and for penalty mail:		
Research program.....	14,153	14,184
Set-aside for Federal administration (3%).....		441
Penalty mail.....		75
Total, payments to 1890 colleges and Tuskegee Institute and for penalty mail.....	14,153	14,700
Special research grants.....	7,235	5,210
Competitive research grants:		
Research program.....		29,100
Set-aside for Federal administration (3%).....		900
Total, competitive research grants.....		30,000
Funds for Rural Development Act:		
Research program.....	1,440	
Set-aside for Federal administration (4%).....	60	
Total, Rural Development Act.....	1,500	
Federal administration (direct appropriation).....	1,696	1,696
Total.....	143,150	158,150

## Object Classification (in thousands of dollars)

Identification code 12-1500-0-1-352	1977 actual	1978 est.	1979 est.
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	1,815	1,974	2,325
11.3 Positions other than permanent.....	97	81	68
11.5 Other personnel compensation.....	8	8	8
Total personnel compensation.....	1,920	2,063	2,401
12.1 Personnel benefits: Civilian.....	193	196	227
21.0 Travel and transportation of persons.....	267	310	380
23.1 Standard level user charges.....	131	162	242
23.2 Communications, utilities, and other rent.....	525	584	674
24.0 Printing and reproduction.....	46	51	56
25.0 Other services.....	1,195	1,714	2,114
26.0 Supplies and materials.....	47	52	62
31.0 Equipment.....	121	140	140
41.0 Grants, subsidies, and contributions.....	123,234	137,878	151,854
Total direct obligations.....	127,679	143,150	158,150

Reimbursable obligations:			
Personnel compensation:			
11.1 Permanent positions.....	171	184	174
11.3 Positions other than permanent.....	23	23	23
11.5 Other personnel compensation.....	5	5	5
Total personnel compensation.....	199	212	202
12.1 Personnel benefits: Civilian.....	20	20	19
21.0 Travel and transportation of persons.....	1	3	2
23.1 Standard level user charges.....	14	18	20
23.2 Communications, utilities, and other rent.....	13	14	14
24.0 Printing and reproduction.....	4	5	5
25.0 Other services.....	232	210	195
26.0 Supplies and materials.....	2	3	3
31.0 Equipment.....		2	2
41.0 Grants, subsidies, and contributions.....	621	491	
Total reimbursable obligations.....	1,106	978	462
99.0 Total obligations.....	128,785	144,128	158,612

## Personnel Summary

Direct:			
Total number of permanent positions.....	93	93	112
Full-time equivalent of other positions.....	9	8	7
Average paid employment.....	86	85	97
Average GS grade.....	9.75	9.84	9.84
Average GS salary.....	\$21,930	\$23,323	\$23,323

## Reimbursable:

Total number of permanent positions.....	11	11	11
Full-time equivalent of other positions.....	2	2	2
Average paid employment.....	11	11	11
Average GS grade.....	9.75	9.84	9.84
Average GS salary.....	\$21,930	\$23,323	\$23,323

## ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriations, as follows:  
Agriculture, "Agricultural Research Service."  
Forest Service, "Forest Protection and Utilization."  
Environmental Protection Agency, "Research and Development."

## Trust Funds

## MISCELLANEOUS CONTRIBUTED FUNDS

## Program and Financing (in thousands of dollars)

Identification code 12-8213-0-7-352	1977 actual	1978 est.	1979 est.
Program by activities:			
10.00 Miscellaneous contributed funds (program costs, funded—obligations) (object class 24.0).....		3	
Financing:			
21.40 Unobligated balance available, start of year.....	—3	—3	
24.40 Unobligated balance available, end of year.....	3		
60.00 Budget authority.....			
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....		3	
90.00 Outlays.....		3	

Miscellaneous funds received from States, local organizations, and others are available for work under cooperative agreements (7 U.S.C. 450b).

## EXTENSION SERVICE

## Federal Funds

## General and special funds:

## EXTENSION SERVICE

Payments to States, Puerto Rico, Guam, and the Virgin Islands: For payments for cooperative agricultural extension work under the Smith-Lever Act, as amended by the Act of June 26, 1953, the Act of August 11, 1955, the Act of October 5, 1962 [(7 U.S.C. 341-349)], [and] section 506 of the Act of June 23, 1972, and the Act of September 29, 1977 (7 U.S.C. 341-349), to be distributed under sections 3(b) and 3(c) of the Act, for retirement and employees' compensation costs for extension agents, and for costs of penalty mail for cooperative extension agents and State extension directors, \$176,031,000; payments for the nutrition and family education program for low-income areas under section 3(d) of the Act, \$50,560,000; [payments for the urban gardening programs under section 3(d) of the Act, \$9,333,000; payments for extension work by the colleges receiving the benefits of the second Morrill Act (7 U.S.C. 321-326, 328) and Tuskegee Institute under section 3(d) of the Act, \$9,333,000; payments for rural development work under section 3(d) of the Act, \$1,000,000;] payments for the pest management program under section 3(d) of the Act, [\$4,435,000; payments for the farm safety program under section 3(d) of the Act, \$1,020,000] \$5,435,000; payments for the pesticide impact assessment program under section 3(d) of the Act, [\$735,000; and] \$1,735,000; payments for extension work under section [208(c)] 209(c) of Public Law 93-471, \$910,000; [payments under section 5 of the Farmer-to-Consumer Direct Mar-



## General and special funds—Continued

## EXTENSION SERVICE—Continued

keting Act of 1976, \$1,500,000; and \$2,500,000 for Rural Development Education as authorized under the Rural Development Act of 1972 (7 U.S.C. 2661-2668); in all, \$251,024,000] payments for extension work by the colleges receiving the benefits of the second Morrill Act (7 U.S.C. 321-326, 328) and Tuskegee Institute under section 1444 of the National Agricultural Research, Extension and Teaching Policy Act of 1977 (Public Law 95-113), \$9,333,000; and for carrying out the provisions of section 22 of the Act of June 29, 1935, as amended (7 U.S.C. 329), \$11,500,000; in all, \$255,504,000: Provided, That funds hereby appropriated pursuant to section 3(c) of the Act of June 26, 1953, and section 506 of the Act of June 23, 1972, as amended, shall not be paid to any State, Puerto Rico, Guam, or the Virgin Islands prior to availability of an equal sum from non-Federal sources for expenditure during the current fiscal year.

Federal administration and coordination: For administration of the Smith-Lever Act, as amended by the Act of June 26, 1953, the Act of August 11, 1955, the Act of October 5, 1962 [(7 U.S.C. 341-349), and], section 506 of the Act of June 23, 1972, [and] section [208(d)] 209(d) of Public Law 93-471, and the Act of September 29, 1977 (7 U.S.C. 341-349), and to coordinate and provide program leadership for the extension work of the Department and the several States and insular possessions, [\$6,197,000] \$6,543,000. (5 U.S.C.; 39 U.S.C. 3206; Public Law No. 95-97 making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-0502-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
<b>1. Payments to States:</b>			
a. Payments for cooperative agricultural extension work under the Smith-Lever Act, retirement and employees' compensation costs for extension agents, and penalty mail	221,392	233,502	230,482
b. Payments for cooperative extension work under the District of Columbia Public Postsecondary Education Reorganization Act	826	873	873
c. Payments for cooperative agricultural extension work under title V of the Rural Development Act of 1972, as amended	1,433	2,400	-----
d. Payments for farmer-to-consumer direct marketing activities under sec. 5 of the act of 1976	495	1,440	-----
e. Payments for cooperative agricultural extension work by the colleges receiving the benefits of the second Morrill Act of 1890 and Tuskegee Institute	8,280	9,333	9,333
2. Aid to land grant colleges (Bankhead-Jones Act)	-----	11,500	11,500
3. Federal administration and coordination	9,003	10,006	9,853
<b>Total direct program</b>	<b>241,429</b>	<b>269,054</b>	<b>262,041</b>
<b>Reimbursable program:</b>			
<b>1. Federal administration and coordination:</b>			
a. Teaching materials developed and provided State extension services under cooperative agreement on a cost sharing basis	129	137	137

b. State extension services' payments for space rental and intercity telephone to the General Services Administration	778	850	850
c. Agency for International Development (Funds Appropriated to the President)	143	54	54
d. Miscellaneous services to other accounts	71	70	70
<b>Total reimbursable program</b>	<b>1,121</b>	<b>1,111</b>	<b>1,111</b>
<b>Total program costs funded<sup>1</sup></b>	<b>242,550</b>	<b>270,165</b>	<b>263,152</b>
<b>Change in selected resources (undelivered orders)</b>	<b>24</b>	<b>23</b>	<b>21</b>
<b>10.00 Total obligations</b>	<b>242,574</b>	<b>270,188</b>	<b>263,173</b>
<b>Financing:</b>			
<b>Offsetting collections from:</b>			
11.00 Federal funds	-151	-86	-86
14.00 Non-Federal sources	-984	-1,040	-1,040
25.40 Unobligated balance lapsing	467	-----	-----
<b>Budget authority</b>	<b>241,906</b>	<b>269,062</b>	<b>262,047</b>
<b>Budget authority:</b>			
40.00 Appropriation	241,906	257,221	262,047
42.00 Transferred from other accounts	-----	11,500	-----
<b>43.00 Appropriation (adjusted)</b>	<b>241,906</b>	<b>268,721</b>	<b>262,047</b>
<b>44.20 Supplemental now requested for civilian pay raises</b>	<b>-----</b>	<b>341</b>	<b>-----</b>
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net	241,439	269,062	262,047
72.40 Obligated balance, start of year	33,426	35,959	39,291
74.40 Obligated balance, end of year	-35,959	-39,291	-38,227
77.40 Adjustments in expired accounts	68	-----	-----
<b>90.00 Outlays, excluding pay raise supplemental</b>	<b>238,974</b>	<b>265,415</b>	<b>263,085</b>
<b>91.20 Outlays from civilian pay raise supplemental</b>	<b>-----</b>	<b>315</b>	<b>26</b>

<sup>1</sup> Includes capital investment as follows: 1977, \$36 thousand; 1978, \$38 thousand; 1979, \$40 thousand.

Note.—Includes \$11,500 thousand in 1978 and 1979 for activities previously financed from the Department of Health, Education, and Welfare, Higher and Continuing Education. Funding level for 1977 was \$11,500 thousand. For 1978, funds are available under a continuing resolution (Public Law 95-205) since the regular appropriation funding this activity had not been enacted at the time this budget was prepared.

The primary function of the nationwide system of cooperative extension work is out-of-school applied education in agriculture, home economics, community development, 4-H youth programs, and related subjects. This educational work takes research results, technological advancements, and program facts of the Department of Agriculture, the State agricultural colleges and experiment stations, and incorporates them into a program for action. Cooperative Extension Service interprets, disseminates, and encourages practical use of knowledge. It transmits information from researchers to people.

1. *Payments to States.*—Funds appropriated under the Smith-Lever Act for payments to States, Puerto Rico, Guam, and the Virgin Islands are distributed primarily on the basis of population and to a degree on basis of special problems and needs. Funds are used primarily for the employment of State, area, and county extension workers who work with individuals, families, community organizations, marketing concerns, and others by providing advice and assistance in the application of improved methods for production, marketing, nutrition, family

living, and community development. Work with youth is accomplished largely through the 4-H program.

Earmarked funds are proposed to expand assistance for current national concerns in the management of agricultural and forestry use pesticides. Currently earmarked funds for the farm safety, rural development, urban gardening, and farmer-to-consumer direct marketing programs will be discontinued in fiscal year 1979.

2. *Aid to land grant colleges.*—Grants are allotted among the States for support of instruction in agriculture, the mechanic arts, and related fields at the land grant colleges. This activity, formerly with the Department of Health, Education, and Welfare, was transferred to the Department of Agriculture under section 1417c, of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (Public Law 95-113).

3. *Federal administration and coordination.*—The Extension Service provides leadership and assistance to States, Puerto Rico, Guam, the Virgin Islands, and the District of Columbia in developing extension programs, improving teaching methods, efficient use of available resources, evaluation of programs, and administrative services.

#### Object Classification (in thousands of dollars)

Identification code 12-0502-0-1-352	1977 actual	1978 est.	1979 est.
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	4,400	4,636	4,725
11.3 Positions other than permanent.....	157	136	136
11.5 Other personnel compensation.....	10	11	12
Total personnel compensation.....	4,567	4,783	4,873
Personnel benefits:			
12.1 Civilian.....	414	459	467
Retirement and compensation costs for extension agents.....	16,977	16,033	16,033
21.0 Travel and transportation of persons.....	386	456	483
22.0 Transportation of things.....	114	181	192
23.1 Standard level user charges.....	308	328	396
23.2 Communications, utilities, and other rent.....	16,598	16,655	16,680
24.0 Printing and reproduction.....	233	290	307
25.0 Other services.....	2,488	2,900	2,485
26.0 Supplies and materials.....	118	137	145
31.0 Equipment.....	54	100	106
41.0 Grants, subsidies, and contributions.....	199,182	226,740	219,880
Total direct obligations.....	241,439	269,062	262,047
Reimbursable obligations:			
11.1 Personnel compensation: Permanent positions.....	63	27	27
12.1 Personnel benefits: Civilian.....	5	3	3
21.0 Travel and transportation of persons.....	23	8	8
22.0 Transportation of things.....	17	12	12
23.1 Standard level user charges.....	686	750	750
23.2 Communications, utilities, and other rent.....	93	100	100
24.0 Printing and reproduction.....	132	135	135
25.0 Other services.....	115	91	91
26.0 Supplies and materials.....	1		
Total reimbursable obligations.....	1,135	1,126	1,126
99.0 Total obligations.....	242,574	270,188	263,173

#### Personnel Summary

Total number of permanent positions.....	196	193	193
Full-time equivalent of other positions.....	17	16	15
Average paid employment.....	202	204	203
Average GS grade.....	10.76	10.90	10.90
Average GS salary.....	\$22,855	\$24,834	\$25,310
Average salary of ungraded positions.....	\$10,442	\$11,502	\$11,502

#### ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriations as follows:  
Agriculture: Agricultural Research Service, "Agricultural Research Service," Forest Service, "Forest protection and utilization," Environmental Protection Agency, "Abatement and Control."

#### Intragovernmental funds:

#### CONSOLIDATED WORKING FUND

#### Program and Financing (in thousands of dollars)

Identification code 12-3905-0-4-352	1977 actual	1978 est.	1979 est.
Program by activities:			
10.00 Cooperation with the Environmental Protection Agency on the development of pesticide applicators training program (costs—obligations) (object class 41.0).....	1,772	298	
Financing:			
11.00 Offsetting collections from: Federal funds.....	-1,533		
21.98 Unobligated balance available, start of year: Fund balance.....	-537	-298	
24.98 Unobligated balance available, end of year: Fund balance.....	298		
Budget authority.....			
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	238	298	
72.98 Obligated balance, start of year: Fund balance.....	3,174	2,219	
74.98 Obligated balance, end of year: Fund balance.....	-2,219		
90.00 Outlays.....	1,193	2,517	

## NATIONAL AGRICULTURAL LIBRARY

#### Federal Funds

#### General and special funds:

#### NATIONAL AGRICULTURAL LIBRARY

For necessary expenses of the National Agricultural Library, **[\$6,877,000]** \$7,631,000: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$35,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That not to exceed \$100,000 shall be available pursuant to 7 U.S.C. 2250 for the alteration and repair of buildings and improvements. (5 U.S.C. 5946; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

#### Program and Financing (in thousands of dollars)

Identification code 12-0300-0-1-352	1977 actual	1978 est.	1979 est.
Program by activities:			
Direct program:			
Agricultural library services for research and education.....	6,209	7,113	7,631
Reimbursable program:			
Agricultural library services for research and education.....	381	431	125
Total program costs, funded <sup>1</sup> .....	6,509	7,544	7,756
Change in selected resources (undelivered orders).....	-119		
10.00 Total obligations.....	6,471	7,544	7,756



## General and special funds—Continued

## NATIONAL AGRICULTURE LIBRARY—Continued

## Program and Financing (in thousands of dollars)—Continued

Identification code 12-0300-0-1-352	1977 actual	1978 est.	1979 est.
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds.....	-381	-431	-125
25.40 Unobligated balance, lapsing.....	102	-----	-----
<b>Budget authority.....</b>	<b>6,193</b>	<b>7,113</b>	<b>7,631</b>
<b>Budget authority:</b>			
40.00 Appropriation.....	6,193	6,877	7,631
44.20 Supplemental now requested for civilian pay raises.....	-----	236	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	6,090	7,113	7,631
72.40 Obligated balance, start of year.....	895	676	600
74.40 Obligated balance, end of year.....	-676	-600	-510
90.00 Outlays, excluding pay raise supplemental.....	6,309	6,967	7,707
91.20 Outlays from civilian pay raise supplemental.....	-----	222	14

<sup>1</sup> Includes capital investment as follows: 1977, \$55 thousand; 1978, \$50 thousand; 1979, \$47 thousand.

The National Agricultural Library, in cooperation with the Library of Congress and the National Library of Medicine, provides coverage and servicing of worldwide publications in the agricultural, chemical, and biological sciences. It serves all of the Department programs in the Washington metropolitan area, as well as the field installations throughout the country. It has the added responsibility of service to the land-grant universities, and the world agricultural science community.

The Library's primary purpose is to acquire, preserve, and disseminate an exhaustive collection of reliable information in all phases of the agricultural and allied sciences. NAL also maintains, in cooperation with the Office of General Counsel, a central law library and 17 field legal libraries.

Information contained in the agricultural literature is disseminated through a variety of methods. These include on-line computer networks, printed bibliographies, personal reference services, loans and photocopies to agricultural colleges, research institutions, Government agencies, agricultural associations, industry, individual scientists, farmers, and the general public in every part of the world.

Demand for the services of the NAL by USDA, Federal, public, private, and international areas continues to grow. The proposed budget increases will be used to maintain the current operating level, combine the Food and Nutrition Information Center with the NAL appropriation, and allow funds for increased copyright costs, an automated circulation control system, and provide for an agricultural information user survey.

## Object Classification (in thousands of dollars)

Identification code 12-0300-0-1-352	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	2,766	3,056	3,161
11.3 Positions other than permanent.....	245	255	339
11.5 Other personnel compensation.....	32	24	24
<b>Total personnel compensation.....</b>	<b>3,043</b>	<b>3,335</b>	<b>3,524</b>

12.1 Personnel benefits: Civilian.....	289	314	336
21.0 Travel and transportation of persons.....	39	39	72
22.0 Transportation of things.....	19	19	29
23.1 Standard level user charges.....	218	230	273
23.2 Communications, utilities, and other rent.....	405	405	421
24.0 Printing and reproduction.....	100	100	184
Binding.....	158	158	205
25.0 Other services.....	924	1,027	1,476
26.0 Supplies and materials.....	121	121	139
31.0 Equipment.....	775	1,365	972
<b>Total direct obligations.....</b>	<b>6,090</b>	<b>7,113</b>	<b>7,631</b>

## Reimbursable obligations:

<b>Personnel compensation:</b>			
11.1 Permanent positions.....	99	91	-----
11.3 Positions other than permanent.....	18	21	-----
<b>Total personnel compensation.....</b>	<b>118</b>	<b>112</b>	<b>-----</b>
12.1 Personnel benefits: Civilian.....	11	11	-----
21.0 Travel and transportation of persons.....	2	3	-----
22.0 Transportation of things.....	-----	2	-----
23.2 Communications, utilities, and other rent.....	35	42	33
24.0 Printing and reproduction.....	26	53	-----
25.0 Other services.....	123	146	78
26.0 Supplies and materials.....	66	59	14
31.0 Equipment.....	-----	3	-----
<b>Total reimbursable obligations.....</b>	<b>381</b>	<b>431</b>	<b>125</b>
99.0 <b>Total obligations.....</b>	<b>6,471</b>	<b>7,544</b>	<b>7,756</b>

## Personnel Summary

<b>Direct:</b>			
Total number of permanent positions.....	180	180	184
Full-time equivalent of other positions.....	36	36	44
Average paid employment.....	210	210	222
Average GS grade.....	8.06	8.17	8.20
Average GS salary.....	\$16,396	\$17,644	\$17,886
Average salary of ungraded positions.....	\$12,503	\$12,940	\$12,940
<b>Reimbursable:</b>			
Total number of permanent positions.....	4	4	-----
Full-time equivalent of other positions.....	4	2	-----
Average paid employment.....	8	6	-----
Average GS grade.....	8.06	8.17	-----
Average GS salary.....	\$16,396	\$12,940	-----

## LIBRARY FACILITIES

## Program and Financing (in thousands of dollars)

Identification code 12-0301-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Construction of facilities.....	36	4	-----
Change in selected resources (undelivered orders).....	4	-4	-----
10.00 <b>Total obligations.....</b>	<b>40</b>	<b>-----</b>	<b>-----</b>
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-42	-2	-----
24.40 Unobligated balance available, end of year.....	2	-----	-----
25.40 Unobligated balance lapsing.....	-----	2	-----
<b>Budget authority.....</b>	<b>-----</b>	<b>-----</b>	<b>-----</b>
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	40	-----	-----
72.40 Obligated balance, start of year.....	-----	13	-----
74.40 Obligated balance, end of year.....	-13	-----	-----
90.00 <b>Outlays.....</b>	<b>27</b>	<b>13</b>	<b>-----</b>

Funds were appropriated in fiscal year 1966 for construction of the new library at Beltsville, Md. The new

building was accepted by GSA as completed on October 7, 1971. The balance brought forward into fiscal year 1977 was used to finance the sealing of windows and the brick on the exterior of the building. This was not done at the time the building was constructed. Funds necessary for the completion of these two items were obligated in fiscal year 1977. The obligated balances at the end of fiscal year 1977 will be fully expended by the end of fiscal year 1978 and any remaining funds will be returned to the U.S. Treasury.

**Object Classification (in thousands of dollars)**

Identification code	12-0301-0-1-352	1977 actual	1978 est.	1979 est.
25.0	Other services.....	31	-----	-----
26.0	Supplies and materials.....	1	-----	-----
31.0	Equipment.....	8	-----	-----
99.0	Total obligations.....	40	-----	-----

**[ECONOMIC MANAGEMENT SUPPORT CENTER]**

Note.—The Economic Management Support Center is to be abolished pursuant to Secretary's Memorandum No. 1927. All functions are to be transferred to the Economics, Statistics, and Cooperative Service. The related appropriation language and amounts included in this bureau are reflected with the successor accounts.

**STATISTICAL REPORTING SERVICE****Federal Funds****General and special funds:****[STATISTICAL REPORTING SERVICE]**

For necessary expenses of the Statistical Reporting Service in conducting statistical reporting and service work, including crop and livestock estimates, statistical coordination and improvements, and marketing surveys, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627) and other laws, \$36,996,000: *Provided*, That no part of the funds herein appropriated shall be available for any expense incident to publishing estimates of apple production for other than the commercial crop: *Provided further*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$40,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 411, 411a, 411b, 471, 475, 501, 951, 953, 955-957, 2201, 2202, 2248; 42 U.S.C. 1891-1893; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

**Program and Financing (in thousands of dollars)**

Identification code	12-1800-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>				
<b>Direct program:</b>				
1.	Crop and livestock estimates....	34,441	37,507	-----
2.	Statistical research and service....	1,153	1,237	-----
	Total direct program.....	35,594	38,744	-----
<b>Reimbursable program:</b>				
3.	Statistical and tabulating services:			
	Agriculture.....	2,045	3,250	-----
	Other agencies.....	1,416	1,500	-----
4.	Agency for International Development (Funds Appropriated to the President).....	196	250	-----
	Total reimbursable program.....	3,657	5,000	-----
	Total program costs, funded <sup>1</sup> .....	39,251	43,744	-----
	Change in selected resources (undelivered orders).....	106	-----	-----
10.00	Total obligations.....	39,357	43,744	-----

**Financing:**

<b>Offsetting collections from:</b>			
11.00	Federal funds.....	-3,561	-4,821
14.00	Non-Federal sources.....	-96	-179
25.40	Unobligated balance lapsing.....	230	-----
	Budget authority.....	35,930	38,744

<b>Budget authority:</b>			
40.00	Appropriation.....	35,738	36,996
41.00	Transferred to other accounts.....	-----	-111
42.00	Transferred from other accounts.....	192	-----
43.00	Appropriation (adjusted).....	35,930	36,885
44.20	Supplemental now requested for civilian pay raises.....	-----	1,859

<b>Relation of obligations to outlays:</b>			
71.00	Obligations incurred, net.....	35,700	38,744
72.40	Obligated balance, start of year.....	1,964	3,124
73.40	Obligated balance transferred, net.....	-----	-3,472
74.40	Obligated balance, end of year.....	-3,124	-3,472
77.40	Adjustments in expired accounts.....	175	-----
90.00	Outlays, excluding pay raise supplemental.....	34,715	36,644
91.20	Outlays from civilian pay raise supplemental.....	-----	1,752

<sup>1</sup> Includes capital investment as follows: 1977, \$429 thousand; 1978, \$429 thousand.

Note.—Excludes \$40,658 thousand in 1979 for activities transferred to: World Food and Agricultural Outlook and Situation Board, \$111 thousand; Economics, Statistics, and Cooperatives Service, \$40,547 thousand. Comparable amounts for 1977 and 1978 are included above as follows (in thousands of dollars):

	1977	1978
World Food and Agricultural Outlook and Situation Board.....	111	111
Economics, Statistics, and Cooperatives Service.....	35,819	38,744

**Object Classification (in thousands of dollars)**

Identification code	12-1800-0-1-352	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>				
<b>Personnel compensation:</b>				
11.1	Permanent positions.....	15,720	17,037	-----
11.3	Positions other than permanent.....	2,702	2,935	-----
11.5	Other personnel compensation.....	581	628	-----
	Total personnel compensation.....	19,003	20,600	-----
12.1	Personnel benefits: Civilian.....	1,924	2,067	-----
21.0	Travel and transportation of persons.....	2,071	2,351	-----
22.0	Transportation of things.....	139	168	-----
23.1	Standard level user charges.....	1,102	1,522	-----
23.2	Communications, utilities, and other rent.....	3,289	3,371	-----
24.0	Printing and reproduction.....	468	670	-----
25.0	Other services.....	6,682	6,926	-----
26.0	Supplies and materials.....	546	592	-----
31.0	Equipment.....	475	476	-----
42.0	Insurance claims and indemnities.....	1	1	-----
	Total direct obligations.....	35,700	38,744	-----
<b>Reimbursable obligations:</b>				
<b>Personnel compensation:</b>				
11.1	Permanent positions.....	1,652	2,261	-----
11.3	Positions other than permanent.....	284	389	-----
11.5	Other personnel compensation.....	61	84	-----
	Total personnel compensation.....	1,997	2,734	-----
12.1	Personnel benefits: Civilian.....	202	277	-----
21.0	Travel and transportation of persons.....	218	298	-----
22.0	Transportation of things.....	15	20	-----
23.1	Standard level user charges.....	65	121	-----
23.2	Communications, utilities, and other rent.....	351	481	-----
24.0	Printing and reproduction.....	49	67	-----
25.0	Other services.....	701	921	-----
26.0	Supplies and materials.....	57	79	-----
41.0	Grants, subsidies, and contributions.....	2	2	-----
	Total reimbursable obligations.....	3,657	5,000	-----
99.0	Total obligations.....	39,357	43,744	-----



## General and special funds—Continued

## [STATISTICAL REPORTING SERVICE]—Continued

## Personnel Summary

	1977 actual	1978 est.	1979 est.
Total number of permanent positions.....	1,210	1,181	-----
Full-time equivalent of other positions.....	1,058	1,117	-----
Average paid employment.....	2,179	2,242	-----
Average GS grade.....	7.91	7.95	-----
Average GS salary.....	\$15,425	\$16,593	-----

## ECONOMIC RESEARCH SERVICE

## Federal Funds

## General and special funds:

## [ECONOMIC RESEARCH SERVICE]\*

\*See Part III for additional information.

For necessary expenses of the Economic Research Service in conducting economic research and service relating to agricultural production, marketing, and distribution, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627), and other laws, including economics of marketing; analyses relating to farm prices, income and population, and demand for farm products, use of resources in agriculture, adjustments, cost and returns in farming, and farm finance; and for analyses of supply and demand for farm products in foreign countries and their effect on prospects for United States exports, progress in economic development and its relation to sales of farm products, assembly and analysis of agricultural trade statistics and analysis of international financial and monetary programs and policies as they affect the competitive position of United States farm products; \$29,864,000, of which not less than \$200,000 shall be available for investigation, determination and finding as to the effect upon the production of food and upon the agricultural economy of any proposed action affecting such subject matter pending before the Administrator of the Environmental Protection Agency for presentation, in the public interest, before said administrator, other agencies or before the courts: *Provided*, That not less than \$350,000 of the funds contained in this appropriation shall be available to continue to gather statistics and conduct a special study on the price spread between the farmer and consumer: *Provided further*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$75,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That not less than \$145,000 of the funds contained in this appropriation shall be available for analysis of statistics and related facts on foreign production and full and complete information on methods used by other countries to move farm commodities in world trade on a competitive basis. (7 U.S.C. 411, 1441a, 1761-1768, 2201, 2202; 42 U.S.C. 1891-1893; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-1700-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Direct program: Economic analysis and research.....	27,182	30,832	-----
Reimbursable program: Economic analysis and research.....	1,096	2,000	-----
Total program costs, funded <sup>1</sup> .....	28,278	32,832	-----
Change in selected resources (undelivered orders).....	604	-----	-----
10.00 Total obligations.....	28,882	32,832	-----
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds.....	-1,096	-2,000	-----
25.40 Unobligated balance lapsing.....	208	-----	-----
Budget authority.....	27,994	30,832	-----

## Budget authority:

40.00 Appropriation.....	27,994	29,864	-----
41.00 Transferred to other accounts.....	-----	-659	-----
43.00 Appropriation (adjusted).....	27,994	29,205	-----
44.20 Supplemental now requested for civilian pay raises.....	-----	1,627	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	27,786	30,832	-----
72.40 Obligated balance, start of year.....	2,639	2,773	2,773
73.40 Obligated balance transferred, net.....	-----	-----	-2,773
74.40 Obligated balance, end of year.....	-2,773	-2,773	-----
77.40 Adjustments in expired accounts.....	-294	-----	-----
90.00 Outlays, excluding pay raise supplemental.....	27,358	29,299	-----
91.20 Outlays from civilian pay raise supplemental.....	-----	1,533	-----

<sup>1</sup> Includes capital investment as follows: 1977, \$43 thousand; 1978, \$43 thousand.

## NOTES

Excludes \$192 thousand in 1979 transferred to the International Development Staff and \$467 thousand in 1979 transferred to the World Food and Agricultural Outlook and Situation Board. Comparable amounts for 1977 (\$599 thousand) and 1978 (\$659 thousand) are shown above.

Excludes \$32,303 thousand in 1979 for activities transferred to the Economics, Statistics, and Cooperatives Service. Comparable amounts for 1978 (\$30,795 thousand) and 1977 (\$27,395 thousand) are included above.

## Object Classification (in thousands of dollars)

Identification code 12-1700-0-1-352	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	17,272	18,394	-----
11.3 Positions other than permanent.....	428	446	-----
11.5 Other personnel compensation.....	83	88	-----
Total personnel compensation.....	17,783	18,928	-----
12.1 Personnel benefits: Civilian.....	1,667	1,813	-----
21.0 Travel and transportation of persons.....	500	667	-----
22.0 Transportation of things.....	28	34	-----
23.1 Standard level user charges.....	858	1,166	-----
23.2 Communications, utilities, and other rent.....	781	1,697	-----
24.0 Printing and reproduction.....	472	518	-----
25.0 Other services.....	5,363	5,727	-----
26.0 Supplies and materials.....	195	161	-----
31.0 Equipment.....	139	121	-----
Total direct obligations.....	27,786	30,832	-----
<b>Reimbursable obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	680	1,252	-----
11.3 Positions other than permanent.....	18	34	-----
11.5 Other personnel compensation.....	3	6	-----
Total personnel compensation.....	701	1,292	-----
12.1 Personnel benefits: Civilian.....	66	122	-----
21.0 Travel and transportation of persons.....	20	40	-----
22.0 Transportation of things.....	1	2	-----
23.2 Communications, utilities, and other rent.....	36	134	-----
24.0 Printing and reproduction.....	19	38	-----
25.0 Other services.....	245	358	-----
26.0 Supplies and materials.....	8	14	-----
Total reimbursable obligations.....	1,096	2,000	-----
99.0 Total obligations.....	28,882	32,832	-----

## Personnel Summary

Total number of permanent positions.....	866	838	-----
Full-time equivalent of other positions.....	73	76	-----
Average paid employment.....	819	819	-----
Average GS grade.....	10.49	10.52	-----
Average GS salary.....	\$20,825	\$22,360	-----



## ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriations as follows:  
Agriculture: Soil Conservation Service:  
"Watershed planning."  
"Watershed and flood prevention operations."  
"Resource conservation and development."  
"River basin surveys and investigations."

## Intragovernmental funds:

## CONSOLIDATED WORKING FUND

## Program and Financing (in thousands of dollars)

Identification code 12-3917-0-4-151	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Training of foreign nationals.....	1,084	1,555	-----
2. Technical assistance and analysis to aid foreign development.....	7,190	10,330	-----
3. Subsistence, tuition, and training for foreign nationals in United States.....	6,000	6,000	-----
10.00 Total obligations.....	14,274	17,885	-----
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds.....	-14,274	-17,885	-----
<b>Budget authority</b> .....	-----	-----	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	-----	-----	-----
72.00 Obligated balance, start of year.....	-950	-6,542	-8,542
73.00 Obligated balance transferred, net.....	-----	-----	8,542
74.00 Obligated balance, end of year.....	6,542	8,542	-----
90.00 Outlays.....	5,592	2,000	-----

## Object Classification (in thousands of dollars)

<b>Personnel compensation:</b>			
11.1 Permanent positions.....	3,228	3,228	-----
11.3 Positions other than permanent.....	458	458	-----
11.5 Other personnel compensation.....	109	109	-----
Total personnel compensation.....	3,795	3,795	-----
12.1 Personnel benefits: Civilian.....	349	349	-----
21.0 Travel and transportation of persons.....	1,197	855	-----
22.0 Transportation of things.....	58	33	-----
23.1 Standard level user charges.....	137	137	-----
23.2 Communications, utilities, and other rent.....	204	130	-----
24.0 Printing and reproduction.....	56	33	-----
25.0 Other services.....	5,966	6,498	-----
26.0 Supplies and materials.....	59	33	-----
31.0 Equipment.....	266	22	-----
41.0 Grants, subsidies, and contributions.....	2,165	6,000	-----
42.0 Insurance claims and indemnities.....	15	-----	-----
44.0 Refunds.....	7	-----	-----
99.0 Total obligations.....	14,274	17,885	-----

## Personnel Summary

Total number of permanent positions.....	134	128	-----
Full-time equivalent of other positions.....	4	4	-----
Average paid employment.....	121	121	-----
Average GS grade.....	10.49	10.52	-----
Average GS salary.....	\$20,825	\$22,360	-----

[PACKERS AND STOCKYARDS  
ADMINISTRATION]

Note.—The Packers and Stockyards Administration is to be abolished pursuant to Secretary's Memorandum No. 1927. All functions are to be transferred to Marketing services, Agricultural Marketing Service. The related appropriation language and amounts included in this bureau are reflected with the successor accounts.

## [FARMER COOPERATIVE SERVICE]

Note.—The Farmer Cooperative Service is to be abolished pursuant to Secretary's Memorandum No. 1927. All functions are to be transferred to the Economics, Statistics, and Cooperatives Service. The related appropriation language and amounts included in this bureau are reflected with the successor accounts.

ECONOMICS, STATISTICS, AND COOPERATIVES  
SERVICE

## Federal Funds

## General and special funds:

## SALARIES AND EXPENSES

For necessary expenses of the Economics, Statistics, and Cooperatives Service to carry out the Act of July 2, 1926 (7 U.S.C. 451-457) and as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627), and other laws, in conducting: statistical reporting and service work, including crop and livestock estimates, statistical coordination and improvements, and marketing surveys; research relating to the economic and marketing aspects of farmer cooperatives; economic research and service relating to agricultural production, marketing, and distribution, including economics of marketing; analyses relating to farm prices, income and population, and demand for farm products, use of resources in agriculture, adjustments, cost and returns in farming, and farm finance; and for analyses of supply and demand for farm products in foreign countries and their effect on prospects for United States exports, progress in economic development and its relation to sales of farm products, assembly and analysis of agricultural trade statistics and analysis of international financial and monetary programs and policies as they affect the competitive position of United States farm products; \$80,008,000, of which not less than \$200,000 shall be available for investigation, determination and finding as to the effect upon the production of food and upon the agricultural economy of any proposed action affecting such subject matter pending before the Administrator of the Environmental Protection Agency for presentation, in the public interest, before said administrator, other agencies or before the courts: Provided, That not less than \$350,000 of the funds contained in this appropriation shall be available to continue to gather statistics and conduct a special study on the price spread between the farmer and consumer: Provided further, That not less than \$145,000 of the funds contained in this appropriation shall be available for analysis of statistics and related facts on foreign production and full and complete information on methods used by other countries to move farm commodities in world trade on a competitive basis: Provided further, That no part of the funds herein appropriated shall be available for any expense incident to publishing estimates of apple production for other than the commercial crop: Provided further, That this appropriation shall be available for employment pursuant to the second sentence of section 706 (a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$140,000 shall be available for employment under 5 U.S.C. 3109.

## [ECONOMIC MANAGEMENT SUPPORT CENTER]

[For necessary expenses of the Economic Management Support Center to provide management support services to selected agencies of the Department of Agriculture, \$3,006,000: Provided, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$25,000 shall be available for employment under 5 U.S.C. 3109.]

## [FARMER COOPERATIVE SERVICE]

[For necessary expenses to carry out the Act of July 2, 1926 (7 U.S.C. 451-457), and for conducting research relating to the economic and marketing aspects of farmer cooperatives, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627), \$3,370,000.] (7 U.S.C. 411, 411a, 411b, 471, 475, 501, 951, 953, 955-957, 1441a, 1761-1763, 2201, 2202, 2248; 42 U.S.C. 1891-1893; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-0401-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Direct program:			
1. Economic analysis and research.....	1,158	1,335	33,662
2. Crop and livestock estimates.....	1,470	1,627	41,307
3. Statistical research and service.....	50	54	1,299
4. Research and technical assistance for agricultural cooperatives.....	2,771	3,740	3,740
Total direct program.....	5,449	6,756	80,008



## General and special funds—Continued

## SALARIES AND EXPENSES—Continued

## Program and Financing (in thousands of dollars)—Continued

Identification code 12-0401-0-1-352	1977 actual	1978 est.	1979 est.
Reimbursable program:			
5. Economic analysis and research.....	43	80	1,607
6. Statistical and tabulating services:			
Agriculture.....	76	98	1,850
Other agencies.....	63	79	1,500
7. Agency for International Development (Funds appropriated to the President).....	261	135	713
Total reimbursable program.....	443	392	5,670
Total program costs, funded <sup>1</sup> .....	5,892	7,148	85,678
Change in selected resources (undelivered orders).....	27	-----	-----
10.00 Total obligations.....	5,919	7,148	85,678
Financing:			
Offsetting collections from:			
11.00 Federal funds.....	-443	-392	-5,521
14.00 Non-Federal sources.....	-----	-----	-149
25.40 Unobligated balance lapsing.....	171	-----	-----
Budget authority.....	5,647	6,756	80,008
Budget authority:			
40.00 Appropriation.....	5,647	6,376	80,008
44.10 Supplemental now requested for wage-board pay raises.....	-----	3	-----
44.20 Supplemental now requested for civilian pay raises.....	-----	377	-----
Distribution of budget authority by account:			
Economics, Statistics, and Cooperatives Service.....	-----	-----	80,008
Economic Management Support Center.....	2,923	3,171	-----
Farmer Cooperative Service.....	2,724	3,585	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	5,476	6,756	80,008
72.40 Obligated balance, start of year.....	228	68	250
73.40 Obligated balance transferred, net.....	-----	-----	6,245
74.40 Obligated balance, end of year.....	-68	-250	-6,691
77.40 Adjustments in expired accounts.....	-22	-----	-----
90.00 Outlays, excluding pay raise supplemental.....	5,614	6,216	79,589
91.10 Outlays from wage-board pay raise supplemental.....	-----	3	-----
91.20 Outlays from civilian pay raise supplemental.....	-----	355	223
Distribution of outlays by account:			
Economics, Statistics, and Cooperatives Service.....	-----	-----	79,589
Economic Management Support Center.....	2,954	3,015	-----
Farmer Cooperative Service.....	2,660	3,559	-----

<sup>1</sup> Includes capital investment as follows: 1977, \$31 thousand; 1978, \$9 thousand; 1979, \$450 thousand.

Note.—Includes \$73,200 thousand in 1979 for activities previously financed from (in thousands of dollars):

	1977	1978
Economic Research Service.....	27,395	30,795
Statistical Reporting Service.....	35,819	38,744

The Economics, Statistics, and Cooperatives Service was established by Secretary's Memorandum No. 1927 dated October 5, 1977, and supplement No. 1 to that memorandum dated December 19, 1977, by consolidation of the Economic Research Service, Statistical Reporting

Service, Farmer Cooperative Service and the Economic Management Support Center. The fiscal years 1977 and 1978 for Statistical Reporting Service and Economic Research Service are shown elsewhere in this Appendix. Fiscal years 1977 and 1978 for Farmer Cooperative Service and Economic Management Support Center are shown in the Economics, Statistics, and Cooperatives Service schedules.

The three major missions of the Service are: (1) to formulate, develop, and administer programs of economic research, analysis, and information related to food, agriculture, and rural resources and communities, (2) to formulate, develop and administer programs of collecting and publishing statistics related to food, agriculture, and rural resources and communities, and (3) to formulate, develop and administer research technical assistance programs on financial, organization, management, legal, social, and economic aspects of agriculturally related cooperatives. Data developed by the Service on food and agriculture are essential to farmers, processors, and handlers in making production and marketing decisions and to legislators and other public officials in developing and administering agricultural programs. The activities of the Service comprise four main areas:

1. *Economic analysis and research.*—This activity includes the development of short-term forecasts and long-range projections of resource use, production and distribution of food and fiber for both probable and possible future events. The Service also evaluates the performance of the food and fiber sector in meeting the needs and wants of consumers and overall goals of society concerning such matters as resource ownership and use, income and income distribution, and quality of life. Current information is maintained on the principal social and economic factors affecting life in nonmetropolitan areas and alternative public and private actions which have impact on these areas are identified and evaluated.

The increases under this activity requested in fiscal year 1979 are: (1) for expanded and more accurate analyses of factors underlying rural conditions, particularly rural labor and credit; (2) for economic assessment of energy use, conservation and development in agriculture; (3) for forecasting agricultural production and trade for foreign developed countries and linking these to U.S. forecasts; (4) to assess the economic feasibility of biological and cultural pest control and integrated pest management programs; and, (5) for increased GSA space costs. Program reductions will be made in the research on farm programs and policies including estimates of farm income, and in analyses of market structure and performance.

2. *Crop and livestock estimates.*—The Service provides the official National and State estimates of acreage, yield, and production of crops, stocks and value of farm commodities, and numbers of inventory values of livestock items. Data on approximately 150 crops and livestock products are covered in some 500 reports issued each year. Data collected and published on prices paid and received by farmers are basic to computation of parity prices.

The work under this activity is conducted through 44 State offices serving the 50 States; most of these offices are operated as joint State and Federal services. Cooperative arrangements with State agencies provide much additional State and county data; Federal funds are not available for collection and publication of these data.

A comparison of activities in 1976 and 1977, including work performed under cooperative arrangements, follows:



Separate mailings of inquiry forms, average per field office.....	1976 actual 348	1977 actual 350
Total questionnaires handled:		
Number distributed.....	7,386,938	7,310,800
Number of returns tabulated.....	3,405,258	3,150,300
Number of official reports issued, all offices.....	9,451	9,140
Copies of reports distributed.....	10,321,493	9,512,000
Copies of publications distributed.....	1,571,750	1,380,000
Special requests for information answered by field offices.....	80,980	75,000

The increases under this activity requested in fiscal year 1979 are for: (1) improvement of price statistics, (2) ownership of off-farm grain stocks statistics, (3) improved weather data, and (4) GSA space costs. A program reduction will be made for data collection of selected commodities which are estimated in three or fewer States.

3. *Statistical research and service.—Departmental clearance and review.*—The work of the Service under this activity is to review, coordinate, and monitor data gathering surveys conducted by the Department. This involves (1) the review of all proposed statistical forms and survey plans requiring Office of Management and Budget clearance in accordance with the Federal Reports Act of 1942, and (2) coordination of all interdepartment and intradepartment programs for the improvement of agricultural statistics and related data.

*Improvement of crop and livestock estimates.*—This research is devoted primarily to improving statistical methods and techniques for producing agricultural statistics with a high degree of accuracy at a minimum cost. This work is in support of the Service's long-range program for improving crop and livestock estimates, and is directed toward developing better sampling, yield forecasting, and survey techniques for the agency. Current research activities include compiling and maintaining lists of farms; developing new sampling techniques combining list frame(s) with an area sampling frame(s); constructing mathematical models for forecasting crop yields from objective counts and measurements of plant characteristics; and reducing reporting and other nonsampling errors by improving questionnaire design, and by devising better field, editing and processing procedures. These research studies are tested by pilot surveys under actual operating conditions, and then, if proven, placed into operation. A comparison of activities for 1976 and 1977 follows:

Statistical forms—reports (Federal Reports Act):		
Departmental clearance and review for submission to Office of Management and Budget.....	1976 actual 332	1977 actual 317
Improvement of crop and livestock estimating methods: Number of research projects.....	8	4

The increase under this activity requested in fiscal year 1979 is for GSA space costs.

4. *Research and technical assistance for agricultural cooperatives.*—Technical assistance is provided in response to problems that may come to the Economics, Statistics, and Cooperatives Service from farmers directly or through the management of boards of directors of cooperatives composed of hundreds and in some instances, thousands of farmers. Help is given on the formation of new cooperatives, the merits of merging cooperative organizations, changes in business organizations and future growth or development, and the development of more viable relationships between cooperatives and other businesses and institutions. The full range of organization and management problems confronting cooperatives is covered by the

Economics, Statistics, and Cooperatives Service technical assistance program.

Applied research is conducted to give farmers relevant and expert assistance pertaining to their cooperatives. Studies concentrate on financial, organizational, legal, social, and economic aspects of cooperative activity.

Statistical data are collected to detect changes in structure, operations, and growth trends. The data helps identify and support applied research and technical assistance activities.

The agency serves as a central source of information of data about farmers' cooperatives in the United States. This information is communicated to the farmer or member through a variety of publications.

The Economics, Statistics, and Cooperatives Service efforts center on providing immediate response and leadership for more effective and efficient cooperative operations in the changing economic environment in which the family farmer operates.

#### Object Classification (in thousands of dollars)

Identification code 12-0401-0-1-352	1977 actual	1978 est.	1979 est.
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	3,863	4,426	39,927
11.3 Positions other than permanent.....	67	98	3,479
11.5 Other personnel compensation.....	7	9	725
Total personnel compensation.....	3,937	4,533	44,131
12.1 Personnel benefits: Civilian.....	392	475	4,366
21.0 Travel and transportation of persons.....	114	208	3,695
22.0 Transportation of things.....	3	5	227
23.1 Standard level user charges.....	281	326	3,324
23.2 Communications, utilities, and other rent.....	190	222	5,279
24.0 Printing and reproduction.....	119	146	1,387
25.0 Other services.....	347	760	16,067
26.0 Supplies and materials.....	45	53	831
31.0 Equipment.....	48	28	700
42.0 Insurance claims and indemnities.....	-----	-----	1
Total direct obligations.....	5,476	6,756	80,008
Reimbursable obligations:			
Personnel compensation:			
11.1 Permanent positions.....	335	310	3,328
11.3 Positions other than permanent.....	8	6	349
11.5 Other personnel compensation.....	-----	-----	89
Total personnel compensation.....	343	316	3,766
12.1 Personnel benefits: Civilian.....	36	34	386
21.0 Travel and transportation of persons.....	3	2	319
22.0 Transportation of things.....	-----	-----	.35
23.1 Standard level user charges.....	-----	-----	90
23.2 Communications, utilities, and other rent.....	13	7	185
24.0 Printing and reproduction.....	3	2	114
25.0 Other services.....	34	29	745
26.0 Supplies and materials.....	5	2	28
31.0 Equipment.....	6	-----	-----
41.0 Grants, subsidies, and contributions.....	-----	-----	2
Total reimbursable obligations.....	443	392	5,670
99.0 Total obligations.....	5,919	7,148	85,678

#### Personnel Summary

Total number of permanent positions.....	235	222	2,248
Full-time equivalent of other positions.....	9	12	1,206
Average paid employment.....	219	214	3,283
Average GS grade.....	9.74	9.98	9.21
Average GS salary.....	\$19,116	\$20,995	\$19,383

**Trust Funds****MISCELLANEOUS CONTRIBUTED FUNDS****Program and Financing** (in thousands of dollars)

Identification code 12-8206-0-7-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Miscellaneous contributed funds (costs—obligations).....	32	159	110
<b>Financing:</b>			
13.00 Offsetting collections from: Trust funds.....	-2	-----	-----
21.40 Unobligated balance available, start of year.....	-28	-49	-----
24.40 Unobligated balance available, end of year.....	49	-----	-----
60.00 Budget authority (appropriation) (permanent, indefinite).....	51	110	110
<b>Distribution of budget authority by account:</b>			
Economics, Statistics, and Cooperatives Service, Miscellaneous contributed funds.....	-----	-----	110
Farmer Cooperative Service, Miscellaneous contributed funds.....	37	85	-----
Statistical Reporting Service, Miscellaneous contributed funds.....	14	10	-----
Economic Research Service, Miscellaneous contributed funds.....	-----	15	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	30	159	110
72.10 Receivables in excess of obligations, start of year.....	-6	-10	-----
72.40 Obligated balance, start of year.....	-----	-----	12
74.10 Receivables in excess of obligations, end of year.....	10	-----	-----
74.40 Obligated balance, end of year.....	-----	-12	-17
90.00 Outlays.....	34	137	105
<b>Distribution of outlays by account:</b>			
Economics, Statistics, and Cooperatives Service, Miscellaneous contributed funds.....	-----	-----	105
Farmer Cooperative Service, Miscellaneous contributed funds.....	38	101	-----
Statistical Reporting Service, Miscellaneous contributed funds.....	-4	21	-----
Economic Research Service, Miscellaneous contributed funds.....	-----	15	-----

Miscellaneous funds received from States, local organizations, and others are available for work under cooperative agreements (7 U.S.C. 450b, 450h).

**Object Classification** (in thousands of dollars)

Identification code 12-8206-0-7-352	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	19	75	52
11.3 Positions other than permanent.....	-----	25	25
Total personnel compensation.....	19	100	77
12.1 Personnel benefits: Civilian.....	1	10	7
21.0 Travel and transportation of persons.....	12	43	20
23.2 Communications, utilities, and other rent.....	-----	2	2
25.0 Other services.....	-----	2	2
44.0 Refunds.....	-----	2	2
99.0 Total obligations.....	32	159	110

**Personnel Summary**

Total number of permanent positions.....	1	2	2
Full-time equivalent of other positions.....	0	1	1
Average paid employment.....	1	3	3
Average GS grade.....	9.74	9.98	9.21
Average GS salary.....	\$19,116	\$20,995	\$19,383

**WORLD FOOD AND AGRICULTURAL OUTLOOK AND SITUATION BOARD****Federal Funds****General and special funds:****WORLD FOOD AND AGRICULTURAL OUTLOOK AND SITUATION BOARD**

For necessary expenses of the World Food and Agricultural Outlook and Situation Board to coordinate and review all commodity and aggregate agricultural and food data used to develop outlook and situation material within the Department of Agriculture, as authorized by the Agricultural Marketing Act of 1946 (7 U.S.C. 1622 g), \$1,009,000: Provided, that this appropriation shall be available for employment pursuant to the second sentence of section 706 (a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$75,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-2202.)

**Program and Financing** (in thousands of dollars)

Identification code 12-2100-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
Commodity and aggregate agricultural and food outlook and situation.....	-----	950	1,009
<b>Reimbursable program:</b>			
Commodity and aggregate agricultural and food outlook and situation.....	-----	11	11
10.00 Total program costs, funded—obligations <sup>1</sup> .....	-----	961	1,020
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds.....	-----	-11	-11
Budget authority.....	-----	950	1,009
<b>Budget authority:</b>			
40.00 Appropriation.....	-----	-----	1,009
42.00 Transferred from other accounts.....	-----	950	-----
43.00 Appropriation (adjusted).....	-----	950	1,009
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	-----	950	1,009
72.40 Obligated balance, start of year.....	-----	-----	47
74.40 Obligated balance, end of year.....	-----	-47	-97
90.00 Outlays.....	-----	903	959

<sup>1</sup> Includes capital investment as follows: 1977, \$0; 1978, \$10 thousand; 1979, \$10 thousand.

**NOTES**

Includes \$948 thousand in 1978 for activities previously financed from (in thousands of dollars): Agricultural Marketing Service, Marketing services, 37; Agricultural Stabilization and Conservation Service, Salaries and expenses, 185; Economic Research Service, 467; Foreign Agricultural Service, 148; and Statistical Reporting Service, 111.

Fiscal year 1978 pay costs for the World Food and Agricultural Outlook and Situation Board are included in the fiscal year 1978 proposed supplemental appropriation request of the following (in thousands of dollars): Agricultural Marketing Service, 2; Agricultural Stabilization and Conservation Service, 11; Foreign Agricultural Service, 9; Economic Research Service, 29; and Statistical Reporting Service, 6.

The World Food and Agricultural Outlook and Situation Board (WFAOSB) was established by Secretary's memorandum No. 1920 dated June 3, 1977, as authorized by



reorganization plan No. 2 of 1953, to provide a single focal point for the Nation's economic intelligence related to domestic and international food and agriculture.

The objectives of the WFAOSB program are to improve the consistency, objectivity, and reliability of outlook and situation material being disseminated to the public and to integrate and coordinate USDA domestic and international economic information assistance.

The WFAOSB plans to carry out these objectives through daily market surveillance and special analyses of international and domestic agricultural developments, direct participation in the planning of research programs supporting outlook and situation activities, and coordination of all departmental activities relating to weather and climate and remote sensing.

#### Object Classification (in thousands of dollars)

Identification code 12-2100-0-1-352	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
11.1 Personnel compensation: Permanent positions.....	696	748	
12.1 Personnel benefits: Civilian.....	67	72	
21.0 Travel and transportation of persons.....	43	43	
22.0 Transportation of things.....	4	4	
23.1 Standard level user charges.....	38	42	
23.2 Communications, utilities, and other rent.....	27	27	
24.0 Printing and reproduction.....	13	13	
25.0 Other services.....	37	37	
26.0 Supplies and materials.....	10	10	
31.0 Equipment.....	13	13	
Total direct obligations.....	948	1,009	
<b>Reimbursable obligations:</b>			
11.1 Personnel compensation: Permanent positions.....	9	9	
12.1 Personnel benefits: Civilian.....	1	1	
21.0 Travel and transportation of persons.....	1	1	
Total reimbursable obligations ..	11	11	
99.00 Total obligations.....	959	1,020	

#### Personnel Summary

Total number of permanent positions.....	26	26
Full-time equivalent of other positions.....	0	0
Average paid employment.....	25	25
Average GS grade.....	12.19	12.19
Average GS salary.....	\$28,699	\$28,699

## FOREIGN AGRICULTURAL SERVICE

### Federal Funds

#### General and special funds:

#### FOREIGN AGRICULTURAL SERVICE

For necessary expenses for the Foreign Agricultural Service, including carrying out title VI of the Agricultural Act of 1954 (7 U.S.C. 1761-1768), market development activities abroad, and for enabling the Secretary to coordinate and integrate activities of the Department in connection with foreign agricultural work, including not to exceed **[\$47,000] \$52,000** for representation allowances and for expenses pursuant to section 8 of the Act approved August 3, 1956 (7 U.S.C. 1766), **[\$45,665,000] \$51,663,000**: *Provided*, That not less than \$255,000 of the funds contained in this appropriation shall be available to obtain statistics and related facts on foreign production and full and complete information on methods used by other countries to move farm commodities in world trade on a competitive basis. (7 U.S.C. 1762, 2201; *Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978*.)

#### Program and Financing (in thousands of dollars)

Identification code 12-2900-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. International trade policy.....	1,618	1,976	1,738
2. Foreign market development.....	19,389	24,107	28,363
3. Foreign commodity analysis.....	5,403	8,925	8,549
4. Agricultural attachés.....	9,914	11,894	12,642
Total direct program.....	36,324	46,902	51,292
Reimbursable programs.....	200	355	406
Total program costs, funded <sup>1</sup> .....	36,524	47,257	51,698
Change in selected resources (undelivered orders).....	3,424	-244	371
10.00 Total obligations.....	39,948	47,013	52,069
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds.....	-213	-355	-406
25.40 Unobligated balance lapsing: Appropriation.....	214		
Budget authority.....	39,950	46,658	51,663
<b>Budget authority:</b>			
40.00 Appropriation.....	39,950	45,665	51,663
41.00 Transferred to other accounts.....		-148	
43.00 Appropriation (adjusted).....	39,950	45,517	51,663
44.20 Supplemental now requested for civilian pay raises.....		1,141	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	39,736	46,658	51,663
72.40 Obligated balance, start of year.....	26,053	26,940	26,696
74.40 Obligated balance, end of year.....	-26,940	-26,696	-27,067
77.40 Adjustments in expired accounts.....	-2,389		
90.00 Outlays, excluding pay raise supplemental.....	36,460	45,805	51,248
91.20 Outlays from civilian pay raise supplemental.....		1,097	44

<sup>1</sup> Includes capital investment as follows: 1977, \$324 thousand; 1978, \$1,000 thousand; 1979, \$1,000 thousand.

Note.—Excludes \$148 thousand in fiscal year 1978 and 1979 for activities transferred to the World Food and Agricultural Outlook and Situation Board. Comparable amount for fiscal year 1977, \$148 thousand, is included above.

The primary mission of the Foreign Agricultural Service is to help American farmers and traders take maximum advantage of the increasing opportunity to sell U.S. agricultural commodities abroad and to help increase U.S. farm income.

Four major functional objectives are pursued by the Foreign Agricultural Service to carry out its missions: (1) To achieve maximum foreign market access for American agriculture, (2) to provide information to assist U.S. agriculture's adjustment to short-term changes in world supply and demand, (3) to expand long-term foreign commercial markets for U.S. agricultural products, and (4) to safeguard American farmers and farm programs against unfair or injurious import competition.

Accordingly, the Service collects, analyzes, and disseminates worldwide agricultural economic intelligence to: (1) Provide American farmers and traders with information on world agricultural production and trade which they can use to adjust to short-term changes in world demand for U.S. agricultural products, (2) permit American farmers to produce at maximum efficiency for both domestic and foreign markets, and (3) provide U.S. Government policy decisionmakers with adequate information to make decisions safeguarding the U.S. agricultural community's interests.



## General and special funds—Continued

## FOREIGN AGRICULTURAL SERVICE—Continued

The Service also helps to develop long-term foreign commercial markets for U.S. farm products by: (1) Providing information and expertise on foreign markets, (2) achieving and retaining maximum access to foreign markets, (3) stimulating interest in exporting farm-grown products, (4) improving and coordinating promotional techniques, (5) sharing the financial risks inherent in exploring new markets, (6) providing essential trade services that cannot be undertaken by any single trade or produce group, and (7) lending "official" Government representation which is so often essential to conduct business abroad.

The pursuit of the FAS functional objectives is carried out within the framework of four individual program areas:

1. *International trade policy.*—The Service directs and coordinates Department responsibilities in international trade agreement programs and negotiations under the authority of the Trade Expansion Act. It identifies and strives to reduce foreign trade barriers to U.S. agricultural exports. Developments in foreign trade policies are examined and their effect on agricultural trade is reported with recommendations regarding action alternatives.

The Service recommends Department positions and participates in negotiations on trade agreements and international commodity agreements. It reviews and reports trade regulations of countries (primarily those signatory to the General Agreement on Tariffs and Trade) as to how such regulations affect the movement of U.S. agricultural products in world trade.

2. *Foreign market development.*—The Service administers programs concerned with the development of long-term foreign markets for agricultural products of the United States. The Service also coordinates interagency participation and action essential to program administration. These functions involve:

Providing foreign tradesmen with services necessary to build and maintain markets for U.S. agricultural products.

Developing a system of worldwide promotional programs on a commodity-by-commodity basis, in cooperation with national organizations of producers, processors, and exporters, and providing overall guidance to these organizations in carrying out cooperative programs.

Developing, operating, and evaluating a worldwide system of multicommodity promotional programs utilizing product exhibits, trade service and market information programs, and trade referral services to expand overseas markets.

Reviewing foreign marketing plans; providing technical assistance in their design; developing procedures and monitoring funds essential to their implementation; and evaluating program operation.

Cooperating with State and local organizations in programs designed to provide technical assistance to U.S. agricultural export firms and to stimulate participation of new U.S. cooperator groups in promotional projects.

Conducting sustained and systematic review of foreign markets by individual countries to ascertain new market opportunities for U.S. agricultural products and to develop long-range promotional plans for such markets.

3. *Foreign commodity analysis.*—Information essential to foreign marketing of specific U.S. agricultural commodities and to domestic planning is obtained, analyzed, and made available to U.S. farm and trade groups, as well as Govern-

ment. Selected agricultural commodities and foreign geographical areas of key importance are analyzed from a competitive standpoint with the ultimate objective of developing markets for U.S. agricultural products. The program area maintains a supporting role by providing statistical data and analyzed information to other program areas within the Service. Assistance is given to American exporters and foreign importers to bring them together and foster conditions favorable to trade.

The Service administers a program of import controls (in accordance with section 22 of the Agricultural Adjustment Act) on foreign farm products which would render ineffective or materially interfere with Department commodity programs. It is also responsible for administering import controls established under the 1964 Meat Import Act and section 204 of the Trade Expansion Act.

As the lead agency for the Large Area Crop Inventory Experiment (LACIE), the Service works closely with ASCS and ESCS to execute those aspects of the program which devolve upon the Department of Agriculture. The program is conducted under authority of the acts of August 28, 1954 (7 U.S.C. 1761) and March 4, 1909, as amended by the act of March 4, 1917. USDA works with the National Aeronautics and Space Administration (NASA) and the National Oceanographic and Atmospheric Administration (NOAA) in this coordinated technical effort to determine the utility and cost effectiveness of using earth resources satellites, meteorological, and climatological data to establish crop classification, field yields, acreages, and production; the program is oriented toward developing a handling, processing, and analysis file on these data categories.

4. *Agricultural attachés.*—The Service maintains agricultural attachés at 69 foreign posts to assist in the development of markets abroad for U.S. agricultural commodities. They work closely with numerous U.S. agricultural trade groups and maintain significantly placed contacts with foreign governments and traders to promote greater market access for U.S. agricultural products. Attachés carry out a comprehensive schedule of reporting foreign agricultural production, supply, demand, marketing, and trade policy developments to keep U.S. agriculture, industry, and Government currently informed.

*Program changes for fiscal year 1979.*—An increase of \$4,422 thousand is requested for the Foreign Market Development cooperator and FAS-sponsored promotional programs. The additional funds would be used primarily to develop and expand into new market areas such as East Europe, Middle East, Africa, and Latin America. An increase of \$713 thousand is also sought for the agricultural attaché program to offset continuing overseas inflation and to permit current level operation of existing attaché offices. The remaining increases requested are for higher costs of GSA space reimbursements and departmental working capital fund activities and pay cost annualization. A decrease of \$253 thousand is proposed in the International Trade Policy area resulting from a realignment of priorities.

## Object Classification (in thousands of dollars)

Identification code 12-2900-0-1-352		1977 actual	1978 est.	1979 est.
Personnel compensation:				
11.1	Permanent positions.....	15,608	17,372	17,861
11.3	Positions other than permanent....	231	225	225
11.5	Other personnel compensation.....	171	187	187



11.8	Special personal services payments...	84	96	96
	<b>Total personnel compensation</b> .....	16,094	17,880	18,369
12.1	Personnel benefits: Civilian.....	1,933	2,250	2,375
13.0	Benefits for former personnel.....	48	50	50
21.0	Travel and transportation of persons...	1,321	1,957	2,073
22.0	Transportation of things.....	541	588	608
23.1	Standard level user charges.....	621	651	753
23.2	Communications, utilities, and other rent.....	1,548	1,785	2,155
24.0	Printing and reproduction.....	457	505	544
25.0	Other services.....	15,592	19,950	23,711
26.0	Supplies and materials.....	304	307	329
31.0	Equipment.....	1,486	1,090	1,102
42.0	Insurance claims and indemnities.....	3	-----	-----
99.0	<b>Total obligations</b> .....	39,948	47,013	52,069

**Personnel Summary**

Total number of permanent positions.....	754	753	765
Full-time equivalent of other positions.....	48	39	39
Average paid employment.....	725	777	763
Average GS grade.....	10.46	10.46	10.43
Average GS salary.....	\$22,262	\$23,224	\$23,128
Average salary of ungraded positions.....	\$10,573	\$12,707	\$13,868

**SALARIES AND EXPENSES (SPECIAL FOREIGN CURRENCY PROGRAM)****Program and Financing (in thousands of dollars)**

Identification code 12-2901-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Market development projects (program costs, funded) <sup>1</sup> .....	419	500	435
Change in selected resources (undelivered orders).....	29	255	190
10.00 <b>Total obligations</b> .....	448	755	625
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-2,243	-1,795	-1,040
24.40 Unobligated balance available, end of year.....	1,795	1,040	415
<b>Budget authority</b> .....	-----	-----	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	448	755	625
72.40 Obligated balance, start of year.....	821	814	1,069
74.40 Obligated balance, end of year.....	-814	-1,069	-1,194
90.00 <b>Outlays</b> .....	455	500	500

<sup>1</sup> Includes capital investment as follows: fiscal year 1977, \$1 thousand; fiscal year 1978, \$1 thousand; fiscal year 1979, \$1 thousand.

**Market development projects.**—Foreign currencies generated by the sale of agricultural commodities under Title 1 of the Agricultural Trade Development and Assistance Act of 1954, as amended, as well as foreign currencies acquired by the United States from other sources, are used by the Foreign Agricultural Service to develop new foreign markets and expand existing markets for U.S. agricultural commodities, including cotton, dairy products and poultry, fruits and vegetables, grain and feed, livestock and livestock products, oilseeds and products, and tobacco.

The type of market development projects being carried out include sales promotion campaigns, trade fairs and exhibits, nutrition demonstrations, and market analyses. In fiscal year 1979 it is planned that the unobligated balance brought forward in this appropriation will be used to purchase those currencies necessary to carry out the program in excess currency countries. Dollar funds for

use in other countries are included in the appropriation Foreign Agricultural Service.

**Object Classification (in thousands of dollars)**

Identification code 12-2901-0-1-352	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	47	55	60
11.3 Positions other than permanent.....	3	3	3
11.5 Other personnel compensation.....	1	1	1
<b>Total personnel compensation</b> .....	51	59	64
12.1 Personnel benefits: Civilian.....	3	4	5
13.0 Benefits for former personnel.....	1	-----	-----
21.0 Travel and transportation of persons...	46	80	80
23.2 Communications, utilities, and other rent.....	33	44	44
25.0 Other services.....	299	558	420
26.0 Supplies and materials.....	14	8	10
31.0 Equipment.....	1	2	2
99.0 <b>Total obligations</b> .....	448	755	625

**Personnel Summary**

Total number of permanent positions.....	11	11	11
Full-time equivalent of other positions.....	0	0	0
Average paid employment.....	11	11	11
Average salary of ungraded positions.....	\$10,573	\$12,707	\$13,868

**ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS**

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriations as follows:  
Agriculture: Commodity Credit Corporation. "Limitation on Administrative Expenses."

**INTERNATIONAL DEVELOPMENT STAFF****Federal Funds****General and special funds:****SALARIES AND EXPENSES**

For necessary expenses of the International Development Staff to coordinate, plan and direct activities involving international development and technical cooperation in the Department of Agriculture, \$199,000, and, notwithstanding any other provision of law, the Staff may utilize advances of funds, or reimburse this appropriation for expenditures made on behalf of Federal agencies, public and private organizations and institutions under agreements executed pursuant to the agricultural food production assistance programs (7 U.S.C. 1736) and the educational and cultural exchange programs of the Department of State (22 U.S.C. 2392). (7 U.S.C. 427, 450a, 450b, 1624, 1709, 1727, 1736, 1761, 2201, 2202, 3291.)

**Program and Financing (in thousands of dollars)**

Identification code 12-3200-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. International development and technical cooperation in food and agriculture.....	-----	192	199
<b>Reimbursable program:</b>			
2. Training of foreign nationals.....	-----	-----	1,555
3. Technical assistance and analyses to aid foreign development.....	-----	-----	10,330
4. Subsistence, tuitions, and training for foreign nationals in the United States.....	-----	-----	6,000
<b>Total reimbursable program</b> .....	-----	-----	17,885
10.00 <b>Total program costs, funded—obligations</b> .....	-----	192	18,084

## General and special funds—Continued

## INTERNATIONAL DEVELOPMENT STAFF—Continued

## Program and Financing (in thousands of dollars)—Continued

Identification code 12-3200-0-1-352	1977 actual	1978 est.	1979 est.
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds			-17,885
<b>Budget authority</b>		<b>192</b>	<b>199</b>
<b>Budget authority:</b>			
40.00 Appropriation			199
42.00 Transferred from other accounts		192	
43.00 Appropriation (adjusted)		192	199
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net		192	199
90.00 Outlays		192	199

Note.—Includes \$199 thousand in 1979 for activities previously financed from the Economic Research Service. Comparable amount for 1978, \$192 thousand; 1977, \$192 thousand.

The mission of the International Development Staff (IDS) is to coordinate, plan, and direct the Department's efforts in international development and technical cooperation in food and agriculture. An important dimension of this mission is to coordinate the activities of USDA—in conjunction with other Government agencies, land-grant universities, international organizations, and other institutions. This includes direction of the Department's activities under agreement with the Agency for International Development (AID), Peace Corps, and other development assistance organizations, particularly agricultural technical assistance and training programs. The Staff participates with AID in the planning of agricultural development policy, in formulating technical assistance projects, and in the review and evaluation of agricultural assistance efforts. In performing these functions, the Staff works closely with other U.S. and international organizations to help them utilize the scientific and institutional competence of American agriculture in carrying out development assistance programs.

The Department's foreign technical assistance has heretofore been mainly funded by AID. During the past few years, however, the Department has entered into direct agreements with foreign governments and increasingly with various international organizations.

## Object Classification (in thousands of dollars)

Identification code 12-3200-0-1-352	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
11.1 Personnel compensation: Permanent positions		146	152
12.1 Personnel benefits: Civilian		15	16
21.0 Travel and transportation of persons		11	11
24.0 Printing and reproduction		9	9
25.0 Other services		11	11
<b>Total direct obligations</b>		<b>192</b>	<b>199</b>
<b>Reimbursable obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions			3,228
11.3 Positions other than permanent			458
11.5 Other personnel compensation			109
<b>Total personnel compensation</b>			<b>3,795</b>
12.1 Personnel benefits: Civilian			349
21.0 Travel and transportation of persons			855

22.0 Transportation of things			33
23.1 Standard level user charges			125
23.2 Communications, utilities and other rent			142
24.0 Printing and reproduction			33
25.0 Other services			6,498
26.0 Supplies and materials			33
31.0 Equipment			22
41.0 Grants, subsidies, and contributions			6,000
<b>Total reimbursable obligations</b>			<b>17,885</b>
99.0 <b>Total obligations</b>		<b>192</b>	<b>18,034</b>

## Personnel Summary

Total number of permanent positions	4	132
Full-time equivalent of other positions	0	4
Average paid employment	4	123
Average GS grade	9.28	9.28
Average GS salary	\$18,746	\$18,746

## Trust Funds

## MISCELLANEOUS CONTRIBUTED FUNDS

## Program and Financing (in thousands of dollars)

Identification code 12-8232-0-7-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Miscellaneous contributed funds (cost—obligations)	102	213	213
<b>Financing:</b>			
21.40 Unobligated balance available, start of year	-115	-110	-110
24.40 Unobligated balance available, end of year	110	110	110
60.00 <b>Budget authority (appropriation) (permanent, indefinite)</b>	<b>97</b>	<b>213</b>	<b>213</b>
<b>Distribution of budget authority by account:</b>			
International Development Staff, Miscellaneous contributed funds		213	213
Economic Research Service, Miscellaneous contributed funds	97		
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net	102	213	213
72.10 Receivables, in excess of obligations, start of year	-24	-19	
74.10 Receivables, in excess of obligations, end of year	19		
90.00 <b>Outlays</b>	<b>97</b>	<b>194</b>	<b>213</b>
<b>Distribution of outlays by account:</b>			
International Development Staff, Miscellaneous contributed funds		194	213
Economic Research Service, Miscellaneous contributed funds	97		

Miscellaneous funds received from the Government of Iran are available for expenses in support of USDA's technical assistance project (22 U.S.C. 2392).

## Object Classification (in thousands of dollars)

Identification code 12-8232-0-7-352	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions	8	50	50
11.7 Positions other than permanent	3		
<b>Total personnel compensation</b>	<b>11</b>	<b>50</b>	<b>50</b>
12.1 Personnel benefits: Civilian		16	16
21.0 Travel and transportation of persons	19	34	34
22.0 Transportation of things		12	12
23.2 Communications, utilities, and other rent	1	20	20



25.0	Other services.....	71	41	41
26.0	Supplies and materials.....		5	5
31.0	Equipment.....		35	35
99.0	Total obligations.....	102	213	213

## Personnel Summary

Total number of permanent positions.....	1	1	1
Full-time equivalent of other positions.....	0	0	0
Average paid employment.....	1	1	1
Average GS grade.....	10.49	9.28	9.28
Average GS salary.....	\$20,825	\$18,746	\$18,746

## FOREIGN ASSISTANCE PROGRAMS

Facilities and funds of the Commodity Credit Corporation may by law be used in carrying out programs for exporting agricultural commodities.

Included in this category are the following activities carried out under the Agricultural Trade Development and Assistance Act of 1954, Public Law 480, 83d Congress, as amended: Financing sales of agricultural commodities for dollars or for convertible foreign currency on credit terms (titles I and III); and supplying agricultural commodities for dispositions abroad (Title II).

Factors determining availability of commodities for disposition under Public Law 480 are productive capacity, domestic requirements, farm and consumer price levels, anticipated commercial exports, and adequate carryover. No commodity is available for disposition under the act if the disposition thereof would reduce the domestic supply below that needed to meet domestic requirements, adequate carryover, and anticipated exports for dollars, unless the Secretary determines that some part of the supply should be used for urgent humanitarian purposes. No commodities may be made available except upon a determination that adequate storage facilities are available in the recipient country at the time of exportation, to prevent spoilage or waste and that the distribution will not be a substantial disincentive to the recipient country's domestic production.

In determining the reimbursement due the Corporation, commodities supplied from the Corporation's inventory, which were acquired under a domestic price support program, are to be valued at the export market price at the time of delivery, beginning in fiscal year 1978.

No agreements to finance sales under the authority of title I or programs of assistance under title II shall be entered into after December 31, 1981, and no agreements to finance sales of agricultural commodities under the authority of title I or donations under title II shall be made to North Vietnam, unless by an act of Congress authorizing such assistance, enacted after July 1, 1973.

The laws also authorize appropriations to be made to cover costs of such programs. When funds become available, advances are made to the Corporation for estimated costs. If the amounts appropriated are greater than actual needs, the excess is used to reduce future appropriation requests. If appropriations for title II are less than actual needs, other Corporation funds may be used temporarily to finance the balance of authorized costs.

## Federal Funds

## General and special funds:

## PUBLIC LAW 480

For expenses during the current fiscal year, not otherwise recoverable, and unrecovered prior years' costs, including interest thereon,

under the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1701-1711) 1715, 1721-1726, 1727-1727f, 1731-1736[d]f), as follows: (1) *financing the sale of agricultural commodities for convertible foreign currencies and for dollars on credit terms pursuant to [title] titles I and III of said Act, [\$276,865,000] \$339,400,000, Provided, That such funds shall be merged with funds available from proceeds from sales of foreign currencies and dollar loan repayments and from repayments made on long-term credit sales; and (2) commodities supplied in connection with dispositions abroad, pursuant to title II of said Act, [\$646,020,000] \$466,500,000. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)*

## Program and Financing (in thousands of dollars)

Identification code 12-2274-0-1-151		1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>				
1. Sale of agricultural commodities for foreign currencies and for dollars on credit terms (title I).....	798,568	844,140	840,273	
2. Commodities supplied in connection with dispositions abroad (title II).....	459,541	542,307	573,006	
Total program costs, funded.....	1,258,109	1,386,447	1,413,279	
Changes in costs financed by balance in CCC and by receipts.....	-88,854	-463,562	-607,380	
10.00 Total obligations (object class 25.0).....	1,169,255	922,885	805,900	
<b>Financing:</b>				
40.00 Budget authority (appropriation).....	1,169,255	922,885	805,900	
<b>Relation of obligations to outlays:</b>				
71.00 Obligations incurred, net.....	1,169,255	922,885	805,900	
90.00 Outlays.....	1,169,255	922,885	805,900	

1. *Sale of agricultural commodities for foreign currencies and for dollars on credit terms (title I).*—The Corporation finances all sales made pursuant to agreements concluded under title I, and may serve as the purchasing or shipping agent, or both, if the purchaser so requests. Sales are made to friendly countries—as defined in section 103(d) of the act—and must not displace expected commercial sales for cash dollars (secs. 103 (c) and (n)).

No agreement may be made to finance the sale of agricultural commodities to the government of any country which engages in a consistent pattern of gross violations of internationally recognized human rights or other flagrant denial of the right to life, liberty, and personal security unless the use of the commodities themselves or proceeds from their sale will be used for specific projects or programs which the President determines would directly benefit the needy people of that country. The agreement shall require a report of such uses to the President within 6 months after the date of the delivery of the commodities to that country.

The President, in entering into agreements for the financing of sales of high protein, blended, or fortified foods, may waive the repayment of the part of the product value attributable to the costs of processing, enrichment, or fortification. The impact of such action on other commercial and concessional sales of whole grains is required to be minimized and, where feasible, agreements containing this waiver will provide for sales of whole grains. To be entitled to this waiver, countries must give assurance that the benefits of such a waiver are to be passed on to the individuals receiving these foods, and have a reasonable potential for transition to commercial purchases of such foods.



## General and special funds—Continued

## PUBLIC LAW 480—Continued

Agreements may not be made under title I in any calendar year which call for an appropriation to reimburse the Corporation in excess of \$1.9 billion, plus unused prior years' authorizations.

Whenever practicable, terms of agreements must require payment at time of delivery of not less than 5% of the purchase price in dollars or in currencies convertible to dollars. These initial payments are applied against costs to reduce appropriation requests. Also, payment upon delivery in dollars or foreign currencies, to the extent that such currency is needed for payment of U.S. obligations and certain other purposes, may be required.

In accordance with the act, a progressive shift from foreign currency sales to dollar credit sales was completed by December 31, 1971. As authorized by the act, where the transition from foreign currency sales to dollar credit sales was not possible, convertible foreign currency credit sales are being made on terms which permit conversion to dollars at the exchange rate applicable to the sales agreement.

In the case of agreements to finance sales entered into under title I of the act, the Corporation will finance ocean freight charges only to the extent of the differential between U.S.-flag rates and foreign-flag rates when U.S.-flag vessels are required to be used and will not finance any portion of the ocean freight in any other case.

(a) *Financing sales of agricultural commodities for foreign currencies (title I).*—Agreements for sales of agricultural commodities for foreign currencies were made until December 31, 1971, to countries unable to expand commercial purchases because of a lack of dollar exchange.

Certain U.S. uses of foreign currencies, including foreign currency loan repayments, and certain foreign currency grants, are subject to the appropriation process. The Corporation is reimbursed for the dollar value of currencies so used. Proceeds from sales of foreign currencies and from dollar repayments of foreign currency loans are applied as a reduction in appropriation requests.

Section 509 of Public Law 86-500, approved June 8, 1960 (7 U.S.C. 1704b note) provides that at least 75% of the total cost of foreign military housing projects (unless otherwise specified) shall be paid from foreign currencies acquired under title I. Pursuant to 10 U.S.C. 2681(b), as amended, the estimate reflects transfer to the Corporation of \$6 million each year to liquidate amounts due, estimated at \$7,263 thousand in 1979.

(b) *Financing sales of agricultural commodities for dollars or convertible foreign currencies on credit terms (title I).*—Agreements for the financing of sales of U.S. agricultural commodities for dollars or convertible foreign currencies on credit terms are made with friendly countries and on dollar credit terms are made with United States and foreign private trade. They may provide for delivery in annual installments for not more than 10 years from the date of the agreement subject to the availability of the commodity. However, as a matter of practice, supply periods of agreements rarely extend beyond 2 years.

In negotiating the agreements, emphasis shall be placed on using the proceeds from the sale of commodities for purposes which directly benefit the poorest people of participating countries and which improve their capacity to participate in the development of the countries.

Private trade agreements must provide for projects to establish improved storage or marketing facilities or otherwise encourage private economic enterprise in friendly countries.

Countries meeting the poverty criterion established for International Development Association financing and which are affected by inability to produce or commercially purchase sufficient food for their immediate requirements are to receive not less than 75% of the food aid commodities allocated and agreed to be delivered in each fiscal year under title I financing agreements, unless the President certifies that such food assistance to other countries is required for humanitarian purposes or the required 75% allocation could not be used effectively to carry out humanitarian or development purposes of title I.

Payments are in dollars with interest at rates not less than the minimum required by section 201 of the Foreign Assistance Act of 1961, as amended, for loans made under that section. Payments are made in reasonable annual amounts over periods of not to exceed 20 years from the date of last delivery in each calendar year under the agreement, except that the first annual payment may be deferred for a period of not more than 2 years after such date of last delivery. Interest is computed from the date of such last delivery. As payments are received each year, they are applied against current costs to reduce the appropriation request.

Credit terms for convertible foreign currency credit sales are to be no less favorable to the United States than those for development loans made under section 201 of the Foreign Assistance Act of 1961, as amended. Currently, section 201 loans are made on the basis of payment up to 40 years with grace period of up to 10 years. Dollar payments, when received, are also applied to reduce appropriation requests.

Total agreements made since inception to September 30, 1977, amount to \$7,544 million cost value, including ocean freight for shipment on U.S. ships. Major commodities are wheat, cotton, oils, rice, and feed grains. Payments received during the period amount to \$1,439.5 million, of which \$948.1 million was applied to principal and \$491.4 million to interest.

*Food for development program (title III).*—The commodity estimates for title I include the cost of financing commodities furnished under food for development programs (title III). Under this title, available commodities may be furnished for periods of from 1 to 5 years, following a Presidential determination of country eligibility, formulation of approved development projects or activities, and subject to an annual review and report of activities and progress under each agreement.

Proceeds obtained from the sale of these commodities shall be held in a special account, where practicable, to be disbursed for such purposes as approved in the agreement with each country, and such disbursements shall be considered as payments for the purposes of section 103(b) of this Act. No other payment shall be required as part of any agreement to finance the sale of agricultural commodities under a food for development program.

Unless a Presidential waiver with an accompanying explanation of such action is reported to Congress, agreements entered into under title III shall have an aggregate value of not less than 5% for fiscal year 1978, 10% for fiscal year 1979, and 15% for fiscal year 1980 and succeeding fiscal years, of the aggregate value of all agreements entered into under title I for the corresponding fiscal year.



The following table reflects costs incurred (in thousands of dollars):

SALES FOR DOLLARS ON CREDIT TERMS			
Fiscal year:	Program expenditures	Interest	Total
1962 to 1976.....	6,251,078	4,102	6,255,180
TQ.....	332,562	-----	332,562
1977.....	798,568	-----	798,568
1978 (estimate).....	844,140	-----	844,140
1979 (estimate).....	840,273	-----	840,273
Cumulative totals.....	9,066,621	4,102	9,070,723
Deduct recoveries from foreign governments.....	-----	-----	-1,907,423
Total costs.....	-----	-----	7,163,300
Foreign currency funds applied to long-term credit costs.....	-----	-----	-1,210,279
Appropriations through Sept. 30, 1979.....	-----	-----	5,953,021
Amounts due from foreign governments Sept. 30, 1979, to be applied against costs as collected and reduce subsequent appropriations.....	-----	-----	6,610,289

The following table reflects the composition of the combined appropriations (in thousands of dollars):

Item:	1977 actual	1978 estimate	1979 estimate
Expenses of shipments:			
Commodity costs: Long-term credit.....	723,116	768,000	755,999
Ocean transportation: Long-term credit.....	75,452	76,140	84,274
Total, expenses of shipments.....	798,568	844,140	840,273
Deduct receipts:			
Proceeds from sales and use of currencies and loan payments (foreign currency).....	-179,784	-100,000	-95,000
Payments from foreign governments including interest, applied to reduce appropriation (long-term credit).....	-228,095	-218,300	-249,600
Total foreign currency.....	-179,784	-100,000	-95,000
Total long-term credit.....	570,473	625,840	590,673
Total.....	390,689	525,840	495,673
Prior years costs or funds brought or carried forward:			
TQ: Funds: Long-term credit.....	-115,473	-----	-----
1977: Funds: Long-term credit.....	405,249	-405,249	-----
1978: Funds: Long-term credit.....	-----	156,274	-156,274
Foreign currency funds applied to long-term credit costs:			
Foreign currency.....	179,784	100,000	95,000
Long-term credit.....	-179,784	-100,000	-95,000
Appropriation or estimate: Long-term credit.....	680,465	276,865	339,400
Total.....	680,465	276,865	339,400

2. *Commodities supplied in connection with dispositions abroad (title II).*—Under title II, available Agricultural commodities are furnished to meet famine or other urgent or emergency relief need. Also, commodities are furnished to promote economic and community development in friendly developing countries, to combat malnutrition, and for needy people, and nonprofit school lunch and preschool feeding programs. They are furnished through friendly governments, private voluntary agencies, foreign nonprofit voluntary agencies if no such U.S.

agency is available, and intergovernmental organizations such as the United Nations World Food Program. The Food for Peace Act, in amending title II, expressed the sense of Congress that other advanced nations should be encouraged to make increased contributions for the purpose of combating world hunger and malnutrition, and that to achieve this objective, the United States should work to expand the World Food Program.

A minimum of 1.6 million metric tons of agricultural commodities shall be distributed in each of the fiscal years 1978 through 1980, of which not less than 1.3 million metric tons shall be through nonprofit voluntary agencies and the World Food Program, unless the President determines and so reports to Congress that such quantity cannot be used effectively for intended purposes or that such a quantity is not available. These minimum tonnages increase to 1.65 million and 1.35 million, respectively, in 1981; and 1.7 million and 1.4 million, respectively, in 1982 and each fiscal year thereafter.

Assistance to needy persons shall be directed, where practicable, toward community and other self-help activities designed to alleviate the causes of need for such assistance. To assure effective use of food commodities made available, indigenous workers shall be employed, to the extent feasible, to provide nutritional information and conduct food distribution programs in the most remote villages. To the extent feasible, priority in food distribution shall be given to those suffering malnutrition by giving priority, within food programs for preschool children, to the malnourished children, and to the countries' poorest regions.

The Agency for International Development is responsible for administering title II programs. However, the Corporation makes available the commodities or products requested for disposition under title II. Such commodities or products are made available from the Corporation's stocks of commodities or products acquired under its support program or are purchased from private stocks.

The Corporation is authorized to pay, with respect to commodities made available, the costs of acquisitions, packaging, processing, enrichment, preservation, fortification, transportation, handling, and other incidental costs incurred up to the time of delivery to U.S. ports. The Corporation also pays ocean freight charges, and transportation to points of entry other than ports in the case of landlocked countries, where carriers to a specific country are unavailable, where ports cannot be used effectively, or where a substantial savings in costs or time can be obtained, and ocean freight charges and general average contributions arising from ocean transport.

Approximately \$7.5 million each year may be used to buy foreign currencies accruing under title I of this act to meet costs directed to community and other self-help activities designed to alleviate the causes for the need for such aid. Such costs may not include personnel and administrative costs of cooperating sponsors, distributing agencies and recipient agencies.

Through December 31, 1977, appropriations totaling \$9,850 million were authorized. No programs of assistance shall be undertaken under this title during any calendar year which call for an appropriation of more than \$750 million to reimburse the Corporation. This limitation applies to costs incurred, including its investment in commodities (but only on the basis of export market price of commodities which were acquired under a price support program), plus any amount by which programs of assistance undertaken under this title in the preceding calendar year have called or will call for appropriations in amounts



## General and special funds—Continued

## PUBLIC LAW 480—Continued

less than authorized during the preceding year. Any incidental sales proceeds and proceeds from loss, damage, and other claims are applied against costs to reflect a reduction in appropriation requests.

The following reflects the composition of the appropriations (in thousands of dollars):

COMMODITIES SUPPLIED IN CONNECTION WITH DISPOSITIONS  
ABROAD

## Item:

Expenses of shipments:			
Commodity credit corporation stocks and other costs in connection with commodities supplied.....	1977 actual	1978 estimate	1979 estimate
Ocean transportation.....	362,026	360,108	371,611
	96,900	180,199	199,395
Total expenses of shipments.....	458,926	540,307	571,006
Purchase of foreign currencies for use in self-help activities.....	615	2,000	2,000
Total program costs.....	459,541	542,307	573,006
Prior years' costs or funds brought or carried forward:			
TQ: Costs.....	26,456		
1977: Funds.....	2,793	-2,793	
1978: Funds.....		106,506	-106,506
Appropriation or estimate.....	488,790	646,020	466,500

The following reflects the costs incurred (in thousands of dollars):

Fiscal year:	Program expenditures	Interest	Total
1955 to 1976.....	5,739,046	19,699	5,758,745
TQ.....	155,785		155,785
1977.....	459,541		459,541
1978 (estimate).....	542,307		542,307
1979 (estimate).....	573,006		573,006
Cumulative totals.....	7,469,685	19,699	7,489,384
Appropriations through Sept. 30, 1979.....			7,489,348

AGRICULTURAL STABILIZATION AND  
CONSERVATION SERVICE

## Federal Funds

## General and special funds:

## SALARIES AND EXPENSES\*

\*See Part III for additional information.

For necessary administrative expenses of the Agricultural Stabilization and Conservation Service, including expenses to formulate and carry out programs authorized by title III of the Agricultural Adjustment Act of 1938, as amended (7 U.S.C. 1301-1393); the *Agricultural Act of 1949, as amended* (7 U.S.C. 1421 et seq.); sections 7 to 15, 16(a), 16(b), 16(d), 16(e), 16(f), 16(i), and 17 of the Soil Conservation and Domestic Allotment Act, as amended and supplemented (16 U.S.C. 590g-590q); sections 1001 to 1010 of the Agricultural Act of 1970 as added by the Agricultural and Consumer Protection Act of 1973 (16 U.S.C. 1501 to 1510); the Water Bank Act (16 U.S.C. 1301-1311); and laws pertaining to the Commodity Credit Corporation, [\$161,838,000] \$227,816,000: *Provided*, That, in addition, not to exceed [\$76,415,000] \$99,865,000 may be transferred to and merged with this appropriation from the Commodity Credit Corporation fund (including not to exceed [\$34,216,000] \$43,094,000 under the limitation on Commodity Credit Corporation administrative expenses): *Provided further*, That other funds made available to the Agricultural Stabilization and Conservation Service for authorized activities may be advanced to and merged with this appropriation: *Provided further*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed

\$100,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That no part of the funds appropriated or made available under this act shall be used (1) to influence the vote in any referendum; (2) to influence agricultural legislation, except as permitted in 18 U.S.C. 1913; or (3) for salaries or other expenses of members of county and community committees established pursuant to section 8(b) of the Soil Conservation and Domestic Allotment Act, as amended, for engaging in any activities other than advisory and supervisory duties and delegated program functions prescribed in administrative regulations. (7 U.S.C. 442-445, 447-449, 608c, 624, 1282, 1421-1433, 1441-1449, 1691-1692, 1701-1710, 1721-1724, 1731-1736f, 1781-1787, 1838, 1851-1854, 1856-1857, 1859; 15 U.S.C. 712a, 713a-4-713a-13, 714-714p; 31 U.S.C. 841, 846-852, 866-868; 40 U.S.C. App. A203, A401-5; 50 U.S.C. App. 1917; 71 Stat. 176; 7 U.S.C. 135b; 7 U.S.C. 450j-1; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code	12-3300-0-1-351	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>				
1. Program formulation and appraisal		8,267	9,671	12,473
2. Operation of supply adjustment, conservation, and price support programs		218,973	226,552	292,082
3. Inventory management and merchandising		26,242	27,239	35,119
Total program costs, funded <sup>1</sup>		253,482	263,462	339,674
Change in selected resources (undelivered orders, stores)		-4,328		
10.00 Total obligations		249,154	263,462	339,674
<b>Financing:</b>				
Offsetting collections from:				
11.00 Federal funds:				
Commodity Credit Corporation Fund		-74,861	-77,144	-96,335
Other		-9,737	-12,103	-12,406
14.00 Non-Federal sources		-7,276	-3,117	-3,117
Budget authority		157,280	171,098	227,816
<b>Budget authority:</b>				
40.00 Appropriation		157,410	161,838	227,816
41.00 Transferred to other accounts		-130	-185	
43.00 Appropriation (adjusted)		157,280	161,653	227,816
44.20 Supplemental now requested for civilian pay raises			9,445	
<b>Relation of obligations to outlays:</b>				
71.00 Obligations incurred, net		157,280	171,098	227,816
72.40 Obligated balance, start of year		13,598	9,426	13,207
74.40 Obligated balance, end of year		-9,426	-13,207	-18,277
77.40 Adjustments in expired accounts		-1,059		
90.00 Outlays, excluding pay raise supplemental		160,393	158,057	222,561
91.20 Outlays from civilian pay raise supplemental			9,260	185

<sup>1</sup> Includes capital investment as follows: 1977, \$207 thousand; 1978, \$207 thousand; 1979, \$207 thousand.

Note.—Excludes \$130 thousand in 1978 and in 1979 for activities transferred to Statistical Reporting Service. Also excludes \$185 thousand in 1979 for activities transferred to the World Food and Agricultural Outlook and Situation Board. A comparable amount for 1977 (\$176 thousand) is included above.

This account includes funds to cover expenses of programs administered by, and functions assigned to, the Service. The funds consist of direct appropriation, transfers from the Commodity Credit Corporation (CCC), and miscellaneous advances from other sources. This is a consolidated account for administrative expenses of national, commodity, State, and county offices.



The Kansas City Commodity Office and Management Field Office play an important role in administering support programs and the field operations stemming from producer loan and purchase agreements, inventory management, and merchandising activities.

The State committees are in general charge of all programs carried out in their respective States. Within the framework of national policy, they determine the policies to be followed and direct the adaptation of national programs to the State.

The Agricultural Stabilization and Conservation elected county committees are responsible for the local administration of programs. They make local program decisions and policies and appoint a county executive director who directs the office staff in handling the day-to-day detailed administrative work.

The programs and activities carried out by this Service include: Agricultural conservation program; emergency conservation measures; Water Bank Act program; Appalachian region conservation program; feed grain, wheat, and cotton programs; dairy and beekeeper indemnity programs; Wool Act program; and commodity support and related programs including acreage allotment and marketing quota programs.

The activities carried out by the Service fall within three major categories:

1. *Program formulation and appraisal.*—The supply adjustment, conservation, and commodity support programs, and the management and merchandising of commodities acquired under the support program, have a tremendous impact on the national and (to a lesser extent) the international economy. This activity provides for constant review of the effectiveness of these programs. It also provides for the analysis of data to formulate more effective programs.

2. *Operation of supply adjustment, conservation, and price support programs.*—This activity includes all functions dealing with the administration of programs carried out through the farmer committee system, including: (a) developing program regulations and procedures; (b) holding meetings with employees and producers to discuss new programs or changes in existing programs; (c) collecting and compiling basic data for individual farms; (d) establishing individual farm normal crop acreages, allotments, and yields; (e) notifying producers of established normal crop acreages, allotments, and yields; (f) determining farm marketing allocations; (g) handling appeals; (h) conducting referendums and certifying results; (i) accepting farmer certifications and checking compliance; (j) developing pooling agreements under which several farmers work jointly to solve a common conservation problem which cannot be solved by individual action; (k) issuing marketing cards so that production from the allotted acreage can be marketed without penalty; (l) processing producer requests for conservation cost-sharing; (m) processing commodity loan documents and issuing sight drafts; (n) making appraisals for disaster payments; and (o) processing deficiency payments and issuing sight drafts.

3. *Inventory management and merchandising.*—This activity includes: (a) overall management of CCC-owned commodities; (b) selling commodities; (c) donating com-

modities; and (d) accounting for loans and commodities. The total value of all commodities owned by CCC on September 30, 1977, was about \$984.9 million.

The volume of work in fiscal year 1977 under some of the major programs financed from this account is set forth below:

#### Acreage allotments and marketing quotas (allotments):

AAMQ (allotments):	
Peanuts.....	75,674
Rice.....	17,090
Tobacco.....	547,049
Allotments established:	
Cotton.....	531,380
Feed grain.....	2,947,467
Wheat.....	1,212,348

#### Agricultural conservation program:

Applications for payment.....	434,824
Long-term agreements.....	8,491

#### Dairy and beekeeper indemnity programs: Number of claims during fiscal year 1977:

Beekeepers.....	1,200
Dairy farmers.....	16

#### Disaster program: Number of claims filed.....

	284,738
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#### Land retirement programs—Cropland adjustment, and Water Bank

Act: Number of agreements.....	16,631
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#### Loan and price support programs:

Reinspection of farm-stored loans.....	81,955
Number of loan repayments received.....	86,250
Farm-stored loans taken over.....	500
Number of warehouse loans acquired.....	4,173
Number of farm storage loans.....	177,729
Number of warehouse loans.....	192,278
Number of farm storage facility and drier loans.....	61,525
Wool Act program: Applications for payment.....	102,568

#### Object Classification (in thousands of dollars)

Identification code 12-3300-0-1-351	1977 actual	1978 est.	1979 est.
Personnel compensation:			
11.1 Permanent positions.....	44,683	48,307	54,051
11.3 Positions other than permanent.....	2,097	2,368	2,300
11.5 Other personnel compensation.....	984	1,034	1,150
Total personnel compensation.....	47,764	51,709	57,501
12.1 Personnel benefits: Civilian.....	4,944	5,209	5,799
13.0 Benefits for former personnel.....	180	20	20
21.0 Travel and transportation of persons.....	2,838	3,259	3,750
22.0 Transportation of things.....	469	871	904
23.1 Standard level user charges.....	5,397	6,963	6,869
23.2 Communications, utilities, and other rent.....	9,722	7,630	8,143
24.0 Printing and reproduction.....	1,053	706	719
25.0 Other services.....	9,508	10,809	15,250
26.0 Supplies and materials.....	1,253	1,408	1,244
31.0 Equipment.....	558	342	429
41.0 Grants, subsidies, and contributions.....	163,308	174,526	239,036
42.0 Insurance claims and indemnities.....	2	10	10
44.0 Refunds.....	2,158	-----	-----
99.0 Total obligations.....	249,154	263,462	339,674

#### Personnel Summary

Total number of permanent positions.....	2,632	2,519	2,739
Full-time equivalent of other positions <sup>1</sup> .....	513	650	703
Average paid employment <sup>2</sup> .....	2,559	2,707	3,003
Average GS grade.....	9.05	9.16	9.15
Average GS salary.....	\$19,569	\$19,931	\$19,676
Average salary of ungraded positions.....	\$13,540	\$13,750	\$13,750

<sup>1</sup> Includes summer working aides and Federal junior fellowships as follows: 1977, 25; 1978, 25; 1979, 25.

<sup>2</sup> Excludes 2 reported to Soil Conservation Service for Great Plains Conservation Program in 1977 and 1978.



## General and special funds—Continued

## SUGAR ACT PROGRAM

## Program and Financing (in thousands of dollars)

Identification code 12-3305-0-1-351	1977 actual	1978 est.	1979 est.
Relation of obligations to outlays:			
72.40 Obligated balance, start of year	13	-----	-----
77.40 Adjustments in expired accounts	-11	-----	-----
90.00 Outlays	2	-----	-----

Payments made in fiscal year 1977 completed payments under the Sugar Act of 1948, as amended.

The Commodity Credit Corporation, effective with the 1977 crop, is operating a sugar price support program authorized by the Food and Agriculture Act of 1977 (Public Law 95-113).

## AGRICULTURAL CONSERVATION PROGRAM\*

\*See Part III for additional information.

For necessary expenses to carry into effect the program authorized in sections 7 to 15, 16(a), (b), and 17 of the Soil Conservation and Domestic Allotment Act, approved February 29, 1936, as amended and supplemented (16 U.S.C. 590g-590o, 590p(a), (b), and 590q), and sections 1001-1008, and 1010 of the Agricultural Act of 1970, as added by Agriculture and Consumer Protection Act of 1973 (16 U.S.C. 1501-1508, and 1510), and including not to exceed \$15,000 for the preparation and display of exhibits, including such displays at State, interstate, and international fairs within the United States, \$190,000,000, of which [\$25,000,000] \$75,000,000 shall be available immediately upon enactment, for compliance with the programs of soil-building and soil- and water-conserving practices authorized under this head in the Agriculture and Related Agencies Appropriation Act, [1977] 1978, entered into during the period October 1, [1976] 1977, to December 31, [1977] 1978, inclusive: *Provided*, That no portion of the funds for the current year's program may be utilized to provide financial or technical assistance for drainage on wetlands now designated as Wetland Types 3(III) [4(IV), and 5(V)] through 20(XX) in United States Department of the Interior, Fish and Wildlife Circular 39, Wetlands of the United States, 1956: *Provided further*, That necessary amounts shall be available for administrative expenses in connection with the formulation and administration of the [1978] 1979 program of soil-building and soil- and water-conserving practices, including related wildlife conserving practices, and pollution abatement practices, under the Act of February 29, 1936, as amended (amounting to [\$190,000,000] \$100,000,000, excluding administration, to incur obligations and to liquidate such obligations, to remain available until expended, but including technical assistance and related expenses, of which not less than \$10,000,000 be available for long-term agreements in the Great Plains counties) [except that no participant in the Agricultural Conservation Program shall receive more than \$2,500, except where the participants from two or more farms or ranches join to carry out approved practices designed to conserve or improve the agricultural resources of the community]: *Provided further*, That such amounts shall be available for the purchase of seeds, fertilizers, lime, trees, or any other conservation material, or any soil-terracing services, and making grants thereof to agricultural producers to aid them in carrying out approved 1970 farming practices to be selected by the county committees under programs provided for herein: *Provided further*, That no part of the funds in this Act may be used to obtain or require submission of information from participants in this program not required in carrying out the 1970 program: *Provided further*, That not to exceed 5 per centum of the allocation for the current year's program for any county may, on the recommendation of such county committee and approval of the State committee, be withheld and allotted to the Soil Conservation Service for services of its technicians in formulating and carrying out the Agricultural Conservation Program in the participating counties, and shall not be utilized by the Soil Conservation Service for any purpose other than technical and other assistance in such counties, and in addition, on the recommendation of such county committee and approval of the State committee, not to exceed 1 per centum may be made available to any other Federal, State, or local public agency for the same purpose and under the same conditions: *Provided further*,

That for the current year's program \$2,500,000 shall be available for technical assistance in formulating and carrying out rural environmental practices: *Provided further*, That no part of any funds available to the Department, or any bureau, office, corporation, or other agency constituting a part of such Department, shall be used in the current fiscal year for the payment of salary or travel expenses of any person who has been convicted of violating the Act entitled "An Act to prevent pernicious political activities", approved August 2, 1939, as amended, or who has been found in accordance with the provisions of title 18 U.S.C. 1913, to have violated or attempted to violate such section which prohibits the use of Federal appropriations for the payment of personal services or other expenses designed to influence in any manner a Member of Congress to favor or oppose any legislation or appropriation by Congress except upon request of any Member or through the proper official channels. *Provided further*, That for an additional amount to carry out the Agricultural Conservation Program, \$50,000,000, to be immediately available upon enactment, to incur obligations for the period ending September 30, 1977, and to liquidate such obligations for soil and water conserving practices in major drought or flood damaged areas as designated by the President or the Secretary of Agriculture: *Provided further*, That, not to exceed 5 per centum of the amount herein may be withheld with the approval of the State committee and allotted to the Soil Conservation Service for services of its technicians in the designated drought or flood damaged areas. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-3315-0-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Cost-sharing assistance to farmers (costs—obligations) (object class 41.0)	325,741	210,635	100,000
<b>Financing:</b>			
17.00 Recovery of prior year obligations	-5,458	-----	-----
Unobligated balance available, start of year:			
21.40 Appropriation	-4,863	-31,412	-----
21.49 Contract authority	-27,467	-20,635	-----
Unobligated balance available, end of year:			
24.40 Appropriation	31,412	-----	-----
24.49 Contract authority	20,635	-----	-----
25.40 Unobligated balance lapsing	-----	31,412	-----
<b>Budget authority</b>	<b>340,000</b>	<b>190,000</b>	<b>100,000</b>
<b>Budget authority:</b>			
40.00 Appropriation	280,000	240,000	215,000
40.49 Portion applied to liquidate contract authority	-130,000	-240,000	-115,000
43.00 Appropriation (adjusted)	150,000	-----	100,000
49.10 Contract authority (81 Stat. 328 and 82 Stat. 647)	190,000	190,000	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net	320,283	210,635	100,000
Obligated balance, start of year (allocations to States):			
72.40 Appropriation	56,711	109,206	78,668
72.49 Contract authority	77,533	162,327	115,000
Obligated balance, end of year (allocations to States):			
74.40 Appropriation	-109,206	-78,668	-39,500
74.49 Contract authority	-162,327	-115,000	-72,468
90.00 Outlays	182,994	288,500	181,700

## Status of Unfunded Contract Authority (in thousands of dollars)

Unfunded balance, start of year	105,000	165,000	115,000
Contract authority	190,000	190,000	-----
Appropriation to liquidate contract authority	-130,000	-240,000	-115,000
Unfunded balance, end of year	165,000	115,000	-----



The primary objectives of the program are: (1) to help assure a continued supply of food and fiber necessary for strong and healthy economy and people, (2) to facilitate sound resource management systems through soil and water conservation, (3) to control erosion and sedimentation from agricultural land, (4) to control pollution from animal wastes, (5) to encourage voluntary compliance by agricultural producers with State and Federal requirements to solve point and nonpoint sources of pollution, (6) to improve water quality, and (7) to help achieve national priorities in the National Environmental Policy Act.

Cost sharing is authorized for annual and long-term agreements. Because of a declining interest in long-term agreements, the standard 3-10 year agreement has been modified, and, also, a shorter term agreement of 3-5 years will be offered with renewal benefits to extend the agreement up to 10 years if needed. On the shorter term agreements, the conservation plan of operation (CPO) may apply only to a portion of the farm rather than the entire farm. Since the Great Plains conservation program will be consolidated with the agricultural conservation program in 1979, the same type of long-term agreements available in the rest of the Nation will be available in the Great Plains areas as well.

The program is administered in each county by the ASC county committee, with review and approval by State ASCS committees and in consultation with other agencies. For the 1978 ACP, national practices and practice guidelines were provided to the States and counties for selection. States are to select the needed practices and the counties are to select from the State list. Other practices may be added by the counties if they are needed, but the practices must meet criteria for special practices set up in the national program.

The 1978 program is expected to serve 6.4 million acres and reduce soil loss by approximately 23 million tons. For the 1979 program, at the appropriation level of \$100 million, 3.5 million acres are projected to be served by pollution abatement and water conservation measures with a soil loss reduction through the application of soil conservation measures of approximately 12 million tons.

Loans from the Commodity Credit Corporation (CCC) were used to make advance payments to vendors for conservation materials and services (CMS) furnished to farmers and ranchers in those years in which the program was funded on the contract authority basis. Repayment of loans was made from balances of prior year appropriations or from new funds appropriated.

Since funding of this program in fiscal year 1979 will be on a no-year appropriation basis as authorized in the Food and Agriculture Act of 1977, CCC loans will not be necessary in fiscal year 1979 and future years.

Amounts borrowed and repaid on the Commodity Credit Corporation loans are as follows (in thousands of dollars):

	1977 actual	1978 estimate	1979 estimate	Total
Loan from CCC.....	50,000	50,000		100,000
Loan repayment.....	-50,000		-50,000	-100,000

WATER BANK PROGRAM

For necessary expenses to carry into effect the provisions of the Water Bank Act (16 U.S.C. 1301-1311), \$10,000,000, to remain available until expended. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

Program and Financing (in thousands of dollars)			
Identification code 12-3320-0-1-302	1977 actual	1978 est.	1979 est.
Program by activities:			
1. Technical assistance.....	756	1,007	1,007
2. Annual payments.....	15,531	13,978	9,000
10.00 Total program costs, funded (costs—obligations).....	16,287	14,985	10,007
Financing:			
14.00 Offsetting collections from: Non- Federal sources.....	-5	-7	-7
21.40 Unobligated balance available, start of year.....	-13,977	-7,695	-2,717
24.40 Unobligated balance available, end of year.....	7,695	2,717	2,717
40.00 Budget authority (appropriation)	10,000	10,000	10,000
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	16,282	14,978	10,000
72.40 Obligated balance, start of year.....	22,142	33,295	42,173
74.40 Obligated balance, end of year.....	-33,295	-42,173	-45,073
90.00 Outlays.....	5,129	6,100	7,100

The objectives of the Water Bank Program are to conserve, preserve, maintain, and improve the Nation's wetlands, increase waterfowl habitat in migratory waterfowl nesting and breeding areas in the United States, and secure recreational and environmental benefits for the Nation. The program was authorized by the Water Bank Act, approved December 19, 1970.

The Secretary of Agriculture, through designated ASC county offices, uses program funds to enter into 10-year agreements with landowners and operators for the conservation of specified wetlands. Provisions exist to renew agreements for additional periods. The Secretary, through ASCS county offices, makes annual payments on agreements.

In fiscal year 1979, USDA-ASCS plans to enter into approximately 450 agreements on 65,000 additional acres of wetlands. This is in addition to the 4,600 agreements that will have been signed with farmers and landowners on 503,000 acres designated by September 30, 1978. This would increase the acreage under agreement to approximately 568,000 acres by the end of fiscal year 1979.

Object Classification (in thousands of dollars)			
Identification code 12-3320-0-1-302	1977 actual	1978 est.	1979 est.
AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE			
41.0 Grants, subsidies, and contributions....	15,531	13,978	9,000
ALLOCATION TO THE SOIL CONSERVATION SERVICE			
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	534	680	680
11.3 Positions other than permanent.....	36	48	48
11.5 Other personnel compensation.....	2	2	2
Total personnel compensation....	572	730	730
12.1 Personnel benefits: Civilian.....	61	70	70
21.0 Travel and transportation of persons..	19	40	40
22.0 Transportation of things.....	5	5	5
23.2 Communications, utilities, and other rent.....	29	40	40
24.0 Printing and reproduction.....	4	6	6
25.0 Other services.....	19	23	23
26.0 Supplies and materials.....	19	42	42
31.0 Equipment.....	23	44	44
Total direct obligations.....	751	1,000	1,000



## General and special funds—Continued

## WATER BANK PROGRAM—Continued

## Object Classification (in thousands of dollars)—Continued

Identification code 12-3320-0-1-302	1977 actual	1978 est.	1979 est.
ALLOCATION TO THE SOIL CONSERVATION SERVICE—Continued			
Reimbursable obligations:			
31.0 Equipment.....	5	7	7
Total obligations, Soil Conservation Service.....	756	1,007	1,007
99.0 Total obligations.....	16,287	14,985	10,007

## Personnel Summary

ALLOCATION TO THE SOIL CONSERVATION SERVICE			
Total number of permanent positions.....	24	24	24
Full-time equivalent of other positions.....	6	3	3
Average paid employment.....	37	37	37
Average GS Grade.....	8.39	8.50	8.50
Average GS Salary.....	\$16,564	\$17,103	\$17,103

## CROPLAND ADJUSTMENT PROGRAM

## Program and Financing (in thousands of dollars)

Identification code 12-3335-0-1-351	1977 actual	1978 est.	1979 est.
Financing:			
17.00 Recovery of prior year obligations....	-1,155	-----	-----
25.40 Unobligated balance lapsing.....	1,155	-----	-----
Budget authority.....	-----	-----	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	-1,155	-----	-----
72.40 Obligated balance, start of year.....	20,857	-----	-----
90.00 Outlays.....	19,702	-----	-----

The Cropland adjustment program was authorized by the Food and Agriculture Act of 1965 which expired with the 1970 crop year. Under this program, agreements for periods of 5 and up to 10 years were approved only in 1966 and 1967. The last of these agreements expired in fiscal year 1977.

## EMERGENCY CONSERVATION MEASURES

For emergency conservation measures, to be used for the same purposes and subject to the same conditions as funds appropriated under this head in the Third Supplemental Appropriations Act, 1957, \$10,000,000, with which shall be merged the unexpended balances of funds heretofore appropriated for emergency conservation measures. (71 Stat. 176; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-3316-0-1-453	1977 actual	1978 est.	1979 est.
Program by activities:			
Emergency cost-sharing assistance to farmers (total operating costs, funded).....	15,776	15,000	13,567
Change in selected resources (undelivered orders).....	1,964	-----	-----
10.00 Total obligations (object class 41.0).....	17,740	15,000	13,567

## Financing:

21.40 Unobligated balance available, start of year.....	-16,307	-8,567	-3,567
24.40 Unobligated balance available, end of year.....	8,567	3,567	-----
40.00 Budget authority (appropriation).....	10,000	10,000	10,000
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	17,740	15,000	13,567
72.40 Obligated balance, start of year.....	6,998	8,879	8,879
74.40 Obligated balance, end of year.....	-8,879	-8,879	-7,446
90.00 Outlays.....	15,859	15,000	15,000

This appropriation provides special funds for sharing the cost of emergency measures to deal with cases of severe damage to farm and rangelands resulting from natural disasters. The criteria under which assistance may be made available are set forth in the Soil Conservation and Domestic Allotment Act (16 U.S.C. 590(h)).

Assistance is made available to treat new conservation problems which (1) if not treated will impair or endanger the land, (2) materially affect the productive capacity of the land, (3) represent damage which is unusual in character and, except for wind erosion, is not the type which would recur frequently in the same area, and (4) will be so costly to rehabilitate that Federal assistance is or will be required to return the land to productive agricultural use. Also, assistance is available for measures to provide for or conserve water to be used for agricultural purposes during extreme drought conditions or other natural disasters.

Under the fiscal year 1977 program, cost-sharing assistance was provided to treat farmlands damaged by floods, tornadoes, hurricanes, and drought. Assistance was provided in 34 States, Puerto Rico, and Virgin Islands.

## DAIRY AND BEEKEEPER INDEMNITY PROGRAMS

For necessary expenses involved in making indemnity payments to dairy farmers for milk or cows producing such milk and manufacturers of dairy products who have been directed to remove their milk or dairy products from commercial markets because it contained residues of chemicals registered and approved for use by the Federal Government, and in making indemnity payments for milk, or cows producing such milk, at a fair market value to any dairy farmer who is directed to remove his milk from commercial markets because of (1) the presence of products of nuclear radiation or fallout if such contamination is not due to the fault of the farmer, or (2) residues of chemicals or toxic substances not included under the first sentence of the Act of August 13, 1968, as amended (7 U.S.C. 450j), if such chemicals or toxic substances were not used in a manner contrary to applicable regulations or labeling instructions provided at the time of use and the contamination is not due to the fault of the farmer, and to beekeepers who through no fault of their own have suffered losses as a result of the use of economic poisons which had been registered and approved for use by the Federal Government, [\$4,050,000] \$3,240,000: *Provided*, That none of the funds contained in this Act shall be used to make indemnity payments to any farmer whose milk was removed from commercial markets as a result of his willful failure to follow procedures prescribed by the Federal Government. (7 U.S.C. 135b note, 450 j-1; Public Law No. 95-113; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-3314-0-1-351	1977 actual	1978 est.	1979 est.
Program by activities:			
1. Indemnity payments to dairy farmers.....	40	200	200
2. Indemnity payments to manufacturers of dairy products.....	-----	150	150
3. Indemnity payments to beekeepers.....	2,617	3,700	2,890
10.00 Total program costs, funded (costs—obligations) (object class 41.0).....	2,657	4,050	3,240



<b>Financing:</b>			
25.00	Unobligated balance lapsing.....	1,393	
40.00	Budget authority (appropriation).....	4,050	3,240
<b>Relation of obligations to outlays:</b>			
71.00	Obligations incurred, net.....	2,657	3,240
72.40	Obligated balance, start of year.....	1,867	641
74.40	Obligated balance, end of year.....	-641	-641
90.00	Outlays.....	3,883	3,240

Under this program indemnification payments are made to dairy farmers, manufacturers of dairy products, and beekeepers.

The dairy indemnity program was authorized under 78 Stat. 508 in 1964, and has been extended through September 30, 1981, by the Food and Agriculture Act of 1977 (91 Stat. 913). Payments are made to farmers who are directed to remove their milk from commercial markets because the milk contains residues of chemicals which have been registered and approved for use by the Federal Government, of other chemicals, of nuclear radiation, or of nuclear fallout. The authority also provides that indemnification may be paid for cows producing such milk.

The Agricultural Act of 1970 (84 Stat. 1382) broadened the indemnification authority to include manufacturers of dairy products whose products become contaminated with residues of chemicals which have been registered and approved for use by the Federal Government.

Beekeeper indemnity payments were authorized by the Agricultural Act of 1970 (84 Stat. 1382) to beekeepers who, through no fault of their own, suffered loss from economic poisons which had been registered and approved by the Federal Government. This program has been extended through September 30, 1981.

#### FORESTRY INCENTIVES PROGRAM

For necessary expenses, not otherwise provided for, to carry out the program of forestry incentives, as authorized in sections 1009 and 1010 of the Agricultural Act of 1970, as added by the Agriculture and Consumer Protection Act of 1973 (16 U.S.C. 1509-1510), including technical assistance and related expenses, **[\$15,000,000]** \$10,000,000. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

#### Program and Financing (in thousands of dollars)

Identification code 12-3336-0-1-302			
	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
	16,789	17,718	9,000
1. Cost-share assistance to landowners	1,536	1,500	1,000
2. Technical assistance.....			
10.00	Total program costs, funded (costs—obligations).....	18,325	19,218
<b>Financing:</b>			
21.40	Unobligated balance available, start of year.....	-8,064	-4,739
24.40	Unobligated balance available, end of year.....	4,739	521
40.00	Budget authority (appropriation).....	15,000	10,000
<b>Relation of obligations to outlays:</b>			
71.00	Obligations incurred, net.....	18,325	19,218
72.40	Obligated balance, start of year.....	15,595	21,219
74.40	Obligated balance, end of year.....	-21,219	-24,779
90.00	Outlays.....	12,701	15,658

This program was authorized by sections 1009 and 1010 of the Agricultural Act of 1970, as added by the Agriculture and Consumer Protection Act of 1973 (16 U.S.C.

1509-1510). The objective is to bring private nonindustrial forest land under intensified management, to increase timber production, and to assure adequate supplies of timber products.

The Forestry incentives program shares from 50 to 75% of the cost of tree planting and timberstand improvement. The percentage cost-shared depends on the rate set in a particular State and county by the Agricultural Stabilization and Conservation (ASC) Committee, after consulting with the State forester. The program is available in designated counties based on a Forest Service survey of total eligible private timber available for production of timber products. The program is administered by ASCS with technical assistance from Forest Service.

#### Object Classification (in thousands of dollars)

Identification code 12-3336-0-1-302			
	1977 actual	1978 est.	1979 est.
<b>AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE</b>			
41.0	Grants, subsidies, and contributions....	16,789	17,718
<b>ALLOCATION TO THE FOREST SERVICE</b>			
<b>Personnel compensation:</b>			
11.1	Permanent positions.....	51	54
11.3	Positions other than permanent.....	12	13
	Total personnel compensation.....	63	67
12.1	Personnel benefits: Civilian.....	7	6
21.0	Travel and transportation of persons..	26	30
22.0	Transportation of things.....	2	3
25.0	Other services.....	411	391
26.0	Supplies and materials.....	2	3
41.0	Grants, subsidies, and contributions....	1,025	1,000
	Total obligations, Forest Service..	1,536	1,500
99.0	Total obligations.....	18,325	19,218

#### Personnel Summary

	1977 actual	1978 est.	1979 est.
<b>ALLOCATION TO THE FOREST SERVICE</b>			
Total number of permanent positions.....	3	3	3
Full-time equivalent of other positions.....	1	1	1
Average paid employment.....	4	4	4
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16,905	\$18,096	\$18,096
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930

#### ALLOCATIONS RECEIVED FROM OTHER APPROPRIATION ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriation as follows:  
Agriculture: Soil Conservation Service, "Great Plains Conservation Program."  
Commerce: Regional Action Planning Commission, "Regional Development Program."

## CORPORATIONS

The following corporations and agencies are hereby authorized to make such expenditures, within the limits of funds and borrowing authority available to each such corporation or agency and in accord with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out the programs set forth in the budget for the current fiscal year for such corporation or agency, except as hereinafter provided:



**FEDERAL CROP INSURANCE CORPORATION****Federal Funds****General and special funds:****ADMINISTRATIVE AND OPERATING EXPENSES**

For administrative and operating expenses, \$12,000,000. (7 U.S.C. 1501-1520; 31 U.S.C. 841, 846-852, 866-868c, 869; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

**Program and Financing (in thousands of dollars)**

Identification code 12-2707-0-1-351	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. Underwriting, actuarial, and program development.....	1,824	1,836	1,836
2. Marketing and collections.....	4,304	4,332	4,332
3. Contract servicing and claims....	5,794	5,832	5,832
Total direct program.....	11,922	12,000	12,000
Reimbursable program.....	2	-----	-----
Total program costs, funded <sup>1</sup> ....	11,924	12,000	12,000
Change in selected resources (undelivered orders).....	78	-----	-----
10.00 Total obligations.....	12,002	12,000	12,000
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds.....	-2	-----	-----
40.00 Budget authority (appropriation).....	12,000	12,000	12,000
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	12,000	12,000	12,000
72.00 Obligated balance, start of year.....	2,318	2,252	2,252
74.00 Obligated balance, end of year.....	-2,252	-2,252	-2,252
90.00 Outlays.....	12,066	12,000	12,000

<sup>1</sup> Includes capital investment as follows: 1977, \$97 thousand; 1978, \$50 thousand; 1979, \$50 thousand.

This appropriation finances a major portion of the administrative and operating expenses of the Corporation under existing legislation. The budget for insurance operations financed from capital funds appears on subsequent pages.

**Object Classification (in thousands of dollars)**

Identification code 12-2707-0-1-351	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	6,042	5,813	5,813
11.3 Positions other than permanent.....	1,328	1,650	1,650
11.5 Other personnel compensation.....	63	21	21
Total personnel compensation.....	7,433	7,484	7,484
12.1 Personnel benefits: Civilian.....	914	794	794
13.0 Benefits for former personnel.....	8	-----	-----
21.0 Travel and transportation of persons.....	1,020	1,196	1,196
22.0 Transportation of things.....	146	119	119
23.1 Standard level user charges.....	384	367	367
23.2 Communications, utilities, and other rent.....	808	830	830
24.0 Printing and reproduction.....	113	156	156
25.0 Other services.....	916	919	919
26.0 Supplies and materials.....	60	54	54
31.0 Equipment.....	120	81	81
Total direct costs, funded.....	11,922	12,000	12,000
94.0 Change in selected resources.....	78	-----	-----
Total direct obligations.....	12,000	12,000	12,000

<b>Reimbursable obligations:</b>			
31.0 Equipment.....	2	-----	-----
99.0 Total obligations.....	12,002	12,000	12,000

**Personnel Summary**

Total number of permanent positions.....	385	325	325
Full-time equivalent of other positions.....	142	161	152
Average paid employment.....	516	482	473
Average GS grade.....	8.33	8.53	8.67
Average GS salary.....	\$16,386	\$18,040	\$18,537

**SUBSCRIPTION TO CAPITAL STOCK\***

\*See Part III for additional information.

**Program and Financing (in thousands in dollars)**

Identification code 12-2708-0-1-351	1977 actual	1978 est.	1979 est.
<b>Financing:</b>			
<b>Budget authority.....</b>			
<b>Budget authority:</b>			
40.00 Budget authority (appropriation).....	90,000	-----	-----
41.00 Transferred to other accounts.....	-90,000	-----	-----
43.00 Appropriation (adjusted).....	-----	-----	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	-----	-----	-----
90.00 Outlays.....	-----	-----	-----

**Public enterprise funds:****FEDERAL CROP INSURANCE CORPORATION FUND\***

\*See Part III for additional information.

Not to exceed **[\$11,413,000]** \$12,669,000 of administrative and operating expenses may be paid from premium income. (7 U.S.C. 1516(a); 78 Stat. 933; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

**Program and Financing (in thousands of dollars)**

Identification code 12-4085-0-3-351	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
<b>Operating costs, funded:</b>			
<b>Indemnities, by crop:</b>			
Apples.....	416	195	358
Barley.....	1,989	2,761	2,966
Beans.....	342	460	376
Citrus.....	6,086	1,496	2,029
Combined crop.....	285	423	341
Corn.....	62,810	46,461	29,400
Cotton.....	16,078	6,241	5,637
Flax.....	738	498	627
Grain sorghum.....	1,922	1,358	1,795
Grapes.....	55	736	223
Oats.....	1,993	451	1,012
Peaches.....	181	124	238
Peanuts.....	1,430	1,807	2,412
Peas.....	295	1,313	463
Raisins.....	2,679	281	809
Rice.....	217	117	234
Soybeans.....	8,473	7,270	10,218
Sugar beets.....	679	462	1,247
Sugarcane.....	160	101	162
Sunflowers.....	34	64	446
Tobacco.....	10,946	60,079	10,835

	Tomatoes.....	3	20	23
	Wheat.....	24,629	35,482	26,249
	Total indemnities.....	142,440	168,200	98,100
	Inspection and adjustment costs.....	6,138	7,958	5,150
	Administrative expenses.....	7,901	12,418	12,669
	Other expenses and adjustments, net.....	277	561	599
	Total direct program.....	156,756	189,137	116,518
	Reimbursable program:			
	ASCS inspection work.....	858	800	800
10.00	Total program costs, funded (costs—obligations).....	157,614	189,937	117,318
	Financing:			
	Offsetting collections from:			
11.00	Federal funds: ASCS inspection work.....	-858	-800	-800
14.00	Non-Federal sources:			
	Insurance premiums, by crop:			
	Apples.....	-302	-373	-398
	Barley.....	-1,515	-3,084	-3,296
	Beans.....	-486	-391	-418
	Citrus.....	-2,288	-2,109	-2,254
	Combined crop.....	-625	-355	-379
	Corn.....	-26,202	-30,569	-32,667
	Cotton.....	-4,502	-5,861	-6,263
	Flax.....	-292	-652	-697
	Grain sorghum.....	-2,105	-1,867	-1,995
	Grapes.....	-222	-232	-248
	Oats.....	-666	-1,052	-1,124
	Peaches.....	-398	-247	-264
	Peanuts.....	-2,919	-2,508	-2,680
	Peas.....	-368	-482	-515
	Raisins.....	-230	-841	-899
	Rice.....	-404	-243	-260
	Soybeans.....	-7,669	-10,624	-11,353
	Sugar beets.....	-1,142	-1,296	-1,385
	Sugarcane.....	-250	-169	-180
	Sunflowers.....	-96	-464	-496
	Tobacco.....	-11,989	-11,266	-12,039
	Tomatoes.....	-19	-23	-25
	Wheat.....	-26,170	-27,292	-29,165
	Total premiums.....	-90,859	-102,000	-109,000
	Interest, other receipts, and adjustments.....	36	-----	-----
21.98	Unobligated balance available, start of year: Fund balance.....	-40,245	-64,311	22,826
24.98	Unobligated balance available, end of year: Fund balance.....	64,311	-22,826	-30,344
	Budget authority.....	90,000	-----	-----
	Budget authority:			
42.00	Transferred from other accounts.....	90,000	-----	-----
43.00	Appropriation (adjusted).....	90,000	-----	-----
	Relation of obligations to outlays:			
71.00	Obligations incurred, net.....	65,933	87,137	7,518
72.10	Receivables in excess of obligations, start of year.....	-1,522	-14,491	-14,491
74.10	Receivables in excess of obligations, end of year.....	14,491	14,491	14,491
90.00	Outlays.....	78,902	87,137	7,518

The Federal Crop Insurance Corporation, a wholly owned Government corporation, was created on February 16, 1938 (7 U.S.C. 1501-1520), to carry out the provisions of the Federal Crop Insurance Act. The purpose of this act is to promote the national welfare by improving the economic stability of agriculture through a sound system of crop insurance, and to provide the means for the research and experience helpful in devising and establishing such insurance.

Crop insurance offered to agricultural producers by the Corporation provides protection from losses caused by

natural hazards, such as insect and wildlife damage, plant diseases, fire, drought, flood, wind, and other weather conditions. It does not indemnify producers for losses resulting from negligence or failure to observe good farming practices.

The crop insurance programs are developed and analyzed in the Washington headquarters office and are administered in 14 regional offices. Sales and servicing of contracts at the county level is performed by private agents under contractual agreements with the Corporation and by Corporation employees hired on a permanent, part-time or WAE (when actually employed) basis. Detailed administrative and program accounting and statistical functions, as well as the underwriting and actuarial analysis work, are performed in Kansas City, Mo.

*Budget program.* The program for fiscal year 1979 will provide crop insurance protection to farmers amounting to approximately \$2,288,000 thousand on the following commodities: Apples, barley, beans, citrus, combined crop, corn, cotton, flax, grain sorghum, grapes, oats, peaches, peanuts, peas, raisins, rice, soybeans, sugar beets, sugarcane, sunflowers, tobacco, tomatoes, and wheat.

A review of disaster aid programs for farmers is underway and the administration is considering recommendations for eventually substituting insurance programs to meet needs for protection from natural hazards.

The following table compares the scope of the insurance operations planned for 1978 and 1979, as compared with 1977. Amounts in the 1977 column are actual, and pertain to the 1976 crop year. The 1978 column pertains to the 1977 crop year, and the 1979 column pertains to the 1978 crop year.

	1977 fiscal year (1976 crop year) actual	1978 fiscal year (1977 crop year) estimate	1979 fiscal year (1978 crop year) estimate
Number of States.....	39	39	39
Number of counties.....	1,467	1,467	1,517
Insurance in force beginning of fiscal year (thousands).....	\$1,983,708	\$2,095,000	\$2,288,000
Insured acreage (thousands).....	\$23,687	\$25,300	\$26,300
Number of crops insured.....	330,973	343,500	381,000
Premiums (thousands).....	\$90,859	\$102,000	\$109,000
Indemnities (thousands).....	\$142,440	\$168,200	\$98,100
Loss ratio.....	1.57	1.65	.90

*Financing.*—The Corporation is authorized under the Federal Crop Insurance Act, as amended \$150 million in capital stock which has been totally subscribed and issued. Currently, legislation has been proposed to provide for an additional \$50 million in capital stock which would increase the authorization to \$200 million. The increase in authorization is necessary due to continuing yearly crop losses in the drought-stricken midwestern and southeastern States. Projections made of the preliminary 1977 crop losses show that should no additional losses be incurred, the Corporation will have a loss ratio of about 1.65 for the 1977 crop year.

Funds from the issuance of capital stock provide working capital for the Corporation. Receipts which are for deposit to this fund come mainly from premiums paid by farmers for crop insurance indemnity costs. The principle payments from this fund are for indemnities to insured farmers, the direct cost of adjusting crop losses, and a part of the administrative and operating expenses. However, the direct cost of loss adjustment and the administrative and operating expenses paid from the fund are not provided for in the premium rates (section 508(b) of the Federal Crop Insurance Act, as amended).



## Public enterprise funds—Continued

## FEDERAL CROP INSURANCE CORPORATION FUND—Continued

Because of heavy 1977 crop year losses, and the practice of financing administrative and operating expenses and the direct cost of loss adjusters from premium income, the Corporation's capital has become impaired to the point where additional financing may have to be considered for fiscal year 1979 irrespective of action taken on the Corporation's pending proposed legislation which would provide authorization for additional capital stock.

The annual appropriation for a portion of the administrative and operating expenses of the Corporation is presented earlier in the budget.

*Operating results and financial condition.*—As of September 30, 1977, the Corporation reflected a deficit of \$85.7 million which is a change of minus \$65.9 million over the deficit of the year before. This resulted from heavy indemnity payments, administrative and operating expenses, loss adjustment costs and other expenses paid from the fund. Crop year 1976 premiums of \$90.9 million were lower than indemnities by \$51.5 million, resulting in a loss ratio of 1.57.

A 1.65 loss ratio is estimated for crop year 1977. Premiums of \$102.0 million are estimated to be lower than indemnities by \$66.2 million. For the crop years 1948 through 1976, premium income (\$962.9 million) exceeded indemnity costs (\$942.8 million) by \$20.1 million; the loss ratio for the period was .98. Premium income exceeded indemnity costs in 16 of the 28 years.

The following table summarizes the insurance operations by commodities for 1977, 1978, and 1979.

NET INCOME OR LOSS (—) ON INSURANCE OPERATIONS, BY  
COMMODITIES

[Fiscal years ending September 30, 1977, 1978, and 1979—in thousands of dollars]

	1977 actual (1976 crop year)	1978 estimate (1977 crop year)	1979 estimate (1978 crop year)
Apples.....	-114	178	40
Barley.....	-474	323	330
Beans.....	144	-69	42
Citrus.....	-3,798	613	225
Combined crop.....	340	-68	38
Corn.....	-36,608	-15,892	3,267
Cotton.....	-11,576	-380	626
Flax.....	-446	154	70
Grain sorghum.....	183	509	200
Grapes.....	167	-504	25
Oats.....	-1,327	601	112
Peaches.....	217	123	26
Peanuts.....	1,489	701	268
Peas.....	73	-831	52
Raisins.....	-2,449	560	90
Rice.....	187	126	26
Soybeans.....	-804	3,354	1,135
Sugar beets.....	463	834	138
Sugarcane.....	90	68	18
Sunflowers.....	62	400	50
Tobacco.....	1,043	-48,813	1,204
Tomatoes.....	16	3	2
Wheat.....	1,541	-8,190	2,916
Premiums over indemnities.....	-51,581	-66,200	10,900
Reimbursable ASCS inspection work.....	858	800	800
Inspection and loss adjustment costs.....	-6,138	-7,958	-5,150
ASCS inspection work.....	-858	-800	-800
Administrative expenses charged to premium income (—).....	-7,901	-12,418	-12,669
Other income or expense, net (—).....	-313	-561	-599
Net income or loss (—).....	-65,933	-87,137	-7,518

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Revenue.....	91,681	102,800	109,800
Expense.....	157,614	189,937	117,318
Net income or loss (—) for the year....	-65,933	-87,137	-7,518

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
<b>Assets:</b>				
Treasury balance.....	38,723	49,821	-----	-----
Accounts receivable, net.....	75,593	87,307	87,300	87,300
Deferred charges.....	133,105	168,743	168,700	168,700
Total assets.....	247,421	305,871	256,000	256,000
<b>Liabilities:</b>				
Accounts payable and accrued liabilities.....	116,245	137,444	174,751	182,269
Deferred credits.....	90,856	104,041	104,000	104,000
Provision for surety losses.....	75	75	75	75
Total liabilities.....	207,176	241,560	278,826	286,344
<b>Government equity:</b>				
Non-interest-bearing capital....	60,000	150,000	150,000	150,000
Retained earnings.....	-19,755	-85,689	-172,826	-180,344
Total Government equity.....	40,245	64,311	-22,826	-30,344
Unobligated balance—total Government equity	40,245	64,311	-22,826	-30,344
<b>Analysis of changes in Government equity:</b>				
Non-interest-bearing capital:				
Start of period.....		150,000	150,000	150,000
End of period.....		150,000	150,000	150,000
Retained earnings:				
Start of period.....		-19,755	-85,689	-172,826
Net loss (—) for the period.....		-65,933	-87,137	-7,518
End of period.....		-85,689	-172,826	-180,344
Total Government equity (end of period).....		64,311	-22,826	-30,344

Note.—Excludes contingent liabilities representing estimated insurance coverage on 1977, 1978 and 1979 crops in the following amounts: 1977 \$2.1 billion; 1978, \$2.3 billion; and 1979, \$2.3 billion.

## Object Classification (in thousands of dollars)

Identification code 12-4085-0-3-351	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
Personnel compensation:			
11.1 Permanent positions.....	155	163	163
11.3 Positions other than permanent.....	3,577	4,962	3,144
Total personnel compensation.....	3,732	5,125	3,307
12.1 Personnel benefits: Civilian.....	224	300	194
21.0 Travel and transportation of persons.....	2,182	2,533	1,649
42.0 Insurance claims and indemnities.....	142,440	168,200	98,100
92.0 Undistributed (provision for doubtful accounts and adjustments of prior year expenses).....	277	561	599
93.0 Administrative expenses (see separate schedule).....	7,901	12,418	12,669
Total direct obligations.....	156,756	189,137	116,518
<b>Reimbursable obligations:</b>			
11.3 Personnel compensation: Positions other than permanent.....	520	491	491
12.1 Personnel benefits: Civilian.....	30	29	29
21.0 Travel and transportation of persons.....	308	280	280
Total reimbursable obligations.....	858	800	800
99.0 Total obligations.....	157,614	189,937	117,318



## Personnel Summary

Direct:			
Total number of permanent positions.....	11	12	12
Full-time equivalent of other positions.....	324	416	264
Average paid employment.....	335	428	276
Average GS grade.....	8.33	8.53	8.67
Average GS salary.....	\$16,386	\$18,040	\$18,537
Reimbursable:			
Total number of permanent positions.....	0	0	0
Full-time equivalent of other positions.....	48	42	42
Average paid employment.....	48	42	42
Average GS grade.....	8.33	8.53	8.67
Average GS salary.....	\$16,386	\$18,040	\$18,537

## LIMITATION ON ADMINISTRATIVE AND OPERATING EXPENSES

## Program and Financing (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Program by activities:			
Administrative expenses (costs—obligations).....	7,901	12,418	12,669
Financing:			
Unobligated balance, lapsing.....	1,483	-----	-----
Limitation.....	9,384	11,413	12,669
Proposed increase in limitation for pay act costs.....	-----	1,005	-----

## Object Classification (in thousands of dollars)

Identification code 12-4085-0-3-351	1977 actual	1978 est.	1979 est.
Personnel compensation:			
11.1 Permanent positions.....	2,903	4,613	4,715
11.3 Positions other than permanent.....	773	1,635	1,551
11.5 Other personnel compensation.....	31	17	17
Total personnel compensation.....	3,707	6,265	6,283
12.1 Personnel benefits: Civilian.....	465	665	667
13.0 Benefits for former personnel.....	3	-----	-----
21.0 Travel and transportation of persons.....	609	1,001	1,088
22.0 Transportation of things.....	72	99	99
23.1 Standard level user charges.....	190	307	348
23.2 Communications, utilities, and other rent.....	401	695	759
24.0 Printing and reproduction.....	56	131	131
25.0 Other services (advertising).....	60	165	165
Agents and other agreements.....	1,738	2,206	2,206
Other.....	454	770	809
26.0 Supplies and materials.....	29	46	46
31.0 Equipment.....	117	68	68
93.0 Administrative expenses included in schedule for fund as a whole.....	-7,901	-12,418	-12,669
99.0 Total obligations.....	-----	-----	-----

## Personnel Summary

Total number of permanent positions.....	205	280	280
Full-time equivalent of other positions.....	71	152	145
Average paid employment.....	256	404	396
Average GS grade.....	8.33	8.53	8.67
Average GS salary.....	\$16,386	\$18,040	\$18,537

## COMMODITY CREDIT CORPORATION

## Federal Funds

## General and special funds:

## REIMBURSEMENT FOR NET REALIZED LOSSES

To reimburse the Commodity Credit Corporation for net realized losses sustained in prior years, but not previously reimbursed, pursuant to the Act of August 17, 1961 (15 U.S.C. 713a-11, 713a-12),

[\$524,342,000] \$990,899,802. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## REIMBURSEMENT TO COMMODITY CREDIT CORPORATION, NATIONAL WOOL ACT

## Public enterprise funds:

## COMMODITY CREDIT CORPORATION FUND\*

\*See "Legislative Program" (end of this chapter) and Part III of this Appendix for additional information.

Note.—Expenditures from the following fund for 1978 are subject to the first paragraph of Subtitle "Corporations" of title I of the Agriculture and Related Agencies Appropriation for 1978, Public Law 95-97. For 1979 this paragraph is shown on p. 139 preceding Federal Crop Insurance Corporation.

## Program and Financing (in thousands of dollars)

Identification code 12-4336-0-3-351	1977 actual	1978 est.	1979 est.
Program by activities:			
Support and related programs:			
Operating costs, funded:			
1. Cost of commodities sold.....	580,430	741,933	649,543
2. Cost of commodities donated, domestic.....	59,795	38,218	38,777
3. Storage, transportation, and other costs not included above.....	49,520	277,197	396,248
4. Disaster or deficiency payments:			
(a) Feed grains.....	232,892	799,000	703,000
(b) Wheat.....	136,907	1,302,001	658,000
(c) Rice.....	128,984	1,500	57,325
(d) Cotton.....	95,702	117,000	538,000
(e) Sugar.....	-----	201,000	-----
5. Administrative expense subject to limitation.....	40,675	39,800	46,570
6. Nonadministrative expense and claims not distributed above.....	41,970	43,460	57,996
7. Interest:			
(a) Treasury.....	158,051	729,071	887,088
(b) Other.....	3	-----	-----
8. Increase or decrease (—) in provision for losses:			
(a) On commodities for sale.....	26,863	68,535	34,018
(b) On accounts receivable.....	372	1	-----
Total operating costs, funded.....	1,552,164	4,358,716	4,066,565
Capital investment, funded:			
1. Direct loans: Storage facility.....	156,904	225,000	225,000
2. Direct loans: Commodity.....	3,464,268	6,115,911	4,525,158
3. Purchase of administrative equipment.....	227	2,000	2,000
4. Export credit sales program (obligations).....	755,311	1,500,000	1,500,000
Total capital investment, funded.....	4,376,710	7,842,911	6,252,158
Total program costs, funded.....	5,928,874	12,201,627	10,318,723
Change in selected resources (undelivered orders, commitments).....	2,181,046	800,277	661,686
Total obligations, support and related programs.....	8,109,920	13,001,904	10,980,409
Special activities:			
1. Operating costs, funded:			
Commodities transferred from support program and commodities procured.....	362,026	360,108	371,611

## Public enterprise funds—Continued

## COMMODITY CREDIT CORPORATION FUND—Continued

## Program and Financing (in thousands of dollars)—Continued

Identification code 12-4336-0-3-351	1977 actual	1978 est.	1979 est.
<b>Program by activities—Continued</b>			
<b>Special activities—Continued</b>			
2. Other operating costs:			
(a) Interest.....	504	1,213	1,397
(b) Other program and operating costs.....	906,007	1,058,678	1,078,926
Total operating costs, funded..	1,268,537	1,419,999	1,451,934
<b>Capital investment, funded:</b>			
Loans made for conservation and insurance purposes (obligations).....	50,000	50,000	-----
Total program costs, funded.....	1,318,537	1,469,999	1,451,934
Change in selected resources (undelivered orders, commitments).....	-12,760	5,789	-489
Total obligations, special activities.....	1,305,777	1,475,779	1,451,445
10.00 Total obligations.....	9,415,697	14,677,683	12,431,854
<b>Financing:</b>			
Offsetting collections from support and related programs:			
11.00 Federal funds:			
Sales to special activities.....	-362,026	-360,108	-371,611
Interest revenue.....	-584	-1,673	-3,110
Other revenue.....	-3,100	-3,190	-3,190
14.00 Non-Federal sources (62 Stat. 1070):			
Sales and other proceeds.....	-220,590	-278,394	-223,998
Interest revenue.....	-72,163	-179,275	-198,996
Other revenue.....	-11	-1,125	-1,875
Realization of assets.....	-9	-27	-25
Loans repaid.....	-1,168,752	-3,952,114	-3,984,238
Loan collateral forfeited.....	-23,213	-337,025	-45,722
Repayments by importers:			
Short-term export credit sales program.....	-513,562	-644,407	-1,157,036
Interest revenue.....	-87,448	-105,122	-181,759
Subtotal.....	-2,451,458	-5,862,460	-6,171,560
<b>Special activities:</b>			
11.00 Federal funds:			
Reimbursements received.....	-179,784	-100,000	-95,000
Repayment of loans for conservation purposes.....	-50,000	-----	-50,000
Advance from foreign assistance and special export programs.....	-1,169,255	-922,885	-805,900
14.00 Non-Federal sources (68 Stat. 454, as amended): Repayments by foreign governments and importers: Long-term credit sales (Public Law 480).....	-228,095	-218,300	-249,600
Subtotal.....	-1,627,134	-1,241,185	-1,200,500
21.47 Unobligated balance available, start of year: Authority to borrow.....	-9,900,051	-5,506,028	-----
22.98 Unobligated balance transferred from other accounts.....	-753	-4,000	-4,000
23.98 Unobligated balance transferred to other accounts.....	4,000	-----	-----
24.47 Unobligated balance available, end of year: Authority to borrow.....	5,506,028	-----	-----
Budget authority.....	946,328	2,064,010	5,055,794

<b>Budget authority:</b>			
<b>Support and related programs:</b>			
40.00 Appropriation: Reimbursement for net realized losses (permanent).....	899,053	524,342	990,900
69.10 Contract authority (permanent, indefinite).....	-----	1,529,240	4,031,342
<b>Special activities:</b>			
60.00 Appropriation: Reimbursement to Commodity Credit Corporation, National Wool Act (permanent, indefinite, special fund).....	47,275	10,428	33,552
<b>Relation of obligations to outlays:</b>			
<b>Support and related programs:</b>			
71.00 Obligations incurred, net.....	5,658,462	7,339,444	4,808,849
Obligated balance, start of year:			
72.47 Authority to borrow.....	965,575	2,793,894	1,406,039
72.49 Contract authority.....	-----	-----	1,445,839
72.98 Fund balance: Commodity Credit Corporation.....	-204,010	-183,024	-183,024
Obligated balance, end of year:			
74.47 Authority to borrow.....	-2,793,894	-1,406,039	2,136,838
74.49 Contract authority.....	-----	-1,445,839	-5,471,670
74.98 Fund balance: Commodity Credit Corporation.....	183,024	183,024	133,024
90.00 Outlays, support and related programs.....	3,809,156	7,281,460	4,275,895
<b>Special activities:</b>			
71.00 Obligations incurred, net.....	-321,357	234,594	250,945
Obligated balance, start of year:			
72.49 Contract authority.....	78,381	71,621	83,401
72.98 Fund balance: Investment in agency securities.....	35,214	29,214	23,214
Obligated balance, end of year:			
74.49 Contract authority.....	-71,621	-83,401	-88,912
74.98 Fund balance: Investment in agency securities.....	-29,214	-23,214	-17,214
90.00 Outlays, special activities.....	-308,597	228,814	251,434
Total outlays.....	3,500,559	7,510,274	4,527,329

## Status of Unfunded Contract Authority (in thousands of dollars)

Unfunded balance, start of year.....	78,381	71,621	1,529,240
Contract authority.....	-----	1,529,240	4,031,342
Liquidated from collections.....	-6,760	-71,621	-----
<b>Liquidated from legislative proposal:</b>			
Appropriation.....	-----	-----	-990,900
Authority to borrow.....	-----	-----	-5,471,670
Unfunded balance, end of year (note).....	71,621	1,529,240	538,340

Note. Statutory obligations against borrowing authority include only borrowing from, or with the approval of Treasury. A sufficient amount of CCC's borrowing authority is required to be reserved to cover obligations to purchase notes, or other obligations evidencing loans, and accrued interest thereon, made by lending agencies and others. Such obligations, other obligations, contingent liabilities, and commitments do not become charges against the statutory borrowing authority until they result in borrowing from Treasury. Only that portion of borrowing authority is available which has neither been so reserved nor charged by actual borrowing.

The Corporation was created to stabilize, support, and protect farm income and prices, to help maintain balanced and adequate supplies of agricultural commodities, their products, foods, feeds, and fibers, and to help in their orderly distribution (15 U.S.C. 714-714p). It may make available materials and facilities required in connection with the production and marketing of agricultural commodities and may be used to administer and to temporarily finance numerous special activities.

The Corporation's capital stock of \$100 million is held by the United States. Under present law, up to \$14.5 billion may be borrowed from the U.S. Treasury to finance operations.

**Budget assumptions.**—The following general assumptions form the basis for the Corporation's 1978 and 1979 budget estimates: (a) Production and national income will rise



both in 1978 and 1979 from the present level; (b) generally, exports of agricultural commodities in 1979 will be slightly higher than 1978 levels; (c) yields for the 1978 crops are based on recent averages adjusted for trend; (d) acreage allotments and marketing quotas will be in effect for the 1978 crops of peanuts, ELS cotton, and certain kinds of tobacco; (e) acreage allotments but no marketing quotas will be in effect for rice; and (f) a set-aside program for the 1978 crops of feed grains, and wheat will be in operation. Payments on these commodities will be based on an established or target price if the higher of the market price received by farmers or the loan rate is below such price.

It is difficult to forecast with accuracy requirements for the year ending September 30, 1979, since the projections are subject to complex and unpredictable factors such as weather, other factors which affect the volume of production of crops not yet planted, feed and food needs here and overseas, and available dollar exchange.

A point estimate is required for presentation in the budget; however, due to the significant impact of changes in worldwide weather and production, a range of estimates should be considered when evaluating the commodity program projections. Because of this, the Department has prepared range estimates to reflect the possible effects of changing world-wide conditions affecting commodity programs. These ranges will be released separately by the Department.

### PROGRAMS OF THE CORPORATION

The basic functions of the corporation include the following programs for which appropriations are made for net realized losses sustained (in thousands of dollars):

Program	1979 estimate		
	Gross obligations	Outlays	Net realized loss far year
Short-term export credit sales.....	1,500,000	342,964	-----
Other support and related.....	5,931,686	1,408,188	611,713
Storage facilities.....	225,000	123,500	-----
Supply.....	191	-119	-99
Feed grain payments.....	775,000	703,000	703,000
Wheat payments.....	1,066,000	658,000	658,000
Rice payments.....	126,100	57,325	57,325
Cotton payments.....	362,778	538,000	538,000
Other items not distributed by program.....	993,654	445,037	604,699
Total.....	10,980,409	4,275,895	3,172,638

*Support and related programs.*—The Corporation provides price support to producers for agricultural commodities through loans, purchases, payments, and other means. This is done mainly under the Commodity Credit Corporation Charter Act (15 U.S.C. 714 et seq.) and the Agricultural Act of 1949 (7 U.S.C. 1421 et seq.), as amended by the Agricultural Act of 1970 (84 Stat. 1358), the Agriculture and Consumer Protection Act of 1973 (87 Stat. 221), the Rice Production Act of 1975 (90 Stat. 181), and the Food and Agriculture Act of 1977 (91 Stat. 913), approved September 29, 1977.

Support is mandatory for the basic commodities—corn, cotton, wheat, rice, peanuts, and tobacco. The Agricultural Act of 1949 also requires support of the following nonbasic commodities: honey, milk, barley, oats, rye, and grain sorghum. The National Wool Act of 1954, as amended (7 U.S.C. 1781–87), requires support for wool and mohair. The Food and Agriculture Act of 1977 requires support of the 1977 and 1978 crops of sugar beets and sugarcane and the 1978–81 crops of soybeans. Support for other nonbasic commodities is discretionary. The support program may also include operations to remove

and dispose of surplus agricultural commodities in order to stabilize prices at levels not in excess of those permissible by law.

The principal methods of providing support are loans to and purchases from producers. With limited exceptions, loans made on commodities are nonrecourse. The commodities serve as collateral for the loan and on maturity the producer may deliver or forfeit such collateral to satisfy his obligation without further payment.

Direct purchases are also made from processors as well as producers, depending on the commodity involved. Also, special purchases are made under certain laws for the removal of surpluses; for example, the act of August 19, 1958, as amended (7 U.S.C. 1431 note), and section 416 of the Agricultural Act of 1949, as amended (7 U.S.C. 1431).

For feed grains, rice, wheat, and upland cotton, producers may receive support through Government payments in addition to Commodity Credit Corporation loans and purchases. For extra-long staple cotton, producers may receive payments in addition to loans. Producers of feed grains, rice, wheat, and upland cotton must comply with acreage set-aside provisions (hereinafter described), if, in effect, in order to be eligible for loans, purchases, and payments. Producers with interests in more than one farm must comply with set-aside provisions on all farms to be eligible for program benefits. The total amount of payments which a person is entitled to receive under one or more of the annual programs for feed grains, wheat, and upland cotton for the 1978 crops of these commodities shall not exceed \$40 thousand and for the 1979 crops shall not exceed \$45 thousand. For rice producers, the limitation is \$52,250 for the 1978 crop year and \$50 thousand for the 1979 crop year. The combined payment limitation for feed grains, wheat, upland cotton, and rice for the 1980 and 1981 crops shall be \$50 thousand.

The Agricultural Act of 1949, as amended, and as further amended by the Agriculture and Consumer Protection Act of 1973, and the Food and Agriculture Act of 1977, established target prices for three major commodities—wheat, feed grains, and upland cotton; set minimum loan rates for wheat and feed grains; and established the loan level for upland cotton. Government payments for each of the three commodities are required when the target price for the commodity exceeds the national average market price or the loan rate, whichever is higher. For the 1978 crop, the target price for wheat will be \$3.00 or \$3.05 per bushel depending on the amount of production; the 1978 crop target price for corn will be \$2.10 per bushel, with target prices for grain sorghum and, if designated by the Secretary, barley and oats, to be established at a level which is fair and reasonable in relation to the target established for corn. The 1978 crop target price for upland cotton will be adjusted from the previous year on the basis of the change in the 2-year moving average of variable, machinery ownership, and general farm overhead costs, but shall not be less than 52 cents per pound. The target prices for these commodities will be adjusted annually beyond 1978 to reflect cost of production changes. When necessary to maintain domestic and export markets, loan rates for wheat and feed grains may be adjusted downward depending on the relationship of the market price to the loan rate. If the yearly national average price of wheat and corn is within 105% of the loan rate, the following year's loan rate could be decreased up to 10%, but never below the minimum loan level. If the loan rate is adjusted downward,



## Public enterprise funds—Continued

## COMMODITY CREDIT CORPORATION FUND—Continued

the target price shall be adjusted upward to compensate for any farm income loss which could result from the lowered loan level. In addition, the 1949 act, as amended, provides for making disaster payments for 1978 and 1979 crops to producers who are prevented from planting feed grains, wheat, or upland cotton because of a natural disaster or condition beyond the control of the producers or who, because of such a disaster or condition, harvest less than a specified quantity. Disaster payments for these commodities are based on acreage planted for harvest.

The Rice Production Act of 1975 and the 1949 act, as amended, and as further amended by the 1977 act, established a target price for rice. Government payments are required to be made to cooperators when the target price for rice exceeds the national average market price or the loan rate, whichever is higher. For the 1978 crop, the target price for rice will be adjusted from the previous year on the basis of the change in the 2-year moving average of variable, machinery ownership, and general farm overhead costs. The loan rate may be adjusted downward, in order to maintain domestic and export markets, but never below the minimum loan level. In addition, the act provides for making disaster payments for 1978 and 1979 crops to producers who are prevented from planting rice or other nonconserving crop because of a natural disaster or condition beyond the control of the producers or who, because of such a disaster or condition, harvest less than a specified quantity within producer allotments.

Disaster payments for the 1977 crops of wheat, feed grains, rice, and upland cotton are exempt from any payment limitation in accordance with Public Law 95-156, and disaster payments on the 1978 and 1979 crops of these commodities are exempt from any payment limitation under provisions of the 1977 act.

A new peanut program was established for the 1978-81 crops providing for a two-price system for peanuts. For production of peanuts under poundage quotas, minimum support rates are specified, subject to increases on the basis of the index of prices paid by farmers and other factors. For production of additional peanuts up to the acreage allotment, the Secretary may set lower support rates taking into consideration projected crushing and edible peanut export prices.

A loan or purchase program was established under the 1977 act for the 1977 and 1978 crops of sugar beets and sugarcane at a level between 52.5% and 65% of parity. The Secretary announced regulations for a 1977 crop sugar loan program on November 8, 1977. The Secretary may suspend operation of a price support program at such time as he determines there is an international sugar agreement in effect which would maintain a U.S. raw sugar equivalent price of not less than 13.5 cents per pound. An interim price support payment program, which was effective September 15, 1977, was carried out with respect to sugar marketed prior to the implementation of the loan program.

In support operations, normal trade facilities are used to the maximum extent practicable. Cooperatives and financial institutions are used in lending activities.

Besides the charter act and laws mentioned above, many other laws are applicable to the disposition through sales and donations of commodities acquired under the support program.

For accounting purposes, the Corporation credits to the support program proceeds of commodities sold from its stocks, including those disposed of through special activities.

## DATA ON SUPPORT AND RELATED PROGRAMS

Item	[In thousands of dollars]		
	1977 actual	1978 estimate	1979 estimate
Loans made.....	3,621,172	6,340,911	4,750,158
Loans repaid.....	1,168,752	3,952,114	3,984,238
Loan collateral forfeited.....	23,213	337,025	45,722
Loans outstanding, end of year.....	3,252,848	5,232,954	5,830,497
Acquisitions.....	1,017,928	1,971,948	1,010,732
Cost of commodities sold.....	580,430	741,933	649,543
Cost of commodities donated.....	59,795	38,218	38,777
Inventory, end of year.....	984,856	2,176,653	2,499,065
Investment in loans and inventory, end of year.....	4,237,704	7,409,607	8,329,562
Direct payments.....	594,485	2,420,501	1,956,325
Net expenditures.....	3,809,156	7,281,460	4,275,895
Realized losses.....	824,249	3,434,934	3,172,638

*Commodity export.*—The Corporation promotes the export of agricultural commodities and products through sales, payments, extension of credit, assumption of certain risks, and conduct of other operations with respect to the exportation of commodities. Such commodities and products may be those held in private trade channels as well as those acquired by the Corporation. These programs are carried out under the authority contained in the Corporation's charter, particularly section 5 (d) and (f), and in accordance with specific statutes where applicable. Export sales on long-term credit are financed by the Corporation under the Agricultural Trade Development and Assistance Act of 1954 (Public Law 480), as amended, although such sales of commodities owned by the Corporation may also be made under its charter authority.

The activities described below are illustrative of those conducted under this program during 1978.

The Corporation conducts an export credit sales program to maximize exports of agricultural commodities and products under which it finances, for a period of not to exceed 3 years, commercial export credit sales by exporters of agricultural commodities obtained either from Corporation inventories or from private stocks. These commercial transactions are financed under the Corporation's charter authority and section 4 of the Food for Peace Act (7 U.S.C. 1707a) and are to be distinguished from the long-term credit contracts involving foreign assistance authorized by the Agricultural Trade Development and Assistance Act of 1954, as amended. Section 4 of the Food for Peace Act authorizes appropriations to reimburse the Corporation annually for its actual costs incurred or to be incurred under this program.

When necessary to encourage export movement from free-market supplies, as well as from its own stocks, the Corporation has made payments on exports of agricultural commodities. The rate of payment generally was the difference between the prevailing world export sales price and the domestic market price. The export payment programs for wheat, rice, and tobacco were discontinued during 1972 and 1973; but final payments on some tobacco export contracts (pre-1972 crop) were not made until 1977. Export payments on these or other commodities could be reinstituted if needed to compete in world markets.

CCC guarantees, for a fee, payments due U.S. exporters under deferred payment sales contracts which may extend payments up to 36 months. Under its noncommercial risk assurance program, CCC issues assurance contracts



after receiving written application from the exporter. The risk to CCC extends from date of export to the end of the deferred payment period covered in the export sales contract and covers only that portion of the payments agreed to in the assurance agreements. Rates for such agreements shall be determined by the length of the deferred payment period, the degree of risk assumed by CCC, and other factors which are believed to be pertinent. The assurance proceeds are assignable only to U.S. banks or financial institutions.

To help develop or expand foreign markets, the Corporation may furnish farm commodities and products for samples or exhibits at international trade fairs and for use abroad in testing consumer acceptance and commercial market potentials.

*Storage facilities.*—The Corporation conducts a program to provide storage adequate to fulfill its program needs. The program is conducted pursuant to sections 4 (h) and (m), and 5 (a) and (b) of the Commodity Credit Corporation Charter Act, as amended by the Food and Agriculture Act of 1977.

Although the Corporation has authority to buy bins (in storage-short areas) and equipment for the care and storage of commodities owned by the Corporation or under its control, this authority to purchase bins has not been exercised since 1956. The Corporation makes secured loans of up to \$50 thousand for the purchase, construction, or remodeling of facilities for storage and care of dry or high moisture commodities on the farm. Such loans are repayable over a period not to exceed 10 years. The Corporation may also guarantee the placement of its inventories to encourage the building of commercial storage, and undertake other operations necessary to provide storage adequate to carry out the Corporation's programs.

*Supply and foreign purchase.*—The Corporation procures from domestic and foreign sources food, agricultural commodities, and products and related materials to supply the needs of Federal agencies, foreign governments, and private and international relief agencies such as CARE, Church World Services, Catholic Relief, et cetera. It similarly procures or aids in the procurement of such foods, commodities, products, and material for sale to meet domestic requirements during periods of short supply or to stabilize prices or facilitate distribution. Through purchases, loans, sales, or other means the Corporation may also make available materials and facilities needed for the production and marketing of agricultural commodities. This program is conducted under section 5 (b) and (c) of the Commodity Credit Corporation Charter Act.

Purchases for other Federal agencies of commodities not in the Corporation's stocks has been the main activity. Purchases of limited quantities of breeder, foundation, and registered seeds of improved varieties of grasses and legumes are made through production contracts in order to assure supplies thereof for farmers. No foreign purchases have been made in recent years.

Section 4 of the act of July 16, 1943 (15 U.S.C. 713a-9), requires that the Corporation be fully repaid from funds of other agencies for services performed, losses sustained, operating costs incurred, or commodities bought or delivered to or on behalf of any other Federal agency. Operations not subject to section 4 may involve losses if such are necessary to the accomplishment of the objectives of the particular operation.

*Set-aside program.*—The Agricultural Act of 1970 (as amended by the Agriculture and Consumer Protection Act of 1973) and the Food and Agriculture Act of 1977

tion, set-aside programs on the 1971 through 1981 crops of wheat, feed grains, and upland cotton if he determines that otherwise the total supply of agricultural commodities will likely be excessive. The Rice Production Act of 1975 and the Food and Agriculture Act of 1977 provide authority for a set-aside program for the 1976 through 1981 crops of rice.

There were no set-aside programs for the 1974 through 1977 crops of wheat, feed grains, and upland cotton, nor for the 1977 crop of rice. A 20% set-aside program will be in effect for the 1978 crop of wheat, and a 10% set-aside program will be in effect for the 1978 crops of corn, grain sorghum, and barley.

If a set-aside is in effect for any such commodity, producers must, as a condition of eligibility for loans, purchases, and payments on such commodity, set-aside and devote to approved conservation uses an acreage of cropland equal to a specified percentage and otherwise comply with program requirements. Participants in a set-aside program are eligible for a small additional payment for permitting public access to set-aside acreage.

*Land diversion payments.*—To assist in adjusting the acreage of commodities to desirable goals, the Secretary is authorized by the Agricultural Act of 1970, as amended, to make land diversion payments, through the Corporation, to producers who devote to approved conservation uses acreages of cropland in addition to those required to be so devoted under the set-aside programs.

*Wheat certificate program.*—The Food and Agriculture Act of 1977 continues the suspension, through May 31, 1982, of the requirement of section 379d of the Agricultural Adjustment Act of 1938, as amended, for processors to purchase domestic wheat marketing certificates equivalent to the bushel quantity of wheat used to manufacture food products.

*Grain reserves.*—A producer-held food grain reserve program for wheat which provides 3-year extended loans to producers was announced in April 1977. This program was later expanded to include feed grains. Producers will receive annual storage payments under the contract. Reserve goals are 9 million metric tons of wheat and 17-19 million metric tons of feed grains. Program provisions establish various market price levels when interest is charged, storage payments cease, and loans are called.

The President is encouraged in the Food and Agriculture Act of 1977 to enter into negotiations with other nations to develop an international system of emergency food reserves to provide for humanitarian food relief needs. An international emergency food reserve, if authorized by law, would be expected to contain such quantities of grain as may be specified in the enabling legislation. If an international food reserve agreement is negotiated, the maximum level of reserves would be adjusted to correspond with U.S. obligations under the convention. Stocks for the reserve could be accumulated and replenished either through purchases on the open market or through grain acquired by CCC under its price support operations.

*Cotton research and promotion.*—Under section 610 of the Agricultural Act of 1970, as amended, the Corporation, through the cotton board, and upon approval of the Secretary, entered into agreements for cotton market development, research, and sales promotion programs, programs to aid in the development of new and additional markets, marketing facilities, and uses for cotton and cotton products. Section 1 of the act of July 14, 1976, repealed section 610 effective October 1, 1977.

*Disaster reserve.*—Under section 813 of the Agricultural Act of 1970, as amended by the Agriculture and Consumer Act of 1970, as amended by the Agriculture and Consumer authorize the Secretary to conduct, through the Corpora-



## Public enterprise funds—Continued

## COMMODITY CREDIT CORPORATION FUND—Continued

Protection Act of 1973, and the Food and Agriculture Act of 1977, the Secretary shall establish, maintain, and dispose of a separate reserve of inventories of not to exceed 75 million bushels of wheat, feed grains, and soybeans for the purpose of alleviating distress caused by a natural disaster. The Secretary shall acquire such commodities through the price support program. When no wheat, feed grains, or soybeans are available through the price support program at locations where they may be economically utilized, the Secretary is authorized to purchase such commodities as well as hay or livestock forages through CCC facilities as are needed. In order to rotate, distribute, and locate reserves, such reserves may be sold at equivalent prices. The Secretary may use the Commodity Credit Corporation and shall utilize usual and customary channels, facilities, and arrangements of trade and commerce to the maximum extent possible. Appropriations are authorized for sums necessary to carry out the purposes of this section. Costs for this activity are included in the CCC appropriation reimbursement for net realized losses.

**Emergency feed program.**—The Secretary is authorized in section 1105 of the Food and Agriculture Act of 1977 to implement a program to assist producers in preserving and maintaining livestock in case of a natural disaster. The eligible livestock owner is reimbursed for up to 50% of the cost of feed purchased.

**Special grazing and hay program.**—The Food and Agriculture Act of 1977 provides that for the 1978–81 crops, a producer may designate up to 40% or 50 acres of his acreage, whichever is greater, which he intends to plant to wheat, feed grains, or upland cotton for harvest, to be planted to wheat (or another commodity other than corn or grain sorghum) and used for grazing or for hay. The Secretary shall pay the producer for participating in the program but the producer shall not be eligible for any other payment or price support on the designated acreage.

**Pilot research funding for industrial hydrocarbons.**—The Secretary is directed in section 1420 of the 1977 act to formulate and carry out a research and marketing program for the production of industrial hydrocarbons and alcohol from agricultural commodities and forestry products. Commodity Credit Corporation shall guarantee loans of up to \$15,000 thousand each for not more than four pilot projects, for up to 20 years. In order to insure a dependable supply of agricultural commodities for such pilot projects, the Secretary is authorized to enter into long-term contracts, not to exceed 5 years, to supply agricultural commodities at mutually agreed upon prices, either from Commodity Credit Corporation stocks or through purchases. No loan guarantees are included in the budget for fiscal year 1979.

**Loan operations.**—The following table reflects loan operations of the Corporation which apply to the preceding programs (in thousands of dollars):

Item	1977 actual	1978 estimate	1979 estimate
Loans outstanding, gross start of year:			
Commodity Credit Corporation.....	868,658	3,252,848	5,232,954
Add loans made.....	3,621,172	6,340,911	4,750,158
Deduct:			
Loans repaid.....	-1,168,752	-3,952,114	-3,984,238
Acquisition of loan collateral.....	-23,213	-337,025	-45,722
Writeoffs.....	-45,017	-71,666	-122,655
Total loans outstanding, gross end of year.....	3,252,848	5,232,954	5,830,497

Loans outstanding, gross, end of year:			
Commodity Credit Corporation....	3,252,848	5,232,954	5,830,497
Allowance for losses.....	-7,080	-11,138	-12,229
Loans receivable, net (support and storage facilities).....	3,245,768	5,221,816	5,818,268

**Inventory operations.**—The following table reflects the inventory operations applicable to the preceding programs (in thousands of dollars):

AGRICULTURAL COMMODITIES			
Item	1977 actual	1978 estimate	1979 estimate
On hand, start of year, gross.....	607,153	984,856	2,176,653
Acquisitions:			
Forfeiture of loan collateral.....	23,213	337,025	45,722
Excess of collateral acquired over loans canceled.....	574	3,494	998
Purchases.....	973,623	1,614,849	957,862
Transfers and exchanges, net.....	-564		
Carrying charges:			
Charges to inventory.....	21,082	16,580	6,150
Storage and handling.....	(29,698)	(63,256)	(106,515)
Transportation.....	(18,852)	(25,151)	(6,943)
Total acquisitions.....	1,017,928	1,971,948	1,010,732
Dispositions: Donations to Institutions.....	59,795	38,218	38,777
Sales and transfers:			
Special programs: Title II, Public Law 480.....	362,026	360,108	371,611
Other sales.....	218,826	278,394	223,998
Net loss or gain (—) on sales and transfers.....	-422	103,431	53,934
Total sales and transfers.....	580,430	741,933	649,543
Total dispositions.....	640,225	780,151	688,320
On hand, end of year, gross.....	984,856	2,176,653	2,499,065
Allowance for losses.....	-161,598	-230,133	-264,151
On hand, end of year, net.....	823,258	1,946,520	2,234,914

**Administrative expenses.**—The Corporation carries out its functions through utilization of employees and facilities of other Government agencies. Administrative expenses are incurred for the services of: the Agricultural Stabilization and Conservation Service, the Agricultural Marketing Service, the Foreign Agricultural Service, Office of the General Sales Manager, and other agencies of the Department engaged in the Corporation's activities; the General Accounting Office for audit; and the General Services Administration for space. Estimates for 1979 include a limitation of \$50.1 million on administrative expenses, including a reserve of not less than 7% for contingencies.

The requested authorization does not include administrative expenses in connection with the wool and mohair program under the National Wool Act of 1954, as amended, because they are included with the cost of this program under special activities.

**Nonadministrative expenses.**—Expenses for acquisition, operation, maintenance, improvement, or disposition of property which the Corporation owns or in which it has an interest have been treated as program expenses rather than administrative expenses. Such program expenses include inspection, classing, and grading work performed on a fee basis by Federal employees or Federal- or State-licensed inspectors; work relating to CCC programs performed on a contract or fee basis by Agricultural Stabilization and Conservation Service; and special services per-



formed by other Federal agencies within and outside this Department.

Most of these general nonadministrative expenses, including storage and handling, transportation, inspection, classing, and grading and resale payments, are included in program costs. They are shown in the program and financing schedule in the entry entitled "Storage, transportation, and other costs not included above." The item "Nonadministrative expense," in the schedule, covers part of the expenses of ASCS county offices for work related to programs of the Corporation, other Agricultural Stabilization and Conservation Service expenses offset by revenue, custodian, and agency expense of the Federal Reserve banks and lending agencies, and miscellaneous costs.

The Corporation receives reimbursement for grain requisitioned pursuant to Public Law 87-152 (7 U.S.C. 447-449) by the States from Corporation stocks to feed resident wildlife threatened with starvation, through the appropriation reimbursement for net realized losses. The Corporation also obtains recovery through this appropriation for the funds transferred to the Agricultural Research Service pursuant to the Department of Agriculture and Related Agencies Appropriation Act of 1964, for cost of production research and other related research designed to reduce surplus commodities held by the Corporation.

### SPECIAL ACTIVITIES

These activities are carried out under authority of section 5(g) of the Corporation's charter act and specific statutory authorizations or directives with respect thereto which are currently in effect or which may subsequently be enacted.

A summary of such current activities not included under other designated activities is as follows (in thousands of dollars):

Item	1979 estimate	
	Gross obligations	Outlays (reimbursable)
(1) Sale of agricultural commodities for foreign currencies.....	-----	-95,000
(2) Sale of agricultural commodities for dollars on credit terms.....	840,273	590,673
(3) Commodities supplied in connection with dispositions abroad.....	573,006	573,006
(4) National Wool Act.....	38,655	38,655
(7) Loans for conservation and insurance purposes.....	-----	-50,000
Total.....	1,451,934	1,057,334

The Corporation receives appropriations or reimbursement for cost of these activities as described under each.

To the extent that sufficient appropriations are not provided in advance, expenditures under the Agricultural Trade Development and Assistance Act of 1954, as amended, are made by the Corporation subject to reimbursement from subsequent appropriations authorized for such purpose.

Activities currently being carried out are as follows (see Foreign Assistance programs for details of items (1)-(3)):

(1) *Sale of agricultural commodities for foreign currencies (title I, Public Law 480).*

(2) *Sale of agricultural commodities for dollars on credit terms (title I, Public Law 480).*

(3) *Commodities supplied in connection with dispositions abroad (title II, Public Law 480).*

(4) *National Wool Act.*—Under the National Wool Act of 1954, as amended and as further amended by the Food and Agriculture Act of 1977, support of prices of wool and

mohair is mandatory. The Corporation makes payments to producers in order to bring the national average price received by all producers up to the support price required under the act.

### COST OF THE NATIONAL WOOL ACT

Item	[Dollars in thousands]		
	1977 actual	1978 estimate	1979 estimate
Marketings on which payments made:			
Shorn wool (thousand pounds).....	109,944	106,055	102,500
Unshorn lambs (thousands cwts).....	4,700	3,850	3,750
Mohair (thousand pounds).....	-----	8,600	9,900
Amount of payments:			
Shorn wool.....	\$5,672	\$25,453	\$29,718
Unshorn lambs.....	1,152	3,696	4,350
Mohair.....	-----	-----	-----
Promotional and advertising program <sup>1</sup> .....	(1,694)	(1,880)	(1,819)
Total payments.....	6,824	29,149	34,068
Administrative expense.....	3,100	3,190	3,190
Interest expense.....	504	1,213	1,397
Total.....	10,428	33,552	38,655

<sup>1</sup> Deductions from producer payments for promotional advertising and selected marketing development activities.

Total payments made under the National Wool Act cannot at any time exceed an amount equal to 70% of the accumulated totals, as of the same date, of the gross receipts from import duties collected on and after January 1, 1953, on wool and wool manufactures. Actual or estimated payments compared with this limitation are as follows (in thousands of dollars):

Item	1979 estimate		
	1977 actual	1978 estimate	1979 estimate
70% of customs receipts on wool and wool manufactures, cumulative from Jan. 1, 1953, to end of preceding calendar year.....	1,759,245	1,822,245	1,888,745
Cumulative incentive payments on marketings to end of preceding calendar year.....	1,040,355	1,069,504	1,103,572
Balance of limitation available for payments in succeeding marketing years.....	718,890	752,741	785,173

Funds of the Corporation are used to carry on this program. For the purpose of reimbursing the Corporation, section 705 of the act appropriates each fiscal year an amount equal to amounts expended by the Corporation during the preceding year and to amounts expended in prior fiscal years not previously reimbursed, but not to exceed an amount equal to 70% of the gross receipts from duties collected on wool and wool manufactures during the calendar year preceding the fiscal year.

Estimated costs and appropriations to the Corporation are indicated in the following table (in thousands of dollars):

Item	1979 estimate		
	1977 actual	1978 estimate	1979 estimate
Due start of year.....	47,275	10,428	33,552
Costs for year:			
Program.....	9,924	32,339	37,258
Interest.....	504	1,213	1,397
Subtotal.....	10,428	33,552	38,655
Total due.....	57,703	43,980	72,207
Appropriations to Commodity Credit Corporation for the year.....	-47,275	-10,428	-33,552
Due end of year.....	10,428	33,552	38,655



## Public enterprise funds—Continued

## COMMODITY CREDIT CORPORATION FUND—Continued

(5) *Grain for migratory waterfowl feed.*—To prevent damage of crops by migratory waterfowl, the Corporation is directed to furnish to the Secretary of the Interior (7 U.S.C. 442-445) such grain acquired through support operations and certified by the Corporation as available for such purposes or in such condition as to be undesirable for human consumption, as the Secretary of the Interior shall requisition. When used this appropriation item is included under that department to reimburse CCC.

(6) *Surplus grain for migratory birds.*—Under Public Law 87-152, approved August 17, 1961 (7 U.S.C. 448) the Secretary of the Interior may requisition grain of the Corporation to feed starving migratory birds. When used this appropriation is included under that department to reimburse CCC.

(7) *Lous for conservation and crop insurance purposes.*—Under section 391(c) of the Agricultural Adjustment Act of 1938, as amended (7 U.S.C. 1391(c)), the Corporation may loan to the Secretary not to exceed \$50 million annually to purchase conservation materials and services and to make crop insurance premium advances. Repayments of the loans for conservation materials and services plus interest are made from unobligated balances of prior appropriations or from new funds appropriated for the agricultural conservation program. Funds of the Federal Crop Insurance Corporation would be used in repaying loans made for crop insurance premium advances.

## FINANCING

*Borrowing authority.*—The Corporation has an authorized capital stock of \$100 million held by the United States and authority to borrow up to \$14.5 billion, under present law.

Funds are borrowed from Treasury and may also be borrowed from private lending agencies and others. The Corporation reserves a sufficient amount of its borrowing authority to purchase at any time all notes and other obligations evidencing loans made by such agencies and others. All bonds, notes, debentures, and similar obligations issued by the Corporation are subject to approval by the Secretary of the Treasury as required by the act of March 8, 1938 (15 U.S.C. 713a-4).

Interest on borrowings from the Treasury (and on capital stock) is paid at a rate based upon the average interest rate of all outstanding marketable obligations (of comparable maturity date) of the United States as of the preceding month. Interest is also paid on other notes and obligations at a rate prescribed by the Commodity Credit Corporation and approved by the Secretary of Treasury.

The Department of Agriculture and Related Agencies Appropriation Act, 1966, made provision for terminating interest after June 30, 1964, on the portion of the Corporation's borrowings from the Treasury equal to the unreimbursed realized losses recorded on the books of the Corporation after the end of the fiscal year in which such losses are realized.

The computation of the transfer from interest-bearing to non-interest-bearing capital is (in thousands of dollars):

Item	1977 actual	1978 estimate	1979 estimate
Realized deficit not previously reimbursed, start of year.....	1,590,046	1,515,242	4,425,834
Less appropriations for year.....	-899,053	-524,342	-990,900
Total non-interest-bearing, end of year.....	690,993	990,900	3,434,934

On the basis of the budgetary assumptions, the estimated requirements indicate a need for an increase in statutory borrowing authority in 1979, as shown in the table below. Amending legislation will be proposed to increase the borrowing authority of the Corporation. See "Legislative Program" (end of this Chapter) for additional information.

POSITION WITH RESPECT TO BORROWING AUTHORITY,  
END OF YEAR

[In thousands of dollars]			
Item	1977 actual	1978 estimate	1979 estimate
Statutory borrowing authority.....	14,500,000	14,500,000	14,500,000
Deduct: Borrowings from Treasury.....	6,128,457	13,093,961	16,636,838
Total borrowing authority in use.....	6,128,457	13,093,961	16,636,838
Net statutory borrowing authority available.....	8,371,543	1,406,039	-2,136,838

Note.—A sufficient amount of the borrowing authority is required to be reserved to cover obligations to purchase notes or other obligations and accrued interest thereon, evidencing loans made by lending agencies and others. Such obligations, however, as well as accounts payable, accrued liabilities and other outstanding obligations not reflected on this table, do not become charges against the statutory borrowing authority until they result in borrowings from the Treasury.

*Contract authority.*—Support and other programs required by statute may result in the Corporation incurring obligations in excess of available funds and borrowing authority. Such obligations are liquidated from subsequent appropriations and other funds which may become available to the Corporation. Any increase in obligations in excess of available fund resources is reported as contract authority in the year involved; a decrease is reported as the application of appropriations and other funds to liquidate the authority. The budget reflects an increase of \$1,529 million in 1978, and an increase of \$4,031 million in 1979.

*Appropriations.*—Under section 2 of Public Law 87-155 (15 U.S.C. 713a-11), annual appropriations are authorized for each fiscal year to reimburse the Corporation for net realized losses incurred as of the close of each year.

The realized losses for 1977 subject to reimbursement were \$824.2 million, and the prior cumulative losses not yet appropriated for were \$166.7 million. An appropriation of \$990.9 million in fiscal year 1979 would fully reimburse the Corporation for its unreimbursed realized losses through September 30, 1977.

The special activities are financed as indicated in the program descriptions above. In addition to certain reimbursements from other agencies, appropriations are made for the National Wool Act (see above) and for foreign assistance programs (see p. 131).

*Deficit.*—The net realized losses of the Corporation have previously been reimbursed as follows (in thousands of dollars):

## SUPPORT AND RELATED PROGRAMS

Realized losses, 1933 to 1977, inclusive.....	61,183,465
Reimbursements by the Treasury:	
Reimbursements of realized losses:	
Appropriations (30 times).....	56,333,437
Note cancellations (6 times).....	2,697,807
Less dividends paid to Treasury (4 times).....	-138,209
Total reimbursements for net realized losses....	58,893,035

Other reimbursements:			Excess amounts appropriated to reimburse cost of	
Appropriations (2 times) .....	541,916		special activities .....	408,042
Note cancellation (1 time) .....	56,239		Reimbursements by the Treasury:	
			Appropriations (30 times) .....	23,609,030
Total other reimbursements .....	598,155		Note cancellations (4 times) .....	536,518
Reimbursement for costs of special milk (net) .....	177,032		Total reimbursements .....	24,145,548
Total .....	59,668,222		Realized deficit as of September 30, 1977, special	
Realized deficit as of September 30, 1977, support			activities .....	10,428
and related programs .....	1,515,242			
<b>SPECIAL ACTIVITIES</b>				
Realized losses, 1948 to 1977, inclusive .....	23,747,934			

*Capital and deficit, special activities.*—Advances to the Corporation in excess of costs incurred, and costs incurred in excess of advances received are shown in the following table (in thousands of dollars):

	Excess of funds held by CCC				Deficit requiring subsequent funds			
	TQ actual	1977 actual	1978 estimate	1979 estimate	TQ actual	1977 actual	1978 estimate	1979 estimate
Foreign assistance and special export programs: Public Law 480:								
Title I: Sale of agricultural commodities for foreign currencies and								
for dollars on credit terms .....	115,473	405,249	156,274					
Title II: Commodities supplied in connection with dispositions								
abroad .....		2,793	106,506		26,456			
Subtotal .....	115,473	408,042	262,780		26,456			
Deficit financed by CCC or excess funds held (—) .....					(—89,017)	(—408,042)	(—262,780)	
Increase or decrease (—) in amount owed by general fund for foreign								
assistance and special export programs .....					(274,724)	(—319,025)	(145,262)	(262,780)
Other programs: National Wool Act .....					47,275	10,428	33,552	38,655
Total .....	115,473	408,042	262,780		73,731	10,428	33,552	38,655

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 estimate	1979 estimate
Support and related programs:			
Revenue .....	745,922	928,887	984,539
Expense .....	1,570,171	4,363,821	4,157,177
Net realized losses .....	—824,249	—3,434,934	—3,172,638
Increase (—) or decrease in provisions for losses (unrealized):			
On commodities for sale .....	—26,863	—68,535	—34,018
On loans receivable .....	2,511	—4,058	—1,091
On accounts receivable .....	—372	—1	
Net loss for the year, support and related programs .....	—848,973	—3,507,528	—3,207,747
Special activities:			
Revenue .....	407,879	318,300	344,600
Received from appropriations: decrease in unearned receipts .....	—292,569	143,262	264,780
Earned revenue .....	115,310	461,562	609,380
Expense .....	1,268,537	1,419,999	1,451,934
Net realized loss, special activities .....	—1,153,227	—958,437	—842,554
Net loss for the year .....	—2,002,200	—4,465,965	—4,050,301

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 estimate	1979 estimate
Assets:				
Drawing account with Treasury .....	—204,010	—183,024	—183,024	—133,024
Investment in agency securities .....	35,214	29,214	23,214	17,214
Accounts receivable: Support and related programs (net of provisions for losses) .....	77,229	220,173	220,106	170,106
Selected assets: Support and related programs commodities for sale, net of provision for losses:				
Agricultural commodities .....	472,418	823,258	1,946,520	2,234,914
Deferred and undistributed charges .....	12,816	64,307	64,373	64,373
Acquired securities and collateral, net of provision for losses .....		8,332		
Interest in amounts due from foreign governments and private entities under Public Law 480 .....	4,805,454	5,413,082	6,045,436	6,610,289
Loans receivable, net of provision for losses:				
Support and storage facility loans (held by Commodity Credit Corporation) .....	859,067	3,237,436	5,221,816	5,818,268
Special activities (loan for conservation purposes) .....			50,000	
Loans to other Government agencies .....	4,753	8,000	4,000	
Export credit sales program .....	1,017,948	1,259,697	2,315,290	2,658,254
Fixed assets net .....	9	2		
Total assets .....	7,080,898	10,880,477	15,707,731	17,440,394



## Public enterprise funds—Continued

## COMMODITY CREDIT CORPORATION FUND—Continued

## Financial Condition (in thousands of dollars)—Continued

	TQ actual	1977 actual	1978 estimate	1979 estimate
<b>Liabilities:</b>				
Current liabilities:				
Support and related programs	317,076	530,610	911,578	1,021,240
Deferred interest in amounts due from foreign governments and private trade entities under Public Law 480	4,805,454	5,413,082	6,045,436	6,610,289
Debt issued under borrowing authority: Borrowing from Treasury	3,555,993	6,128,457	13,093,961	16,636,838
Total liabilities	8,678,523	12,072,149	20,050,975	24,268,367
<b>Government equity:</b>				
Obligations other than liabilities:				
Support and related programs: Other commitments	521,718	2,300,433	1,977,382	2,350,674
Special activities: Letters of commitment for Public Law 480	113,595	100,835	106,615	106,126
Total obligations other than liabilities	635,313	2,401,268	2,083,997	2,456,800
Unobligated balance	9,900,051	5,506,028		
Undrawn authority to expend public debt receipts and contract authority	-10,944,007	-8,371,543	-2,935,279	-3,423,744
Invested capital	-1,188,982	-727,425	-3,491,962	-5,861,029
Total Government equity	-1,597,625	-1,191,672	-4,343,244	-6,827,973
<b>Analysis of changes in Government equity:</b>				
Support and related programs: Interest-bearing capital (capital stock balance)		100,000	100,000	100,000
Special activities: Non-interest-bearing capital:				
Start of year		115,473	408,042	264,780
Change in unearned receipts from appropriation		292,569	-143,262	-264,780
End of year		408,042	264,780	
Total capital, end of year		508,042	364,780	100,000
Support and related programs: Analysis of deficit:				
Deficit: Start of year		-1,739,365	-1,689,285	-4,672,471
Net loss for the year		-848,973	-3,507,528	-3,207,747
Appropriations (net): Reimbursement for net realized losses		899,053	524,342	990,900
Deficit: End of year:				
Realized		-1,515,242	-4,425,834	-6,607,572
Unrealized		-174,043	-246,637	-281,746
Total deficit, end of year, support and related programs		-1,689,285	-4,672,471	-6,889,318
Special activities:				
Analysis of deficit:				
Deficit, start of year, realized		-73,731	-10,428	-35,552
Net loss for the year		-1,153,227	-958,437	-842,554
Appropriation: National Wool Act		47,275	10,428	33,552
Advances from foreign assistance programs		1,169,255	922,885	805,900
Deficit, end of year: Realized, special activities		-10,428	-35,552	-38,654
Total deficit, Commodity Credit Corporation		-1,699,713	-4,708,023	-6,927,972
Total Government equity (end of year)		-1,191,671	-4,343,243	-6,827,972

Note.—In addition to obligations other than liabilities, the Corporation does not reflect in its accounts claims by the Corporation on which adequate proof has not been established.

## Object Classification (in thousands of dollars).

Identification code 12-4336-0-3-351	1977 actual	1978 est.	1979 est.
22.0 Transportation of things	191,204	281,490	290,612
25.0 Other services	45,999	53,651	66,186
Storage and handling	30,111	245,046	384,305
26.0 Supplies and materials: Cost of commodities sold or donated:			
Foreign assistance programs	1,085,142	1,128,108	1,127,610
Other	667,088	848,686	722,338
31.0 Equipment	227	2,000	2,000
33.0 Investments and loans	4,426,483	8,090,911	6,250,158
41.0 Grants, subsidies, and contributions	601,924	2,451,650	1,992,393
43.0 Interest and dividends	158,558	730,284	888,485
93.0 Administrative expenses (see separate schedule)	40,675	39,800	46,570
Total costs, funded	7,247,411	13,871,626	11,770,657

94.0 Change in selected resources	2,168,286	806,057	661,197
99.0 Total obligations	9,415,697	14,677,683	12,431,854

## LIMITATION ON ADMINISTRATIVE EXPENSES

Not to exceed **[\$39,800,000]** \$50,100,000 shall be available for administrative expenses of the Commodity Credit Corporation: *Provided*, That this authorization shall be available to support the Office of the General Sales Manager which shall work to expand and strengthen sales of U.S. commodities in world markets (including those of the Corporation) pursuant to existing authority (including that contained in the Corporation's charter), and that such funds shall be used by the General Sales Manager to carry out the above activities. The General Sales Manager shall report directly to the Board of Directors of the Corporation of which the Secretary of Agriculture is a member. The General Sales Manager shall obtain, assimilate, and analyze all available information on

developments related to private sales, as well as those funded by the Corporation, including grade and quality as sold and as delivered and shall submit quarterly reports to the appropriate committees of Congress concerning such developments: *Provided further*, That not less than 7 per centum of this authorization shall be placed in reserve to be apportioned pursuant to section 3679 of the Revised Statutes, as amended, for use only in such amounts and at such times as may become necessary to carry out program operations: *Provided further*, That all necessary expenses (including legal and special services performed on a contract or fee basis, but not including other personal services) in connection with the acquisition, operation, maintenance, improvement, or disposition of any real or personal property belonging to the Corporation or in which it has an interest, including expenses of collections of pledged collateral, shall be considered as nonadministrative expenses for the purposes hereof. (7 U.S.C. 1701-1710; 15 U.S.C. 714-714p; 31 U.S.C. 841, 846-852, 866-868; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

**Program and Financing** (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Support, export, and related activities (program costs, funded).....	40,357	39,800	46,570
Change in selected resources (undelivered orders).....	318	-----	-----
Total obligations.....	40,675	39,800	46,570
<b>Financing:</b>			
Unobligated balance lapsing.....	545	-----	-----
Reserve for contingencies.....	-----	-----	3,530
Limitation.....	41,220	39,800	50,100

**Object Classification** (in thousands of dollars)

Identification code 12-4336-0-3-351	1977 actual	1978 est.	1979 est.
<b>ALLOCATION ACCOUNTS</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	22,529	27,459	32,540
11.3 Positions other than permanent.....	801	597	1,645
11.5 Other personnel compensation.....	410	557	599
Total personnel compensation.....	23,740	28,613	34,784
12.1 Personnel benefits: Civilian.....	2,417	2,226	2,708
13.0 Benefits for former personnel.....	79	60	44
21.0 Travel and transportation of persons.....	1,650	1,355	1,278
22.0 Transportation of things.....	186	144	110
23.1 Standard level user charges.....	2,379	1,963	1,571
23.2 Communications, utilities, and other rent.....	4,131	3,333	2,577
24.0 Printing and reproduction.....	554	449	371
25.0 Other services.....	4,996	1,231	2,774
26.0 Supplies and materials.....	537	416	335
31.0 Equipment.....	6	10	18
93.0 Administrative expenses included in schedule for funds as a whole.....	-40,675	-39,800	-46,570
99.0 Total obligations.....	-----	-----	-----
<b>Obligations are distributed as follows:</b>			
Agricultural Marketing Service.....	2,796	2,221	2,804
Agricultural Stabilization and Conservation Service.....	33,395	33,909	39,564
Foreign Agricultural Service.....	1,123	0	0
Office of the General Sales Manager.....	3,361	3,670	4,202

**Personnel Summary**

<b>ALLOCATION ACCOUNTS</b>			
Total number of permanent positions.....	1,359	1,466	1,521
Full-time equivalent of other positions.....	31	51	84
Average paid employment.....	1,400	1,481	1,516
Average GS grade.....	9.15	9.21	9.20
Average GS salary.....	\$19,674	\$20,116	\$20,054

**[RURAL DEVELOPMENT SERVICE]**

Note.—The Rural Development Service is to be abolished pursuant to Secretary's Memorandum No. 1927. All functions are to be transferred to Salaries and expenses, Farmers Home Administration. The related appropriation language and amounts included in this bureau are reflected with the successor accounts.

**RURAL ELECTRIFICATION ADMINISTRATION****Federal Funds****General and special funds:****LOANS****Program and Financing** (in thousands of dollars)

Identification code 12-3197-0-1-271	1977 actual	1978 est.	1979 est.
<b>Financing:</b>			
21.47 Unobligated balance available, start of year (authority to borrow).....	-455,635	-----	-----
25.47 Unobligated balance lapsing (available amount withdrawn from the Government's budget).....	455,635	-----	-----
Budget authority.....	-----	-----	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	-----	-----	-----
90.00 Outlays.....	-----	-----	-----

The Rural Electrification Administration was organized to carry into effect the loan programs authorized by the Rural Electrification Act of 1936, as amended. The Administration conducts two capital investment programs: (1) The rural electrification program to provide electric service to farms and other rural establishments; and (2) the rural telephone program to furnish and improve telephone service in rural areas.

Public Law 93-32, approved May 11, 1973, amended the Rural Electrification Act by establishing the Rural Electrification and Telephone Revolving fund (RETRF), with initial assets amounting to about \$7.8 billion. This act also removed budget authority and outlays of the RETRF from the budget totals of the U.S. Government. Schedules showing the activity of the RETRF are included in part IV, detailed estimates of Off-Budget Federal Entities.

Public Law 94-570, approved October 20, 1976, amended the Rural Electrification Act, changing the statutory criteria used in determining eligibility for 2% insured loans. The change in criteria corrects unintended inequities resulting from Public Law 93-92, which amended the Rural Electrification Act in May 1973, and brings the number of borrowers eligible for the special rate more in line with Congressional intent. The legislation also transferred into the revolving fund in fiscal year 1977 \$455,634,525 in borrowing authority carried over from the fiscal year 1973 authorization.

**SALARIES AND EXPENSES**

For administrative expenses to carry out the provisions of the Rural Electrification Act of 1936, as amended (7 U.S.C. 901-950(b)), including not to exceed \$500 for financial and credit reports, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$150,000 for employment under 5 U.S.C. 3109, **[\$22,567,000]** \$24,833,000. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)



## General and special funds—Continued

## SALARIES AND EXPENSES—Continued

## Program and Financing (in thousands of dollars)

Identification code 12-3100-0-1-271	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. Administration of rural electrification program.....	11,182	12,103	12,620
2. Administration of rural telephone program.....	10,797	11,711	12,213
Total direct program.....	21,980	23,814	24,833
Reimbursable program: Miscellaneous services to other accounts.....	34	62	87
Total program costs, funded <sup>1</sup> .....	22,013	23,876	24,920
Change in selected resources (undelivered orders).....	99	-----	-----
10.00 Total obligations.....	22,112	23,876	24,920
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds.....	-34	-62	-87
25.40 Unobligated balance lapsing.....	220	-----	-----
Budget authority.....	22,299	23,814	24,833
<b>Budget authority:</b>			
40.00 Appropriation.....	22,299	22,567	24,833
44.20 Supplemental now requested for civilian pay raises.....	-----	1,247	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	22,079	23,814	24,833
72.40 Obligated balance, start of year.....	1,436	1,908	1,344
74.40 Obligated balance, end of year.....	-1,908	-1,344	-1,254
77.40 Adjustments in expired accounts.....	102	-----	-----
90.00 Outlays, excluding pay raise supplemental.....	21,709	23,205	24,849
91.20 Outlays from civilian pay raise supplemental.....	-----	1,173	74

<sup>1</sup> Includes capital investment as follows: 1977, \$190 thousand; 1978, \$125 thousand; 1979, \$224 thousand.

The Rural Electrification Administration, under authority of the Rural Electrification Act of 1936, as amended, makes insured loans and guarantee loans made by other qualified lenders to rural electric and telephone borrowers for the purpose of extending and improving electric and telephone service in rural areas. The Rural electrification and telephone revolving fund, established by Public Law 93-32, approved May 11, 1973, is the source of financing for the insured loans, while the Federal Financing Bank is the primary source for the loan guarantee financing. In the electric program most of the insured loans are made concurrently with supplemental financing provided by the National Rural Utilities Cooperative Finance Corporation (CFC) or some other supplemental financing source. In the telephone program supplemental financing is provided primarily through the Rural Telephone Bank. The Bank utilizes the employees and facilities of REA and the Office of the General Counsel on a part-time basis without cost to the Bank.

In addition, in order to protect the Government's loan security on over \$20 billion of outstanding loans and guarantees made to borrowers, to assure that construction and operation of the electric and telephone systems conform to approved standards, and that the systems continue to provide reliable service at the lowest possible cost to the consumer, REA furnishes business management

and technical assistance on a regular basis, as well as upon special request, to its borrowers. This objective is carried out through regulations, personal visits to the borrowers, and by training. REA has personnel in the Washington office and a field staff who have expertise in the electric or telephone industry and who are available to assist borrowers in specialized areas.

## Object Classification (in thousands of dollars)

Identification code 12-3100-0-1-271	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	15,956	17,260	17,557
11.3 Positions other than permanent.....	134	147	147
11.5 Other personnel compensation.....	129	241	268
Total personnel compensation.....	16,219	17,648	17,972
12.1 Personnel benefits: Civilian.....	1,614	1,821	1,875
21.0 Travel and transportation of persons.....	1,474	1,622	1,622
22.0 Transportation of things.....	50	59	59
23.1 Standard level user charges.....	827	897	1,032
23.2 Communications, utilities, and other rent.....	424	453	481
24.0 Printing and reproduction.....	324	363	375
25.0 Other services.....	812	673	1,132
26.0 Supplies and materials.....	145	153	160
31.0 Equipment.....	189	125	125
Total direct obligations.....	22,079	23,814	24,833
<b>Reimbursable obligations:</b>			
11.1 Personnel compensation: Permanent positions.....	30	54	77
12.1 Personnel benefits: Civilian.....	2	6	8
21.0 Travel and transportation of persons.....	1	1	1
31.0 Equipment.....	1	1	1
Total reimbursable obligations.....	34	62	87
99.0 Total obligations.....	22,112	23,876	24,920
<b>Personnel Summary</b>			
Total number of permanent positions.....	767	760	753
Full-time equivalent of other positions.....	10	10	10
Average paid employment.....	751	741	739
Average GS grade.....	10.49	10.54	10.59
Average GS salary.....	\$21,414	\$21,850	\$21,960

## FARMERS HOME ADMINISTRATION

## Federal Funds

## General and special funds:

## RURAL DEVELOPMENT GRANT PROGRAMS

For rural water and waste disposal grants pursuant to sections 306(a)(2) and 306(a)(6) of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1926), \$265,000,000 to remain available until expended, pursuant to section 306(d) of the above Act.

For rural development grants pursuant to section 310B(c) of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1932), \$10,000,000.

## [RURAL WATER AND WASTE DISPOSAL GRANTS]

[For grants pursuant to sections 306(a)(2) and 306(a)(6) of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1926), \$250,000,000 to remain available until expended, pursuant to section 306(d) of the above Act.]

## [RURAL DEVELOPMENT GRANTS]

[For grants pursuant to section 310B(c) of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1932), \$10,000,000.]



**[RURAL DEVELOPMENT PLANNING GRANTS]**

For rural development planning grants pursuant to section 306(a)(11) of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1926(a)(11)), \$5,000,000. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

**Program and Financing (in thousands of dollars)**

Identification code 12-2069-0-1-451	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Rural water and waste disposal development grants.....	115,476	280,950	250,020
2. Business and industrial development grants.....	10,380	11,998	11,573
3. Rural development planning grants.....	-----	5,000	-----
Total program costs.....	125,856	297,948	261,593
Unfunded adjustments to total program costs:			
Unfunded depreciation.....	-5	-----	-----
Unfunded administrative expense.....	-3,284	-1,394	-1,411
Unfunded accrued annual leave.....	-79	-----	-----
Total program costs, funded.....	122,488	296,554	260,182
Change in selected resources (undelivered orders).....	233,895	-30,586	-14,818
10.00 Total obligations (object class 41.0).....	356,383	265,968	275,000
<b>Financing:</b>			
17.00 Recovery of prior year obligations.....	-6,004	-----	-----
21.40 Unobligated balance available, start of year.....	-66,752	-968	-----
24.40 Unobligated balance available, end of year.....	968	-----	-----
25.40 Unobligated balance lapsing.....	405	-----	-----
40.00 Budget authority (appropriation).....	285,000	265,000	275,000
<b>Distribution of budget authority by account:</b>			
Rural development grant programs.....	-----	-----	275,000
Rural water and waste disposal grants.....	275,000	250,000	-----
Rural development grants.....	10,000	10,000	-----
Rural development planning grants.....	-----	5,000	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	350,379	265,968	275,000
72.40 Obligated balance, start of year.....	319,414	545,870	516,284
74.40 Obligated balance, end of year.....	-546,870	-516,284	-531,102
77.40 Adjustments in expired accounts.....	-435	-----	-----
90.00 Outlays.....	122,488	296,554	260,182
<b>Distribution of outlays by account:</b>			
Rural development grant programs.....	-----	-----	260,182
Rural water and waste disposal grants.....	112,912	281,454	-----
Rural development grants.....	9,576	11,600	-----
Rural development planning grants.....	-----	3,500	-----

The purpose of the Rural development grant programs is to incorporate the following grant appropriation accounts:

**Rural water and waste disposal grants.**—The 1979 proposed program level of \$265,000 thousand would help to provide assistance for new and improved rural water and waste disposal systems, with emphasis being placed on existing systems, at a cost that is reasonable to the users and at the same time would promote the orderly growth of rural areas. In carrying out the Rural water and waste disposal grant program at the 1979 proposed program level, the Agency would assign priority to those applications from communities of less than 5,500 population.

**Business and industrial development grants.**—The 1979 proposed program level is \$10,000 thousand. At this level, the Business and industrial development grant program will assist in the development or improvement of business

and industry in rural areas by stimulating economic growth, creating employment opportunities, and improving the environmental climate.

**Rural development planning grants** are authorized by section 306(a)(11) of the Consolidated Farm and Rural Development Act. These grants were funded for the first time in fiscal year 1978. They may be made to public bodies or such other agencies as the Secretary may select to prepare comprehensive plans for rural development. There are no planned obligations for fiscal year 1979.

**GRANT OBLIGATIONS**

[Dollars in thousands]

	1977 actual		1978 estimate		1979 estimate	
	Number	Amount	Number	Amount	Number	Amount
Water and waste disposal grants.....	1,430	346,386	971	250,000	968	265,000
Business and industrial development grants.....	143	9,997	135	10,000	127	10,000
Rural development planning grants.....	-----	-----	-----	5,000	-----	-----
Total.....	1,573	356,383	1,106	265,000	1,095	275,000

**SALARIES AND EXPENSES\***

\*See Part III for additional information.

For necessary expenses of the Farmers Home Administration, not otherwise provided for, in administering the programs authorized by the Consolidated Farm and Rural Development Act (7 U.S.C. 1921-1992), as amended; title V of the Housing Act of 1949, as amended (42 U.S.C. 1471-1490g); the Rural Rehabilitation Corporation Trust Liquidation Act, approved May 3, 1950 (40 U.S.C. 440-444), for administering the loan program authorized by title IIIA of the Economic Opportunity Act of 1964 (Public Law 88-452, approved August 20, 1964), as amended, and such other programs for which Farmers Home Administration has the responsibility for administering, **[\$185,184,000] \$209,891,000, of which \$1,746,000 shall be for the coordination of rural development activities as authorized by section 603 of the Rural Development Act of 1972, together with not more than \$3,000,000 of the charges collected in connection with the insurance of loans as authorized by section 309(e) of the Consolidated Farm and Rural Development Act, as amended, and section 517(i) of the Housing Act of 1949, as amended, or in connection with charges made on borrowers under section 502(a) of the Housing Act of 1949, as amended: Provided, That, in addition, not to exceed \$500,000 of the funds available for the various programs administered by this agency may be transferred to this appropriation for temporary field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), to meet unusual or heavy workload increases: Provided further, That not to exceed **[\$1,000,000] \$1,003,000** of this appropriation may be used for employment under 5 U.S.C. 3109.**

**[RURAL DEVELOPMENT SERVICE]**

For necessary services, not otherwise provided for, of the Rural Development Service in providing leadership, coordination, and related services in carrying out the rural development activities of the Department of Agriculture, \$1,663,000: *Provided, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$3,000 shall be available for employment under 4 U.S.C. 3109.* (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

**Program and Financing (in thousands of dollars)**

Identification code 12-2001-0-1-452	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. Administration of grant and direct and insured loan programs.....	173,247	198,233	211,645
2. Rural development coordination.....	1,315	1,738	1,746
Total direct program.....	174,562	199,971	213,391

## General and special funds—Continued

## SALARIES AND EXPENSES—Continued

## Program and Financing (in thousands of dollars)—Continued

Identification code 12-2001-0-1-452	1977 actual	1978 est.	1979 est.
Reimbursable program.....	808	628	523
Total program costs, funded <sup>1</sup> ...	175,370	200,599	213,914
Change in selected resources (undelivered orders and stores).....	336	-----	-----
10.00 Total obligations.....	175,706	200,599	213,914
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds:			
Advanced from the Agricultural credit insurance fund, FmHA.....	-500	-500	-500
Advanced from the Rural housing insurance fund, FmHA.....	-----	-3,000	-3,000
Other Federal funds.....	-808	-628	-523
25.40 Unobligated balance lapsing.....	2,912	-----	-----
Budget authority.....	177,311	196,471	209,891
Budget authority:			
40.00 Appropriation.....	177,311	186,847	209,891
44.10 Supplemental now requested for wage-board pay raises.....	-----	11	-----
44.20 Supplemental now requested for civilian pay raises.....	-----	9,613	-----
Distribution of budget authority by account:			
Farmers Home Administration, salaries and expenses.....	175,836	194,733	209,891
Rural Development Service.....	1,475	1,738	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	174,398	196,471	209,891
72.40 Obligated balance, start of year.....	16,432	17,879	18,361
74.40 Obligated balance, end of year.....	-17,879	-18,361	-18,912
77.40 Adjustments in expired accounts.....	-295	-----	-----
90.00 Outlays, excluding pay raise supplemental.....	172,656	186,847	208,858
91.10 Outlays from wage-board pay raise supplemental.....	-----	10	1
91.20 Outlays from civilian pay raise supplemental.....	-----	9,132	481
Distribution of outlays by account:			
Farmers Home Administration salaries and expenses.....	171,328	194,255	209,340
Rural Development Service.....	1,328	1,734	-----

<sup>1</sup> Includes capital investment as follows: 1977, \$2,048 thousand; 1978, \$885 thousand; and 1979, \$885 thousand.

These moneys are used to administer the loan and grant programs of the Farmers Home Administration including reviewing applications, making and collecting loans, and providing technical assistance and guidance to borrowers; and to assist in extending other Federal programs to people in rural areas.

## Object Classification (in thousands of dollars)

Identification code 12-2001-0-1-452	1977 actual	1978 est.	1979 est.
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	105,104	123,973	128,271
11.3 Positions other than permanent.....	15,263	13,846	14,695
11.5 Other personnel compensation.....	1,350	571	696
Total personnel compensation.....	121,717	138,390	143,662

12.1 Personnel benefits: Civilian.....	13,048	14,391	14,936
21.0 Travel and transportation of persons.....	10,634	12,224	12,910
22.0 Transportation of things.....	1,223	1,233	1,301
23.1 Standard level user charges.....	3,576	5,295	6,323
23.2 Communications, utilities, and other rent.....	12,016	14,553	14,533
24.0 Printing and reproduction.....	1,206	1,252	1,298
25.0 Other services.....	7,675	9,468	13,041
26.0 Supplies and materials.....	1,312	1,235	1,303
31.0 Equipment.....	2,486	1,920	2,074
42.0 Insurance claims and indemnities.....	5	10	10

Total direct obligations..... 174,898 199,971 213,391

## Reimbursable obligations:

## Personnel compensation:

11.1 Permanent positions.....	424	364	289
11.3 Positions other than permanent.....	45	37	32
Total personnel compensation.....	469	401	321
12.1 Personnel benefits: Civilian.....	44	37	30
21.0 Travel and transportation of persons.....	16	12	10
22.0 Transportation of things.....	4	3	2
23.2 Communications, utilities, and other rent.....	204	163	150
25.0 Other services.....	71	12	10

Total reimbursable obligations... 808 628 523

99.0 Total obligations..... 175,706 200,599 213,914

## Personnel Summary

Total number of permanent positions.....	7,889	8,129	8,230
Full-time equivalent of other positions.....	1,883	1,803	1,951
Average paid employment.....	8,662	8,791	9,138
Average GS grade.....	8.00	8.00	8.01
Average GS salary.....	\$15,197	\$16,272	\$16,280

## [RURAL COMMUNITY FIRE PROTECTION GRANTS]

[For grants pursuant to section 404 of the Rural Development Act of 1972, as amended (7 U.S.C. 2654), \$3,500,000 to fund up to 50 per centum of the cost of organizing, training, and equipment for rural volunteer fire departments.] (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-2067-0-1-452	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Rural community fire protection grants (program costs, funded).....	5,301	4,000	-----
Change in selected resources (undelivered orders).....	-1,807	-500	-----
10.00 Total obligations (object class 41.0).....	3,494	3,500	-----
<b>Financing:</b>			
14.00 Offsetting collections from: Non-Federal sources.....	-38	-----	-----
25.40 Unobligated balance lapsing.....	44	-----	-----
40.00 Budget authority (appropriation).....	3,500	3,500	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	3,456	3,500	-----
72.40 Obligated balance, start of year.....	1,751	1,309	809
74.40 Obligated balance, end of year.....	-1,309	-809	-----
77.40 Adjustments in expired accounts.....	-32	-----	-----
90.00 Outlays.....	3,866	4,000	809

*Rural community fire protection grants.*—This assistance was authorized by section 404 of the Rural Development Act of 1972, as amended. Grants are made to public bodies for up to 50% of the cost of organizing, training, and



equipping rural volunteer fire departments. In fiscal year 1977, 2,100 grants were obligated for a total of \$3.462 million. It is anticipated that in fiscal year 1978, 2,000 grants will be obligated for a total of \$3.5 million.

No program is proposed for fiscal year 1979, since other program assistance is available for these purposes.

#### RURAL HOUSING GRANT PROGRAMS

For financial assistance to eligible organizations for housing for domestic farm labor, pursuant to section 516 of the Housing Act of 1949, as amended (42 U.S.C. 1486), \$38,000,000.

For mutual and self-help housing grants pursuant to section 523(b)(1)(A) of the Housing Act of 1949 (42 U.S.C. 1490c), \$16,500,000.

#### [MUTUAL AND SELF-HELP HOUSING]

[For grants pursuant to section 523(b)(1)(A) of the Housing Act of 1949 (42 U.S.C. 1490c), \$9,000,000.]

#### [RURAL HOUSING FOR DOMESTIC FARM LABOR]

[For financial assistance to public nonprofit organizations for housing for domestic farm labor, pursuant to section 516 of the Housing Act of 1949, as amended (42 U.S.C. 1486), \$7,500,000.] (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

#### Program and Financing (in thousands of dollars)

Identification code 12-2070-0-1-371	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Financial assistance for low-rent domestic farm labor housing	7,523	11,319	13,908
2. Financial assistance for technical and supervisory assistance for mutual and self-help housing	4,657	10,261	15,664
Total program costs	12,180	21,580	29,572
Unfunded adjustments to total program costs:			
Unfunded depreciation	-3	-1	
Unfunded administrative expense	-1,738	-855	-853
Unfunded accrued annual leave	-42	-1	-1
Total program costs, funded	10,397	20,723	28,718
Change in selected resources (undelivered orders)	1,344	6,929	25,782
10.00 Total obligations (object class 41.0)	11,741	27,652	54,500
<b>Financing:</b>			
17.00 Recovery of prior year obligations	-8		
21.40 Unobligated balance available, start of year	-6,386	-11,152	
24.40 Unobligated balance available, end of year	11,152		
40.00 Budget authority (appropriation)	16,500	16,500	54,500
<b>Distribution of budget authority by account:</b>			
Rural housing grant programs			54,500
Mutual and self-help housing	9,000	9,000	
Rural housing for domestic farm labor	7,500	7,500	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net	11,734	27,652	54,500
72.40 Obligated balance, start of year	27,170	28,506	35,435
74.40 Obligated balance, end of year	-28,506	-35,435	-61,217
90.00 Outlays	10,397	20,723	28,718
<b>Distribution of outlays by account:</b>			
Rural housing grant programs			28,718
Mutual and self-help housing	3,644	9,717	
Rural housing for domestic farm labor	6,753	11,006	

*Rural housing grant programs.*—Rural housing grant programs provide financial assistance to eligible home-

owners and qualified public and private nonprofit organizations.

*Rural housing for domestic farm labor grants* may be made to public and private nonprofit organizations and may be used for construction, rehabilitation, site acquisition and development, and other purposes related to the provision of low-rent housing for domestic farm labor.

*Mutual and self-help housing grants* are made to qualified public and private nonprofit organizations for the purpose of providing technical and supervisory assistance to groups of families to enable them to build homes through the self-help method and mutual exchange of labor.

#### GRANT OBLIGATIONS

[Dollars in thousands]

	1977 actual		1978 estimate		1979 estimate	
	Num-ber	Amount	Num-ber	Amount	Num-ber	Amount
Rural housing for domestic farm labor	13	\$7,250	10	\$7,750	48	\$38,000
Mutual and self-help housing	35	4,491	135	19,902	110	16,500
Total <sup>1</sup>	48	11,741	145	27,652	158	54,500

<sup>1</sup> The units assisted under these grant programs are shown in the corresponding rural housing loan program.

#### VERY LOW-INCOME HOUSING REPAIR GRANTS\*

\*See Part III for additional information.

For grants to the elderly pursuant to section 504 of the Housing Act of 1949, as amended, [\$5,000,000] \$24,000,000. (Public Law No. 95-97, making appropriations for Agriculture and related agencies 1978.)

#### Program and Financing (in thousands of dollars)

Identification code 12-2064-0-1-604	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Rural housing repair grants for the elderly (program costs)	6,331	5,836	26,213
Unfunded adjustments to total program costs:			
Unfunded depreciation	-2	-1	-4
Unfunded administrative expense	-1,367	-933	-2,988
Unfunded accrued annual leave	-33	-2	-10
Total program costs, funded	4,929	4,900	23,211
Change in selected resources (undelivered orders)	71	100	789
10.00 Total obligations (object class 41.0)	5,000	5,000	24,000
<b>Financing:</b>			
40.00 Budget authority (appropriation)	5,000	5,000	24,000
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net	5,000	5,000	24,000
72.40 Obligated balance, start of year		71	171
74.40 Obligated balance, end of year	-71	-171	-960
90.00 Outlays	4,929	4,900	23,211

*Very low-income housing repair grants.*—This grant program was created to give very low-income homeowners in rural areas the opportunity to make essential, minor repairs to their homes to correct health and safety hazards. A grant or a combination of a grant and a low-interest loan from the Rural housing insurance fund may be made to an eligible recipient for the needed repair work. The total amount of a grant or combination grant and loan may not exceed \$5 thousand and eligibility under the program is limited to the elderly. This program was implemented for the first time since 1965 in fiscal year 1977.



## General and special funds—Continued

## VERY LOW-INCOME HOUSING REPAIR GRANTS—Continued

## GRANT OBLIGATIONS

Rural housing repair grants: Number of housing units assisted.....	1977 actual	1978 estimate	1979 estimate
	1,882	1,855	8,000

## ALLOTMENT AND ALLOCATIONS RECEIVED FROM OTHER AGENCIES

Note.—Obligations incurred under allotments from other accounts are included in the schedules of the parent appropriations as follows:

Agriculture: Soil Conservation Service:  
"Watershed and Flood Prevention Operations."  
"Resource Conservation and Development."  
Funds appropriated to the President: "Appalachian Regional Development Programs."  
Commerce:  
Economic Development Administration: "Development Facilities."  
Regional Action Planning Commission: "Regional Development Programs."  
Defense:  
Department of Army: "Military Construction, Army."  
Department of Navy: "Trident Military Construction."  
Interior: Bureau of Reclamation: "Bureau of Reclamation Loan Program."

## Public enterprise funds:

## SELF-HELP HOUSING LAND DEVELOPMENT FUND

## Program and Financing (in thousands of dollars)

Identification code 12-4222-0-3-371	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Capital investment, funded: Loans for land development.....	677	758	1,298
Change in selected resources (undelivered orders).....	-10	242	-298
10.00 Total obligations (object class 33.0).....	667	1,000	1,000
<b>Financing:</b>			
14.00 Offsetting collections from: Non-Federal sources:			
Repayments on loans.....	-185	-272	-753
Interest revenue.....	-4	-20	-25
17.00 Recovery of prior year obligations.....	-167		
21.98 Unobligated balance available, start of year: Fund balance.....	-1,250	-938	-230
24.98 Unobligated balance available, end of year: Fund balance.....	938	230	8
<b>Budget authority.....</b>			
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	311	708	222
72.98 Obligated balance, start of year: Fund balance.....	562	550	786
74.98 Obligated balance, end of year: Fund balance.....	-550	-786	-483
90.00 Outlays.....	324	472	525

The Self-help housing land development fund was authorized by section 1005 of the Housing and Urban Development Act of 1968 (Public Law 90-448). The fund provides qualified public or private nonprofit organizations financing for the acquisition and development of building sites for homes to be constructed by the self-help method.

In 1977, 4 loans for \$667 thousand were obligated. It is planned that 5 loans for \$1 million will be made in 1978 and that 5 loans for \$1 million will be made in 1979. These loans will provide 250 sites in 1979 for construction of decent, safe, and sanitary housing by the self-help method for low-income rural families.

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
<b>Operating income or loss (—):</b>			
Revenue.....	4	20	25
Expense.....	-1,064	-635	-663
Net loss for the year.....	-1,060	-615	-638

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
<b>Assets:</b>				
Fund balance with Treasury..	1,812	1,488	1,016	491
Accounts receivable (net).....	3	6	12	17
Loans receivable (net).....	227	549	1,025	1,560
Total assets.....	2,042	2,043	2,053	2,068
<b>Government equity:</b>				
Unexpended balances:				
Unobligated balance.....	1,250	938	230	8
Undelivered orders.....	565	556	798	500
Invested capital.....	227	549	1,025	1,560
Total Government equity..	2,042	2,043	2,053	2,068
<b>Analysis of changes in Government equity:</b>				
<b>Paid-in capital:</b>				
Opening balance.....		4,741	5,802	6,427
Transactions:				
Unfunded administrative expense.....		849	415	443
Unfunded accrued annual leave.....		2	1	1
Unfunded depreciation expense.....		1		
Imputed interest.....		209	209	209
Closing balance.....		5,802	6,427	7,080
<b>Retained income or loss (—):</b>				
Opening balance.....		-2,699	-3,759	-4,374
Transactions: Net operating loss.....		-1,060	-615	-638
Closing balance.....		-3,759	-4,374	-5,012
Total Government equity (end of period).....		2,043	2,053	2,068

## RURAL HOUSING INSURANCE FUND\*

\*See "Legislative Program" (end of this chapter) for additional information

For direct loans and related advances pursuant to section 517(m) of the Housing Act of 1949, as amended, [\$15,000,000] \$24,000,000 shall be available from funds in the rural housing insurance fund, and for insured loans as authorized by title V of the Housing Act of 1949, as amended, [\$3,379,000,000] \$3,588,200,000, of which not less than [\$2,330,000,000] \$2,865,000,000 shall be available for subsidized interest loans to low-income borrowers as determined by the [Secretary: *Provided*, That unsubsidized interest guaranteed loans of not to exceed \$900,000,000 shall be in addition to these amounts] Secretary; and \$2,000,000 for advances as authorized by section 501(e) of such Act and \$5,000,000 for compensation of construction defects as authorized by section 509(c) of such Act.

During fiscal year 1979, no more than 20,000 units may be assisted under rental assistance agreements entered into during the year pursuant to authority under section 521(a)(2) of the Housing Act of 1949, as amended and the total obligation incurred over the life of these agreements should not exceed \$370,013,000.

For an additional amount to reimburse the rural housing insurance fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of title V of the Housing Act of 1949, as amended (42 U.S.C. 1483, 1487e, and 1490a(c)), including [\$70,354,000] \$66,655,000 as authorized by section 521(c) of the Act, [\$327,402,000] \$320,192,000, and [not to exceed \$17,000,000 in fiscal year 1978] for an additional amount as authorized by section 521(c) of the Act as may be necessary to reimburse the fund to carry out a rental assistance program under section 521(a)(2) of the Housing Act of 1949, as amended. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-4141-0-3-371	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Capital investment, funded:			
1. Loans made:			
(a) Payment of delinquent installments.....	3,256	2,500	1,700
(b) Advances on behalf of borrowers.....	10,056	9,500	9,000
(c) Loans from the fund..	2,589,758	3,440,000	3,500,000



2. Purchase of loans from investors.....	1,092,268	1,097,000	69,156
3. Purchase of certificates of beneficial ownership.....	129,075	182,000	1,075,000
4. Interest on loans purchased from investors.....	-4,800	2,500	250
5. Collateral acquired by default.....	10,860	13,000	17,000
6. Judgments.....	1		
7. Disbursement of loan repayments to investors.....	578,781	300,000	268,500
<b>Total capital investment, funded.....</b>	<b>4,409,256</b>	<b>5,046,500</b>	<b>4,940,606</b>
<b>Operating costs, funded:</b>			
1. Administrative expense.....		3,000	
2. Interest on certificates of beneficial ownership.....	655,541	913,244	1,180,438
3. Premium interest for investors.....	30,599	20,500	18,925
4. Interest on participation certificates.....	8,689	8,174	6,220
5. Amortized discount on participation certificates.....	10	10	10
6. Interest expense on withheld collections.....	19,579	15,000	12,000
7. Interest on borrowings.....	23,020	27,000	24,000
8. Interest supplements.....	35,023	24,000	11,700
9. Rental assistance payments.....		17,000	43,740
10. Certificates of beneficial ownership and insured loan sales expense.....	17	17	17
11. Other expense.....	3,870	3,650	9,475
<b>Total operating costs, funded.....</b>	<b>776,347</b>	<b>1,031,595</b>	<b>1,306,525</b>
<b>Total program costs, funded.....</b>	<b>5,185,603</b>	<b>6,078,095</b>	<b>6,247,131</b>
Change in selected resources (undelivered orders).....	439,816	321,045	438,446
<b>10.00 Total obligations.....</b>	<b>5,625,419</b>	<b>6,399,140</b>	<b>6,685,577</b>
<b>Financing:</b>			
Offsetting collections from:			
11.00 Federal funds: Investment income from participation sales fund.....	-5,588	-5,902	-4,364
14.00 Non-Federal sources:			
Repayments on loans held by the fund.....	-616,330	-805,025	-1,010,000
Loan repayments received on behalf of investors.....	-578,781	-300,000	-268,500
Repayments on advances.....	-9,542	-9,500	-9,000
Sale of loans.....	-253,844	-150,000	-40,000
Sale of certificates of beneficial ownership.....	-3,105,000	-3,773,000	-4,195,450
Proceeds from sale of acquired property.....	-16,535	-19,000	-23,000
Payments on judgments.....	-191	-175	-190
Insurance premiums.....	-7,877	-5,500	-4,000
Interest revenue.....	-437,396	-608,825	-748,638
Fees and other revenue.....	-3,097	-3,430	-4,030
21.47 Unobligated balance available, start of year: Authority to borrow.....	-99,123		
22.98 Unobligated balance transferred from: Participation sales fund.....	-18,124	-35,364	
23.98 Unobligated balance transferred to: Participation sales fund.....	13,666	11,500	9,400
31.00 Redemption of agency debt.....	18,124	35,364	
<b>Budget authority.....</b>	<b>505,780</b>	<b>730,283</b>	<b>387,805</b>
<b>Budget authority:</b>			
Current:			
40.00 Appropriation (definite).....	175,429	344,402	320,192
40.00 Appropriation (indefinite).....			43,740
Permanent:			
60.00 Appropriation (indefinite).....	188	726	344
67.10 Authority to borrow (7 U.S.C. 1487 (h)) (indefinite).....	330,163	385,155	23,529

Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	591,237	718,783	378,405
	Obligated balance, start of year:			
72.47	Authority to borrow.....	1,374,842	1,779,128	2,164,283
72.98	Fund balance.....	52,003	150,152	49,959
	Obligated balance, end of year:			
74.47	Authority to borrow.....	-1,779,128	-2,164,283	-2,187,812
74.98	Fund balance.....	-150,152	-49,959	-532,631
90.00	Outlays.....	88,803	433,821	-127,796

*Rural housing insurance fund.*—This fund was established in 1965 (Public Law 89-117) pursuant to section 517 of title V of the Housing Act of 1949, as amended. Initial capitalization of the fund at \$100 million was provided by the Supplemental Appropriations Act of 1966. Public Law 91-152 abolished the rural housing direct loan account and transferred its assets, liabilities and authorizations to the fund.

This fund may be used to insure or guarantee rural housing loans, loans for rural rental and cooperative housing, farm labor housing loans, rural housing site loans, and mobile home park loans. Beginning in fiscal year 1978, rental assistance payments will also be made from the fund. Loan programs are limited to rural areas which include towns, villages, and other places of not more than 10,000 population, which are not part of an urban area, and areas with a population in excess of 10,000 but less than 20,000, if such area is not included in a standard metropolitan statistical area and has a serious lack of mortgage credit for low- and moderate-income borrowers.

The objective of the RHIF housing loan program is to provide necessary housing for low- and moderate-income rural residents if their needs cannot be met with financial assistance from other sources. Under the Housing and Community Development Act of 1977, at least 60% of the amount of loans made for home ownership and rental purposes must be used to benefit persons of low income. With the implementation in 1978 of the rental assistance program and the continued use of HUD section 8 assistance, FmHA will be able to serve lower income families, which conforms to the objective of providing service to those people who have the greatest need.

In fiscal year 1979, the Department plans to implement a targeted housing strategy that will give high priority to providing housing assistance to families with the greatest need. This targeting strategy was a result of a comprehensive study of rural housing program needs, goals, and past accomplishments conducted at the request of the President by a task force under USDA leadership with the Department of Housing and Urban Development and Office of Management and Budget participation.

This proposed budget implements the study's targeting strategy which has a goal of maximizing housing assistance to families with the lowest incomes while holding assistance to other income classes close to recent levels. Priority will be given to assisting low-income families who occupy inadequate housing and/or have excessive rent burdens. The strategy utilizes several new programs, which will require new legislation. A special home ownership assistance program is proposed to serve very low-income families where it is a more cost effective alternative than FmHA's other very low income housing assistance programs (rental assistance, and repair loans and grants). A Federal subsidy recovery program is proposed so that subsidy costs of current and proposed programs may be partially or totally recovered when a family sells its house and the proceeds of the sale

## Public enterprise funds—Continued

## RURAL HOUSING INSURANCE FUND—Continued

are large enough to repay the principal and interest on the mortgage, sales commission, borrower relocation costs, and provide an incentive payment to the borrower. The remainder is recovered by the Government to the extent that subsidies have been granted during the life of the loan, with any proceeds above these amounts retained by the borrower.

The proposed legislation required to implement the new programs is being prepared for transmittal to the Congress. The budget schedules associated with these new programs requiring new legislation appear under the proposed legislation section of the Budget Appendix.

*Very low-income housing repair loans.*—Home repair loans for very low-income owner-occupants are made from amounts available in this fund. These loans, which may not exceed \$5 thousand, are made to families and individuals to repair their dwellings in order to make them safe and sanitary and remove health hazards to the families or the community. The loans are made at 1% interest for a term of not more than 20 years.

*Low- to moderate-income housing loans.*—Individual home ownership loans are made to low- and moderate-income individuals and families who are unable to obtain home-ownership financing from conventional sources on terms they reasonably can be expected to meet. Loans may be made to eligible applicants to construct, improve, alter, repair, or replace dwellings, and may include funds to purchase a house and building site. These loans currently bear interest at 8% with provision for interest credits which may reduce the effective interest rate to as low as 1% and are repayable in not more than 33 years.

*Rural rental housing loans.*—Rural rental and cooperative housing loans are made to individuals, corporations, partnerships and public bodies with the objective of providing low-rent housing for low- to moderate-income persons and the elderly. This program is being operated in tandem with the HUD section 8 rental assistance program and FmHA rental assistance program.

*Rental assistance.*—The objective of the rental assistance program is to reduce rents paid by low-income families living in FmHA financed rental projects and farm labor housing projects. Under this program, low-income tenants pay no more than 25% of their adjusted monthly income for rent. Payments from the fund are made to the project owner to make up the difference between the tenant's payment and the approved rental rate established for the unit.

*Rural housing site loans.*—Site development loans are made for the purchase and development of land to be subdivided into building sites and sold on a nonprofit basis to low- and moderate-income families or to organizations for rental or cooperative housing.

*Mobile home park loans.*—Loans under this program may be made to provide for mobile homes and sites to be occupied on a rental basis by low- and moderate-income families.

The following table shows preliminary fiscal year 1977 and estimated fiscal year 1978, and fiscal year 1979 program levels and units. The housing strategy new

subsidized programs are included in the subsidized low-income housing portion of the table for fiscal year 1979.

## RURAL HOUSING PROGRAMS—OBLIGATIONS

[Dollars in millions]

Subsidized housing loan assistance:	1977 actual		1978 estimate		1979 estimate	
	No. of units	Amount	No. of units	Amount	No. of units	Amount
Low-income housing loans to individuals (insured):						
Purchase of new dwellings.....	39,337	982.7	37,000	991.0	49,000	1,395.0
Purchase of existing dwellings..	20,796	491.2	28,000	705.0	20,000	547.0
Repair and rehabilitation of existing dwellings.....	841	11.8	2,200	24.0	6,500	65.0
Very low-income housing repair loans (direct)....	3,028	7.9	5,556	15.0	8,000	24.0
Rural rental housing loans (insured).....	30,175	513.0	32,830	600.0	42,500	820.0
Farm labor housing loans (insured)...	1,208	5.3	1,294	10.0	3,000	38.0
Subtotal, subsidized housing loan assistance....	95,385	2,011.9	106,880	2,345.0	129,500	2,889.0
Unsubsidized housing loan assistance:						
Low-income housing loans to individuals (insured)	6,180	103.8	9,800	180.0	3,000	60.0
Moderate-income housing loans to individuals (insured).....	40,287	977.6	30,000	775.0	22,000	614.0
Moderate-income housing loans to individuals (guaranteed).....	74	1.7	-----	-----	-----	-----
Rural housing site loans (insured)...	-----	1.4	-----	3.0	-----	1.2
Rural rental housing loans (insured).....	1,881	32.0	4,924	90.0	2,500	48.0
Mobile home park loans (insured)...	-----	-----	-----	1.0	-----	-----
Subtotal, unsubsidized housing loan assistance....	48,422	1,116.5	44,724	1,049.0	27,500	723.2
Total loan assistance....	143,807	3,128.4	151,604	3,394.0	157,000	3,612.2
Rural rental assistance payments....	(-----)	-----	(20,000)	349.1	(20,000)	370.0
Total housing programs....	143,807	3,128.4	151,604	3,743.1	157,000	3,982.2

Note.—All unit information is preliminary. All amount information is subject to minor shifts between some categories. Rental housing loan units include units assisted under the rental assistance program. The site loan program provides homesites rather than dwelling units.

The new obligational authority required for "Insufficiencies" is computed as follows (in thousands of dollars):

	1977 actual	1978 estimate	1979 estimate
Interest accrued on participation certificates.....	8,689	8,174	6,220
Amortized discount on participation certificates.....	10	10	10
Interest accrued on an equal amount of loans in the pool.....	-2,633	-2,190	-1,764
Insufficiency.....	6,066	5,994	4,466



Financed by:			
Investment income from participation sales trust fund.....	-5, 588	-5, 902	-4, 364
Retained earnings reserved for future insufficiencies.....	248	252	236
Carried forward to subsequent year.....	-726	-344	-338
Brought forward from prior year.....	188	726	344
New obligatory authority.....	188	726	344
Budget authority: Amount applicable to sales authorized in appropriations: 1968.....			
	188	726	344

Revenue and Expense (in thousands of dollars)			
	1977 actual	1978 est.	1979 est.
Operating income or loss (-):			
Revenue.....	473, 885	638, 853	781, 664
Expense.....	-1, 074, 595	-1, 362, 488	-1, 659, 001
Net operating loss.....	-600, 710	-723, 635	-877, 337
Nonoperating income or loss (-):			
Proceeds from sale of acquired property:			
Cash.....	16, 138	19, 000	23, 000
Loans receivable.....	175, 901	210, 000	250, 000
Total proceeds from sale.....	192, 038	229, 000	273, 000
Net book value of assets sold.....	-205, 085	-244, 000	-291, 500
Net nonoperating loss.....	-13, 047	-15, 000	-18, 500
Net loss for the year.....	-613, 757	-738, 635	-895, 837

Financial Condition (in thousands of dollars)				
	TQ actual	1977 actual	1978 est.	1979 est.
Assets:				
Fund balance with Treasury.....	52, 003	150, 152	49, 959	532, 631
Accounts receivable (net).....	118, 165	121, 067	138, 053	162, 134
Interest collections held by or for trustee.....	510	389	399	409
Interest collections held in escrow for trustee.....	-228	-191	-191	-191
Loans receivable (net).....	1, 179, 115	990, 755	963, 455	376, 911
Real property.....	130, 098	134, 366	144, 541	151, 207
Other assets (net):				
Judgments.....	110	89	84	85
Deferred charges and unamortized discount on participation certificates and loans sold.....	-20, 349	-56, 751	-21, 778	-21, 805
Total assets.....	1, 459, 425	1, 339, 876	1, 274, 522	1, 201, 381
Liabilities:				
Accounts payable and accrued liabilities.....	396, 720	479, 001	600, 928	716, 443
Advances received.....	472, 954	419, 708	313, 667	289, 971
Debt issued under borrowing authority:				
Borrowings from Treasury.....	830, 718	855, 718	855, 718	855, 718
Participation certificates outstanding.....	157, 198	139, 074	103, 710	103, 710
Principal repayments to be applied to redemption of participation certificates.....	-88, 596	-84, 032	-60, 168	-69, 568
Principal collections held in escrow for trustee.....	979	873	873	873
Other liabilities: Provision for potential losses on loans sold or guaranteed.....	350, 022	405, 519	451, 074	528, 074
Total liabilities.....	2, 119, 996	2, 215, 862	2, 265, 802	2, 425, 221

Government equity:				
Unexpended balances:				
Unobligated balance.....	99, 123			
Undelivered orders.....	675, 618	1, 151, 836	1, 437, 908	1, 876, 381
Unfinanced budget authority: Borrowing authority.....				
	-1, 473, 966	-1, 779, 128	-2, 164, 283	-2, 187, 812
Invested capital.....	38, 653	-248, 693	-264, 905	-912, 409
Total Government equity.....	-660, 571	-875, 986	-991, 280	-1, 223, 840

Analysis of changes in Government equity:				
Paid-in capital:				
Opening balance.....	828, 030	1, 050, 755	1, 328, 967	
Transactions:				
Unfunded administrative expense.....	91, 425	132, 537	138, 317	
Unfunded accrued annual leave.....	284	483	489	
Unfunded depreciation expense.....	138	192	195	
Imputed interest.....	130, 878	145, 000	160, 000	
Closing balance.....	1, 050, 755	1, 328, 967	1, 627, 968	
Retained income or loss (-):				
Opening balance.....	-1, 488, 601	-1, 926, 740	-2, 320, 247	
Transactions:				
Net operating loss.....	-600, 710	-723, 635	-877, 337	
Net nonoperating loss.....	-13, 047	-15, 000	-18, 500	
Appropriation to meet deficit.....	175, 429	327, 402	320, 192	
Appropriation for rental assistance payments.....		17, 000	43, 740	
Appropriation to meet insufficiency.....	188	726	344	
Closing balance.....	-1, 926, 740	-2, 320, 247	-2, 851, 808	
Total Government equity (end of year).....	-875, 986	-991, 280	-1, 223, 840	

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts at TQ, \$10,505,670 thousand; 1977, \$12,279,840 thousand; 1978, \$14,744,982 thousand; 1979, \$17,716,276 thousand.

Object Classification (in thousands of dollars)				
Identification code 12-4141-0-3-371	1977 actual	1978 est.	1979 est.	
25.0 Other services.....	3, 896	6, 677	9, 502	
33.0 Investments and loans.....	3, 835, 274	4, 744, 000	4, 671, 856	
41.0 Grants, subsidies, and contributions.....	35, 023	41, 000	55, 440	
43.0 Interest and dividends.....	723, 939	978, 244	1, 235, 613	
Interest on participation certificates.....	8, 689	8, 174	6, 220	
44.0 Refunds.....	578, 781	300, 000	268, 500	
Total costs, funded.....	5, 185, 603	6, 078, 095	6, 247, 131	
94.0 Change in selected resources.....	439, 816	321, 045	438, 446	
99.0 Total obligations.....	5, 625, 419	6, 399, 140	6, 685, 577	

AGRICULTURAL CREDIT INSURANCE FUND

For an additional amount to reimburse the agricultural credit insurance fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1988(a)), **[\$164,735,000]** *\$143,665,000.*

Loans may be insured, or made to be sold and insured, under this fund in accordance with and subject to the provisions of 7 U.S.C. 1928-1929, as follows: real estate loans, **[\$620,000,000]** *\$625,600,000*, including not less than \$550,000,000 for farm ownership loans; and not less than **[\$54,000,000]** *\$58,000,000* for water development, use, and conservation loans; operating loans, \$825,000,000; and emergency loans in amounts necessary to meet the needs resulting from natural disasters. (*Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.*)

## Public enterprise funds—Continued

## AGRICULTURAL CREDIT INSURANCE FUND—Continued

## Program and Financing (in thousands of dollars)

Identification code 12-4140-0-3-351	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Capital investment, funded:			
1. Loans made:			
(a) Payment of delinquent installments	5,670	5,200	4,700
(b) Advances on behalf of borrowers	7,299	7,700	8,100
(c) Loans from the fund	2,167,563	2,609,371	2,037,660
2. Purchase of loans from investors	368,132	430,285	37,411
3. Purchase of certificates of beneficial ownership	480	965	512,999
4. Interest on loans purchased from investors	2,651	3,400	4,100
5. Collateral acquired by default	732	650	700
6. Disbursement of loan repayments to investors	297,992	290,000	280,000
Total capital investment, funded	2,850,519	3,347,571	2,885,670
Operating costs, funded:			
1. Administrative expense	13,591	18,615	12,134
2. Interest on certificates of beneficial ownership	285,485	421,845	544,068
3. Premium interest for investors	41,113	26,499	22,267
4. Interest on participation certificates	19,425	18,361	13,048
5. Amortized discount on participation certificates	5	5	5
6. Interest expense on withheld collections	11,607	14,000	14,500
7. Interest on borrowings	26,866	25,100	32,200
8. Certificates of beneficial ownership and insured loan sales expense	45	44	44
9. Loss settlement expense on guaranteed loans	3,634	4,400	4,825
10. Other expense	-31	35	41
Total operating costs, funded	401,740	528,904	643,132
Total program costs, funded	3,252,259	3,876,475	3,528,802
Change in selected resources (undelivered orders)	60,498	-5,670	-16,259
10.00 Total obligations	3,312,757	3,870,805	3,512,543
<b>Financing:</b>			
Offsetting collections from:			
11.00 Federal funds: Investment income from participation sales fund	-15,792	-15,498	-10,636
14.00 Non-Federal sources:			
Repayments on loans held by the fund	-870,298	-992,858	-1,199,811
Loan repayments received on behalf of investors	-297,992	-290,000	-280,000
Repayments on advances	-9,029	-8,600	-8,200
Sale of loans	-180,181	-155,000	-130,000
Sale of certificates of beneficial ownership	-1,250,000	-1,890,701	-1,875,896
Proceeds from sale of acquired property	-1,605	-1,750	-1,900
Payments on judgments	-462	-550	-650
Guarantee fee income	-504	-357	-248
Insurance premiums	-277	-300	-350
Interest revenue	-242,003	-334,921	-455,201
Fees and other revenue	-255	-202	-207
Unobligated balance available, start of year:			
21.47 Authority to borrow	-2,950	-2,950	

21.98	Fund balance	-486,256	-165,901	-136,868
22.98	Unobligated balance transferred from other accounts:			
	Fund balance	-23,116	-97,136	
23.98	Unobligated balance transferred to other accounts: Fund balance	17,185	13,700	11,600
	Unobligated balance available, end of year:			
24.47	Authority to borrow	2,950		
24.98	Fund balance	165,901	136,868	719,399
31.00	Redemption of agency debt	23,116	100,086	
40.00	Budget authority (appropriation)	141,189	164,735	143,565
Relation of obligations to outlays:				
71.00	Obligations incurred, net	444,360	180,068	-450,556
72.98	Obligated balance, start of year:			
	Fund balance	361,268	412,193	408,955
74.98	Obligated balance, end of year:			
	Fund balance	-412,193	-408,955	-346,609
90.00	Outlays	393,435	183,306	-388,210

The Agricultural credit insurance fund is used to insure or guarantee farm ownership, soil and water, recreation, farm operating, and emergency loans to individuals, as well as the following types of loans to associations: irrigation and drainage, grazing, Indian land acquisition, watershed protection, flood prevention, and resource conservation and development.

Loans may be made by the fund from available receipts or Treasury borrowings. Loans made by the fund are held in a pool as security for certificates of beneficial ownership which are sold primarily to the Federal Financing Bank. FmHA is also authorized to provide financial assistance to borrowers by guaranteeing loans made by private lenders having a contract of guarantee from FmHA as approved by the Secretary of Agriculture. With respect to all new loans made from the fund, with the exception of emergency loans, not more than \$500 million may be held in the fund at any one time. Proposed legislation would eliminate this limitation.

Public Law 92-419, approved August 30, 1972, abolished the Farmers Home Administration Direct loan account and the Emergency credit revolving fund and provided for transfer of the assets and liabilities of, and authorizations applicable to, these accounts to the Agricultural credit insurance fund. It also provided for transfer from the Agricultural credit insurance fund to the Rural development insurance fund of the assets and liabilities of the Agricultural credit insurance fund applicable to loans for water systems and waste disposal facilities.

The following loans are financed through this fund.

## FARM OWNERSHIP LOANS—OBLIGATIONS

	[Dollars in millions]		
	1977 actual	1978 estimate	1979 estimate
Number of loans	11,122	12,324	11,200
Amount of loans	\$451.2	\$550.0	\$550.0

Farm Ownership loans are made to farmers and ranchers, at a 5% interest rate for 40 years or less, for acquiring, enlarging, or improving farms, including dwellings and farm buildings; for financing land and water development, use, and conservation; for developing recreational and other nonfarm enterprises; for forestry development; for refinancing indebtedness; and for loan closing costs. Loans are confined to farms which are not larger than family farms. The income from the operation gives the family an opportunity to have an adequate living standard.



The unpaid indebtedness against a farm or other security at the time the loan is made may not exceed \$225 thousand or the market value of the farm or other security. The loan may not exceed \$100 thousand or the amount certified by the county committee, whichever is the lesser. The Farmers Home Administration has broadened its farm ownership loan policies so that private or cooperative lenders and the agency can make loans to the same borrowers on the same security.

Legislation is pending that would affect the farm ownership loan program as follows: increase the insured and guaranteed loan limit from \$100 thousand to \$200 thousand, make corporate family farmers and partnerships eligible, remove total indebtedness limitation, and charge the borrower the cost of money interest rate.

## SOIL AND WATER LOANS TO INDIVIDUALS—OBLIGATIONS

[Dollars in millions]

	1977 actual	1978 estimate	1979 estimate
Number of loans.....	3,795	2,724	2,705
Amount of loans.....	\$62.5	\$48.0	\$51.0

Soil and water loans, at a 5% interest rate for 40 years or less, are made to owners or operators of farms and ranches for developing, conserving, and making proper use of their land and water resources. These loans may be made on farms which are larger than family farms.

Legislation is pending that would affect the individual soil and water loan program as follows: increase the insured and guaranteed loan limit from \$100 thousand to \$200 thousand, make corporate family farmers and partnerships eligible, remove total indebtedness limitation, and charge the borrower the cost of money interest rate.

## IRRIGATION AND DRAINAGE ASSOCIATION LOANS—OBLIGATIONS

[Dollars in millions]

	1977 actual	1978 estimate	1979 estimate
Number of loans.....	13	13	14
Amount of loans.....	\$5.8	\$6.0	\$7.0

Irrigation and drainage loans are made to organizations primarily composed of farmers, ranchers, certain Indian tribes, and other rural residents for projects which include: The application or establishment of soil conservation practices; the construction, improvement, or enlargement of facilities for drainage; and the conservation, development, use, or control of water. The objectives may be met through such assistance as to a group of farmers and other rural residents to develop community irrigation dams and canals; a soil and water conservation district to purchase heavy earth moving equipment; a community for drainage of land; a group of farmers to develop soil conservation measures such as terraces, shelter belts, and similar development. These loans are made at a 5% interest rate for 40 years or less.

Legislation is pending that would charge the associations the cost of money interest rate on insured loans.

## GRAZING ASSOCIATION LOANS—OBLIGATIONS

[Dollars in millions]

	1977 actual	1978 estimate	1979 estimate
Number of loans.....	8	8	8
Amount of loans.....	\$3.5	\$4.0	\$4.4

Grazing loans are made to organizations primarily composed of farmers, ranchers, certain Indian tribes, and other rural residents to provide seasonal grazing for livestock belonging to members of the associations. Membership in an association permits a farmer or rancher to graze his

livestock on association pasture for the grazing season and return them to his base unit for the balance of the year. Such a plan provides a farmer or rancher an opportunity to increase the size of his operations. These loans are made at a 5% interest rate for 40 years or less.

Legislation is pending that would charge the associations the cost of money interest rate on insured loans.

## RESOURCE CONSERVATION AND DEVELOPMENT LOANS—OBLIGATIONS

[Dollars in millions]

	1977 actual	1978 estimate	1979 estimate
Number of loans.....	12	31	32
Amount of loans.....	\$1.3	\$3.6	\$4.0

Resource conservation and development (RCD) loans are made to local sponsors of RCD projects approved for operation by the Soil Conservation Service. Loans are made to local organizations and individuals for planned conservation measures and works of improvement specified in approved workplans. These loans are repayable in not more than 30 years, with repayment of principal and interest deferred up to 5 years, if necessary. Loans bear interest at a rate based on the average rate paid by the U.S. Treasury on obligations of similar maturity. The rate for the 1978 fiscal year is 6.063%.

## WATERSHED PROTECTION AND FLOOD PREVENTION LOANS—OBLIGATIONS

[Dollars in millions]

	1977 actual	1978 estimate	1979 estimate
Number of loans.....	11	45	46
Amount of loans.....	\$5.2	\$23.4	\$26.0

Watershed protection and flood prevention loans are made to local sponsors of projects approved for operation by the Soil Conservation Service. Loans are made to local organizations for installing, repairing, or improving works of improvement and water storage facilities, purchasing sites or rights-of-way and for related costs. These loans are repayable in not more than 50 years at an interest rate based on the average rate paid by the U.S. Treasury on obligations of similar maturity. The rate for the 1978 fiscal year is 6.063%. Total loans outstanding on any one project may not exceed \$10 million.

## INDIAN TRIBE LAND ACQUISITION LOANS—OBLIGATIONS

[Dollars in millions]

	1977 actual	1978 estimate	1979 estimate
Number of loans.....	9	8	8
Amount of loans.....	\$9.9	\$10.0	\$11.0

Indian tribe land acquisition loans are made to qualified Indian tribes or tribal corporations to acquire land or interest in land within the tribe's reservation or Alaskan Indian community, as determined by the Secretary of the Interior. These loans are made at a 5% interest rate for 40 years or less. Legislation is pending which would charge the borrower the cost of money interest rate.

## FARM OPERATING LOANS—OBLIGATIONS

[Dollars in millions]

	1977 actual	1978 estimate	1979 estimate
Number of loans.....	40,539	57,636	53,860
Amount of loans.....	\$542.3	\$825.0	\$825.0

Farm operating loans are made to farmers and ranchers for costs incident to reorganizing a farming system for more profitable operations; for a variety of essential farm expenses such as the purchase of livestock, farm equipment,



## Public enterprise funds—Continued

## AGRICULTURAL CREDIT INSURANCE FUND—Continued

feed, seed, fertilizer, and farm supplies, and other essential operating expenses, including cash rent, and costs incident to the production, and harvesting of forestry products; for financing land and water development, use, and conservation; for developing recreation and other nonfarm enterprises; for other farm and home needs; for refinancing indebtedness; for complying with certain safety standards; for financing modest farm and nonfarm projects for rural youths in connection with their participation in 4-H clubs, Future Farmers of America, and similar organizations; and for loan closing costs.

Operating loans for farming operations are confined to operators of not-larger-than family farms. The outstanding principal loan balance for operating loans to any individual is limited to \$50 thousand. Loans bear interest at a rate based on the average rate paid by the U.S. Treasury on obligations with a similar maturity period. The rate for fiscal year 1978 is 8% effective January 1, 1977. Funds advanced for operating expenses are repaid when the crops, livestock, or other produce are sold. Funds advanced for other purposes may be repaid in from 1 to 7 years; in some cases loans may be renewed for up to 5 years. Loans are secured by crop and chattel liens and, when necessary, by real estate mortgages. It must be clearly established that the loan applicants are unable to obtain sufficient credit elsewhere to finance their needs.

Legislation is pending that would increase the farm operating loan limit to \$100 thousand for insured and guaranteed loans, and remove the prohibition of extending credit to partnerships and corporations operating family-size farms. Guaranteed loans would be made at an interest rate negotiated between the lender and the borrower. The passage of this legislation is required to fully implement the program objective.

## RECREATION LOANS TO INDIVIDUALS—OBLIGATIONS

(Dollars in millions)

	1977 actual	1978 estimate	1979 estimate
Number of loans.....	32	45	45
Amount of loans.....	\$1.3	\$2.0	\$2.2

Recreation loans are made to individual farmers and ranchers, at a 5% interest rate for 40 years or less, for converting all or a portion of the farms or ranches they own or operate to outdoor income-producing recreation enterprises which will supplement or supplant farm or ranch income and permit carrying on sound and successful operations. These loans may be made on farms which are larger than family farms and may include funds for operating purposes. Applicant must be engaged in farming, when making application, in order to be eligible for a loan.

Legislation is pending that would affect the individual recreation loan program as follows: increase the insured loan limit from \$100 thousand to \$200 thousand, remove the total indebtedness limitation and charge the borrower the cost of money interest rate.

## EMERGENCY LIVESTOCK LOANS—OBLIGATIONS

(Dollars in millions)

	1977 actual	1978 estimate	1979 estimate
Number of loans.....	1,173	1,260	-----
Amount of loans.....	\$173.1	\$200.0	-----

The Emergency Livestock Credit Act, Public Law 93-357, approved July 25, 1974, authorized the making of guaranteed loans to provide temporary financing to

livestock producers and feeders. The Farmers Home Administration guarantees loans made by banks or other legally organized lenders to farmers and ranchers in order that they may continue their normal farming or ranching operations. The basic law (Public Law 93-357) was amended by enactment of Public Law 94-35 on June 16, 1975. Public Law 94-35 provided for a reduction in the amount of guarantees outstanding to \$1.5 billion (\$2.0 billion under Public Law 93-357) and extended the statutory period for guaranteeing loans to December 31, 1976.

It was further amended by enactment of Public Law 94-517, approved October 15, 1976, which extends the statutory period, before the program expires, to September 30, 1978.

## EMERGENCY (DISASTER) LOANS—OBLIGATIONS

(Dollars in millions)

	1977 actual	1978 estimate	1979 estimate
Number of loans.....	35,769	34,042	15,324
Amount of loans.....	\$1,178.4	\$1,200.0	\$578.0

Emergency loans are made available in designated counties where property damage and/or severe production losses have occurred as a direct result of a natural disaster and where agricultural credit cannot be obtained by private cooperatives or other responsible sources. For non-loss situations, emergency loans are made to established eligible farmers, ranchers, and aquaculture operators at a market rate of interest as established periodically by the Secretary for annual operating expenses, major adjustments and other essential needs arising from natural disasters.

Actual loss loans are made for physical losses to repair, restore, or replace damaged or destroyed farm property and supplies, and for production losses to compensate for loss of income based on reduced production of crops, livestock, and livestock products resulting from the disaster. Repayment terms vary according to the purposes of the loan and the projected reasonable repayment ability of the borrower. Loans for actual losses to crops, livestock, supplies, and equipment may be scheduled for repayment for up to 7 years. These loans may be renewed for up to 5 years. Under some conditions a longer repayment period may be authorized, but not to exceed 20 years. Generally real estate will be needed as security when more than 7 years is authorized. Real estate loans will be scheduled for repayment for up to 40 years. Annual operating expenses usually will be scheduled for repayment each year when the principal income from the year's operations is received. The appropriation language makes funds available in such amounts as may be necessary to meet the needs resulting from natural disasters.

Emergency actual loss loans for disasters occurring on or after July 1, 1976, and prior to October 1, 1978, will have interest rates charged as follows: (a) For repair or replacement of the primary residence and personal property, 1% on the first \$10 thousand, 3% on the balance not to exceed \$40 thousand, and 5% above \$40 thousand; (b) for other actual loss loans, 3% up to \$250 thousand, and 5% above \$250 thousand.

Emergency actual loss loans for disasters occurring before July 1, 1976, will continue to be at 5%.

Estimates for fiscal years 1978 and 1979 are subject to minor shifts among real estate type loans.

The new obligational authority required for "Insufficiencies" is computed as follows (in thousands of dollars):



Interest accrued on participation certificates	1977 actual 19,425	1978 estimate 18,361	1979 estimate 13,048
Amortized discount on participation certificates	5	5	5
Interest accrued on an equal amount of loans in the pool	-3,483	-2,940	-2,440
Insufficiency	15,946	15,426	10,613
Financed by:			
Investment income from:			
Participation sales trust fund	-15,792	-15,498	-10,636
Retained earnings reserved to meet insufficiencies	-155	72	23
New obligational authority required			

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Operating income or loss (-):			
Revenue	272,099	367,651	485,725
Expense	-587,858	-698,124	-754,977
Net operating loss	-315,759	-330,473	-269,252
Nonoperating income or loss (-):			
Proceeds from sale of acquired property:			
Cash	1,605	1,750	1,900
Loans receivable	7,491	7,300	7,100
Total proceeds from sale	9,096	9,050	9,000
Net book value of assets sold	-9,848	-9,850	-9,850
Net nonoperating loss	-752	-800	-850
Net loss for the year	-316,512	-331,273	-270,102

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
Assets:				
Fund balance with Treasury	847,524	578,094	545,823	1,065,998
Accounts receivable (net)	173,456	209,314	260,852	334,464
Interest collections held by or for trustee	519	381	341	339
Interest collections held in escrow for trustee	-267	-177	-177	-177
Loans receivable (net)	703,101	907,400	899,735	307,469
Real property	8,638	12,730	18,305	24,955
Other assets (net):				
Judgments	874	927	850	772
Deferred charges and unamortized discount on participation certificates and loans sold	-5,021	-5,886	-5,935	-5,984
Total assets	1,728,824	1,702,783	1,719,794	1,727,836
Liabilities:				
Accounts payable and accrued liabilities	174,092	196,625	263,275	304,564
Advances received	204,444	207,283	194,514	180,699
Debt issued under borrowing authority:				
Borrowings from Treasury	676,000	676,000	676,000	676,000
Participation certificates outstanding	335,290	312,174	215,038	215,038
Principal repayments to be applied to redemption of participation certificates	-227,081	-220,961	-137,525	-149,125
Principal collections held in escrow for trustee	1,027	838	838	838
Other liabilities: Provision for potential losses on loans sold or guaranteed	139,553	173,128	214,767	232,099
Total liabilities	1,303,325	1,345,087	1,426,907	1,460,113
Government equity:				
Unexpended balance:				
Unobligated balance	489,206	168,851	136,868	719,389
Undelivered orders	156,439	217,803	212,182	195,972

Unfinanced budget authority: Borrowing authority	-2,950	-2,950		
Invested capital	-217,196	-26,007	-56,163	-647,638
Total Government equity	425,500	357,697	292,887	267,723

## Analysis of changes in Government equity:

Paid-in capital:				
Opening balance	1,142,570	1,250,091	1,351,818	
Transactions:				
Property capitalized without use of funds		18		
Unfunded administrative expense	56,355	50,606	50,292	
Unfunded accrued annual leave	205	178	162	
Unfunded depreciation expense	107	71	65	
Imputed interest	50,854	50,854	50,854	
Closing balance	1,250,091	1,351,818	1,453,191	
Retained income or loss (-):				
Opening balance	-717,070	-892,393	-1,058,931	
Transactions:				
Net operating loss	-315,759	-330,473	-269,252	
Net nonoperating loss	-752	-800	-850	
Appropriation to meet deficit	141,189	164,735	143,565	
Closing balance	-892,393	-1,058,931	-1,185,468	
Total Government equity (end of year)	357,697	292,887	267,723	

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts at TQ: \$5,482,690 thousand; 1977: \$6,466,246 thousand; 1978: \$8,008,551 thousand; 1979: \$9,227,850 thousand.

## Object Classification (in thousands of dollars)

Identification code 12-4140-0-3-351	1977 actual	1978 est.	1979 est.
Personnel compensation:			
11.1 Permanent positions	6,860	9,643	6,393
11.3 Positions other than permanent	2,013	2,606	1,304
11.5 Other personnel compensation	322	494	278
Total personnel compensation	9,195	12,743	7,975
12.1 Personnel benefits: Civilian	966	1,326	828
21.0 Travel and transportation of persons	786	1,005	677
22.0 Transportation of things	91	71	49
23.1 Standard level user charges	262	288	280
23.2 Communications, utilities, and other rent	874	1,062	710
24.0 Printing and reproduction	88	88	59
25.0 Other services	1,236	6,425	6,410
26.0 Supplies and materials	93	91	61
33.0 Investments and loans	2,549,876	3,054,171	2,601,570
43.0 Interest and dividends	371,375	490,844	617,135
Interest on participation certificates	19,425	18,361	13,048
44.0 Refunds	297,992	290,000	280,000
Total costs, funded	3,252,259	3,876,475	3,528,802
94.0 Change in selected resources	60,498	-5,670	-16,259
99.0 Total obligations	3,312,757	3,870,805	3,512,543

## Personnel Summary

Total number of permanent positions	16	16	16
Full-time equivalent of other positions	248	300	150
Average paid employment	740	935	590
Average GS grade	8.00	8.00	8.01
Average GS salary	\$15,197	\$16,272	\$16,280

## RURAL DEVELOPMENT INSURANCE FUND

For an additional amount to reimburse the rural development insurance fund for interest subsidies and losses sustained in prior years, but not previously reimbursed, in carrying out the provisions of the Consolidated Farm and Rural Development Act, as amended (7 U.S.C. 1988(a)), **[\$75,547,000]** \$107,276,000.

## Public enterprise funds—Continued

## RURAL DEVELOPMENT INSURANCE FUND—Continued

For loans to be insured, or made to be sold and insured, under this fund in accordance with and subject to the provisions of 7 U.S.C. 1928 and 86 Stat. 661-664, as follows: water and sewer facility loans, [\$750,000,000] \$800,000,000; industrial development loans, [\$1,000,000,000] \$1,100,000,000; and community facility loans, \$250,000,000. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-4155-0-3-452	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Capital investment, funded:			
1. Loans made:			
(a) Payment of delinquent installments.....	450	375	300
(b) Advances on behalf of borrowers.....	5	-----	-----
(c) Loans from the fund.....	635,836	843,481	890,175
2. Purchase of loans from investors.....	97,411	90,913	3,971
3. Purchase of certificates of beneficial ownership.....	13,117	20,571	269,485
4. Interest on loans purchased from investors.....	452	330	18
5. Disbursement of loan repayments to investors.....	38,348	32,800	28,000
Total capital investment, funded.....	785,620	988,470	1,191,949
Operating costs, funded:			
1. Interest on certificates of beneficial ownership.....	149,675	210,879	279,196
2. Premium interest for investors.....	15,383	14,300	12,700
3. Interest expense on withheld collections.....	16,731	15,600	14,381
4. Interest on borrowings.....	24,061	26,000	28,000
5. Certificates of beneficial ownership and insured loan sales expense.....	37	37	15
6. Loss settlement expense on guaranteed loans.....	3,417	7,000	10,000
7. Other expense.....	132	-----	-----
Total operating costs, funded.....	209,436	273,816	344,292
Total program costs, funded.....	995,056	1,262,286	1,536,241
Change in selected resources (undelivered orders).....	285,560	166,482	170,810
10.00 Total obligations.....	1,280,616	1,428,768	1,707,051
<b>Financing:</b>			
14.00 Offsetting collections from: Non-Federal sources:			
Repayment on loans held by fund.....	-25,005	-34,500	-46,800
Loan repayments received on behalf of investors.....	-38,348	-32,800	-28,000
Repayments on advances.....	-625	-525	-450
Sale of loans.....	-23,591	-20,000	-18,000
Sale of certificates of beneficial ownership.....	-631,944	-911,613	-1,108,243
Insurance premiums.....	-8	-8	-7
Interest revenue.....	-101,106	-138,559	-181,892
Guarantee fees.....	-525	-1,322	-2,123
Other revenue.....	-3	-----	-----
Budget authority.....	459,461	289,441	321,536
<b>Budget authority:</b>			
Current:			
40.00 Appropriation.....	47,484	75,547	107,276
Permanent:			
67.10 Authority to borrow (7 U.S.C. 1929 a(d)) (indefinite)....	411,977	213,894	214,260

## Relation of obligations to outlays:

71.00 Obligations incurred, net.....	459,461	289,441	321,536
Obligated balance, start of year:			
72.47 Authority to borrow.....	1,249,709	1,631,686	1,805,580
72.98 Fund balance.....	111,758	21,691	23,603
Obligated balance, end of year:			
74.47 Authority to borrow.....	-1,631,686	-1,805,580	-1,989,840
74.98 Fund balance.....	-21,691	-23,603	-27,688
90.00 Outlays.....	167,552	113,635	133,191

The Rural development insurance fund was established on October 1, 1972, pursuant to section 309A of the Rural Development Act of 1972 (Public Law 92-419), approved August 30, 1972, which also provided for transfer of the assets and liabilities of the Agricultural credit insurance fund applicable to loans for water systems and waste disposal facilities to this fund.

The fund is used to insure or guarantee loans for water systems and waste disposal facilities, community facilities, and industrial development in rural areas.

The objective of the water and waste disposal loan program is to assist eligible borrowers (communities and others) to provide assistance for basic human amenities, alleviate health hazards and promote the orderly growth of rural areas by meeting the need for new and improved rural water and waste disposal systems and meet national clean water standards. The objective of the community facilities loan program is to assist rural communities to meet National or State standards for health care and public safety and to encourage business and industrial expansion.

Water and waste disposal development loans and essential community facility loans may be made to organizations including certain Indian tribes and corporations not operated for profit and public and quasi-public agencies. Water and waste disposal development loans are made for the development, storage, treatment, purification, or distribution of water or the collection, treatment, or disposal of waste in rural areas. Community facility loans are made to construct, enlarge, extend, or otherwise improve community facilities providing essential service to rural residents. Such facilities include those providing or supporting overall community development such as fire and rescue services, transportation, traffic control, and community, social, cultural, and recreational benefits. Loans are made for facilities which primarily serve farmers, ranchers, farm tenants, farm laborers, and other rural residents of open country and rural towns and villages of not more than 10,000 population, which are not part of an urban area. These loans are repayable in not more than 40 years and bear interest not in excess of 5%.

The objective of the industrial development loan program is to facilitate the development or improvement of business and industry in rural areas in order to stimulate economic growth, to create employment opportunities, and to improve the environmental climate.

The industrial development loans may be made to a cooperative, corporation, partnership, trust, or other legal entity organized and operated on a profit or nonprofit basis; Indian tribe; a municipality, county or other political subdivision of a State; or an individual. Loans are made for the purposes of financing business and industrial acquisition, construction, conversion, enlargement, repair or modernization; financing the purchase and development of land, easements, rights-of-way, buildings, equipment, facilities, leases, machinery, supplies, and materials; and payment of startup costs and supplying working capital.

Industrial development loans may be made in any area that is not within the outer boundary of any city having



a population of 50,000 or more and its immediately adjacent urbanized and urbanizing areas with a population density of more than 100 persons per square mile. Special consideration for such loans is given to areas other than cities having a population of more than 25,000. These loans are repayable in three separate maturities not exceeding 30 years. The interest rate for guaranteed loans is determined by the lender and the borrower. The interest rate for loans made by Farmers Home Administration is computed on the cost of Treasury borrowing plus an increment to cover administrative costs.

## OBLIGATIONS

[Dollars in millions]

	1977 actual		1978 estimate		1979 estimate	
Rural development loans:	No.	Amount	No.	Amount	No.	Amount
Water and waste disposal systems.....	2,048	\$748.9	1,710	\$750.0	1,710	\$800.0
Community facilities....	382	200.0	449	250.0	423	250.0
Industrial development.....	584	350.0	1,517	1,000.0	1,517	1,100.0
Total, Rural development insurance fund....	3,014	1,298.9	3,676	2,000.0	3,650	2,150.0

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Operating income or loss (—):			
Revenue.....	102,168	140,434	184,754
Expense.....	—245,447	—308,700	—386,041
Net operating loss.....	—143,279	—168,266	—201,287
Nonoperating income or loss (—):			
Proceeds from sale of acquired property:			
Loans receivable.....	70		
Net book value of assets sold.....	—69		
Net nonoperating income.....	1		
Net loss for the year.....	—143,278	—168,266	—201,287

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
Assets:				
Fund balance with Treasury.....	111,758	21,691	23,603	27,688
Accounts receivable (net).....	55,329	76,944	106,027	139,804
Loans receivable (net)....	225,888	290,955	280,760	272,097
Real property.....	69			
Other assets: Deferred charges and unamortized discount on loans sold.....	—184	—603	—640	—655
Total assets.....	392,861	388,987	409,750	438,934
Liabilities:				
Accounts payable and accrued liabilities.....	82,649	109,224	143,195	190,615
Advances received.....	47,446	48,417	52,816	56,693
Debt issued under borrowing authority: Borrowings from Treasury.....	360,000	390,000	430,000	460,000
Other liabilities: Provision for potential losses on loans sold or guaranteed.....	28,760	41,017	57,310	79,383
Total liabilities.....	518,855	588,658	683,321	786,691
Government equity:				
Undelivered orders.....	1,286,701	1,572,680	1,739,199	1,910,024
Unfinanced budget authority: Borrowing authority.....	—1,249,709	—1,631,686	—1,805,580	—1,989,840

Invested capital.....	—162,986	—140,665	—207,190	—267,941
Total Government equity.....	—125,994	—199,671	—273,571	—347,757

## Analysis of changes in Government equity:

Paid-in capital:				
Opening balance.....		75,601	97,719	116,538
Transactions:				
Unfunded administrative expense.....	14,740	11,465	12,467	
Unfunded accrued annual leave.....	53	37	40	
Unfunded depreciation expense.....	22	15	16	
Imputed interest.....	7,302	7,302	7,302	
Closing balance.....		97,719	116,538	136,363
Retained income or loss (—):				
Opening balance.....	—201,596	—297,390	—390,109	
Transactions:				
Net operating loss.....	—143,279	—168,266	—201,287	
Net nonoperating income.....	1			
Appropriation to meet deficit.....	47,484	75,547	107,276	
Closing balance.....	—297,390	—390,109	—484,120	
Total Government equity (end of year).....	—199,671	—273,571	—347,757	

Note.—This statement excludes unfunded contingent liabilities under insurance programs in principal amounts at TQ, \$2,424,815 thousand; 1977, \$3,145,514 thousand; 1978, \$4,403,786 thousand; 1979, \$5,879,172 thousand.

## Object Classification (in thousands of dollars)

Identification code 12-4155-0-3-452	1977 actual	1978 est.	1979 est.
25.0 Other services.....	3,586	7,037	10,015
33.0 Investments and loans.....	746,819	955,340	1,163,931
43.0 Interest and dividends.....	206,302	267,109	334,295
44.0 Refunds.....	38,348	32,800	28,000
Total costs, funded.....	995,056	1,262,286	1,536,241
94.0 Change in selected resources.....	285,560	166,482	170,810
99.0 Total obligations.....	1,280,616	1,428,768	1,707,051

## COMMUNITY SERVICES LOAN FUND

## Program and Financing (in thousands of dollars)

Identification code 81-4005-0-3-452	1977 actual	1978 est.	1979 est.
Program by activities:			
Operating costs, funded: Interest on capital of fund.....	2,280	2,270	2,260
Capital investment, funded:			
1. Loans to individuals.....	4	3	1
2. Loans to cooperatives.....	2	5	3
3. Acquired property.....	1	2	1
Total capital investment, funded.....	7	10	5
10.00 Total obligations.....	2,287	2,280	2,265
Financing:			
14.00 Offsetting collections from: Non-Federal sources:			
Repayments on loans.....	—2,713	—1,930	—1,480
Proceeds from sale of acquired property.....	—44	—23	—20
Payment on judgments.....	—29	—20	—20
Interest revenue.....	—566	—434	—353
Other revenue.....	—29		
21.98 Unobligated balance available, start of year: Fund balance.....	—45,963	—47,058	—47,185
24.98 Unobligated balance available, end of year: Fund balance.....	47,058	47,185	46,793
Budget authority.....			

## Public enterprise funds—Continued

## COMMUNITY SERVICES LOAN FUND—Continued

## Program and Financing (in thousands of dollars)—Continued

Identification code 81-4005-0-3-452	1977 actual	1978 est.	1979 est.
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	-1,094	-127	392
72.10 Receivables in excess of obligations, start of year.....	-872	-722	-649
74.10 Receivables in excess of obligations, end of year.....	722	649	577
90.00 Outlays.....	-1,244	-200	320

This loan program is administered by the Farmers Home Administration under delegation of authority from the Community Services Administration. No loans have been made since the middle of 1971; however, the Farmers Home Administration continues to service and receives repayments on approximately \$17 million of loans outstanding as of September 30, 1977.

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Operating income or loss (-):			
Revenue.....	792	559	482
Expense.....	-3,560	-3,528	-3,843
Net operating loss.....	-2,768	-2,969	-3,361
Nonoperating income or loss (-):			
Proceeds from sale of acquired property:			
Cash.....	37	23	20
Net book value of assets sold.....	-31	-22	-23
Net nonoperating income or loss (-).....	6	1	-3
Net loss for the year.....	-2,763	-2,968	-3,364

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
<b>Assets:</b>				
Fund balance with Treasury..	45,092	46,336	46,536	46,216
Accounts receivable (net)....	872	742	669	597
Loans receivable (net).....	9,657	9,174	8,515	7,940
Real property.....	68	116	113	108
Judgments (net).....	50	40	36	34
Total assets.....	55,738	56,408	55,869	54,895
<b>Liabilities:</b>				
Accounts payable and accrued liabilities.....		20	20	20
<b>Government equity:</b>				
Unexpended balance: Unobligated balance.....	45,963	47,058	47,185	46,793
Invested capital.....	9,775	9,331	8,664	8,082
Total Government equity.....	55,738	56,388	55,849	54,875

## Analysis of changes in Government equity:

Paid-in capital:			
Opening balance.....	115,943	119,356	121,785
Transactions:			
Unfunded administrative expense.....	1,506	528	489
Unfunded accrued annual leave.....	4	1	1
Unfunded depreciation expense.....	2		
Imputed interest.....	1,900	1,900	1,900
Closing balance.....	119,356	121,785	124,175
Retained income or loss (-):			
Opening balance.....	-60,205	-62,968	-65,936
Transactions: Net operating loss.....	-2,763	-2,968	-3,364
Closing balance.....	-62,968	-65,936	-69,300
Total Government equity (end of year).....	56,388	55,849	54,875

## Object Classification (in thousands of dollars)

Identification code 81-4005-0-3-452	1977 actual	1978 est.	1979 est.
33.0 Investments and loans.....	7	10	5
43.0 Interest and dividends.....	2,280	2,270	2,260
99.0 Total obligations.....	2,287	2,280	2,265

## SOIL CONSERVATION SERVICE

## Federal Funds

## General and special funds:

## CONSERVATION OPERATIONS

For necessary expenses for carrying out the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-590f), including preparation of conservation plans and establishment of measures to conserve soil and water (including farm irrigation and land drainage and such special measures for soil and water management as may be necessary to prevent floods and the siltation of reservoirs and to control agricultural related pollutants); operation of conservation plant material centers; classification and mapping of soil; dissemination of information; purchase and erection or alteration of permanent buildings; and operation and maintenance of aircraft, to remain available until expended, **[\$229,060,000] \$252,459,000: Provided,** That the cost of any permanent building purchased, erected, or as improved, exclusive of the cost of constructing a water supply or sanitary system and connecting the same to any such building and with the exception of buildings acquired in conjunction with land being purchased for other purposes, shall not exceed \$5,000, except for one building to be constructed at a cost not to exceed \$50,000 and eight buildings to be constructed or improved at a cost not to exceed \$30,000 per building and except that alterations or improvements to other existing permanent buildings costing \$5,000 or more may be made in any fiscal year in an amount not to exceed \$1,000 per building: **Provided further,** That no part of this appropriation shall be available for the construction of any such building on land not owned by the Government: **Provided further,** That no part of this appropriation may be expended for soil and water conservation operations under the Act of April 27, 1935 (16 U.S.C. 590a-590f) in demonstration projects: **Provided further,** That this appropriation shall be available for field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225) and not to exceed \$25,000 shall be available for employment under 5 U.S.C. 3109: **Provided further,** That qualified local engineers may be temporarily employed at per diem rates to perform the technical planning work of the Service: **Provided further,** That, not to exceed \$1,000,000 of this appropriation is available to carry out the purposes of the Endangered Species Act of 1973 (Public Law 93-205),



as amended, including cooperative efforts as contemplated by that Act to relocate endangered or threatened species to other suitable habitats as may be necessary to expedite project construction]. (7 U.S.C. 1010a, 1387, 1807, 2201-2202, 2250; 16 U.S.C. 590q, 590q-1; 42 U.S.C. 3271-3274; 26 Stat. 653; Reorg. Plan No. IV of 1940; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-1000-0-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. Technical assistance.....	171,756	192,891	184,549
2. Inventorying and monitoring....	4,576	6,100	12,240
3. Soil surveys.....	35,397	40,000	42,684
4. Snow survey water forecasting....	2,559	2,800	3,187
5. Operation of plant materials centers.....	2,603	2,600	2,524
Total direct program.....	216,891	244,391	245,184
<b>Reimbursable program:</b>			
1. Technical assistance.....	22,338	21,079	12,938
2. Inventorying and monitoring....	24	23	23
3. Soil surveys.....	4,285	3,500	3,638
4. Snow survey water forecasting....	168	137	138
5. Operation of plant materials centers.....	222	181	183
Total reimbursable program.....	27,037	24,920	16,920
Total operating costs.....	243,928	269,311	262,104
<b>Unfunded adjustments to total operating costs:</b>			
Depreciation on property.....	-2,931	-3,000	-3,239
Accrued annual leave.....	37	380	410
Total operating costs, funded....	241,034	266,691	259,275
Capital investment: Capitalized property.....	5,558	7,100	7,662
Total programs, funded.....	246,592	273,791	266,937
Change in selected resources (stores, undelivered orders).....	-117	5,116	5,522
10.00 Total obligations.....	246,475	278,907	272,459
<b>Financing:</b>			
<b>Offsetting collections from:</b>			
11.00 Federal funds.....	-21,056	-22,000	-14,000
14.00 Non-Federal sources.....	-5,964	-6,000	-6,000
21.40 Unobligated balance available, start of year.....	-4,558	-8,247	-----
24.40 Unobligated balance available, end of year.....	8,247	-----	-----
Budget authority.....	223,144	242,660	252,459
<b>Budget authority:</b>			
40.00 Appropriation.....	223,144	229,060	252,459
44.20 Supplemental now requested for civilian pay raises.....	-----	13,600	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	219,455	250,907	252,459
72.40 Obligated balance, start of year.....	25,607	29,917	49,924
74.40 Obligated balance, end of year.....	-29,917	-49,924	-59,983
90.00 Outlays, excluding pay raise supplemental.....	215,145	217,900	241,800
91.20 Outlays from civilian pay raise supplemental.....	-----	13,000	600

Assistance to conservation districts, community groups, units of government, and other cooperators mainly of the following:

(a) Soil surveys and investigations, with interpretations and publications, that provide physical land facts needed for program development, resource conservation planning,

installation of planned practices, and for use by other Federal, State and local agencies:

## MAIN WORKLOAD FACTORS

	1977 actual	Total as of Sept. 30, 1977	1978 estimate	1979 estimate
Soil surveys: <sup>1</sup> (1,000 acres)....	67,529	1,403,049	60,000	70,000
Soil survey reports sent to Government Printing Office (number).....	150	-----	124	130

<sup>1</sup> Includes acres mapped under all SCS programs and by other Federal, State and local agencies.

(b) Technical assistance to cooperating land users (primarily farmers and ranchers), groups and units of government and other policy and decisionmakers in the planning of conservation programs and installation of needed conservation treatments;

(c) Technical programing, design, layout, installation services, and consultation on those practices and measures provided for in resource conservation plans;

(d) Technical and other assistance to communities and units of government on land-use planning, mine spoil restoration, control of erosion, sedimentation, agricultural related pollutants, and protection and enhancement of the environment, and other special problems that can best be solved through coordinated local action;

(e) The granting of special equipment to soil conservation districts for use in applying conservation practices;

(f) Water supply forecasts prepared from snow surveys in Western States that are useful in making efficient seasonal use of water for irrigation, flood control, fish and wildlife, recreation, power generation, municipal and industrial water supply, and water quality management;

(g) The selection and evaluation of plant materials to determine their suitability for erosion control, conservation purposes, and other environmental improvements;

(h) Technical assistance to participants in the Agricultural conservation program in establishing specified permanent-type practices;

(i) Technical services to participants in other programs involving land-use adjustments and soil and water conservation;

(j) Technical assistance in the planning and applying of soil and water conservation practices for which loans are made by the Farmers Home Administration;

(k) Technical assistance to rural development committees; and

(l) A program of national land inventory and monitoring.

## MAIN WORKLOAD FACTORS

	1977 actual	1978 estimate	1979 estimate
Conservation districts (number).....	2,934	2,935	2,930
District cooperators.....	2,210,078	2,223,000	2,236,000
Conservation plans (cumulative).....	1,662,623	1,672,000	1,682,000
Conservation plans and revisions (number).....	73,010	72,150	72,000
Acres planned each year.....	40,220,255	40,000,000	42,000,000
Operators of individual land units assisted and groups.....	833,108	900,000	800,000
Units of government assisted.....	23,015	26,500	16,500
Acres adequately treated.....	33,640,460	27,000,000	23,000,000

Conservation operations technical assistance has been redirected for 1979 to provide assistance on Indian tribal lands, agricultural waste management and critically eroded lands.

Combinations of needed soil and water conservation practices are planned together and in relation to each other so as to have well-balanced conservation programs



## General and special funds—Continued

## CONSERVATION OPERATIONS—Continued

in each district. The Service aids land users, units of government, and other policy and decisionmakers marshal the facts and consider the potentials and alternatives before they embark on courses of action. Both vegetative and structural measures are installed in accordance with the needs of the land for protection, treatment, and resource improvement. Plans reflect the decisions of the land users, community groups, and units of government as to how they will use and treat the land and water resources.

Technicians of the Soil Conservation Service explain the various soil conditions, develop alternative uses and treatments, help to evaluate the costs and returns of conservation work, and furnish assistance in applying the needed treatments.

The technical services provided through conservation operations are instrumental in encouraging farmers, ranchers, and others to establish conservation practices. For each dollar used to provide technical assistance, the individual land-owner or user invests over \$2 in conservation work.

The national inventory and monitoring program will provide soil, water, and related resource data for land conservation, use, and development, for guidance of community development to achieve a balanced rural-urban growth, for identification of prime agriculture producing areas that should be protected, for evaluating land-use changes and trends, and for use in protecting the quality of the environment. A land resource inventory report reflecting soil, water, and related resource conditions, issued at not less than 5-year intervals, will provide essential planning data for individual land users and community, county, regional, State, and National units and agencies of government.

## Object Classification (in thousands of dollars)

Identification code 12-1000-0-1-302	1977 actual	1978 est.	1979 est.
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	148,087	161,123	162,893
11.3 Positions other than permanent.....	9,279	9,684	9,787
11.5 Other personnel compensation.....	386	390	400
Total personnel compensation.....	157,752	171,197	173,080
12.1 Personnel benefits: Civilian.....	18,603	18,809	19,023
13.0 Benefits for former personnel.....	24	30	30
21.0 Travel and transportation of persons.....	5,764	7,200	7,200
22.0 Transportation of things.....	1,840	2,100	2,100
23.1 Standard level user charges.....	6,325	8,808	8,751
23.2 Communications, utilities, and other rent.....	9,400	12,000	12,100
24.0 Printing and reproduction.....	3,399	4,400	4,220
25.0 Other services.....	5,305	9,423	9,015
26.0 Supplies and materials.....	6,519	8,100	8,100
31.0 Equipment.....	4,241	8,500	8,500
32.0 Lands and structures.....	225	300	300
41.0 Grants, subsidies, and contributions.....	20	-----	-----
42.0 Insurance claims and indemnities.....	47	40	40
44.0 Refunds.....	4	-----	-----
95.0 Quarters and subsistence charges.....	-13	-----	-----
Total direct obligations.....	219,455	250,907	252,459
Reimbursable obligations:			
Personnel compensation:			
11.1 Permanent positions.....	14,419	14,850	10,620
11.3 Positions other than permanent.....	1,358	1,458	1,035
11.5 Other personnel compensation.....	216	250	100
Total personnel compensation.....	15,993	16,558	11,755

12.1 Personnel benefits: Civilian.....	1,639	1,821	1,293
21.0 Travel and transportation of persons.....	182	200	200
22.0 Transportation of things.....	62	60	60
23.2 Communications, utilities, and other rent.....	787	800	800
24.0 Printing and reproduction.....	66	70	70
25.0 Other services.....	5,221	6,071	4,022
26.0 Supplies and materials.....	507	550	500
31.0 Equipment.....	862	870	800
32.0 Lands and structures.....	24	-----	-----
41.0 Grants, subsidies, and contributions.....	1,658	1,000	500
42.0 Insurance claims and indemnities.....	9	-----	-----
44.0 Refunds.....	10	-----	-----
Total reimbursable obligations.....	27,020	28,000	20,000
99.0 Total obligations.....	246,475	278,907	272,459

## Personnel Summary

Direct program:			
Total number of permanent positions.....	8,995	9,300	9,430
Full-time equivalent of other positions.....	1,149	1,126	1,138
Average paid employment.....	10,112	10,229	10,341
Average GS grade.....	8.61	8.56	8.54
Average GS salary.....	\$16,564	\$17,522	\$17,593
Average salary of ungraded positions.....	\$16,991	\$17,900	\$17,900
Reimbursable program:			
Total number of permanent positions.....	1,109	1,037	709
Full-time equivalent of other positions.....	161	162	115
Average paid employment.....	1,188	1,152	823
Average GS grade.....	8.61	8.56	8.54
Average GS salary.....	\$16,564	\$17,522	\$17,593
Average salary of ungraded positions.....	\$16,991	\$17,900	\$17,900

## RIVER BASIN SURVEYS AND INVESTIGATIONS

For necessary expenses to conduct research, investigations, and surveys of the watersheds of rivers and other waterways, in accordance with section 6 of the Watershed Protection and Flood Prevention Act, approved August 4, 1954, as amended (16 U.S.C. 1006) [—1009], to remain available until expended, [\$15,506,000] \$16,487,000: *Provided*, That this appropriation shall be available for field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$60,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-2202; 16 U.S.C. 1001-1005; 1007-1009; 33 U.S.C. 701b-11; Public Law No. 95-97, making appropriations for Agriculture and Related Agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-1069-0-1-301	1977 actual	1978 est.	1979 est.
Program by activities:			
Direct program:			
River basin surveys.....	13,188	13,134	12,262
Flood plain management assistance.....	1,739	1,724	1,612
Interagency coordination and program formulation.....	290	287	269
Total direct operating cost.....	15,217	15,145	14,143
Reimbursable program:			
River basin surveys.....	828	546	510
Flood plain management assistance.....	1,376	4,275	3,998
Interagency coordination and program formulation.....	52	180	168
Total reimbursement operating costs.....	2,256	5,001	4,676
Total operating costs.....	17,473	20,146	18,819
Unfunded adjustments to total operating costs:			
Depreciation on property.....	-111	-115	-96
Accrued annual leave.....	14	24	20
Total operating costs, funded....	17,376	20,055	18,743

Capital investment:			
Capitalized property.....	179	150	134
Total program costs, funded.....	17,555	20,205	18,877
Change in selected resources (undelivered orders).....	299	2,837	1,110
10.00 Total obligations.....	17,854	23,042	19,987
Financing:			
Offsetting collections from:			
11.00 Federal funds.....	-2,547	-4,619	-3,025
14.00 Non-Federal sources.....	-334	-475	-475
21.40 Unobligated balance available, start of year.....	-1,087	-1,476	-----
24.40 Unobligated balance available, end of year.....	1,476	-----	-----
Budget authority.....	15,362	16,472	16,487
Budget authority:			
40.00 Appropriation.....	15,362	15,506	16,487
44.20 Supplemental now requested for civilian pay raises.....	-----	966	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	14,973	17,948	16,487
72.10 Receivables in excess of obligations, start of year.....	-----	-509	-374
72.40 Obligated balance, start of year.....	776	-----	-----
74.10 Receivables in excess of obligations, end of year.....	509	374	-----
74.40 Obligated balance, end of year.....	-----	-----	-883
90.00 Outlays excluding pay raise supplemental.....	16,258	16,886	15,191
91.20 Outlays from civilian pay raise supplemental.....	-----	927	39

The Department cooperates with other Federal and State agencies in making surveys and investigations of watersheds of rivers and other waterways as the basis for the development of coordinated programs for the development of water and related land resources.

## MAIN WORKLOAD FACTORS

Status of river basin surveys	1977 actual	1978 estimate	1979 estimate
WRC Interagency studies (level B's and specials):			
Surveys in progress, start of year.....	7	9	11
Surveys initiated during year.....	6	6	6
Surveys worked during year.....	13	15	17
Surveys completed during year.....	4	4	5
Surveys in progress, end of year.....	9	11	12
Cumulative total surveys initiated.....	33	39	45
Cumulative total surveys completed.....	24	28	33
USDA cooperative studies:			
Surveys in progress, start of year.....	50	53	49
Surveys initiated during year.....	10	5	6
Surveys worked during year.....	60	58	55
Surveys completed during year.....	7	9	12
Surveys in progress, end of year.....	53	49	43
Cumulative total surveys initiated.....	112	117	123
Cumulative total surveys completed.....	59	68	80
Flood plain management assistance program:			
States involved.....	36	37	38
Completed studies—stream miles.....	770	700	650
Ongoing studies—stream miles.....	470	470	580
Reports or studies released.....	33	30	28

Section 6 of Public Law 566, 83d Congress, as amended, authorized the Department to cooperate with other Federal, State, and local agencies in making surveys and investigations of the watersheds of rivers and other waterways as a basis for the development of coordinated water and related land resource programs. The Department currently is participating in cooperative surveys and investigations in river basins primarily with capital State water resources agencies, but also with other interested Federal

and local entities. Priority is given to studies which solve nonpoint source pollution problems, including salinity, protecting important farm and wetlands, improving irrigation efficiencies and conservation of water.

The Department also maintains representation on six river basin commissions and three river basin interagency committees. These serve as points of contact in coordination between representatives of this Department and other Federal Departments and agencies and the States in these basin areas. They keep all concerned and mutually informed of the activities of the member agencies and facilitate matters of interagency coordination.

The Department also is represented on the water resources council which was formed in accordance with section 101, Public Law 89-80, Water Resources Planning Act, to coordinate water in related land resource activities of Federal Departments and agencies. USDA inputs to WRC interagency river basin studies (level B) are financed by reimbursable agreement.

## Object Classification (in thousands of dollars)

Identification code 12-1069-0-1-301	1977 actual	1978 est.	1979 est.
SOIL CONSERVATION SERVICE			
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	6,563	8,681	8,125
11.3 Positions other than permanent.....	408	521	488
11.5 Other personnel compensation.....	11	15	14
Total personnel compensation.....	6,982	9,217	8,627
12.1 Personnel benefits: Civilian.....	836	923	860
13.0 Benefits for former personnel.....	10	13	13
21.0 Travel and transportation of persons.....	473	574	531
22.0 Transportation of things.....	83	101	101
23.1 Standard level user charges.....	571	416	469
23.2 Communications, utilities, and other rent.....	121	422	315
24.0 Printing and reproduction.....	384	463	430
25.0 Other services.....	825	997	937
26.0 Supplies and materials.....	154	190	177
31.0 Equipment.....	167	203	190
42.0 Insurance claims and indemnities.....	1	-----	-----
Total obligations.....	10,607	13,519	12,650
Reimbursable obligations:			
Personnel compensation:			
11.1 Permanent positions.....	970	1,297	890
11.3 Positions other than permanent.....	149	193	132
Total personnel compensation.....	1,119	1,490	1,022
12.1 Personnel benefits: Civilian.....	107	137	94
21.0 Travel and transportation of persons.....	35	75	52
22.0 Transportation of things.....	1	2	1
23.2 Communications, utilities and other rent.....	9	19	15
24.0 Printing and reproduction.....	60	128	87
25.0 Other services.....	1,482	3,172	2,176
26.0 Supplies and materials.....	11	23	14
31.0 Equipment.....	11	23	14
Total reimbursable obligations.....	2,835	5,069	3,475
Total obligations, Soil Conservation Service.....	13,442	18,588	16,125
ALLOCATION ACCOUNTS			
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	2,780	2,981	2,494
11.3 Positions other than permanent.....	250	273	223
11.5 Other personnel compensation.....	2	2	2
11.8 Special personal services payments.....	5	6	4
Total personnel compensation.....	3,037	3,262	2,723



## General and special funds—Continued

## RIVER BASIN SURVEYS AND INVESTIGATIONS—Continued

## Object Classification (in thousands of dollars)—Continued

Identification code 12-1069-0-1-301	1977 actual	1978 est.	1979 est.
ALLOCATION ACCOUNTS—Con.			
12.1 Personnel benefits: Civilian.....	308	315	268
21.0 Travel and transportation of persons.....	267	257	230
22.0 Transportation of things.....	19	15	14
23.1 Standard level user charges.....	176	194	207
23.2 Communications, utilities, and other rent.....	51	75	67
24.0 Printing and reproduction.....	22	13	15
25.0 Other services.....	453	251	288
26.0 Supplies and materials.....	6	27	15
31.0 Equipment.....	27	20	10
Total direct obligations, allocation accounts.....	4,366	4,429	3,837
Reimbursable obligations:			
25.0 Other services.....	46	25	25
Total obligations, allocation accounts.....	4,412	4,454	3,862
99.0 Total obligations.....	17,854	23,042	19,987
Obligations are distributed as follows:			
Soil Conservation Service.....	13,442	18,588	16,125
Forest Service.....	1,861	1,940	1,848
Economic Research Service.....	2,551	2,514	2,014

## Personnel Summary

SOIL CONSERVATION SERVICE			
Direct program:			
Total number of permanent positions.....	458	462	470
Full-time equivalent of other positions.....	50	61	61
Average paid employment.....	385	476	476
Average GS grade.....	8.61	8.56	8.54
Average GS salary.....	\$16,564	\$17,522	\$17,593
Average salary of ungraded positions.....	\$16,991	\$17,900	\$17,900
Reimbursable program:			
Total number of permanent positions.....	80	120	120
Full-time equivalent of other positions.....	17	20	20
Average paid employment.....	74	90	90
Average GS grade.....	8.61	8.56	8.54
Average GS salary.....	\$16,564	\$17,522	\$17,593
Average salary of ungraded positions.....	\$16,991	\$17,900	\$17,900

## ALLOCATION ACCOUNTS

Total number of permanent positions.....	142	128	111
Full-time equivalent of other positions.....	30	30	30
Average paid employment.....	152	142	119
Average GS grade.....	9.44	9.63	8.98
Average GS salary.....	\$18,456	\$17,645	\$16,155

## WATERSHED PLANNING

For necessary expenses for small watershed investigations and planning, in accordance with the Watershed Protection and Flood Prevention Act, as amended (16 U.S.C. 1001-1008), to remain available until expended, **[\$11,847,000] \$5,759,000: Provided,** That this appropriation shall be available for field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$50,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-2202; 33 U.S.C. 701b-11; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-1066-0-1-301	1977 actual	1978 est.	1979 est.
Program by activities:			
Direct program: Small watershed planning authorized by Public Law-566.....	10,841	14,308	5,998
Reimbursable program: Small watershed planning authorized by Public Law-566.....	1,170	1,100	1,100
Total operating costs.....	12,011	15,408	7,098
Unfunded adjustments to total operating costs:			
Depreciation on property.....	-110	-100	-46
Accrued annual leave.....	75	22	10
Total operating costs, funded.....	11,976	15,330	7,062
Capital investment: Capitalized property.....	162	160	74
Total program costs, funded.....	12,138	15,490	7,136
Change in selected resources (undelivered orders).....	267	50	23
10.00 Total obligations.....	12,405	15,540	7,159
Financing:			
Offsetting collections from:			
11.00 Federal funds.....	-10	-10	-10
14.00 Non-Federal sources.....	-1,225	-1,390	-1,390
21.40 Unobligated balance available, start of year.....	-1,072	-1,553	-----
24.40 Unobligated balance available, end of year.....	1,553	-----	-----
Budget authority.....	11,651	12,587	5,759
Budget authority:			
40.00 Appropriation.....	11,651	11,847	5,759
44.20 Supplemental now requested for civilian pay raise.....	-----	740	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	11,169	14,140	5,759
72.40 Obligated balance, start of year.....	2,148	2,265	2,795
74.40 Obligated balance, end of year.....	-2,265	-2,795	-2,532
90.00 Outlays, excluding pay raise supplemental.....	11,052	12,900	5,992
91.20 Outlays for civilian pay raise supplemental.....	-----	710	30
MAIN WORKLOAD FACTORS			
Activity	1977 actual	1978 estimate	1979 estimate
Application for planning assistance:			
On hand, cumulative, start of year...	2,892	2,846	2,796
Net change during year.....	-46	-50	-50
On hand, cumulative, EOY.....	2,846	2,796	2,746
Consisting of:			
Suitable for planning.....	500	520	520
Not suitable for planning.....	577	482	432
Authorized for planning.....	1,769	1,794	1,794
Status of planning: Authorized, cumulative start of year.....	1,736	1,769	1,794
Less:			
Suspended or terminated, cumulative start of year.....	335	346	361
Completed, cumulative start of year...	1,222	1,224	1,254
Planning in process, start of year.....	179	199	179
New authorizations during year.....	33	25	-----
Less:			
Suspended or terminated during year...	11	15	11
Completions during year.....	2	30	33
Planning in process, end of year.....	199	179	135



The Department makes surveys of proposed small watershed projects, and work plans are prepared in cooperation with local sponsors. These plans outline the soil and water management problems in the watershed, the steps that have been or are authorized to be taken to alleviate these problems, the proposed works of improvement to be installed, the estimated benefits and costs, cost sharing, and operation and maintenance arrangements, and other facts necessary to justify Federal participation in project development. In order to utilize available resources to complete work in process, no new planning starts will be initiated in 1979.

## Object Classification (in thousands of dollars)

Identification code 12-1066-0-1-301	1977 actual	1978 est.	1979 est.
<b>SOIL CONSERVATION SERVICE</b>			
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	6,460	8,395	3,346
11.3 Positions other than permanent.....	377	503	190
11.5 Other personnel compensation.....	18	19	5
Total personnel compensation.....	6,855	8,917	3,541
12.1 Personnel benefits: Civilian.....	812	980	389
21.0 Travel and transportation of persons.....	446	500	200
22.0 Transportation of things.....	85	90	45
23.1 Standard level user charges.....	435	448	501
23.2 Communications, utilities, and other rent.....	223	389	91
24.0 Printing and reproduction.....	98	100	50
25.0 Other services.....	1,253	1,639	335
26.0 Supplies and materials.....	124	200	145
31.0 Equipment.....	125	200	146
Total direct obligations.....	10,456	13,463	5,443
Reimbursable obligations:			
Personnel compensation:			
11.1 Permanent positions.....	695	812	812
11.3 Positions other than permanent.....	51	60	60
Total personnel compensation.....	746	872	872
12.1 Personnel benefits: Civilian.....	80	96	96
21.0 Travel and transportation of persons.....	26	30	30
22.0 Transportation of things.....	1	-----	-----
23.2 Communications, utilities, and other rent.....	10	14	14
24.0 Printing and reproduction.....	13	13	13
25.0 Other services.....	342	359	359
26.0 Supplies and materials.....	6	6	6
31.0 Equipment.....	10	10	10
32.0 Lands and structures.....	1	-----	-----
Total reimbursable obligations.....	1,235	1,400	1,400
Total obligations, Soil Conservation Service.....	11,691	14,863	6,843
<b>ALLOCATION ACCOUNTS</b>			
Personnel compensation:			
11.1 Permanent positions.....	483	500	227
11.3 Positions other than permanent.....	34	35	19
Total personnel compensation.....	517	535	246
12.1 Personnel benefits: Civilian.....	51	51	23
21.0 Travel and transportation of persons.....	38	20	16
22.0 Transportation of things.....	8	15	9
23.1 Standard level user charges.....	28	19	13
23.2 Communications, utilities, and other rent.....	4	1	-----
25.0 Other services.....	-----	6	1
26.0 Supplies and materials.....	10	10	8
31.0 Equipment.....	7	-----	-----
41.0 Grants, subsidies, and contributions.....	51	20	-----
Total direct obligations, allocation accounts.....	714	677	316
99.0 Total obligations.....	12,405	15,540	7,159

Obligations are distributed as follows:

Soil Conservation Service.....	11,691	14,863	6,843
Forest Service.....	677	644	301
Economic Research Service.....	37	33	15

## Personnel Summary

## SOIL CONSERVATION SERVICE

## Direct:

Total number of permanent positions.....	346	356	159
Full-time equivalent of other positions.....	43	53	20
Average paid employment.....	382	477	184
Average GS grade.....	8.61	8.56	8.54
Average GS salary.....	\$16,564	\$17,522	\$17,593
Average salary of ungraded positions.....	\$16,991	\$17,900	\$17,900

## Reimbursable:

Total number of permanent positions.....	43	35	43
Full-time equivalent of other positions.....	5	6	6
Average paid employment.....	43	47	47
Average GS grade.....	8.61	8.56	8.54
Average GS salary.....	\$16,564	\$17,522	\$17,593
Average salary of ungraded positions.....	\$16,991	\$17,900	\$17,900

## ALLOCATION ACCOUNTS

Total number of permanent positions.....	26	25	12
Full-time equivalent of other positions.....	4	4	2
Average paid employment.....	36	35	16
Average GS grade.....	9.61	9.63	8.98
Average GS salary.....	\$18,865	\$20,228	\$18,738
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930

## WATERSHED AND FLOOD PREVENTION OPERATIONS\*

\*See Part III for additional information.

For necessary expenses to carry out preventive measures, including but not limited to research, engineering operations, methods of cultivation, the growing of vegetation, and changes in use of land, in accordance with the Watershed Protection and Flood Prevention Act, approved August 4, 1954, as amended (16 U.S.C. 1001-1005, 1007-1009), the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-f), and in accordance with the provisions of laws relating to the activities of the Department, **[\$156,492,000] \$152,522,000** (of which **[\$26,044,000] \$20,876,000** shall be available for the watersheds authorized under the Flood Control Act, approved June 22, 1936 (33 U.S.C. 701, 16 U.S.C. 1006a), as amended and supplemented): *Provided*, That this appropriation shall be available for field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed **\$10,000,000** shall be available for emergency measures as provided by section 216 of the Flood Control Act of 1950 (33 U.S.C. 701b-1), and not to exceed \$200,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That **[\$23,400,000] \$26,000,000** in loans may be insured, or made to be sold and insured, under the Agricultural Credit Insurance Fund of the Farmers Home Administration (86 Stat. 663). (7 U.S.C. 2201-2202; 33 U.S.C. 701b-11; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-1072-0-1-301	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Direct program:			
Watershed operations authorized by			
Public Law 534.....	27,539	36,559	19,455
Loan services.....	192	192	192
Emergency operations, section 216.....	46,828	24,667	10,000
Small watershed operations authorized by Public Law 566.....			
100,828	128,591	113,497	
Loan services.....	363	348	348
Total direct program.....	175,750	190,357	143,492

<sup>1</sup> Additional authorizing legislation will be proposed to eliminate the annual \$300 thousand limitation on the use of funds for emergency operations as provided by section 216 of the Flood Control Act of 1950 (33 U.S.C. 701b-1).

## General and special funds—Continued

## WATERSHED AND FLOOD PREVENTION OPERATIONS—Continued

## Program and Financing (in thousands of dollars)—Continued

Identification code 12-1072-0-1-301	1977 actual	1978 est.	1979 est.
<b>Program by activities—Con.</b>			
<b>Reimbursable program:</b>			
Watershed operations authorized by Public Law 534.....	73	70	70
Small watershed operations authorized by Public Law 566.....	1,324	1,280	1,280
Total reimbursable program.....	1,397	1,350	1,350
Total operating costs.....	177,147	191,707	144,842
<b>Unfunded adjustments to total operating costs:</b>			
Depreciation on property.....	—670	550	450
Accrued annual leave.....	520	428	360
Total operating costs, funded....	176,997	192,665	145,652
<b>Capital investment:</b>			
Capital property.....	1,795	1,400	1,100
Advances for future water supply..	435	700	570
Total program costs, funded....	179,227	194,785	147,322
Changes in selected resources (undelivered orders).....	14,825	8,382	7,300
10.00 Total obligations.....	194,052	203,167	154,622
<b>Financing:</b>			
<b>Offsetting collections from:</b>			
11.00 Federal funds.....	—334	—325	—325
14.00 Non-federal funds.....	—1,898	—1,775	—1,775
21.40 Unobligated balances available, start of year.....	—73,524	—41,743	-----
24.40 Unobligated balances available, end of year.....	41,743	-----	-----
Budget authority.....	160,039	159,324	152,522
<b>Budget authority:</b>			
40.00 Appropriation.....	160,039	156,492	152,522
44.20 Supplemental now requested for civilian pay raise.....	-----	2,832	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	191,820	201,067	152,522
72.40 Obligated balance, start of year.....	130,666	145,228	81,462
74.40 Obligated balance, end of year.....	—145,228	—81,462	—56,208
90.00 Outlays, excluding pay raise supplemental.....	177,258	262,114	177,663
91.20 Outlays from civilian pay raise supplemental.....	-----	2,719	113

This program provides for cooperation between the Federal Government and States and their political subdivisions in installing works of improvement to (1) reduce damage from floodwater, sediment, and erosion, (2) for the conservation, development, utilization, and disposal of water, and (3) the conservation and proper utilization of land. Loans are available through the Agriculture credit insurance fund of the Farmers Home Administration to local organizations to help them finance their share of the costs to certain works of improvement.

*Watershed operations authorized by Public Law 534.*—The Department cooperates with soil conservation districts and other local organizations in planning and installing works of improvement for flood prevention in 11 watersheds authorized by the Flood Control Act of 1944. The Federal Government shares the cost of works of improvement for flood prevention, agricultural water

management, recreation, and fish and wildlife development.

The Department furnishes technical and, in certain instances, financial assistance to landowners to accelerate planning and installation of land treatment measures for runoff retardation, sediment control, and water management. Local sponsoring organizations must furnish all land easements and rights-of-way, water rights, all costs of works of improvement for nonagricultural water management measures (except for those related to fish and wildlife development and recreation) and operate and maintain all completed works of improvement.

Within the 11 authorized projects, 400 subwatershed areas have been identified for planning purposes. Installation progress in these subwatersheds is as follows:

## MAIN WORKLOAD FACTORS

Subwatershed status	1977 actual	1978 estimate	1979 estimate
Projects in preconstruction.....	9	13	13
Projects underway start of year.....	106	92	93
New construction starts.....	0	9	0
Projects completed during year.....	3	3	6
Projects under construction.....	118	117	112
Projects completed in prior years.....	179	180	180
Projects not started.....	103	103	108
Total subwatershed projects....	400	400	400

*Emergency operations, section 216.*—This program authorizes the Secretary of Agriculture to undertake such emergency measures for runoff retardation and soil erosion prevention as may be needed to safeguard life and property from floods and the products of erosion on any watershed whenever natural elements or force causes a sudden impairment of that watershed. An emergency is considered to exist when a watershed is suddenly impaired by flood, fire, wind, earthquake, or other natural cause and consequently life and property are endangered by floodwater, erosion, or sediment discharge. The emergency area need not be declared a national disaster area to be eligible for emergency watershed protection. Emergency watershed protection is applicable to small scale, localized disasters as well as large scale disasters. State environmental, natural resource, fish and game, and other agencies participate in planning and coordinating emergency work.

Emergency operations on non-Federal land are sponsored by State or local organizations. Emergency operations supplement other Federal, State, and local resources committed to alleviate the hazard. Conditions essential to funding assistance are that a watershed impairment must have occurred suddenly as a result of a natural element or force and there exists a threat to life or property from floods or the products of erosion. Sponsoring organization must provide needed land rights, water rights, and permits and accept responsibility for operation and maintenance, if required, all without cost to the emergency operation funds. The Forest Service does this work on lands it administers and on lands adjacent to Forest Service land which they administer under formal agreement. Funds are made available to the Forest Service from this appropriation.

*Small watershed operations authorized by Public Law 566.*—The Department provides technical and financial assistance to local organizations to install measures for watershed protection, flood prevention, agricultural water management, recreation, and fish and wildlife enhancement.



Watershed work plans are prepared by sponsoring local organizations with the Department's assistance or through state and local resources. After work plans are approved by the Department or Congress (projects where the estimated Federal contribution will exceed \$1 million require congressional approval), technical services and financial assistance are provided for specific works of improvements.

Land treatment and engineering services are provided to approved projects in advance of construction. During the preconstruction state, surveys, and investigations are made and detailed designs, specifications, and engineering cost estimates are prepared for structural measures, land rights areas are identified, and the technical services are furnished for accelerating planning and application of land treatment measures.

On non-Federal lands, local sponsoring organizations must acquire water rights and furnish land, easements, and rights-of-way for all structural measures, except up to 50% of the cost of land rights allocated to public fish and wildlife and recreational developments may be paid from Public Law-566 funds. Local sponsoring organizations have the option of contracting for construction work or may request SCS to do the contracting for them. Local sponsoring organizations must operate and maintain completed works of improvement and in the case of multiple-purpose structures, bear a share of the construction costs. On Federal lands, Federal agencies do this work on lands they administer with appropriate contributions made by local people who receive benefits.

The following tabulation shows the status of Public Law 566 projects.

## MAIN WORKLOAD FACTORS

Status of projects approved for operations	1977 actual	1978 estimate	1979 estimate
Projects in preconstruction.....	162	177	189
Projects under construction, start of year	457	440	435
New construction starts.....	16	25	0
Projects completed during year.....	24	30	30
Subtotal projects requiring funds..	659	672	654
Projects not requiring funds.....	101	104	107
Projects completed in prior years.....	426	450	480
Total approved projects.....	1,186	1,226	1,241

**Loan services.**—Loans are made to local sponsoring organizations to finance the local cost of installing works of improvement in Public Law 534 and approved Public Law 566 watershed projects. Repayment with interest is required within 50 years after the principal benefits of improvements first become available. Loans are made from funds available for this purpose from the Agriculture credit insurance fund of the Farmers Home Administration. Loan services related to processing and making loans are financed from this appropriation.

In order to apply all available resources to earlier completion of ongoing construction, new construction starts will not be initiated in 1979. Further budget recommendations may be made upon completion of the administration's water policy.

## Object Classification (in thousands of dollars)

Identification code 12-1072-0-1-301	1977 actual	1978 est.	1979 est.
SOIL CONSERVATION SERVICE			
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	37,358	40,025	35,585
11.3 Positions other than permanent.....	2,438	2,514	3,462

11.5 Other personnel compensation.....	1,158	1,076	800
Total personnel compensation.....	40,954	43,615	39,847
12.1 Personnel benefits: Civilian.....	4,568	4,843	4,311
13.0 Benefits for former personnel.....	31	10	11
21.0 Travel and transportation of persons..	1,875	1,463	1,590
22.0 Transportation of things.....	347	88	132
23.1 Standard level user charges.....	1,799	1,781	2,065
23.2 Communications, utilities, and other rent.....	1,441	1,215	1,750
24.0 Printing and reproduction.....	687	695	927
25.0 Other services.....	9,721	2,998	4,947
Construction contracts.....	65,167	84,091	45,285
26.0 Supplies and materials.....	5,748	3,411	3,000
31.0 Equipment.....	1,500	2,163	1,000
32.0 Lands and structures.....	2		
33.0 Investments and loans.....	127	400	438
41.0 Grants, subsidies, and contributions..	49,229	43,799	41,552
42.0 Insurance claims and indemnities....	4	10	10
44.0 Refunds.....	2		
Total direct obligations.....	183,202	190,582	146,865

## Reimbursable obligations:

Personnel compensation:			
11.1 Permanent positions.....	160	283	283
11.3 Positions other than permanent.....	8	8	8
11.5 Other personnel compensation.....	2		
Total personnel compensation.....	170	291	291
12.1 Personnel benefits: Civilian.....	18	32	32
21.0 Travel and transportation of persons..	15	22	22
23.2 Communications, utilities, and other rent.....	21	21	21
24.0 Printing and reproduction.....	8	8	8
25.0 Other services.....	144	160	160
Construction contracts.....	1,568	1,431	1,431
26.0 Supplies and materials.....	17	10	10
31.0 Equipment.....	251	125	125
41.0 Grants, subsidies, and contributions..	4		
Total reimbursable obligations.....	2,216	2,100	2,100
Total obligations, Soil Conservation Service.....	185,418	192,682	148,965

## ALLOCATION ACCOUNTS

## Direct obligations:

Personnel compensation:			
11.1 Permanent positions.....	2,562	2,739	2,454
11.3 Positions other than permanent.....	1,501	1,071	930
11.5 Other personnel compensation.....	50	25	20
Total personnel compensation.....	4,113	3,835	3,404
12.1 Personnel benefits: Civilian.....	433	377	329
21.0 Travel and transportation of persons..	159	144	113
22.0 Transportation of things.....	299	198	179
23.1 Standard level user charges.....	134	188	100
23.2 Communications, utilities, and other rent.....	190	103	109
24.0 Printing and reproduction.....	18	14	11
25.0 Other services.....	956	3,624	556
26.0 Supplies and materials.....	590	393	353
31.0 Equipment.....	102	65	59
32.0 Lands and structures.....	215	145	128
41.0 Grants, subsidies, and contributions..	1,409	1,399	316
Total direct obligations.....	8,618	10,485	5,657

## Reimbursable obligations:

25.0 Other services.....	16		
Total obligations, allocation accounts.....	8,634	10,485	5,657
99.0 Total obligations.....	194,052	203,167	154,622

## Obligations are distributed as follows:

Soil Conservation Service.....	185,418	192,682	148,965
Economic Research Service.....	159	176	147
Farmers Home Administration.....	555	585	585
Forest Service.....	7,920	9,724	4,925



## General and special funds—Continued

## WATERSHED AND FLOOD PREVENTION OPERATIONS—Continued

## Personnel Summary

	1977 actual	1978 est.	1979 est.
<b>SOIL CONSERVATION SERVICE</b>			
<b>Direct program:</b>			
Total number of permanent positions.....	2,024	1,950	1,863
Full-time equivalent of other positions.....	442	291	177
Average paid employment.....	2,610	2,566	2,636
Average GS grade.....	8.61	8.56	8.54
Average GS salary.....	\$16,564	\$17,522	\$16,178
Average salary of ungraded positions.....	\$16,991	\$17,900	\$12,930
<b>Reimbursable program:</b>			
Total number of permanent positions.....	16	16	16
Full-time equivalent of other positions.....	1	1	1
Average paid employment.....	12	18	18
Average GS grade.....	8.61	8.56	8.54
Average GS salary.....	\$16,564	\$17,522	\$17,593

## ALLOCATION ACCOUNTS

Total number of permanent positions.....	208	171	156
Full-time equivalent of other positions.....	184	131	114
Average paid employment.....	370	280	248
Average GS grade.....	9.07	9.08	8.64
Average GS salary.....	\$15,794	\$17,172	\$17,746
Average salary of ungraded positions.....	\$13,687	\$12,930	\$16,178

## GREAT PLAINS CONSERVATION PROGRAM

For necessary expenses to carry into effect a program of conservation in the Great Plains area, pursuant to section 16(b) of the Soil Conservation and Domestic Allotment Act, as added by the Act of August 7, 1956, as amended (16 U.S.C. 590p(b)), **[\$21,704,000]** \$8,023,000, to remain available until expended. (7 U.S.C. 2201-2202; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-2268-0-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
Cost-sharing assistance.....	14,922	19,367	-----
Cost-sharing programming and contract administration.....	2,609	2,616	3,627
Technical assistance.....	3,530	3,540	3,971
Total direct program.....	21,061	25,523	7,598
<b>Reimbursable program:</b>			
Technical assistance.....	13	15	20
Total operating costs.....	21,074	25,538	7,618
<b>Unfunded adjustments to total operating costs:</b>			
Depreciation on property.....	-68	-62	-50
Accrued annual leave.....	-3	-22	-10
Total operating costs, funded....	21,003	25,454	7,558
Capital investment: Capitalized property.....	93	80	60
Total program costs, funded....	21,096	25,534	7,618
Change in selected resources (undelivered orders).....	1,069	-3,258	425
10.00 Total obligations.....	22,165	22,276	8,043
<b>Financing:</b>			
14.00 Offsetting collections from: Non-Federal sources.....	-21	-15	-20
21.40 Unobligated balance available, start of year.....	-693	-188	-----

24.40 Unobligated balance available, end of year.....	188	-----	-----
Budget authority.....	21,639	22,073	8,023
<b>Budget authority:</b>			
40.00 Appropriation.....	21,639	21,704	8,023
44.20 Supplemental now requested for civilian pay raise.....	-----	369	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	22,144	22,261	8,023
72.40 Obligated balance, start of year.....	43,988	45,351	46,299
74.40 Obligated balance, end of year.....	-45,351	-46,299	-33,137
90.00 Outlays excluding pay raise supplemental.....	20,781	20,959	21,170
91.20 Outlays for civilian pay raise supplemental.....	-----	354	15

This program provides cost-sharing assistance and technical services to participating landowners or operators in the Great Plains area in the development and installation of long-term conservation plans and practices for their land. It is a voluntary program which complements other conservation programs of the Department in 469 designated counties of 10 Great Plains States. Contracts with individual landowners range in time from 3 to 10 years.

Plans of conservation operations are made for each farm or ranch as a basis for cost sharing on approved practices. The fundamental purposes of this program are to achieve needed land use adjustments, conservation treatments, and economic stability of each operating unit. The planned work is installed under contract according to specific time schedules.

## MAIN WORKLOAD FACTORS

Program participants:	1977 actual	1978 estimate	1979 estimate <sup>1</sup>
Number of new contracts during year.....	1,904	2,035	-----
Number of contracts serviced during year.....	17,168	15,941	13,441
Number of acres under contracts.....	99,413,881	103,340,000	104,214,000

<sup>1</sup> A new departmental long-term cost-sharing program is proposed in fiscal year 1979 in the budget for the Agricultural Stabilization and Conservation Service. Within that proposal, \$10 million is included for contracts in the Great Plains States.

As of September 30, 1977, there was a backlog of approximately 4,700 unserved applications and about 14,000 active contracts on hand. Cooperating landowners or operators finance the entire cost of installing recurring management-type practices and pay a specified part of the cost-shared practices installed on their land.

Program regulations provide that cost-share rates offered in any contract shall not exceed 80% of the cost of installing eligible practices within the designated county. The rates vary among States and practices due to differences in conservation and program needs. Cost sharing for irrigation practices in any one contract shall not exceed \$7,500 or one-fourth of the total Federal obligation. There is a cost-sharing limitation of \$25 thousand for any contract.

Each participant who signs a Great Plains program contract is responsible for implementing his plan of operations; and the Department is committed to furnish the necessary technical help needed for design, layout, and other services. Cooperating landowners and operators are encouraged to make use of other available assistance under local, State, and Federal programs as a means of further improving their land and water resources.

Since the Department is proposing to consolidate the Great Plains conservation program with the agricultural

conservation program in 1979 to provide the same type of long-term agreements to the Great Plains area as in the rest of the Nation, no new contracts will be entered into in 1979 under this appropriation.

Object Classification (in thousands of dollars)

Identification code 12-2268-0-1-302	1977 actual	1978 est.	1979 est.
SOIL CONSERVATION SERVICE			
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	4,612	4,816	5,609
11.3 Positions other than permanent.....	238	412	482
11.5 Other personnel compensation.....	4	5	6
Total personnel compensation.....	4,854	5,233	6,097
12.1 Personnel benefits: Civilian.....	566	574	671
21.0 Travel and transportation of persons.....	124	146	165
22.0 Transportation of things.....	55	64	72
23.1 Standard level user charges.....	97	117	141
23.2 Communications, utilities, and other rent.....	209	130	147
24.0 Printing and reproduction.....	20	24	27
25.0 Other services.....	152	290	329
26.0 Supplies and materials.....	187	221	250
31.0 Equipment.....	92	109	124
41.0 Grants, subsidies, and contributions.....	15,690	15,265	-----
Total direct obligations.....	22,046	22,173	8,023
Reimbursable obligations:			
31.0 Equipment.....	21	15	20
Total obligations, Soil Conservation Service.....	22,067	22,188	8,043
ALLOCATION ACCOUNTS			
11.1 Personnel compensation: Permanent positions.....	30	30	-----
12.1 Personnel benefits: Civilian.....	2	3	-----
23.1 Standard level user charges.....	2	2	-----
41.0 Grants, subsidies, and contributions.....	64	53	-----
Total obligations, allocation accounts.....	98	88	-----
99.0 Total obligations.....	22,165	22,276	8,043
Obligations are distributed as follows:			
Soil Conservation Service.....	22,067	22,188	8,043
Agriculture Stabilization and Conservation Service.....	98	88	-----

Personnel Summary

SOIL CONSERVATION SERVICE			
Total number of permanent positions.....	305	313	308
Full-time equivalent of other positions.....	46	48	56
Average paid employment.....	331	334	389
Average GS grade.....	8.61	8.56	8.54
Average GS salary.....	\$16,564	\$17,522	\$17,522
Average salary of ungraded positions.....	\$16,991	\$17,900	\$17,900
ALLOCATION ACCOUNTS			
Total number of permanent positions.....	2	2	-----
Full-time equivalent of other positions.....	0	0	-----
Average paid employment.....	2	2	-----
Average GS grade.....	9.05	9.05	-----
Average GS salary.....	\$17,472	\$18,253	-----

RESOURCE CONSERVATION AND DEVELOPMENT

For necessary expenses in planning and carrying out projects for resource conservation and development, and for sound land use, pursuant to the provisions of section 32(e) of title III of the Bankhead-Jones Farm Tenant Act, as amended (7 U.S.C. 1010-1011; 76 Stat.

607), and the provisions of the Act of April 27, 1935 (16 U.S.C. 590a-f), **[\$31,033,000] \$6,797,000: Provided, That [\$3,600,000] \$4,000,000** in loans may be insured, or made to be sold and insured, under the Agricultural Credit Insurance Fund of the Farmers Home Administration (86 Stat. 663): *Provided further, That this appropriation shall be available for field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$50,000 shall be available for employment under 5 U.S.C. 3109. (7 U.S.C. 2201-2202; 33 U.S.C. 701b-11; Public Law 95-97, making appropriations for Agriculture and related agencies, 1978.)*

Program and Financing (in thousands of dollars)

Identification code 12-1010-0-1-302	1977 actual	1978 est.	1979 est.
Program by activities:			
Direct program:			
Technical assistance.....	20,733	19,790	2,033
Financial assistance.....	10,082	10,000	3,920
Loan services.....	207	207	187
Total direct program.....	31,022	29,997	6,140
Reimbursable program:			
Technical assistance.....	56	100	50
Financial assistance.....	504	900	450
Loan services.....	-----	-----	-----
Total reimbursable program.....	560	1,000	500
Total operating costs.....	31,582	30,997	6,640
Unfunded adjustments to total operating costs:			
Depreciation on property.....	-203	-100	-40
Accrued annual leave.....	-382	-221	-20
Total operating costs, funded.....	30,997	30,676	6,580
Capitalized investment: Capitalized property.....			
-----	223	300	100
Total program costs, funded.....	31,220	30,976	6,680
Change in selected resources (undelivered orders).....			
-----	212	2,715	617
10.00 Total obligations.....	31,432	33,691	7,297
Financing:			
Offsetting collections from:			
11.00 Federal funds.....	-9	-10	-10
14.00 Non-Federal sources.....	-1,014	-990	-490
21.40 Unobligated balance available, start of year.....	-442	-712	-----
24.40 Unobligated balance available, end of year.....	712	-----	-----
Budget authority.....	30,679	31,979	6,797
Budget authority:			
40.00 Appropriation.....	30,679	31,033	6,797
44.20 Supplemental now requested for civilian pay raises.....	-----	946	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	30,409	32,691	6,797
72.40 Obligated balance, start of year.....	16,876	16,155	13,043
74.40 Obligated balance, end of year.....	-16,155	-13,043	-6,396
90.00 Outlays, excluding pay raise supplemental.....	31,130	34,895	13,406
91.20 Outlays from civilian pay raise supplemental.....	-----	908	38

This program provides for the Department's cooperation with other Federal agencies to assist States, local units of government, groups and individuals in developing area plans for resource conservation and development.

Resource conservation and development areas are provided technical and financial assistance to help States and



## General and special funds—Continued

## RESOURCE CONSERVATION AND DEVELOPMENT—Continued

local units of government prepare plans for resource development and economic improvement and to plan and install community-type conservation projects or measures. Financial contributions, loans, and other Federal assistance are used to help carry out measures specified in R.C. & D. area plans.

No new R.C. & D. area authorizations or measure plans will be initiated in 1979. Funds will be used to complete work in process.

Loans are made to qualified local organizations to help finance their share of the costs of installing the measures. Funds will be available for loans from the Agricultural Credit Insurance Fund of the Farmers Home Administration.

The following tabulation shows the status of R.C. & D. areas authorized to receive technical and financial assistance and loan services:

## MAIN WORKLOAD FACTORS

Status of authorized R.C. & D. areas:	1977 actual	1978 estimate	1979 estimate
R.C. & D. areas authorized at beginning of year	168	178	188
New R.C. & D. areas authorized during year	10	10	-----
R.C. & D. areas authorized at end of year	178	188	188
Status of R.C. & D. area technical and financial assistance:			
R.C. & D. areas receiving full assistance during the year	178	175	137
Reduction of R.C. & D. assistance during year <sup>1</sup>	13	38	137
R.C. & D. areas receiving full assistance at end of year	165	137	-----
R.C. & D. sponsors (local units of Government) receiving assistance	3,141	2,975	2,329
R.C. & D. measures completed	1,862	1,950	950
R.C. & D. financial assisted measures planned	412	400	-----
R.C. & D. financial assisted measures installed	282	280	115

<sup>1</sup> Reduction of technical and financial assistance is reported accomplished when R.C. & D. coordinator assistance is terminated.

## Object Classification (in thousands of dollars)

Identification code 12-1010-0-1-302	1977 actual	1978 est.	1979 est.
SOIL CONSERVATION SERVICE			
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions	10,941	12,143	1,354
11.3 Positions other than permanent	948	1,049	124
11.5 Other personnel compensation	119	134	15
Total personnel compensation	12,008	13,326	1,493
12.1 Personnel benefits: Civilian	1,332	1,479	166
13.0 Benefits for former personnel	4	-----	57
21.0 Travel and transportation of persons	546	600	93
22.0 Transportation of things	90	107	12
23.1 Standard level user charges	445	450	495
23.2 Communications, utilities, and other rent	735	754	100
24.0 Printing and reproduction	232	400	47
25.0 Other services	1,356	1,206	125
25.0 Construction contracts	4,384	2,500	1,000
26.0 Supplies and materials	769	640	55
31.0 Equipment	258	348	-----
41.0 Grants, subsidies, and contributions	6,889	9,712	2,956
42.0 Insurance claims and indemnities	—12	-----	-----
Total direct obligations	29,036	31,522	6,599

## Reimbursable obligations:

Personnel compensation:			
11.1 Permanent positions	50	-----	-----
11.3 Positions other than permanent	2	-----	-----
Total personnel compensation	52	-----	-----
12.1 Personnel benefits: Civilian	6	-----	-----
21.0 Travel and transportation of persons	2	-----	-----
22.0 Transportation of things	1	-----	-----
23.2 Communications, utilities, and other rent	8	-----	-----
24.0 Printing and reproduction	1	-----	-----
25.0 Other services	157	100	50
25.0 Construction contracts	766	830	420
26.0 Supplies and materials	2	-----	-----
31.0 Equipment	26	20	10
41.0 Grants, subsidies, and contributions	2	50	20
Total reimbursable obligations	1,023	1,000	500
Total obligations, Soil Conservation Service	30,059	32,522	7,099

## ALLOCATION ACCOUNTS

Personnel compensation:			
11.1 Permanent positions	326	336	145
11.3 Positions other than permanent	18	24	-----
Total personnel compensation	344	360	145
12.1 Personnel benefits: Civilian	34	35	15
21.0 Travel and transportation of persons	30	33	11
22.0 Transportation of things	2	4	1
23.1 Standard level user charges	9	10	11
23.2 Communications, utilities, and other rent	15	15	7
24.0 Printing and reproduction	3	4	1
25.0 Other services	18	49	6
26.0 Supplies and materials	1	1	1
31.0 Equipment	1	-----	-----
41.0 Grants, subsidies, and contributions	916	658	-----
Total obligations, allocation accounts	1,373	1,169	198
99.0 Total obligations	31,432	33,691	7,297

## Obligations are distributed as follows:

Soil Conservation Service	30,059	32,522	7,099
Economic Research Service	147	149	-----
Farmers Home Administration	207	218	198
Forest Service	782	802	-----
Extension Service	237	----- <sup>1</sup>	-----

## Personnel Summary

## SOIL CONSERVATION SERVICE

## Direct program:

Total number of permanent positions	551	565	83
Full-time equivalent of other positions	114	118	14
Average paid employment	702	728	82
Average GS grade	8.61	8.56	8.54
Average GS salary	\$16,564	\$17,522	\$17,593
Average salary of ungraded positions	\$16,991	\$17,900	\$17,900

## Reimbursable program:

Total number of permanent positions	4	-----	-----
Full-time equivalent of other positions	0	-----	-----
Average paid employment	4	-----	-----
Average GS grade	8.61	-----	-----
Average GS salary	\$16,991	-----	-----

## ALLOCATION ACCOUNTS

Total number of permanent positions	17	17	10
Full-time equivalent of other positions	2	2	0
Average paid employment	20	20	10
Average GS grade	8.96	8.96	7.98
Average GS salary	\$17,363	\$18,103	\$16,226
Average salary of ungraded positions	\$12,199	\$12,930	-----

<sup>1</sup> Reimbursable in fiscal year 1978.



## ALLOTMENTS AND ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriations as follows:  
 Agriculture: Agricultural Stabilization and Conservation Service, "Water Bank Act Program."  
 Executive: Appalachian Regional Commission, "Appalachian Regional Development Programs."  
 Executive: Federal Disaster Assistance Administration, "Disaster Relief."  
 Commerce: Regional Action Planning Commission and Ozark Regional Commission, "Regional Development Programs."  
 Commerce: Coastal Plains Regional Commission, "Regional Development Programs."  
 Interior: Office of Surface Mining, "Rural Lands Program."

**Trust Funds**

## MISCELLANEOUS CONTRIBUTED FUNDS

## Program and Financing (in thousands of dollars)

Identification code 12-8210-0-7-300	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Miscellaneous contributed funds, total operating costs.....	1,015	1,825	1,116
Unfunded adjustments to total operating costs:			
Depreciation on property.....	-2	-2	2
Accrued annual leave.....	-17	-21	20
Total operating costs, funded....	996	1,802	1,138
Change in selected resources (undelivered orders).....	78	73	74
10.00 Total obligations.....	1,074	1,875	1,212
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-376	-663	-----
24.40 Unobligated balance available, end of year.....	663	-----	-----
60.00 Budget authority (appropriation) (permanent, indefinite).....	1,361	1,212	1,212
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	1,074	1,875	1,212
72.40 Obligated balance, start of year.....	1,133	988	1,140
74.40 Obligated balance, end of year.....	-988	-1,140	-852
90.00 Outlays.....	1,219	1,723	1,500

Miscellaneous contributed funds received from State and local organizations, and others are available for work under cooperative agreements for soil survey, watershed protection, and resource conservation and development activities.

## Object Classification (in thousands of dollars)

Identification code 12-8210-0-7-300	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	376	396	400
11.3 Positions other than permanent.....	4	4	3
Total personnel compensation.....	380	400	403
12.1 Personnel benefits: Civilian.....	38	40	42
21.0 Travel and transportation of persons.....	5	6	6
23.2 Communications, utilities, and other rent.....	10	10	10
24.0 Printing and reproduction.....	18	19	19
25.0 Other services.....	22	31	31
Construction contracts.....	595	1,355	687
26.0 Supplies and materials.....	3	3	3
44.0 Refunds.....	3	11	11
99.0 Total obligations.....	1,074	1,875	1,212

## Personnel Summary

Total number of permanent positions.....	27	39	38
Full-time equivalent of other positions.....	0	4	4
Average paid employment.....	23	40	40
Average GS grade.....	8.61	8.56	8.54
Average GS salary.....	\$16,564	\$17,522	\$17,593

ANIMAL AND PLANT HEALTH INSPECTION  
SERVICE

## Federal Funds

## General and special funds:

## ANIMAL AND PLANT HEALTH INSPECTION SERVICE\*

\*See Part III for additional information.

For expenses, not otherwise provided for, including those pursuant to the Act of February 28, 1947, as amended (21 U.S.C. 114b-c) necessary to prevent, control, and eradicate pests and plant and animal diseases; to carry out inspection, quarantine, and regulatory activities; [to carry on services related to consumer protection;] and to protect the environment, as authorized by law, [\$441,204,000] \$220,213,000 of which \$2,500,000 shall be available for the control of outbreaks of insects, plant diseases and animal diseases to the extent necessary to meet emergency conditions and [\$4,460,000] \$5,713,000 may be for repayment to the Commodity Credit Corporation of advances (and interest thereon) made in accordance with authorities contained in the provisions of the appropriation items for the Animal and Plant Health Inspection Service in the Agriculture and Related Agencies Appropriation Act, [1976] 1977: *Provided*, [That \$1,000,000 of the funds for control of the fire ant shall be placed in reserve for matching purposes with States which may come into the program: *Provided further*,] That no funds shall be used to formulate or administer a brucellosis eradication program for the current fiscal year that does not require minimum matching by any State of at least 40 per centum: *Provided further*, That this appropriation shall be available for field employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed [\$60,000] \$40,000 shall be available for employment under 5 U.S.C. 3109: *Provided further*, That this appropriation shall be available for the operation and maintenance of aircraft and the purchase of not to exceed four, of which two shall be for replacement only: *Provided further*, That this appropriation shall be available pursuant to 7 U.S.C. 2250 for the construction, alteration, and repair of buildings and improvements, but, unless otherwise provided, the cost of constructing any one building shall not exceed [\$62,500] \$75,000 except for [three] four buildings to be constructed or improved at a cost of not to exceed [\$120,000] \$145,000 each, and the cost of altering any one building during the fiscal year shall not exceed [8.5] 10 per centum of the current replacement value of the building: *Provided further*, That this appropriation shall be available for acquisition of lands by donation, exchange, or purchase at a nominal cost not to exceed \$100, except for purchase of land for an Animal Holding and Testing Facility at Ames, Iowa: *Provided further*, That, in addition, in emergencies which threaten the livestock or poultry industries of the country, the Secretary may transfer from other appropriations or funds available to the agencies or corporations of the Department such sums as he may deem necessary, to be available only in such emergencies for the arrest and eradication of foot-and-mouth disease, rinderpest, contagious pleuropneumonia, or other contagious or infectious diseases of animals, or European fowl pest and similar diseases in poultry, and for expenses in accordance with the Act of February 28, 1947, as amended, and any unexpended balances of funds transferred for such emergency purposes in the next preceding fiscal year shall be merged with such transferred amounts. (5 U.S.C. 5341, 5542, 5901; 10 U.S.C. 2306; 15 U.S.C. 69e, 1821-1831; 16 U.S.C. 1531-1543; 18 U.S.C. 1114; 19 U.S.C. 1306; 21 U.S.C. 101-105, 111-114, 114a-1-114c, 114d-1, 114e-131, 134-135b, 151-158; 26 U.S.C. 4491-4494; 31 U.S.C. 638a(a)-(b); 45 U.S.C. 71-74; 46 U.S.C. 466a-466b; 49 U.S.C. 1474(a), 1509(d), 1741; 46 Stat. 67; 78 Stat. 939-940;

## General and special funds—Continued

## ANIMAL AND PLANT HEALTH INSPECTION SERVICE—Continued

Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-1600-0-1-999	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. Meat and poultry inspection.....	141,747	---	---
2. Plant disease and pest control.....	61,191	61,648	69,851
3. Animal disease and pest control.....	118,103	138,381	142,479
4. Construction of facilities.....	6,719	12,311	2,306
5. Contingencies.....	1,138	2,500	2,500
Total direct program.....	328,899	214,840	217,136
<b>Reimbursable program:</b>			
1. Meat and poultry inspection.....	19,689	---	---
2. Plant and animal disease and pest control.....	5,739	6,552	6,552
3. Agency for International Development (Funds Appropriated to the President).....	400	443	443
Total reimbursable program.....	25,829	6,995	6,995
Total program costs, funded.....	354,728	221,835	224,131
Change in selected resources (stores and undelivered orders).....	-6,884	-6,632	-2,306
10.00 Total obligations.....	347,843	215,203	221,825
<b>Financing:</b>			
<b>Offsetting collections from:</b>			
11.00 Federal funds.....	-736	-849	-849
14.00 Non-Federal sources.....	-25,093	-6,146	-6,146
21.40 Unobligated balance available, start of year.....	-8,301	-5,679	---
22.40 Unobligated balance transferred from other accounts.....	-4,000	---	---
23.40 Unobligated balance transferred to other accounts.....	753	4,000	5,383
24.40 Unobligated balance available, end of year.....	5,679	---	---
25.40 Unobligated balance lapsing.....	6,377	---	---
Budget authority.....	322,523	206,529	220,213
<b>Budget authority:</b>			
40.00 Appropriation.....	422,302	441,204	220,213
41.00 Transferred to other accounts.....	-99,779	-241,581	---
43.00 Appropriation (adjusted).....	322,523	199,623	220,213
44.20 Supplemental now requested for civilian pay raises.....	---	6,906	---
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	322,015	208,208	214,830
72.40 Obligated balance, start of year.....	47,282	30,826	21,867
74.40 Obligated balance, end of year.....	-30,826	-21,867	-19,562
77.40 Adjustments in expired accounts.....	-2,601	---	---
90.00 Outlays, excluding pay raise supplemental.....	335,870	210,394	217,002
91.20 Outlays from civilian pay raise supplemental.....	---	6,773	133

<sup>1</sup> Includes capital investment as follows: 1977, \$1,139 thousand; 1978, \$8,608 thousand; 1979, \$3,235 thousand.

Note.—Excludes \$255,017 thousand in 1979 and \$241,581 thousand in 1978 for activities transferred to the Food Safety and Quality Service. A comparable amount for 1977 (\$240,557 thousand) is included above.

The major objectives of the Service are to protect the animal and plant resources of the Nation from destructive pests and diseases.

2. *Plant disease and pest control.*—Through inspections at ports of entry, insects, plant diseases, nematodes, and animal pests and diseases harmful to agriculture are prevented from entering this country. Cooperative

programs with the States are conducted to prevent the spread of and/or to eradicate of certain plant pests already established in this country. The 1979 estimates propose increases for golden nematode, tri-fly in Hawaii, and for agricultural quarantine inspection, and a reduction of the imported fire ant and elimination of the range caterpillar programs.

Selected examples of the level of activities for plant pest control programs follow:

	1977 actual	1978 estimate	1979 estimate
<b>Acres treated (thousands):</b>			
Boll weevil (high plains).....	1,162	768	577
Boll weevil (eradication).....	---	240	190
Grasshopper.....	1,408	1,000	1,000
Gypsy moth.....	51	140	180
Imported fire ant.....	9,177	1,000	---
<b>Sterile insects released (millions):</b>			
Mexican fruit fly.....	24	24	50
Pink bollworm (adult moths).....	350	200	200
Mediterranean fruit fly.....	8.5	2,580	15,600
Boll weevil (eradication).....	---	---	60
<b>Parasites released (thousands):</b>			
Citrus blackfly.....	351	10,611	12,045
Cereal leaf beetle.....	543	600	600
Total acres released from quarantine through eradication: Witchweed.....	4,470	5,000	3,000
<b>Environmental monitoring and methods development: Imported fire ant:</b>			
Sites monitored.....	500	700	700
Test plots conducted.....	215	200	200
Alternate chemicals screened.....	20	20	20

The level of activity for agricultural quarantine inspection at ports of entry is as follows:

	1977 actual	1978 estimate	1979 estimate
<b>Plant and animal product and by-product inspection:</b>			
Airplanes (thousands).....	300	300	300
Vessels (thousands).....	65	65	65
Vehicles from Mexico (millions).....	43	44	44
Baggage, pieces (millions).....	110	111	111
Mail packages of agriculture interest (thousands).....	170	171	172
Plant units processed (millions).....	155	160	165
Cargo inspections conducted (thousands).....	315	320	325
Cargo treatments conducted (thousands).....	19	20	21
Imported animal products/byproducts: pounds (millions).....	610	620	625
Phytosanitary export certification: Certificates issued (thousands).....	77	78	79
<b>Interceptions (thousands):</b>			
Unauthorized plant material.....	685	690	700
Unauthorized animal products/byproducts.....	262	265	270
Plant pests.....	129	130	131

3. *Animal disease and pest control.*—Programs are conducted to keep communicable diseases of foreign origin from entering this country and to prevent the spread of diseases through interstate shipments of livestock or distribution of impure or impotent veterinary biologics. In cooperation with States, other programs are directed at the control and eradication of livestock diseases present in this country. Foreign animal diseases, should they enter this country, are rapidly diagnosed and outbreaks which are of economic significance and for which the Secretary of Agriculture declares a national emergency are controlled and eradicated. The animal welfare program regulates the humane care and handling of approximately 40 million warmblooded commercial (pet) and laboratory animals and restricts animal fighting ventures. The 1979 estimates propose increases for brucellosis eradication and import-export inspection and decreases in hog cholera eradication, screwworm, miscellaneous animal diseases, pseudorabies and tuberculosis



programs. These decreases reflect successful eradication efforts and shifts in resources toward eradication of other more costly diseases. Also included is a net increase in funds needed to repay the Commodity Credit Corporation for advances made to combat emergency disease outbreaks.

The level of activities for the major control programs on animal diseases and pests is as follows:

	1977 actual	1978 estimate	1979 estimate
<b>Brucellosis:</b>			
Certified free States.....	28	29	31
Modified certified free States.....	22	21	19
States with zero infection.....	7	9	9
Market cattle identification reactor rate.....	.53	.47	.43
Total number of infected herds found during year.....	14,500	15,000	15,000
<b>Hog cholera:</b>			
Investigations of suspect cases.....	911	1,200	900
Confirmed primary outbreaks.....	0	0	0
<b>Screwworm:</b>			
Cases in U.S. outside of barrier zone.....	30	0	0
Cases in U.S. part of barrier zone.....	9,606	100	0
Cases in Mexico part of barrier zone.....	10,392	6,000	1,000
Sterile fly production—Mission, Tex. (millions/week).....	204	200	198
Sterile fly production—Tuxtla Gutierrez, Mex. (millions/week).....	183	300	300
<b>Scabies:</b>			
Number of Federal quarantines placed because of psoroptic cattle scabies.....	18	30	20
<b>Tuberculosis (cattle):</b>			
States accredited free.....	12	14	15
Herds located.....	32	35	27
Herds depopulated (per year).....	20	24	5
<b>Cattle ticks:</b>			
Premises quarantined outside barrier zone because of infestation with cattle fever ticks.....	50	30	20
Premises quarantined within barrier zone because of infestation with cattle fever ticks.....	17	25	15
<b>Exotic Newcastle disease surveillance program: Investigations of suspect cases—United States.....</b>	156	200	200
<b>Veterinary biologics:</b>			
Number serials produced.....	12,360	13,000	13,000
Percent tested for:			
Potency.....	28	18	30
Purity.....	11	10	15
Sterility.....	35	30	37
Safety.....	2	2	2
Chemistry.....	15	13	18
Number of inspections:			
Indepth.....	20	20	32
Followup.....	9	28	16
<b>Import inspection:</b>			
Animals (thousands).....	1,082	1,200	1,000
Personally owned pet birds (lots).....	1,237	2,400	2,000
Commercial birds.....	313,026	500,000	600,000
<b>Animal care:</b>			
Complaint investigated and resolved.....	800	630	630
Number of inspections conducted at licensees and/or registrants.....	14,393	24,500	24,500
Inspection days or nights to inspect or monitor horse shows and sales.....	43	50	50
Number of violations processed.....	44	105	105
<b>Pseudorabies:</b>			
National serologic survey (tests).....	Up to 8,500	6,000	0
Epidemiologic survey (herds).....	0	100	0
Field studies of spread and herd cleanup (herds).....	0	120	20
<b>Interstate inspection:</b>			
Inspections conducted at livestock markets and other concentration points.....	46,935	55,000	55,000
Inspections conducted at slaughter establishments.....	9,328	11,000	11,000
Violations investigated.....	3,280	4,000	4,000
Cattle identified for disease surveillance (million).....	28	28	28

4. *Construction of facilities.*—Construction of a Veterinary Biologics Laboratory at Ames, Iowa, and an international animal quarantine station at Fleming Key, Fla., are expected to be completed in fiscal year 1979. Construction is expected to begin in fiscal year 1978 on the Stewart Animal Import Center which replaces the animal quarantine station at Clifton, N.J. Funds for these projects were appropriated in previous fiscal years.

5. *Contingencies.*—Of the total annual amounts provided under this appropriation, \$2.5 million is apportioned for use pursuant to section 3679 of the Revised Statutes, as amended, for the control of outbreaks of insects, plant diseases, and animal diseases to the extent necessary to meet emergency conditions.

6. *Reimbursement program.*—Reimbursements include amounts for overtime and travel performed in connection with import-export inspection services and cooperative programs with other Federal agencies.

#### Object Classification (in thousands of dollars)

Identification code 12-1600-0-1-999	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	164,115	78,657	83,195
11.3 Positions other than permanent.....	8,801	6,896	7,503
11.5 Other personnel compensation.....	6,154	4,667	6,052
Total personnel compensation.....	179,070	90,220	96,750
12.1 Personnel benefits: Civilian.....	20,364	9,803	10,452
21.0 Travel and transportation of persons.....	13,823	7,818	8,304
22.0 Transportation of things.....	2,921	889	1,004
23.1 Standard level user charges.....	4,071	3,378	3,378
23.2 Communications, utilities, and other rent.....	4,815	2,651	2,872
24.0 Printing and reproduction.....	562	256	293
25.0 Other services.....	27,814	30,010	32,129
26.0 Supplies and materials.....	17,544	21,756	21,432
31.0 Equipment.....	4,329	7,029	6,478
32.0 Lands and structures.....	7,318	6,178	498
41.0 Grants, subsidies, and contributions:			
Grants to States for meat and poultry inspection.....	15,218	-----	-----
Payments to Mexican—United States Commission for the Prevention of Foot-and-Mouth Disease.....	67	61	61
Payments to Joint United States-Mexico Screwworm Commission.....	9,481	8,035	8,035
Payments to Joint United States-Panama Commission; United States-Colombia Mechanism to Prevent Introduction of Foot-and-Mouth Disease at Darien Gap.....	1,343	1,513	1,513
42.0 Insurance claims and indemnities.....	46	14	14
<b>Indemnities:</b>			
Brucellosis.....	10,784	16,433	20,789
Exotic newcastle.....	854	-----	-----
Hog cholera.....	2	-----	-----
Scrapie of sheep.....	10	39	38
Tuberculosis.....	1,579	2,125	790
Total direct obligations.....	322,015	208,208	214,830
<b>Reimbursable obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	4,489	1,373	1,373
11.3 Positions other than permanent.....	201	44	44
11.5 Other personnel compensation.....	17,187	4,795	4,795
Total personnel compensation.....	21,877	6,212	6,212
12.1 Personnel benefits: Civilian.....	659	148	148
21.0 Travel and transportation of persons.....	395	199	199
22.0 Transportation of things.....	384	11	11
23.1 Standard level user charges.....	255	42	42
23.2 Communications, utilities, and other rent.....	807	142	142
24.0 Printing and reproduction.....	40	14	14
25.0 Other services.....	1,108	90	90
26.0 Supplies and materials.....	217	99	99

## General and special funds—Continued

## ANIMAL AND PLANT HEALTH INSPECTION SERVICE—Continued

## Object Classification (in thousands of dollars)—Continued

Identification code 12-1600-0-1-999	1977 actual	1978 est.	1979 est.
31.0 Equipment.....	86	37	37
44.0 Refunds.....	1	1	1
Total reimbursable obligations...	25,829	6,995	6,995
99.0 Total obligations.....	347,843	215,203	221,825

Personnel Summary			
Direct:			
Total number of permanent positions.....	4,520	4,452	4,452
Full-time equivalent of other positions.....	1,415	692	1,172
Average paid employment.....	10,907	4,918	5,398
Average GS grade.....	8.51	8.58	8.58
Average GS salary.....	\$17,077	\$18,496	\$18,496
Reimbursable:			
Total number of permanent positions.....	27	27	27
Full-time equivalent of other positions.....	2	2	2
Average paid employment.....	86	29	29
Average GS grade.....	8.51	8.58	8.58
Average GS salary.....	\$17,077	\$18,496	\$18,496

## ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedule of the parent appropriation as follows:  
Agriculture: Forest Service, "Forest Protection and Utilization."

## ANIMAL QUARANTINE STATION

## Program and Financing (in thousands of dollars)

Identification code 12-5222-0-2-352	1977 actual	1978 est.	1979 est.
Program by activities:			
Construction of facilities (program costs, funded).....		441	80
Change in selected resources (undelivered orders).....		80	—80
10.00 Total obligations.....		521	
Financing:			
21.40 Unobligated balance available, start of year.....	—194	—194	
24.40 Unobligated balance available, end of year.....	194		
60.00 Budget authority (appropriation) (permanent, indefinite, special fund).....		327	
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....		521	
90.00 Outlays.....		521	

Public Law 85-592, approved September 12, 1964, authorized the sale of the Animal Quarantine Station at Clifton, N.J., to the city of Clifton, and the application of the proceeds of the sale to the planning and construction costs of a new station in the New York-New Jersey port and airport area. A sales contract between the Department and the city of Clifton was executed December 16, 1966, at the appraised value of \$527 thousand. At that time, \$100 thousand was paid to the Department and upon award for the architectural and engineering services for the new quarantine station at Stewart Air-

port, Newburgh, N.Y., the Department received an additional \$100 thousand. The remaining \$327 thousand will be paid to the Department at the time of issuance of invitations to bid on the construction contract in the spring of 1978. In fiscal year 1970, \$1.5 million was appropriated for construction of the new facility and in 1976, the Department received an additional \$3.8 million. These funds were appropriated to the Animal and Plant Health Inspection Service account and are described there.

## Object Classification (in thousands of dollars)

Identification code 12-5222-0-2-352	1977 actual	1978 est.	1979 est.
25.0 Other services.....		194	
32.0 Lands and structures.....		327	
99.0 Total obligations.....		521	

## Trust Funds

## MISCELLANEOUS TRUST FUNDS

## Program and Financing (in thousands of dollars)

Identification code 12-9971-0-7-352	1977 actual	1978 est.	1979 est.
Program by activities:			
1. Expenses and refunds, inspection, certification, and quarantine of animal products.....	84	15	15
2. Expenses, feed, and attendants for animals in quarantine.....	502	697	1,817
3. Miscellaneous contributed funds.....	400	454	454
Total program costs, funded.....	985	1,166	2,286
Change in selected resources (undelivered orders).....	21		
10.00 Total obligations.....	1,006	1,166	2,286
Financing:			
21.40 Unobligated balance available, start of year.....	—609	—355	—355
23.40 Unobligated balance transferred to other accounts.....	421		
24.40 Unobligated balance available, end of year.....	355	355	355
60.00 Budget authority (appropriation) (permanent, indefinite).....	1,174	1,166	2,286
Distribution of budget authority by account:			
Expenses and refunds, inspection, certification, and quarantine of animal products.....	337	15	15
Expenses, feed, and attendants for animals in quarantine.....	437	697	1,817
Miscellaneous contributed funds.....	400	454	454
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	1,006	1,166	2,286
72.10 Receivables in excess of obligations, start of year.....		—67	
72.40 Obligated balance, start of year.....	176		
74.10 Receivables in excess of obligations, end of year.....	67		
90.00 Outlays.....	1,250	1,099	2,286
Distribution of outlays by account:			
Expenses and refunds, inspection, certification, and quarantine of animal products.....	219	15	15
Expenses, feed, and attendants for animals in quarantine.....	663	630	1,817
Miscellaneous contributed funds.....	368	454	454

The following services are financed by fees and miscellaneous contributions advanced by importers, manufacturers, States, organizations, individuals, and others:

1. *Expenses and refunds, inspection, certification, and quarantine of animal products.*—This includes inspection



of products for human consumption and products and by products not intended for human food. Animal products and byproducts moving in interstate and foreign commerce are subject to inspection and quarantine regulations to prevent the introduction and spread of animal diseases. Fees are paid in advance for services to be rendered (7 U.S.C. 1621-1627) (21 U.S.C. 111).

2. *Expenses, feed, and attendants for animals in quarantine.*—Cost associated with the care of animals are paid from fees advanced by importers (21 U.S.C. 102).

3. *Miscellaneous contributed funds.*—Funds are received from States, local organizations, individuals, and others and are available for plant and animal quarantine inspection and cooperative plant and animal disease and pest control activities (7 U.S.C. 450b, 2220).

#### Object Classification (in thousands of dollars)

Identification code 12-9971-0-7-352	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	314	348	711
11.3 Positions other than permanent.....	69	82	174
11.5 Other personnel compensation.....	77	63	91
Total personnel compensation.....	460	493	976
12.1 Personnel benefits: Civilian.....	50	53	101
21.0 Travel and transportation of persons.....	87	94	112
22.0 Transportation of things.....	2	2	3
23.2 Communications, utilities, and other rent.....	58	77	164
25.0 Other services.....	174	218	430
26.0 Supplies and materials.....	151	201	443
31.0 Equipment.....	7	8	16
44.0 Refunds.....	17	20	41
99.0 Total obligations.....	1,006	1,166	2,286

#### Personnel Summary

Total number of permanent positions.....	25	25	25
Full-time equivalent of other positions.....	2	2	37
Average paid employment.....	43	27	62
Average GS grade.....	8.51	8.58	8.58
Average GS salary.....	\$17,077	\$18,496	\$18,496

## FEDERAL GRAIN INSPECTION SERVICE

### Federal Funds

#### General and special funds:

#### FEDERAL GRAIN INSPECTION SERVICE\*

\*See Part III for additional information.

For necessary expenses to carry out the provisions of the United States Grain Standards Act, as amended, and the standardization activities related to grain under the Agricultural Marketing Act of 1946, as amended, including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$50,000 for employment under 5 U.S.C. 3109, **[\$11,000,000]** **\$22,708,000**: *Provided*, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building: *Provided further*, That none of the funds provided by this act may be used to pay the salaries of any person or persons who require non-export, non-terminal interior elevators to maintain records not involving official inspection or official weighing in the United States under Public Law 94-582 other than those necessary to fulfill the purposes of such act. (7 U.S.C. 71, 74-79, 84-87h, 1621-1627; Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

#### Program and Financing (in thousands of dollars)

Identification code 12-2400-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Administration of the U.S. Grain Standards Act, total program costs, funded <sup>1</sup> .....	3,744	11,488	22,708
Change in selected resources (undelivered orders).....	1,387	-----	-----
10.00 Total obligations.....	5,131	11,488	22,708
<b>Financing:</b>			
25.40 Unobligated balance lapsing.....	3,391	-----	-----
Budget authority.....	8,522	11,488	22,708
<b>Budget authority:</b>			
40.00 Appropriation.....	1,397	11,000	22,708
42.00 Transferred from other accounts.....	7,125	-----	-----
43.00 Appropriation (adjusted).....	8,522	11,000	22,708
44.20 Supplemental now requested for civilian pay raises.....	-----	488	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	5,131	11,488	22,708
72.40 Obligated balance, start of year.....	-----	2,090	2,090
74.40 Obligated balance, end of year.....	-2,090	-2,090	-2,090
90.00 Outlays, excluding pay raise supplemental.....	3,041	11,000	22,708
91.20 Outlays from civilian pay raise supplemental.....	-----	488	-----

<sup>1</sup> Includes capital investments as follows: 1977, \$1,303 thousand; 1978, \$231 thousand; 1979, \$577 thousand.

The Federal Grain Inspection Service (FGIS) was established on November 20, 1976. The mission of the Agency is to carry out and administer the provisions of the U.S. Grain Standards Act (7 U.S.C. 71 et seq.), as amended, provide U.S. grain standards, and provide an improved National grain inspection and weighing system. The law requires obligations associated with the activities of the Washington, D.C.-based office, as well as Federal supervision of the field-based inspection and weighing system, to be financed from appropriated funds.

This authority incorporates the following services: A continuing research and development program for the purpose of developing methods to improve the accuracy and uniformity in grading grain; monitoring, in foreign ports, grain officially inspected and weighed under the act; the development, establishment, and monitoring for adequacy of official grading standards for grain; regulatory activities to include delegation, designation, and licensing of State and private agencies and their employees to perform inspection and weighing services, and investigations of official agency conflicts of interest; Federal program management and administration activities within the Service's Washington office; and Federal supervision of the field-based national grain inspection and weighing system. The agency also has responsibility for standardization of rice and grain-related products which are covered by the Agricultural Marketing Act of 1946 (7 U.S.C. 1621-1627), as amended.

The amounts shown for the fiscal year 1977 provide for the establishment of the Washington organization subsequent to November 20, 1976. The amounts in the fiscal year 1978 and 1979 estimates represent full-year obligations.

## General and special funds—Continued

## FEDERAL GRAIN INSPECTION SERVICE—Continued

## Object Classification (in thousands of dollars)

Identification code 12-2400-0-1-352	1977 actual	1978 est.	1979 est.
11.1 Personnel compensation: Permanent positions.....	1,480	4,510	13,228
12.1 Personnel benefits: Civilian.....	160	495	1,475
21.0 Travel and transportation of persons.....	207	612	892
22.0 Transportation of things.....	8	22	169
23.1 Standard level user charges.....	131	191	569
23.2 Communications, utilities, and other rent.....	15	44	223
24.0 Printing and reproduction.....	180	99	119
25.0 Other services.....	1,459	5,152	5,169
26.0 Supplies and materials.....	133	66	89
31.0 Equipment.....	1,358	297	775
99.0 Total obligations.....	5,131	11,488	22,708

## Personnel Summary

Total number of permanent positions.....	170	242	666
Full-time equivalent of other positions.....	0	0	0
Average paid employment.....	90	208	666
Average GS grade.....	6.43	7.09	7.39
Average GS salary.....	\$11,727	\$14,075	\$15,015

## Public enterprise funds:

## INSPECTION AND WEIGHING SERVICES

## Program and Financing (in thousands of dollars)

Identification code 12-4050-0-3-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Inspection and weighing services (operating costs, funded).....	15,609	33,593	33,593
Change in selected resources (undelivered orders).....	2,078	-----	-----
10.00 Total obligations.....	17,687	33,593	33,593
<b>Financing:</b>			
14.00 Offsetting collections from: Non-Federal sources.....	-8,413	-32,666	-33,593
21.98 Unobligated balance available, start of year: Fund balance.....	-----	-6,245	-5,318
22.98 Unobligated balance transferred from other accounts: Fund balance.....	-4,212	-----	-----
24.98 Unobligated balance available, end of year: Fund balance.....	6,245	5,318	5,318
40.00 Budget authority (appropriation).....	11,307	-----	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	9,274	927	-----
72.98 Obligated balance, start of year: Fund balance.....	-----	2,941	-----
74.98 Obligated balance, end of year: Fund balance.....	-2,941	-----	-----
90.00 Outlays.....	6,333	3,868	-----

The U.S. Grain Standards Act of 1976 (Public Law 94-582), established the "Federal Grain Inspection Service" to provide a revised and expanded national grain inspection system, and to develop a new weighing system. The law provided for all field-based costs associated with this national system to be fee supported except to the extent that financing not available from fees may be derived from appropriations. The Grain Standards Act

was amended in 1977 (7 U.S.C. 71 et seq.) to provide appropriated funds for all Federal supervision of the field-based inspection and weighing system.

The revolving fund activities include: Official grain inspection and weighing at export ports; original inspection and weighing of the U.S. grain exported through Canada; Federal appeals of original grain inspections; and registration of grain firms operating in the grain trade. The agency also has responsibility for grading services for rice and grain-related products which are covered by the Agricultural Marketing Act of 1946, as amended. All field and Washington costs for this AMA grading service are financed from fees.

The amounts shown for fiscal year 1977 reflect the implementation of the revised national grain inspection system subsequent to November 20, 1976. The amounts in the fiscal year 1978 and 1979 estimates represent full-year obligations.

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Operating income or loss: Inspection and weighing services:			
Revenue.....	23,932	32,666	33,593
Expense.....	-17,687	-33,593	-33,593
Net income or loss for the year.....	6,245	-927	-----

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
<b>Assets:</b>				
Fund balance with Treasury.....	-----	9,186	5,318	5,318
<b>Liabilities:</b>				
Accounts payable and accrued liabilities.....	-----	2,941	-----	-----
<b>Government equity:</b>				
Unobligated balance (total Government equity).....	-----	6,245	5,318	5,318
<b>Analysis of changes in Government equity:</b>				
Retained income: Opening balance.....	-----	-----	6,245	5,318
Net income or loss (-) for the year.....	-----	6,245	-927	-----
Total Government equity (end of year).....	-----	6,245	5,318	5,318

## Object Classification (in thousands of dollars)

Identification code 12-4050-0-3-352	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	9,192	19,679	20,534
11.3 Positions other than permanent.....	104	1,750	1,750
11.5 Other personnel compensation.....	1,706	4,149	3,078
Total personnel compensation.....	11,002	25,578	25,362
12.1 Personnel benefits: Civilian.....	1,227	2,413	2,629
13.0 Benefits for former personnel.....	12	-----	-----
21.0 Travel and transportation of persons.....	1,340	1,392	1,392
22.0 Transportation of things.....	122	131	131
23.1 Standard level user charges.....	291	497	497
23.2 Communications, utilities, and other rent.....	376	227	227
24.0 Printing and reproduction.....	65	71	71
25.0 Other services.....	2,353	2,276	2,276
26.0 Supplies and materials.....	358	354	354
31.0 Equipment.....	538	654	654
42.0 Insurance claims and indemnities.....	3	-----	-----
99.0 Total obligations.....	17,687	33,593	33,593



## Personnel Summary

Total number of permanent positions.....	1,429	1,374	1,534
Full-time equivalent of other positions.....	9	124	124
Average paid employment.....	673	1,408	1,534
Average GS grade.....	6.43	7.09	7.39
Average GS salary.....	\$11,727	\$14,075	\$15,015

## AGRICULTURAL MARKETING SERVICE

## Federal Funds

## General and special funds:

## MARKETING SERVICES\*

\*See "Legislative Program" (end of this chapter) and Part III of this Appendix for additional information.

For necessary expenses to carry on services related to [consumer protection,] agricultural marketing and [distribution,] *distribution* and regulatory [programs, other than Packers and Stockyards Act,] *programs* as authorized by law, and for administration and coordination of payments to States; including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed [\$45,000] \$80,000 for employment under 5 U.S.C. 3109, [\$46,484,000] \$49,231,000: *Provided*, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the alteration and repair of buildings and improvements, but, unless otherwise provided, the cost of altering any one building during the fiscal year shall not exceed \$7,500 or 7.5 per centum of the cost of the building, whichever is greater. (5 U.S.C. 5542; 15 U.S.C. 714-714p; 26 U.S.C. 4851-4854, 4861-4865, 4871-4877, 6001, 6804, 7233, 7263, 7492-7493, 7701; 31 U.S.C. 725d.)

## [PACKERS AND STOCKYARDS ADMINISTRATION]

[For necessary expenses for administration of the Packers and Stockyards Act, as authorized by law, including field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$5,000 for employment under 5 U.S.C. 3109, \$6,252,000.] (7 U.S.C. 181-229; *Public Law 95-97, making appropriations for Agriculture and related agencies, 1978.*)

## Program and Financing (in thousands of dollars)

Identification code 12-2500-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. Market news service.....	11,914	12,862	12,862
2. Inspection, grading, classing, and standardization.....	24,634	17,798	17,798
3. Regulatory activities.....	4,653	4,709	5,349
4. Market supervision and assistance.....	2,376	1,047	1,047
5. Marketing agreements and orders.....			4,678
6. Administration of Packers and Stockyards Act.....	5,874	6,679	7,497
<b>Total direct program.....</b>	<b>49,451</b>	<b>43,095</b>	<b>49,231</b>
<b>Reimbursable program:</b>			
1. Market news service.....	238	539	539
2. Inspection, grading, classing, and standardization:			
(a) Commodity Credit Corporation.....		1,204	1,204
(b) U.S. Grain Standards Act.....	625		
(c) AID.....	44	48	48
(d) All other.....	1,743	4,824	4,824
3. Regulatory activities.....	49	152	152

4. Market supervision and assistance.....	187		
Total reimbursable program (costs—obligations).....	2,886	6,767	6,767
Total program costs, funded <sup>1</sup> .....	52,337	49,862	55,998
Change in selected resources (undelivered orders).....	-548		
10.00 Total obligations.....	51,789	49,862	55,998
<b>Financing:</b>			
Offsetting collections from:			
Federal funds:			
Commodity Credit Corporation funds for cotton classing and tobacco grading.....		-1,204	-1,204
Miscellaneous reimbursements.....	-1,218	-4,899	-4,899
Non-Federal sources:			
U.S. Grain Standards Act.....	-751		
Miscellaneous reimbursements.....	-1,043	-664	-664
21.98 Unobligated balance, available, start of year: Fund balance.....	-3,507	-121	-121
23.98 Unobligated balance transferred to other accounts: Fund balance.....	3,512		
24.98 Unobligated balance, available, end of year: Fund balance.....	121	121	121
25.40 Unobligated balance lapsing.....	712		
<b>Budget authority.....</b>	<b>49,615</b>	<b>43,095</b>	<b>49,231</b>
Budget authority:			
40.00 Appropriation.....	60,516	52,736	49,231
41.00 Transferred to other accounts.....	-10,901	-11,786	
43.00 Appropriation (adjusted).....	49,615	40,950	49,231
44.20 Supplemental now requested for civilian pay raises.....		2,145	
<b>Distribution of budget authority by account:</b>			
Agricultural Marketing Service, marketing services.....	43,536	36,600	49,231
Packers and Stockyards Administration.....	6,079	6,495	
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	48,777	43,095	49,231
72.40 Obligated balance, start of year.....	5,565	3,290	3,092
74.40 Obligated balance, end of year.....	-3,290	-3,092	-3,242
77.40 Adjustments in expired accounts.....	-223		
90.00 Outlays, excluding pay raise supplemental.....	50,829	41,148	49,081
91.20 Outlays from civilian pay raise supplemental.....		2,145	

<b>Distribution of outlays by account:</b>			
Agricultural Marketing Service, marketing services.....	45,120	36,450	49,081
Packers and Stockyards Administration.....	5,709	6,843	

<sup>1</sup> Includes capital investment as follows: 1977, \$239 thousand; 1978, \$121 thousand; 1979, \$494 thousand.

Note.—Includes \$4,678 thousand in 1979 for activities previously financed from:

Funds for strengthening markets, income, and supply (sec. 32).....	1977	1978
	\$4,411	\$4,443

Excludes \$11,928 thousand in 1979 for activities transferred to:

	1977	1978
Food Safety and Quality Service.....	\$11,591	\$11,747
World Food and Agricultural Outlook and Situation Board.....	39	39

These activities assist producers and handlers of agricultural commodities through various marketing and regulatory services. These services continue to expand and become more complex as the volume of agricultural commodities increases, as a greater number of new processed commodities are developed, and as the market structure undergoes extensive changes. Marketing changes include increased concentration in food retailing, direct buying, decentralization of processing, growth of interregional

## General and special funds—Continued

## MARKETING SERVICES—Continued

competition, vertical integration, and contract farming. The individual activities include:

1. *Market news service.*—This service provides current information on supply, movement, contractual agreements, and prices at specific markets for practically all agricultural commodities. The marketing of agricultural products is characterized by a series of decision points through which product flows concentrate and transactions take place. Market news provides American farmers at these decision points with timely, accurate, and unbiased information pertinent to market conditions. Thus, on a day-to-day basis, the American farmer is in a position to make the critical decisions of where and when to sell, and at what price.

Market news information is collected and disseminated at year-round and seasonal offices maintained in more than 107 cities and towns, often with local and other support and cooperation, generally from State departments of agriculture. Dissemination is primarily by radio, television, and mimeographed reports. The volume of work performed is indicated by examples given in the following table:

## MARKET NEWS SERVICE

	1977 actual	1978 estimate	1979 estimate
States covered by cooperative agreement.....	43	44	44
Field offices:			
Year-round.....	168	169	168
Seasonal.....	32	32	32
Buyers and sellers interviewed.....	18,473	18,712	18,562
Mimeographed releases to growers, shippers, and others.....	13,502,916	13,755,000	13,806,000
Names on mailing list.....	168,208	168,150	167,300

2. *Inspection, grading, classing, and standardization.*—Nationally uniform standards of quality for agricultural products are established and applied to specific lots of products to: Promote confidence between buyers and sellers; reduce hazards in marketing due to misunderstandings and disputes arising from the use of nonstandard descriptions; encourage better preparation of uniform quality products for market; and furnish consumers with more definite information on the quality of products they buy. The standards are applied by or under the supervision of Federal employees at the request of any interested party.

Inspection, grading, and standardization activities for dairy, fruits and vegetables, meat, poultry, egg and egg products previously carried out under this subappropriation item by the Agricultural Marketing Service were transferred to the Food Safety and Quality Service. The transfer was made in accordance with USDA's Secretary's Memorandum No. 1914, dated March 14, 1977, issued pursuant to the Reorganization Plan No. 2 of 1953 (7 U.S.C. 2201) and the agreement to transfer funds from AMS to FSQS effective on June 5, 1977. The level of costs relating to obligations incurred under these activities are included under the Food Safety and Quality Service.

## STANDARDIZATION ACTIVITIES

	1977 actual	1978 estimate	1979 estimate
U.S. Standards in effect, end of fiscal year.....	137	137	137
Number of commodities covered.....	6	6	6

## INSPECTION, GRADING, AND CLASSING ACTIVITIES UNDER APPROPRIATED FUNDS

	1977 actual	1978 estimate	1979 estimate
Cotton classing by Federal employees (samples).....	11,773,200	13,000,000	12,200,000
Tobacco auction markets.....	175	175	175
Volume inspected at markets (million pounds).....	1,994	2,200	2,100
Sets of buyers.....	155	155	155

3. *Regulatory activities.*—These include the administration of regulatory laws such as the U.S. Warehouse and Federal Seed Acts to assure fair play in the marketplace, to protect producers and handlers of agricultural commodities from financial loss due to careless or fraudulent marketing practices, and to preserve free and open competition in the marketing of farm products. Assistance is also provided to farmers and others in obtaining and maintaining equitable and reasonable transportation rates and services on farm products and supplies. The Cotton Research and Promotion Act is designed to improve the competitive position and expand markets for cotton through a program of self-assessment by cotton producers. The service also administers the Plant Variety Protection Act, the Export Fruit Acts, and the Wheat Research and Promotion Act.

The volume of work performed is indicated by examples in the following table:

## REGULATORY ACTIVITIES

	1977 actual	1978 estimate	1979 estimate
Warehouse Act:			
Number of licensed warehouses.....	2,040	2,202	2,333
Capacity of licensed warehouses:			
Grain (million bushels).....	2,643	2,763	2,928
Cotton (million bales).....	11.2	11.2	11.2
Average number supervisory inspections per warehouse:			
Grain.....	1.74	1.25	2.00
Cotton.....	2.29	1.24	2.00
Seed Act:			
Import actions.....	8,400	7,700	7,700
Interstate investigations:			
Completed.....	1,361	1,450	1,700
Pending.....	1,250	850	1,250
Seed samples tested.....	13,895	13,500	26,300
Transportation services:			
Formal litigation.....	41	40	70
Informal negotiations.....	18	15	40

4. *Market supervision and assistance.*—Market supervision is provided through administration of the Agricultural Fair Practices Act and the Capper-Volstead Act. These acts protect producers against discriminatory practices by handlers and permit producers to engage in cooperative efforts while insuring that such cooperatives do not engage in practices which monopolize or restrain trade. Market assistance is provided by the food marketing alert program which informs the trade when commodities are in short or abundant supply.

5. *Marketing agreements and orders.*—Marketing agreements and orders are requested by producers and handlers. Hearings and investigations are conducted and proposed agreements and orders are voted upon by eligible producers or handlers.

Marketing agreements and orders help to stabilize prices, and benefit producers and consumers by establishing and maintaining orderly marketing conditions. Administration at the local level is financed by assessment upon handlers. On September 30, 1977, there were in effect 47 orders for milk, 46 agreements and orders for tree fruits, nuts, and vegetables, and 1 order for shade-grown tobacco. The expenses of advisory committees established to advise the Secretary, public hearings, referendums to determine producer sentiment, and other developmental work as



authorized by the Agricultural Act of 1961 are also financed under this activity.

For 1977 and 1978 this activity was financed under the section 32 appropriation.

6. *Administration of Packers and Stockyards Act.*—The activities carried out under this subappropriation were transferred from the Packers and Stockyards Administration pursuant to Secretary's Memorandum No. 1927, dated October 5, 1977. The level of costs relating to obligations incurred under this program prior to fiscal year 1979 was previously included in the account of the Packers and Stockyards Administration.

The program is aimed at assuring fair play in the marketing of livestock, meat, and poultry. Its principal purpose is to maintain effective competition for livestock, meat, and poultry, so as to bring to farmers and ranchers the true market value of their livestock and poultry. Consumers and members of the livestock, poultry, and meat industries are also protected against unfair business practices in the marketing of meat and poultry, and from restrictions on competition which would unduly increase meat and poultry prices.

The volume of work performed is indicated by the following examples:

	1977 actual	1978 estimate	1979 estimate
Number of investigations and audits....	5,526	5,500	5,500
Formal proceedings disposed of.....	281	175	180

Object Classification (in thousands of dollars)

Identification code 12-2500-0-1-352	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	24,366	21,778	24,581
11.3 Positions other than permanent....	5,522	7,031	7,889
11.5 Other personnel compensation.....	783	713	714
<b>Total personnel compensation....</b>	<b>30,671</b>	<b>29,522</b>	<b>33,184</b>
12.1 Personnel benefits: Civilian.....	2,964	3,013	3,389
13.0 Benefits for former personnel.....	9		
21.0 Travel and transportation of persons..	3,657	3,117	3,588
22.0 Transportation of things.....	204	142	191
23.1 Standard level user charges.....	1,949	2,380	2,610
23.2 Communications, utilities, and other rent.....	3,285	2,365	2,695
24.0 Printing and reproduction.....	459	357	424
25.0 Other services.....	4,649	1,518	2,378
26.0 Supplies and materials.....	729	529	597
31.0 Equipment.....	323	152	175
42.0 Insurance claims and indemnities.....	4		
<b>Total direct obligations.....</b>	<b>48,903</b>	<b>43,095</b>	<b>49,231</b>
<b>Reimbursable obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	1,508	3,517	3,517
11.3 Positions other than permanent....	119	684	684
11.5 Other personnel compensation.....	115	78	78
<b>Total personnel compensation....</b>	<b>1,742</b>	<b>4,279</b>	<b>4,279</b>
12.1 Personnel benefits: Civilian.....	150	427	427
13.0 Benefits for former personnel.....	2		
21.0 Travel and transportation of persons..	124	274	274
22.0 Transportation of things.....	17	12	12
23.1 Standard level user charges.....	121	183	183
23.2 Communications, utilities, and other rent.....	178	577	577
24.0 Printing and reproduction.....	51	118	118
25.0 Other services.....	380	772	772
26.0 Supplies and materials.....	97	99	99
31.0 Equipment.....	23	26	26
42.0 Insurance claims and indemnities.....	1		
<b>Total reimbursable obligations....</b>	<b>2,886</b>	<b>6,767</b>	<b>6,767</b>
99.00 <b>Total obligations.....</b>	<b>51,789</b>	<b>49,862</b>	<b>55,998</b>

Personnel Summary

<b>Direct:</b>			
Total number of permanent positions.....	1,519	1,459	1,459
Full-time equivalent of other positions.....	398	560	601
Average paid employment.....	2,213	1,801	1,846
Average GS grade.....	8.81	8.94	8.94
Average GS salary.....	\$17,551	\$19,159	\$19,159
<b>Reimbursable:</b>			
Total number of permanent positions.....	192	192	192
Full-time equivalent of other positions.....	14	57	57
Average paid employment.....	108	235	235

【PAYMENTS TO STATES AND POSSESSIONS】

【For payments to departments of agriculture, bureaus and departments of markets, and similar agencies for marketing activities under section 204(b) of the Agricultural Marketing Act of 1946 (7 U.S.C. 1623(b)), \$1,600,000.】 (Public Law 95-97, making appropriations for Agriculture and related agencies, 1978.)

Program and Financing (in thousands of dollars)

Identification code 12-2501-0-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Payment for marketing service work (section 204(b) of the Agricultural Marketing Act of 1946) (costs—obligations) (object class 41.0)....	254	1,600	-----
<b>Financing:</b>			
25.40 Unobligated balance lapsing.....	1,346	-----	-----
40.00 <b>Budget authority (appropriation).....</b>	<b>1,600</b>	<b>1,600</b>	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	254	1,600	-----
72.40 Obligated balance, start of year.....	25	-----	-----
77.40 Adjustment in expired accounts.....	-8	-----	-----
90.00 <b>Outlays.....</b>	<b>271</b>	<b>1,600</b>	-----

Payments are made on a matching fund basis to State marketing agencies for carrying out specifically approved marketing service programs designed to bring about improved marketing. Under this activity, marketing specialists have worked with farmers, marketing firms, and agencies in solving marketing problems and in utilizing marketing research results.

This program has covered such projects as: Methods of maintaining and improving the quality of products; ways of reducing marketing costs; expanding outlets for surplus products; collecting and disseminating special State and local market information and statistics; and improving the organizational structure of the marketing system.

Federal funds have not been included for this program for fiscal year 1979. It is proposed that State marketing bureaus, or equivalent, and private marketing resources perform this function from fiscal year 1979 onward.

STATE PAYMENTS ACTIVITY

	1977 actual	1978 estimate	1979 estimate
Number of States participating.....	10	40	-----
Number of projects.....	15	50	-----

ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriations as follows:

Agriculture:  
Agricultural Stabilization and Conservation Service.  
"Commodity Credit Corporation Fund."  
"Commodity Credit Corporation, Limitation on Administrative Expenses."  
Extension Service, "Extension Service."  
Food Safety and Quality Service, "Funds for Strengthening Markets, Income, and Supply."

## General and special funds—Continued

[FUNDS FOR STRENGTHENING MARKETS, INCOME AND SUPPLY  
(SECTION 32)]

The activities formerly included in this account have been transferred to Funds for strengthening markets, income, and supply, Food Safety and Quality Service.

## PERISHABLE AGRICULTURAL COMMODITIES ACT FUND

## Program and Financing (in thousands of dollars)

Identification code 12-5070-0-2-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Direct program:			
Licensing dealers and handling complaints.....	1,637	1,982	1,896
Reimbursable program:			
Printing agricultural decisions.....	6	9	9
Total program costs, funded <sup>1</sup> .....	1,643	1,991	1,905
Change in selected resources (undelivered orders).....	10		
10.00 Total obligations.....	1,653	1,991	1,905
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds.....	-6	-9	-9
21.40 Unobligated balance available, start of year.....	-733	-777	-365
24.40 Unobligated balance available, end of year.....	777	365	4
60.00 Budget authority (appropriation) (permanent, indefinite, special fund).....	1,691	1,570	1,535
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	1,647	1,982	1,896
72.40 Obligated balance, start of year.....	175	129	129
74.40 Obligated balance, end of year.....	-129	-129	-128
90.00 Outlays.....	1,693	1,982	1,897

<sup>1</sup> Includes capital investment as follows: 1977, \$5 thousand; 1978, \$10 thousand; 1979, \$7 thousand.

License fees are deposited in this special fund and are used to meet the costs of administering the Perishable Agricultural Commodities and the Produce Agency Acts (7 U.S.C. 491-497, 499a-499s). The current annual license fee is set at \$100.

The acts are intended to assure equitable treatment to farmers and others in the marketing of fresh and frozen fruits and vegetables. Commission merchants, dealers, and brokers handling these products in interstate and foreign commerce are licensed. Complaints of violations are investigated and violations dealt with by (a) informal agreements between the two parties, (b) formal decisions involving payment of reparation awards, and (c) suspension or revocation of license and/or publication of the facts.

## WORKLOAD FACTORS

Activity	1977 actual	1978 estimate	1979 estimate
Number of reparation actions completed.....	18,141	18,300	18,300
Number of disciplinary actions completed.....	167	210	210
Number of misbranding actions completed.....	653	860	860
Number of license actions completed.....	18,374	18,100	18,100
Personal investigations completed.....	1,423	1,500	1,500

## Object Classification (in thousands of dollars)

Identification code 12-5070-0-2-352	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	1,230	1,454	1,415
11.3 Positions other than permanent.....	11	18	6
11.5 Other personnel compensation.....	2	2	
Total personnel compensation.....	1,243	1,474	1,421
12.1 Personnel benefits: Civilian.....	123	164	158
21.0 Travel and transportation of persons.....	69	82	77
22.0 Transportation of things.....	1	3	2
23.1 Standard level user charges.....	104	110	110
23.2 Communications, utilities, and other rent.....	41	46	38
24.0 Printing and reproduction.....	26	30	26
25.0 Other services.....	18	47	42
26.0 Supplies and materials.....	15	15	13
31.0 Equipment.....	7	12	9
Total direct obligations.....	1,647	1,982	1,896
<b>Reimbursable obligations:</b>			
24.0 Printing and reproduction.....	6	9	9
99.0 Total obligations.....	1,653	1,991	1,905

## Personnel Summary

Total number of permanent positions.....	101	100	100
Full-time equivalent of other positions.....	1	3	3
Average paid employment.....	79	81	81
Average GS grade.....	8.81	8.94	8.94
Average GS salary.....	\$17,551	\$19,159	\$19,159

## MISCELLANEOUS TRUST FUNDS\*

\*See "Legislative Program" (end of this chapter) for additional information.

## Program and Financing (in thousands of dollars)

Identification code 12-9972-0-7-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Expenses and refunds, inspection and grading of farm products:			
(a) Dairy products.....	2,354		
(b) Fruits and vegetables.....	10,710		
(c) Meat grading.....	8,019	52	52
(d) Poultry products.....	6,029		
(e) Miscellaneous agricultural commodities.....	842	78	78
2. Miscellaneous contributed funds.....	1		
Total program costs, funded <sup>1</sup> .....	27,956	130	130
Change in selected resources (undelivered orders).....	-275		
10.00 Total obligations.....	27,681	130	130
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-6,403	-590	-590
23.40 Unobligated balance transferred to other accounts.....	9,592		
24.40 Unobligated balance available, end of year.....	590	590	590
60.00 Budget authority (appropriation) (permanent, indefinite).....	31,459	130	130
<b>Distribution of budget authority by account:</b>			
Expenses and refunds, inspection and grading of farm products.....	31,467	130	130
Miscellaneous contributed funds.....	-8		



Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	27,681	130	130
72.40	Obligated balance, start of year.....	3,625	—1,323	—1,323
74.40	Obligated balance, end of year.....	1,323	1,323	1,323
90.00	Outlays.....	32,629	130	130
<hr/>				
Distribution of outlays by account:				
	Expenses and refunds, inspection and grading of farm products.....	32,629	130	130

Distribution of outlays by account:			
Expenses and refunds, inspection and grading of farm products.....	32,629	130	130

<sup>1</sup> Includes capital investment as follows: 1977, \$73 thousand; 1978, \$0; 1979, \$0.

1. *Expenses and refunds, inspection and grading of farm products.*—An inspection and grading service for agricultural products is provided upon request. These services are supported primarily by fees paid by users. The schedules reflect expenses paid from fees received (7 U.S.C. 91-99, 1621-1627). The volume of work is shown below (in millions of pounds):

	1977 actual	1978 estimate	1979 estimate
Cotton testing, micronaire (number of samples, in thousands).....	100	100	135
Dairy products graded.....	2,023	---	---
Fresh fruits and vegetables, graded.....	48,842	---	---
Processed fruits and vegetables graded:			
Canned products.....	6,229	---	---
Frozen, dried, and miscellaneous.....	4,591	---	---
Meat and meat products, graded.....	9,612	---	---
Poultry products, graded:			
Shell eggs (million dozen).....	1,111	---	---
Processed eggs.....	607	---	---
Poultry.....	6,308	---	---

#### Object Classification (in thousands of dollars)

Identification code 12-9972-0-7-352	1977 actual	1978 est.	1979 est.
Personnel compensation:			
11.1 Permanent positions.....	18,309	38	38
11.3 Positions other than permanent.....	1,659	15	15
11.5 Other personnel compensation.....	1,898	3	3
Total personnel compensation.....	21,867	56	56
12.1 Personnel benefits: Civilian.....	2,119	3	3
13.0 Benefits for former personnel.....	4	---	---
21.0 Travel and transportation of persons.....	1,068	4	4
22.0 Transportation of things.....	83	1	1
23.1 Standard level user charges.....	492	---	---
23.2 Communications, utilities, and other rent.....	520	---	---
24.0 Printing and reproduction.....	178	2	2
25.0 Other services.....	907	63	63
26.0 Supplies and materials.....	408	1	1
31.0 Equipment.....	34	---	---
42.0 Insurance claims and indemnities.....	1	---	---
99.0 Total obligations.....	27,681	130	130

#### Personnel Summary

Total number of permanent positions.....	2	4	4
Full-time equivalent of other positions.....	179	4	4
Average paid employment.....	1,457	9	9
Average GS grade.....	8.81	8.94	8.94
Average GS salary.....	\$17,551	\$19,159	\$19,159

#### MILK MARKET ORDERS ASSESSMENT FUND

##### Program and Financing <sup>1</sup> (in thousands of dollars)

Identification code 12-8412-0-8-351	1977 actual	1978 est.	1979 est.
Program by activities:			
1. Administration.....	19,433	20,424	21,446
2. Marketing service.....	2,923	2,982	3,130
10.00 Total obligations.....	22,356	23,406	24,576

Financing:			
Offsetting collections from:			
11.00	Federal funds: Proceeds from redemption of securities.....	-73	-156
14.00	Non-Federal sources:		
	Administration: Revenue.....	-19,822	-19,419
	Marketing services: Revenue.....	-2,992	-2,937
	Nonoperating: Interest revenue.....	-1,070	-1,049
21.98	Unobligated balance available, start of year: Fund balance.....	-17,253	-18,854
24.98	Unobligated balance available, end of year: Fund balance.....	18,854	19,009
	Budget authority.....	---	---

Relation of obligations to outlays:			
71.00	Obligations incurred, net.....	-1,601	-155
72.98	Obligated balance, start of year: Fund balance.....	439	923
74.98	Obligated balance, end of year: Fund balance.....	-923	-768
90.00	Outlays.....	-2,085	---

<sup>1</sup> The administrative fund totals are comprised of 47 separate independent order accounts in fiscal year 1977. The Marketing Service fund totals are comprised of 35 separate independent order accounts in fiscal year 1977.

The Secretary of Agriculture is authorized by the Agricultural Marketing Agreement Act of 1937, as amended—under certain conditions—to issue Federal milk marketing orders establishing minimum prices which handlers are required to pay for milk purchased from producers.

Market administrators are responsible for carrying out locally the terms of specific marketing orders. Their operating expenses, partly financed by assessments on regulated handlers and partly by deductions from producers, are reported in these schedules. These funds are collected locally, deposited in local banks, and disbursed directly by the market administrator.

Each milk order is administered locally by a market administrator who is appointed by the Secretary. His staff is employed directly by the market administrator.

The activities conducted in the local office are concerned primarily with monthly computations and public announcement of class and uniform blend prices, associated butterfat differentials, examination of handlers' records and facilities to verify their reports and payments to producers, and in checking weights and tests of producers' milk.

The expenses of each local office are met from an administrative fund and a marketing service fund which are prescribed in each order. The administrative fund is derived from prorated handler assessments. The marketing service fund of the individual order provides for the expense of disseminating market information to producers who are not members of a qualified cooperative. It also provides for the verification of the weights, sampling, and testing of milk from these producers. The cost of these services is borne by such producers.

The maximum rates for administrative assessment and for marketing services are set forth in each order and adjustments below these rates are made from time to time upon recommendations by the market administrator and upon approval of the Agricultural Marketing Service to provide reserves at about a 6-month operating level. Upon termination of any order, the statute provides for distributing the proceeds from net assets pro rata to contributing handlers or producers as the case may be.

Milk sold by regulated handlers supplied over 156 million persons in calendar year 1976.

## General and special funds—Continued

## MILK MARKET ORDERS ASSESSMENT FUND—Continued

The following table gives an indication of the role of Federal orders on the marketing of milk over the past few years:

	Calendar year				
	1972	1973	1974	1975	1976
Population of market areas (millions).....	142.9	144.9	146.0	149.5	156.3
Producer deliveries (billion pounds).....	68.719	66.229	67.778	69.241	74.555
Producer deliveries used in class 1 (billion pounds).....	40.938	40.519	39.293	40.105	40.991
Number of producers.....	136,881	131,565	126,919	123,855	122,770

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Operating income or loss (—):			
Administrative fund:			
Revenue.....	19,822	19,419	20,390
Expense.....	—19,433	—20,424	—21,446
Net operating income or loss (—), administrative fund.....	389	—1,005	—1,056
Marketing service fund:			
Revenue.....	2,992	2,937	3,083
Expense.....	—2,923	—2,982	—3,130
Net operating income or loss (—), marketing service fund.....	69	—45	—47
Net operating income or loss, total.....	458	—1,050	—1,103
Nonoperating income:			
Interest revenue.....	1,070	1,049	1,103
Security transactions: Proceeds from redemption of Farmers Home Administration notes.....	73	156	-----
Net nonoperating income, total.....	1,143	1,205	1,103
Net income for the year.....	1,601	155	-----

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
Assets:				
Cash in banks.....	17,150	17,402	17,402	17,402
U.S. securities (par value).....	542	2,375	2,375	2,375
Accounts receivable, net.....	1,206	956	1,111	1,111
Total assets.....	18,898	20,733	20,888	20,888
Liabilities:				
Accounts payable and accrued liabilities.....	1,645	1,879	1,879	1,879
Government equity:				
Unobligated balance (total Government equity).....	17,253	18,854	19,009	19,009
Analysis of changes in Government equity:				
Retained income:				
Opening balance.....	17,253	18,854	19,009	-----
Net income for the year.....	1,601	155	-----	-----
Total Government equity (end of year).....	18,854	19,009	19,009	-----

## Object Classification (in thousands of dollars)

Identification code 12-8412-0-8-351	1977 actual	1978 est.	1979 est.
11.1 Personnel compensation: Permanent positions.....	15,778	16,500	17,325
12.1 Personnel benefits: Civilian.....	1,488	1,562	1,640
21.0 Travel and transportation of persons.....	1,549	1,626	1,707

23.2 Communications, utilities, and other rent.....	2,222	2,333	2,450
25.0 Other services.....	531	558	586
26.0 Supplies and materials.....	465	488	512
31.0 Equipment.....	323	339	356
99.0 Total obligations.....	22,356	23,406	24,576

Personnel Summary <sup>1</sup>

Total number of permanent positions.....	770	715	715
Full-time equivalent of other positions.....	20	22	22
Average paid employment.....	744	737	737
Average salary and grades recommended by Agricultural Marketing Service.....	\$17,016	\$18,215	\$19,126

<sup>1</sup> Excludes New York-New Jersey order operated under Federal and State orders.

## FOOD SAFETY AND QUALITY SERVICE

## Federal Funds

## General and special funds:

## SALARIES AND EXPENSES

For necessary expenses to carry on services related to consumer protection and agricultural marketing and distribution, \$271,475,000: Provided, That this appropriation shall be available for field employment pursuant to section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$25,000 shall be available for employment under 5 U.S.C. 3109: Provided further, That this appropriation shall be available pursuant to law (7 U.S.C. 2250) for the construction, alteration, and repair of buildings and improvements, but, unless otherwise provided, the cost of constructing any one building shall not exceed \$70,000, except for one building to be constructed or improved at a cost not to exceed \$135,000, and the cost of altering any one building during the fiscal year shall not exceed 10 per centum of the current replacement value of the building: Provided further, That this appropriation shall be available for acquisition of lands by donation, exchange, or purchase at a nominal cost not to exceed \$100. (5 U.S.C. 5341, 5542, 5901; 10 U.S.C. 2306; 15 U.S.C. 69c, 713c; 18 U.S.C. 1114; 19 U.S.C. 1306; 21 U.S.C. 451-469, 601-624, 641-645, 661, 671-680, 692-695, 1031-1056; 26 U.S.C. 4817, 4826, 7235(c); 31 U.S.C. 725a; 46 U.S.C. 466a-466b.)

## Program and Financing (in thousands of dollars)

Identification code 12-3700-0-1-554	1977 actual	1978 est.	1979 est.
Program by activities:			
Direct program:			
Inspection and grading.....	97,933	267,328	271,475
Reimbursable program:			
Inspection and grading (costs—obligations).....	10,863	30,787	34,535
Total program costs, funded <sup>1</sup> .....	108,797	298,115	306,010
Change in selected resources (undelivered orders).....	3,040	-----	-----
10.00 Total obligations.....	111,837	298,115	306,010
Financing:			
Offsetting collections from:			
11.00 Federal funds.....	—167	—247	—247
14.00 Non-Federal sources.....	—10,696	—30,540	—34,288
21.40 Unobligated balance available, start of year.....	-----	—61	—61
22.40 Unobligated balance transferred from other accounts.....	—92	-----	-----
24.40 Unobligated balance available, end of year.....	61	61	61
25.40 Unobligated balance lapsing.....	2,550	-----	-----
Budget authority.....	103,493	267,328	271,475
Budget authority:			
40.00 Appropriation.....	-----	-----	271,475
42.00 Transferred from other accounts.....	103,493	253,328	-----
43.00 Appropriation (adjusted).....	103,493	253,328	271,475



44.20	Supplemental now requested for civilian pay raises.....	14,000		
Relation of obligations to outlays:				
71.00	Obligations incurred, net.....	100,974	267,328	271,475
72.40	Obligated balance, start of year.....		16,549	17,738
74.40	Obligated balance, end of year.....	-16,549	-17,738	-20,787
90.00	Outlays, excluding pay raise supplemental.....	84,424	252,139	268,426
91.20	Outlays from civilian pay raise supplemental.....		14,000	

<sup>1</sup> Includes capital investment as follows: 1977, \$221 thousand; 1978, \$518 thousand; 1979, \$518 thousand.

Note.—Includes \$271,475 thousand in 1979 for activities previously financed from (in thousands of dollars):

	1977	1978
Animal and Plant Health Inspection Service.....	240,557	241,581
Agricultural Marketing Service, Marketing Services.....	11,591	11,747
Total.....	252,148	253,328

The Food Safety and Quality Service was established on March 14, 1977, in accordance with Secretary's Memorandum No. 1914, issued pursuant to the Reorganization Plan No. 2 of 1953 (7 U.S.C. 2201). The programs of the Service were formerly performed by the Animal and Plant Health Inspection Service and the Agricultural Marketing Service.

The major objectives of the Service are to insure that the public receives foods that are safe, wholesome, nutritious, and appropriately labeled. This is carried out by inspecting, certifying, standardizing, and grading certain agricultural commodities.

In addition, FSQS assists the consumer in differentiating between products by applying nationally uniform standards of quality in grading agricultural products. FSQS also assists both consumers and producers by purchasing surplus agricultural commodities for use in domestic feeding programs.

Costs, financing, and outlays relating to obligations incurred under the meat and poultry inspection program prior to May 8, 1977, are included in the budget appendix under the Animal and Plant Health Inspection Service. Costs, financing, and outlays relating to obligations incurred under the commodity services programs prior to June 5, 1977, are included in the budget appendix under the Agricultural Marketing Service.

Federal inspection is required for all meat, poultry, and processed products moving in interstate and foreign commerce. All meat and poultry moving in intrastate commerce must be federally inspected or inspected by States with inspection systems meeting Federal standards. Activities include inspection of animals, carcasses, meat, and poultry products at various stages of handling and processing, and regulation of labeling. The Federal program also provides financial and technical assistance to States for maintaining the quality of their inspection programs. Extensive laboratory analyses are conducted for detection of chemical residues, antibiotics, and other additives.

The commodity purchase services covers activity connected with the purchase of commodities for distribution under USDA food distribution programs to eligible outlets. Distribution is conducted by the Food and Nutrition Service and the Agricultural Stabilization and Conservation Service.

The Federal egg products inspection program authorized under the Egg Products Inspection Act cooperates with State and other governmental agencies to insure the consumer of wholesome, unadulterated, properly packaged and labeled eggs and egg products. Activities include continuous inplant inspection of all plants manufacturing liquid, frozen, and dried egg products, quarterly visita-

tions of shell egg packers and hatcheries to insure the proper disposition of "restricted eggs," and the control of imported egg producing plants to insure that production is under an inspection system equal to the U.S. system.

Nationally uniform standards of quality are established and applied to specific agricultural products to: Reduce hazards and disputes arising from the use of nonstandard descriptions; encourage better production and preparation of uniform quality products for market; and furnish consumers with more definite information on the quality of products they buy. The standards are applied by or under the supervision of Federal or Federal-State employees at the request of any interested party, and generally for a fee.

## INSPECTION AND GRADING

	1977 actual	1978 estimate	1979 estimate
Federally inspected establishments:			
Meat and/or poultry slaughter plants.....	640	633	627
Meat and/or poultry processing plants.....	4,989	5,042	5,083
Meat and/or poultry slaughter and processing plants.....	1,471	1,528	1,573
Egg products plants.....	141	141	141
Federally inspected production: Meat and poultry (millions of pounds):			
Meat slaughter.....	42,200	42,900	43,200
Meat processing.....	62,140	61,500	62,100
Poultry slaughter.....	11,180	11,800	11,900
Poultry processing.....	23,700	23,600	23,600
Egg products (thousands of pounds):			
Liquid or frozen:			
Edible.....	781,000	780,000	765,000
Inedible.....	42,000	42,000	40,000
Dried:			
Edible.....	76,000	76,000	75,000
Inedible.....	1,000	2,000	2,000
Cooperative agreements with States:			
Meat.....	33	33	33
Poultry.....	25	25	25
Egg products.....	50	50	50
Standards in effect.....	346	347	347

## Object Classification (in thousands of dollars)

Identification code 12-3700-0-1-554	1977 actual	1978 est.	1979 est.
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	63,697	179,309	181,634
11.3 Positions other than permanent.....	2,667	5,933	5,933
11.5 Other personnel compensation.....	1,632	4,321	4,321
Total personnel compensation.....	67,996	189,563	191,888
12.1 Personnel benefits: Civilian.....	7,307	20,378	20,610
13.0 Benefits for former personnel.....	3		
21.0 Travel and transportation of persons.....	5,263	11,246	11,992
22.0 Transportation of things.....	251	991	1,002
23.1 Standard level user charges.....	749	3,105	3,229
23.2 Communications, utilities, and other rent.....	491	2,695	2,918
24.0 Printing and reproduction.....	183	980	1,020
25.0 Other services.....	6,113	7,609	8,001
26.0 Supplies and materials.....	732	1,025	1,061
31.0 Equipment.....	1,572	606	624
32.0 Lands and structures.....	8		
41.0 Grants, subsidies, and contributions.....	10,302	29,130	29,130
42.0 Insurance claims and indemnities.....	4		
Total direct obligations.....	100,974	267,328	271,475
Reimbursable obligations:			
Personnel compensation:			
11.1 Permanent positions.....	1,282	4,159	4,623
11.3 Positions other than permanent.....	54	312	350
11.5 Other personnel compensation.....	8,660	24,917	27,997
Total personnel compensation.....	9,996	29,388	32,970
12.1 Personnel benefits: Civilian.....	155	460	512
21.0 Travel and transportation of persons.....	134	276	310
22.0 Transportation of things.....	7	15	17
23.1 Standard level user charges.....	109	280	313
23.2 Communications, utilities, and other rent.....	41	132	148

## General and special funds—Continued

## SALARIES AND EXPENSES—Continued

## Object Classification (in thousands of dollars)—Continued

Identification code 12-3700-0-1-554	1977 actual	1978 est.	1979 est.
Direct obligations—Con.			
24.0 Printing and reproduction.....	18	6	7
25.0 Other services.....	154	189	212
26.0 Supplies and materials.....	72	38	43
31.0 Equipment.....	176	3	3
32.0 Lands and structures.....	1	-----	-----
Total reimbursable obligations....	10,863	30,787	34,535
99.0 Total obligations.....	111,837	298,115	306,010

## Personnel Summary

Direct:			
Total number of permanent positions.....	10,389	9,964	10,175
Full-time equivalent of other positions.....	250	450	450
Average paid employment.....	4,308	10,611	10,687
Average GS grade.....	8.43	8.44	8.44
Average GS salary.....	\$16,452	\$16,478	\$16,475
Reimbursable:			
Total number of permanent positions.....	57	231	231
Full-time equivalent of other positions.....	2	24	24
Average paid employment.....	23	263	263
Average GS grade.....	8.43	8.44	8.44
Average GS salary.....	\$16,452	\$16,478	\$16,475

FUNDS FOR STRENGTHENING MARKETS, INCOME, AND SUPPLY  
(SECTION 32)\*

\*See "Legislative Program" (end of this chapter) for additional information.

Funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c) shall be used only for commodity program expenses as authorized therein, and other related operating expenses, except for (1) transfers to the Department of Commerce as authorized by the Fish and Wildlife Act of August 8, [1956:] 1956 and (2) transfers otherwise provided in this Act [; and (3) not more than \$4,443,000 for formulation and administration of marketing agreements and orders pursuant to the Agricultural Marketing Agreement Act of 1937, as amended, and the Agricultural Act of 1961]. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-5209-0-2-604	1977 actual	1978 est.	1979 est.
Program by activities:			
Direct program:			
1. Commodity program payments:			
(a) Direct purchases.....	92,167	294,492	281,100
(b) Financial assistance to States.....	-270	-----	-----
2. Cash payments to States:			
(a) Nonschool summer food service program.....	755	-----	-----
(b) Nonschool year-around food service program.....	3,587	-----	-----
3. Supplemental food program:			
(a) Women, infants, and children program.....	6,933	-----	-----
(b) Food certificate program.....	-59	-----	-----
(c) Operating expenses.....	2	-----	-----
4. Cash payments in lieu of commodities.....	235	-----	-----
5. Commodity program operating expenses.....	32	-----	-----
6. Marketing agreements and orders.....	3,782	4,678	-----
Total direct program....	107,163	299,170	281,100

## Reimbursable program:

6. Marketing agreements and orders (costs—obligations)	38	53	-----
Total program costs, funded <sup>1</sup> .....	107,201	299,223	281,100
Change in selected resources (stores, undelivered orders)....	-79,671	-----	-----
10.00 Total obligations.....	27,530	299,223	281,100
Financing:			
11.00 Offsetting collections from: Federal funds.....	-38	-53	-----
17.00 Recovery of prior year obligations.....	-9,053	-----	-----
21.40 Unobligated balance available, start of year.....	-172,389	-237,696	-300,000
23.40 Unobligated balance transferred to other accounts.....	-----	3,126	-----
24.40 Unobligated balance available, end of year.....	237,696	300,000	225,000
Budget authority.....	83,747	364,600	206,100
Budget authority:			
60.00 Appropriation (permanent, indefinite, special fund).....	1,130,737	1,392,141	1,632,675
61.00 Transferred to other accounts.....	-1,046,990	-1,027,541	-1,426,575
63.00 Appropriation (adjusted)....	83,747	364,600	206,100
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	18,439	299,170	281,100
72.40 Obligated balance, start of year.....	25,534	2,052	-----
74.40 Obligated balance, end of year.....	-2,052	-----	-----
90.00 Outlays.....	41,921	301,222	281,100

<sup>1</sup> Includes capital investment as follows: 1977, \$11 thousand; 1978, \$6 thousand.

Note.—Excludes \$4,678 thousand in 1979 for activities transferred to the Agricultural Marketing Service. Marketing Services, Marketing Agreements and Orders. Comparable amounts for 1977, \$3,782 thousand; 1978, \$4,678 thousand are included above.

Under section 32 of the act of August 24, 1935, as amended (7 U.S.C. 612c), 30% of customs receipts collected during each calendar year are automatically appropriated for expanding outlets for nonbasic commodities. An amount equal to 30% of receipts collected on fishery products is transferred to the Department of Commerce to encourage the distribution of such products. Most of the funds are transferred to the Food and Nutrition Service and are dedicated to commodity distribution activities under section 6 of the national school lunch and other authorities specified in the child nutrition appropriation. If surpluses not now foreseen should develop, the \$225 million unused balance is available for surplus removal.

## Object Classification (in thousands of dollars)

Identification code 12-5209-0-2-604	1977 actual	1978 est.	1979 est.
FOOD SAFETY AND QUALITY SERVICE			
Direct obligations:			
22.0 Transportation of things.....	4,324	868	12,000
26.0 Supplies and materials: Grants of commodities to States.....	3,459	293,624	269,100
Total direct obligations, Food Safety and Quality Service.....	7,782	294,492	281,100
ALLOCATION ACCOUNTS			
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	2,791	3,224	-----
11.3 Positions other than permanent.....	27	22	-----
11.5 Other personnel compensation.....	2	1	-----
Total personnel compensation....	2,820	3,247	-----



12.1	Personnel benefits: Civilian.....	267	334	-----
21.0	Travel and transportation of persons..	87	144	-----
22.0	Transportation of things.....	1	2	-----
23.1	Standard level user charges.....	219	223	-----
23.2	Communications, utilities, and other rent.....	144	169	-----
24.0	Printing and reproduction.....	41	39	-----
25.0	Other services.....	168	484	-----
26.0	Supplies and materials.....	34	29	-----
31.0	Equipment.....	2	7	-----
41.0	Grants, subsidies, and contributions..	15,928	-----	-----
	Total direct obligations, allocation accounts.....	19,710	4,678	-----
	Reimbursable obligations:			
25.0	Other services.....	38	53	-----
	Total obligations, allocation ac- counts.....	19,748	4,731	-----
99.0	Total obligations.....	27,530	299,223	281,100
Obligations are distributed as follows:				
	Food Safety and Quality Service.....	7,782	294,492	281,100
	Agricultural Marketing Service, Marketing Agreements and Orders.....	3,821	4,731	-----
	Food and Nutrition Service, prior year programs.....	15,927	-----	-----

## Personnel Summary

## ALLOCATION ACCOUNTS

Total number of permanent positions.....	183	174	-----
Full-time equivalent of other positions.....	1	3	-----
Average paid employment.....	144	151	-----
Average GS grade.....	8.70	8.83	-----
Average GS salary.....	\$17,431	\$18,928	-----

## Trust Funds

EXPENSES AND REFUNDS, INSPECTION AND GRADING OF FARM  
PRODUCTS

## Program and Financing (in thousands of dollars)

Identification code 12-8137-0-7-352	1977 actual	1978 est.	1979 est.
Program by activities:			
Expenses and refunds, inspection and grading of farm products:			
(a) Dairy products.....	1,288	4,199	4,199
(b) Fruits and vegetables.....	5,884	19,317	19,317
(c) Meat grading.....	4,490	16,254	18,852
(d) Meat inspection.....	202	633	633
(e) Poultry products.....	3,389	11,283	11,283
Total program costs, funded <sup>1</sup> .....	15,253	51,686	54,284
Change in selected resources (unde- livered orders).....	482	-----	-----
10.00 Total obligations.....	15,734	51,686	54,284
Financing:			
21.40 Unobligated balance available, start of year.....	-----	-9,366	-9,366
22.40 Unobligated balance transferred from other accounts.....	-9,221	-----	-----
24.40 Unobligated balance available, end of year.....	9,366	9,366	9,366
60.00 Budget authority (appropriation) (permanent, indefinite).....	15,879	51,686	54,284
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	15,734	51,686	54,284
72.40 Obligated balance, start of year.....	-----	4,387	4,387

74.40	Obligated balance, end of year.....	-4,387	-4,387	-4,387
90.00	Outlays.....	11,348	51,686	54,284

<sup>1</sup> Includes capital investment as follows: 1977, \$25 thousand; 1978, \$79 thousand; 1979, \$79 thousand.

*Expenses and refunds, inspection and grading of farm products.*—An inspection and grading service for agricultural products is provided upon request. These services are supported primarily by fees paid by users. A limited amount of direct appropriation is available which covers a portion of the Public Benefit Service. The schedules reflect expenses paid from fees received (7 U.S.C. 1621-1627). The volume of work is shown below (in million of pounds):

	1977 actual	1978 estimate	1979 estimate
Dairy products graded.....	3,200	3,600	3,000
Fresh fruits and vegetables, graded.....	72,433	74,000	75,500
Processed fruits and vegetables, graded:			
Canned products.....	9,327	10,000	11,000
Frozen, dried, and miscellaneous.....	6,809	7,000	8,000
Meat and meat products, graded.....	14,255	15,000	15,800
Poultry products, graded:			
Shell eggs (million dozen).....	1,648	1,900	1,980
Poultry.....	9,355	9,948	10,301

## Object Classification (in thousands of dollars)

Identification code 12-8137-0-7-352	1977 actual	1978 est.	1979 est.
Personnel compensation:			
11.1 Permanent positions.....	10,013	34,091	35,916
11.3 Positions other than permanent.....	814	2,043	2,043
11.5 Other personnel compensation.....	1,258	2,600	2,600
Total personnel compensation.....	12,085	38,734	40,559
12.1 Personnel benefits: Civilian.....	1,168	3,949	4,131
13.0 Benefits for former personnel.....	3	12	12
21.0 Travel and transportation of persons.....	978	2,927	3,051
22.0 Transportation of things.....	50	135	144
23.1 Standard level user charges.....	169	965	1,052
23.2 Communications, utilities, and other rent.....	284	798	905
24.0 Printing and reproduction.....	35	209	233
25.0 Other services.....	833	3,529	3,724
26.0 Supplies and materials.....	82	335	365
31.0 Equipment.....	47	93	108
99.0 Total obligations.....	15,734	51,686	54,284

## Personnel Summary

Total number of permanent positions.....	1,931	1,893	1,893
Full-time equivalent of other positions.....	69	169	169
Average paid employment.....	667	1,921	2,060
Average GS grade.....	8.43	8.44	8.44
Average GS salary.....	\$16,452	\$16,478	\$16,475

## FOOD AND NUTRITION SERVICE

## Federal Funds

## General and special funds:

## FOOD PROGRAM ADMINISTRATION

For necessary administrative expenses of the Domestic Food Programs funded under this Act, **[\$64,951,000]** \$72,223,000, to remain available until expended: *Provided*, That this appropriation shall be available for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$150,000 shall be available for employment under 5 U.S.C. 3109. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978; additional authorizing legislation to be proposed for \$5,237,000 for the special supplemental food programs (WIC), and \$866,000 for the elderly feeding program.)

## General and special funds—Continued

## FOOD PROGRAM ADMINISTRATION—Continued

## Program and Financing (in thousands of dollars)

Identification code 12-3508-0-1-604	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Child nutrition programs.....	15,787	16,433	17,039
2. Special milk program.....	881	107	95
3. Special supplemental food program (WIC) for women, infants, and children.....	3,096	3,459	5,237
4. Food stamp program.....	45,575	49,977	48,748
5. Food donations program.....	417	345	238
6. Elderly feeding program.....	651	866	866
Total program costs, funded <sup>1</sup> .....	64,407	71,187	72,223
Adjustment for amounts previously financed from other accounts.....	-64,407	-----	-----
10.00 Total obligations.....	-----	71,187	72,223
<b>Financing:</b>			
22.40 Unobligated balance transferred from other accounts.....	-----	-2,919	-----
Budget authority.....	-----	68,268	72,223
<b>Budget authority:</b>			
40.00 Appropriation.....	-----	64,951	72,223
44.20 Supplemental now requested for civilian pay raises.....	-----	3,317	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	-----	71,187	72,223
72.40 Obligated balance, start of year.....	-----	-----	5,721
73.40 Obligated balance transferred, net.....	-----	5,721	-----
74.40 Obligated balance, end of year.....	-----	-5,721	-6,796
90.00 Outlays, excluding pay raise supplemental.....	-----	67,870	71,148
91.20 Outlays from civilian pay raise supplemental.....	-----	3,317	-----

<sup>1</sup> Includes capital investment as follows: 1978, \$170 thousand; 1979, \$185 thousand.

Expenses are associated with the following program activities:

1. *Child nutrition programs.*—Includes (1) overall administration of the child nutrition programs (2) administrative and technical assistance to State agencies and (3) development of policies, procedures, and standards for program administration. The Food and Nutrition Service regional offices administer the program with respect to private schools where State educational agencies are prohibited from disbursing funds and in child care institutions where no State agency has assumed the responsibility for administering the programs.

2. *Special milk program.*—Administrative assistance is provided to State agencies, participating schools and institutions. Policies, procedures, and standards are developed for administering the program. The program is administered directly in outlets where no State agency has assumed responsibility or where the State is prohibited by law from administering the program in private schools.

3. *Special supplemental food programs (WIC).*—The agency develops and promulgates Federal guidelines setting forth policies, procedures, and standards for program operations and monitors State agency operations.

4. *Food stamp program.*—Food and Nutrition Service is responsible for developing policies and procedures for the jurisdictions administering the program. It also provides technical assistance to States, monitors quality control and the effectiveness and efficiency of the State administration of the program, allocates and reviews 50% matching funds to the States and directly supervises the

retail and wholesale firms which are authorized to accept food stamps.

5. *Food donations program.*—The agency determines food required, allocates commodities, designates time and place of shipment, and monitors program operations.

6. *Elderly feeding program.*—Act as purchasing agent of commodities for meals served under the elderly feeding program when States elect commodities rather than cash payments. Funded in the Department of Health, Education, and Welfare.

Staff years allocated to these activities are as follows:

	1977 actual	1978 estimate	1979 estimate
Child nutrition.....	586	570	571
Special milk.....	37	6	4
Special supplemental food (WIC).....	123	135	169
Food stamp.....	1,801	1,847	1,810
Food donations.....	15	15	9
Elderly feeding.....	24	27	27
Total.....	2,586	2,600	2,590

Total Federal expenses related to the administration of the food assistance programs includes Federal grants for State administrative expenses under the National School Lunch Act (secs. 13.k), Child Nutrition Act (secs. 7, 17), Food Stamp Act (sec. 16) and Agriculture and Consumer Protection Act (sec. 4).

## FISCAL YEAR 1979

[Dollars in thousands]

	Federal operating expenses	State and local admin. expenses	Total
Program:			
Child nutrition and special milk.....	17,134	28,670	45,804
Special supplemental food (WIC).....	5,237	109,600	114,837
Food stamp.....	48,748	315,600	364,348
Food donations.....	238	1,300	1,538
Elderly feeding.....	866	-----	866
Total.....	72,223	455,170	527,665

## Object Classification (in thousands of dollars)

Identification code 12-3508-0-1-604	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	-----	42,716	42,393
11.3 Positions other than permanent.....	-----	1,500	2,327
11.5 Other personnel compensation.....	-----	283	396
Total personnel compensation.....	-----	44,499	45,116
12.1 Personnel benefits: Civilian.....	-----	4,383	4,428
21.0 Travel and transportation of persons.....	-----	5,000	4,992
22.0 Transportation of things.....	-----	380	412
23.1 Standard level user charges.....	-----	2,861	2,872
23.2 Communications, utilities, and other rent.....	-----	3,861	4,418
24.0 Printing and reproduction.....	-----	917	1,350
25.0 Other services.....	-----	8,482	7,679
26.0 Supplies and materials.....	-----	454	574
31.0 Equipment.....	-----	350	382
99.0 Total obligations.....	-----	71,187	72,223

## Personnel Summary

Total number of permanent positions.....	2,566	2,492
Full-time equivalent of other positions.....	234	254
Average paid employment.....	2,600	2,590
Average GS grade.....	8.83	8.82
Average GS salary.....	\$17,795	\$17,921

## FOOD STAMP PROGRAM

For necessary expenses of the food stamp program pursuant to the Food Stamp Act of 1964, as amended, [\$5,627,000,000] \$5,779,200,000: Provided, That funds provided herein shall remain



available until expended in accordance with section 16 of the Food Stamp Act of 1964, as amended: *Provided further*, That no part of the funds appropriated by this Act shall be used during the fiscal year ending September 30, 1978, to make food stamps available to any household, to the extent that the entitlement otherwise available to such household is attributable to an individual who: (i) has reached his eighteenth birthday; (ii) is enrolled in an institution of higher education; and (iii) is properly claimed as a dependent child for Federal income tax purposes by a taxpayer who is not a member of an eligible household: *Provided further*, That funds provided herein shall be expended in accordance with section 15(b) of the Food Stamp Act of 1964, as amended: *Provided further*, That not less than 7 per centum of this authorization shall be placed in reserve to be apportioned pursuant to section 3679 of the Revised Statutes, as amended, for use only in such amounts and at such times as may become necessary to carry out program operations. (7 U.S.C. 2011-2025) Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-3505-0-1-604		1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>				
1. Bonus.....	5,037,520	5,445,177	5,391,200	
2. Matching for State administration.....	272,238	330,000	315,600	
3. Other program costs.....	58,621	83,000	72,400	
4. Operating expenses.....	45,575	-----	-----	
Total program costs, funded <sup>1</sup> .....	5,413,954	5,858,177	5,779,200	
Change in selected resources (undelivered orders).....	14,415	-----	-----	
10.00 Total obligations.....	5,428,369	5,858,177	5,779,200	
<b>Financing:</b>				
17.00 Recovery of prior year obligations.....	-50,760	-----	-----	
21.40 Unobligated balance available, start of year.....	-112,170	-240,730	-----	
23.40 Unobligated balance transferred to other accounts.....	-----	934	-----	
24.40 Unobligated balance available, end of year.....	240,730	-----	-----	
Budget authority.....	5,506,169	5,618,381	5,779,200	
<b>Budget authority:</b>				
40.00 Appropriation.....	5,514,400	5,627,000	5,779,200	
41.00 Transferred to other accounts.....	-8,231	-8,231	-----	
43.00 Appropriation (adjusted).....	5,506,169	5,618,769	5,779,200	
45.00 Transfers out for pay raises.....	-----	-388	-----	
<b>Relation of obligations to outlays:</b>				
71.00 Obligations incurred, net.....	5,377,609	5,858,177	5,779,200	
72.40 Obligated balance, start of year.....	43,673	22,481	223,436	
73.40 Obligated balance transferred, net.....	-----	-2,222	-----	
74.40 Obligated balance, end of year.....	-22,481	-223,436	-254,138	
77.40 Adjustments in expired accounts.....	-6	-----	-----	
90.00 Outlays.....	5,398,795	5,655,000	5,748,498	

<sup>1</sup> Includes capital investment as follows: 1977, \$72 thousand; excludes downward adjustment of \$50,766 thousand in prior year costs.

The food stamp program helps increase the food purchasing power of eligible households by enabling them to purchase food through regular retail stores with food stamp coupons. Participating households receive food stamps based on household size and income.

Public Law 95-113 provides for the following substantial changes:

Elimination of the purchase requirement so that truly needy households which do not have enough cash to pay for their coupon allotments can participate in the program. Participants will receive coupons equal to the Federal subsidy, which ranges from 100% of the current allotment to a minimum level of \$10 per household;

Replacement of current itemized deductions with a standard deduction of \$60 for each household;

Deduction of 20% of earned income for working families to compensate for mandatory payroll deductions and for work expenses;

Deduction of up to \$75 in the 48 States for, excess shelter or child care costs, or a combination of both. Alaska, Hawaii, Puerto Rico, the Virgin Islands and Guam deductions will be based on prevailing shelter costs;

Eliminates automatic categorical eligibility for recipients of benefits from welfare programs;

Requires tougher enforcement and administration of the program by the States.

*Matching for State administration.*—State welfare agencies at the county level are responsible for certification of eligible households and for issuing the correct amount of food stamps through suitable issuance outlets. State administrative costs associated with the program are shared by the States and the Federal Government on a 50/50 basis. The new Food Stamp Reform Act provides that the rate for State agencies who reduce quality control error rates below 5% be increased from 50% to 60%, and that State agencies be reimbursed for not less than 75% of the total cost of food stamp investigations and prosecutions.

*Other program costs.*—Other Federal program costs include printing and transporting coupons to authorized State agencies, processing and destruction of redeemed coupons by Federal Reserve banks and other costs.

## FOOD STAMP PROGRAM DATA

	1977 actual	1978 estimate	1979 estimate
Average number of participants [for year] (millions).....	17.1	17.7	18.0
Average monthly bonus per person [per month for year].....	\$24.55	\$25.64	\$24.96
Value of bonus stamps issued (millions).....	\$5,038	\$5,445	\$5,391
Total Federal program costs (millions).....	\$5,414	\$5,909	\$5,828

## Object Classification (in thousands of dollars)

Identification code 12-3505-0-1-604		1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>				
11.1 Permanent positions.....	26,275	-----	-----	
11.3 Positions other than permanent.....	1,231	-----	-----	
11.5 Other personnel compensation.....	188	-----	-----	
Total personnel compensation.....	27,694	-----	-----	
12.1 Personnel benefits: Civilian.....	3,191	-----	-----	
13.0 Benefits for former personnel.....	20	-----	-----	
21.0 Travel and transportation of persons.....	3,149	-----	-----	
22.0 Transportation of things.....	1,958	3,300	3,300	
23.1 Standard level user charges.....	1,777	-----	-----	
23.2 Communications, utilities, and other rent.....	2,888	-----	-----	
24.0 Printing and reproduction.....	22,901	44,000	34,900	
25.0 Other services.....	39,902	35,700	34,200	
26.0 Supplies and materials.....	424	-----	-----	
31.0 Equipment.....	290	-----	-----	
41.0 Grants, subsidies, and contributions.....	5,324,173	5,775,177	5,706,800	
42.0 Insurance claims and indemnities.....	2	-----	-----	
99.0 Total obligations.....	5,428,369	5,858,177	5,779,200	

## Personnel Summary

Total number of permanent positions.....	1,811	-----	-----
Full-time equivalent of other positions.....	154	-----	-----
Average paid employment.....	1,801	-----	-----
Average GS grade.....	8.74	-----	-----
Average GS salary.....	\$16,469	-----	-----

## General and special funds—Continued

## SPECIAL MILK PROGRAM\*

\*See "Legislative Program" (end of this chapter) for additional information.

For necessary expenses to carry out the provisions of the special milk program, as authorized by section 3 of the Child Nutrition Act of 1966, as amended (42 U.S.C. 1772), **[\$155,000,000]** *\$142,000,000*, to remain available until expended. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-3502-0-1-604	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Cash payments to States.....	173,164	155,000	142,000
2. Operating expenses.....	632	-----	-----
Total program costs, funded <sup>1</sup> ....	173,796	155,000	142,000
Change in selected resources (undelivered orders).....	-14,804	-----	-----
10.00 Total obligations.....	158,992	155,000	142,000
<b>Financing:</b>			
25.40 Unobligated balance lapsing.....	8	-----	-----
Budget authority.....	159,000	155,000	142,000
Budget authority:			
40.00 Appropriation.....	155,000	155,000	142,000
42.00 Transferred from other accounts.....	4,000	-----	-----
43.00 Appropriation (adjusted).....	159,000	155,000	142,000
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	158,992	155,000	142,000
72.40 Obligated balance, start of year.....	44,583	46,549	46,218
73.40 Obligated balance transferred, net.....	-----	-331	-----
74.40 Obligated balance, end of year.....	-46,549	-46,218	-48,318
77.40 Adjustments in expired accounts.....	8	-----	-----
90.00 Outlays.....	157,034	155,000	139,900

<sup>1</sup> Excludes upward adjustment of \$8 thousand in prior year costs.

The program was originally designed to encourage the consumption of milk by children in non-profit schools of high school grade and under, child care centers, summer camps and similar institutions.

Funds are provided to State agencies to reimburse participating institutions for a part of the cost of milk consumed. Reimbursement may be made for the full cost of milk served free to children qualifying as eligible under the Secretary's guidelines. The rate for milk served to paying children is adjusted each school year to reflect changes in the Consumer Price Index for food away from home.

Under Public Law 95-166, the service of free milk is limited to times and outlets where free milk is not available as part of a federally supported meal.

Program statistics for 1977 through 1979 are:

	1977 actual	1978 estimate	1979 estimate
Total number of half-pints served (million).....	2,262	2,128	1,861
Average rate per half-pint (cents).....	7.0	7.3	7.6

## Object Classification (in thousands of dollars)

Identification code 12-3502-0-1-604	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	618	-----	-----
11.5 Other personnel compensation.....	4	-----	-----
Total personnel compensation.....	622	-----	-----
12.1 Personnel benefits: Civilian.....	59	-----	-----
21.0 Travel and transportation of persons.....	50	-----	-----

22.0 Transportation of things.....	5	-----	-----
23.1 Standard level user charges.....	39	-----	-----
23.2 Communications, utilities, and other rent.....	45	-----	-----
24.0 Printing and reproduction.....	5	-----	-----
25.0 Other services.....	49	-----	-----
26.0 Supplies and materials.....	4	-----	-----
31.0 Equipment.....	3	-----	-----
41.0 Grants, subsidies, and contributions.....	158,111	155,000	142,000
99.0 Total obligations.....	158,992	155,000	142,000

## Personnel Summary

Total number of permanent positions.....	43	-----	-----
Full-time equivalent of other positions.....	0	-----	-----
Average paid employment.....	37	-----	-----
Average GS grade.....	8.74	-----	-----
Average GS salary.....	\$16,469	-----	-----

## CHILD NUTRITION PROGRAMS\*

\*See "Legislative Program" (end of this chapter) for additional information.

For necessary expenses to carry out the provisions of the National School Lunch Act, as amended (42 U.S.C. 1751-1761, and 1766), and the applicable provisions other than section 3 of the Child Nutrition Act of 1966, as amended (42 U.S.C. 1773-1785, and 1787); **[\$2,422,901,000]** *\$2,613,110,000*, of which **[\$934,557,000]** *\$1,331,675,000* shall be derived by transfer from funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c): *Provided*, That of the foregoing total amount there shall be available **[\$28,000,000]** *\$20,000,000* for the **[nonfood]** *food service equipment* assistance program **]**, \$1,000,000 for nutrition education projects pursuant to section 18 of the Child Nutrition Act of 1966 (42 U.S.C. 1787), and \$13,675,000 for the State administrative expenses **]**: *Provided further*, That funds provided herein shall remain available until expended in accordance with section 3 of the National School Lunch Act, as amended: *Provided further*, That an additional \$80,000,000 shall be transferred to this appropriation from funds available under section 32 of the Act of August 24, 1935 (7 U.S.C. 612c), for purchase and distribution of agricultural commodities and other foods pursuant to section 6 of the National School Lunch Act, as amended. (Public Law 95-97, making appropriations for Agriculture and related agencies, 1978; additional authorizing legislation to be proposed for \$146,000,000 for the child care food program.)

## Program and Financing (in thousands of dollars)

Identification code 12-3539-0-1-604	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Cash payments to States:			
(a) School lunch program.....	643,280	604,200	635,000
(b) Special assistance.....	1,261,373	1,188,100	1,232,000
(c) School breakfast program.....	161,170	201,000	215,000
(d) Equipment assistance program.....	16,270	28,000	20,000
(e) State administrative expenses.....	12,966	19,500	25,000
(f) Summer food program.....	220,956	140,000	148,500
(g) Child care food program.....	112,919	137,000	146,000
2. Commodity procurement.....	389,380	299,415	328,900
3. Nutritional studies and education:			
(a) Training and surveys, sec. 6(a)(3).....	580	700	700
(b) Nutrition education projects, sec. 18.....	-----	1,000	1,000
(c) Nutrition education and training, sec. 19.....	-----	26,200	26,200
4. Operating expenses.....	15,930	-----	-----
Total program costs, funded <sup>1</sup> ....	2,834,824	2,645,115	2,778,300
Change in selected resources (undelivered orders).....	-138,962	-----	-----
10.00 Total obligations.....	2,695,862	2,645,115	2,778,300
<b>Financing:</b>			
17.00 Recovery of prior year obligations.....	-69,479	-----	-----
21.40 Unobligated balance available, start of year.....	-28,455	-229,104	-85,190



23.40	Unobligated balance transferred to other accounts		1,700	
24.40	Unobligated balance available, end of year	229,104	85,190	
	<b>Budget authority</b>	<b>2,827,032</b>	<b>2,502,901</b>	<b>2,693,110</b>
<b>Budget authority:</b>				
<b>Current:</b>				
40.00	Appropriation	1,792,032	1,488,344	1,281,535
41.00	Transferred to other accounts	-4,000		
43.00	<b>Appropriation (adjusted)</b>	<b>1,788,032</b>	<b>1,488,344</b>	<b>1,281,535</b>
<b>Permanent:</b>				
62.00	Transferred from other accounts	1,039,000	1,014,557	1,411,575
63.00	<b>Appropriation (adjusted)</b>	<b>1,039,000</b>	<b>1,014,557</b>	<b>1,411,575</b>
<b>Relation of obligations to outlays:</b>				
71.00	Obligations incurred, net	2,626,383	2,645,115	2,778,300
72.40	Obligated balance, start of year	388,473	379,817	383,285
73.40	Obligated balance transferred, net		-2,367	
74.40	Obligated balance, end of year	-379,817	-383,285	-448,473
90.00	<b>Outlays</b>	<b>2,635,039</b>	<b>2,639,280</b>	<b>2,713,112</b>

<sup>1</sup> Includes capital investment as follows: 1977, \$5 thousand; excludes downward adjustment of \$69,479 thousand in prior year costs.

The child nutrition programs are authorized by the National School Lunch Act and the Child Nutrition Act of 1966. The activities include:

1. *Cash payments to States.*—The programs are operated under an agreement entered into by the State agencies and the Department. Funds are advanced to State agencies for reimbursing participating schools and child care institutions. Sponsors make application to the State agencies, and if accepted, are reimbursed on a per-meal basis in accordance with the terms of their agreement and rates prescribed by law.

(a) *School lunch program.*—Federal cash assistance is provided to the States for service of lunches to all school-children, regardless of family income. States must match some of the Federal cash grant from sources within the State.

(b) *Special assistance.*—Additional Federal cash assistance is provided to the States for serving lunches, free or at a reduced price to needy children. In 1977, the program served a total of 1.9 billion lunches to an average of 11.7 million participating children. Reduced-price lunches made up 11% of the total.

(c) *School breakfast program.*—Federal reimbursement to the States is based on the number of breakfasts served free, at a reduced price, or to paying children. Certain schools, designated as especially needy, receive higher rates of reimbursement.

(d) *Equipment assistance program.*—States are provided with grants-in-aid for institutions in low-income areas. Funds, apportioned by formula, are for the purchase of food service equipment. One-third of the amount is reserved for use in institutions which are without food service or the facilities to prepare and cook hot meals or receive hot meals.

(e) *State administrative expenses.*—The funds may be used for State employee salaries, benefits, support services, and office equipment and \$4 million is added for State audits.

(f) *Summer food program.*—Meals served free to children in poor areas during the summer months are supported on a performance basis by Federal cash payments to State agencies. Local administrative expenses are reimbursed at negotiated rates, and State administrative expenses are related to the previous year's cash payments to the State.

(g) *Child care food program.*—Preschool children receive year-round food assistance in child care centers under this program. Food service in family day care homes and Headstart centers is subsidized.

2. *Commodity procurement.*—The program provides commodities to schools for the lunch and breakfast programs, and to institutions in the child care and summer feeding programs. Commodities are also acquired under programs that strengthen markets, income, and supply.

3. *Nutrition studies and education.*—(a) Up to 1% of the total funds available may be used for nutritional training and for studies and surveys.

(b) *Nutrition education projects.*—In fiscal year 1978, \$1 million was appropriated for demonstration projects in nutrition education.

(c) *Nutrition education grants.*—Public Law 95-166 instituted a per capita grant to the States for nutrition education based on the number of children enrolled in the schools in the States times 50 cents.

## PROGRAM DATA\*

[In millions of dollars]

Meal assistance for children from families with income:

	1977 actual	1978 estimate	1979 estimate
Above 195% of the poverty guideline/\$12,600 for family of four	631	669	700
Above poverty guideline up to 195%	175	194	207
Below poverty guideline/\$7,000 for a family of four	1,798	1,990	2,067

\* Includes section 32 commodities.

## Object Classification (in thousands of dollars)

Identification code 12-3539-0-1-604	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions	9,125		
11.3 Positions other than permanent	427		
11.5 Other personnel compensation	67		
Total personnel compensation	9,619		
12.1 Personnel benefits: Civilian	1,010		
21.0 Travel and transportation of persons	1,092		
22.0 Transportation of things	145		
23.1 Standard level user charges	537		
23.2 Communications, utilities, and other rent	777		
24.0 Printing and reproduction	236		
25.0 Other services	3,488	700	700
26.0 Supplies and materials	104		
Grants of commodities to States	514,692	299,415	328,900
31.0 Equipment	84		
41.0 Grants, subsidies, and contributions	2,164,078	2,345,000	2,448,700
99.0 Total obligations	2,695,862	2,645,115	2,778,300

## Personnel Summary

Total number of permanent positions	548		
Full-time equivalent of other positions	50		
Average paid employment	586		
Average GS grade	8.74		
Average GS salary	\$16,469		

## SPECIAL SUPPLEMENTAL FOOD [PROGRAM] PROGRAMS (WIC)

For necessary expenses to carry out the provisions of the special supplemental food program as authorized by section 17 of the Child Nutrition Act of 1966, as amended (42 U.S.C. 1786) [ \$247,000,000: *Provided*, That funds provided herein shall remain available until expended in accordance with section 3 of the National School Lunch Act, as amended], and the commodity supplemental food program as authorized by section 4(a) of the Agriculture and Consumer Protection Act of 1973, as amended (7 U.S.C. 612c (note)), \$555,000,000 to remain available until expended. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978; additional authorizing legislation to be proposed for \$535,500,000 for the special supplemental food programs (WIC).)



## General and special funds—Continued

## SPECIAL SUPPLEMENTAL FOOD PROGRAM PROGRAMS (WIC)—Con.

## Program and Financing (in thousands of dollars)

Identification code 12-3510-0-1-604	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Special supplemental food program (WIC)—vouchers and commodities.....	274,732	388,215	535,500
2. Supplemental feeding program—commodities.....			19,500
3. Operating expenses.....	3,096		
Total program costs, funded <sup>1</sup> .....	277,828	388,215	555,000
Change in selected resources (undelivered orders).....	2,003		
10.00 Total obligations.....	279,831	388,215	555,000
<b>Financing:</b>			
17.00 Recovery of prior year obligations.....	-15,607	-12,000	
21.40 Unobligated balance available, start of year.....	-140,597	-126,373	
22.40 Unobligated balance transferred from other accounts.....		-3,126	
23.40 Unobligated balance transferred to other accounts.....		284	
24.40 Unobligated balance available, end of year.....	126,373		
40.00 Budget authority (appropriation).....	250,000	247,000	555,000
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	264,224	376,215	555,000
72.40 Obligated balance, start of year.....	21,554	40,422	56,158
73.40 Obligated balance transferred, net.....		-479	200
74.40 Obligated balance, end of year.....	-40,422	-56,158	-85,558
90.00 Outlays.....	245,356	360,000	525,800

Includes capital investment as follows: 1977, \$1 thousand; excludes downward adjustment of \$15,607 thousand in prior year costs.

The special supplemental food program (WIC) and the commodity supplemental food program will be more closely aligned under legislation to be proposed. Authorization for the WIC program expires September 30, 1978; the commodity supplemental food program is authorized through September 30, 1981. The proposed legislation will extend, modify, and expand the WIC program.

There are three general types of delivery systems for WIC foods: (1) retail purchase (food vouchers), (2) home delivery, and (3) direct distribution by local clinics.

Funds for fiscal year 1978 should provide food to WIC recipients at a monthly average cost of \$22.56, plus a State and local administrative cost of \$5.64, for a total monthly cost of \$28.20 per recipient. An average of 1,150,000 WIC recipients is expected to participate.

Expansion of the WIC program in fiscal year 1979 could reach an average participation of 1,495,000 recipients or more based on the rate of expansion. The total monthly cost per recipient is estimated to be \$29.89, with \$23.91 for the food package and \$5.98 for State and local administrative costs. This increase per person is due to an anticipated increase in the cost of WIC food items.

## SPECIAL SUPPLEMENTAL FOOD PROGRAM DATA

[In millions of dollars]

Program level	1977 actual	1978 estimate	1979 estimate
Special supplemental food (voucher/commodities).....	277	388	---
Supplemental feeding (commodities).....	15	18	---
Supplemental food (combined).....	---	---	555
Total program costs.....	292	406	555

## Object Classification (in thousands of dollars)

Identification code 12-3510-0-1-604	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	1,919		
11.3 Positions other than permanent.....	90		
11.5 Other personnel compensation.....	15		
Total personnel compensation.....	2,024		
12.1 Personnel benefits: Civilian.....	215		
21.0 Travel and transportation of persons.....	253		
22.0 Transportation of things.....	24		
23.1 Standard level user charges.....	114		
23.2 Communications, utilities, and other rent.....	160		
24.0 Printing and reproduction.....	22		
25.0 Other services.....	242		
26.0 Supplies and materials.....	26		
Grants of commodities to States.....			17,000
31.0 Equipment.....	16		
41.0 Grants, subsidies, and contributions.....	276,735	388,215	538,000
99.0 Total obligations.....	279,831	388,215	555,000

## Personnel Summary

Total number of permanent positions.....	132		
Full-time equivalent of other positions.....	11		
Average paid employment.....	123		
Average GS grade.....	8.74		
Average GS salary.....	\$16,469		

## FOOD DONATIONS PROGRAM

For necessary expenses to carry out the provisions of section 4(a) of the Agriculture and Consumer Protection Act of 1973, as amended (7 U.S.C. 612c (note)), \$31,400,000, of which \$17,600,000 shall be available for the Commodity Supplemental Food Program without regard to whether an area is under the Food Stamp Program \$12,800,000. (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-3503-0-1-604	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Commodity acquisitions:			
(a) Commodities in lieu of food stamps.....	2,985	12,500	11,500
(b) Supplemental feeding program.....	5,791	17,600	---
2. Payments to distributing agencies for administration.....	722	1,300	1,300
3. Operating expenses.....	390		
Total program costs, funded.....	9,888	31,400	12,800
Change in selected resources (undelivered orders).....	17,172		
10.00 Total obligations.....	27,060	31,400	12,800
<b>Financing:</b>			
25.40 Unobligated balance lapsing.....	49		
40.00 Budget authority (appropriation).....	27,109	31,400	12,800
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	27,060	31,400	12,800
72.40 Obligated balance, start of year.....	889	197	285
73.40 Obligated balance transferred, net.....		-112	-200
74.40 Obligated balance, end of year.....	-197	-285	-85
90.00 Outlays.....	27,752	31,200	12,800

This program provides agricultural commodities to needy persons in lieu of food stamps.



1. *Commodities in lieu of food stamps.*—Nutritious agricultural commodities will be provided to needy persons on Indian reservations and to residents of the Pacific Trust Territories as a result of the Food and Agriculture Act of 1977 (Public Law 95-113).

## PROGRAM STATISTICS

	1977 actual	1978 estimate	1979 estimate
Participation (monthly average).....	81,900	80,000	70,000
Value of commodities distributed from State warehouses (in thousands of dollars).....	10,636	12,500	11,500

2. *Payments to distributing agencies for administration.*—Payments are provided to State distributing agencies to assist them in meeting the expenses incurred in continuing a food distribution program.

## Object Classification (in thousands of dollars)

Identification code 12-3503-0-1-604	1977 actual	1978 est.	1979 est.
11.1 Personnel compensation: Permanent positions.....	246	-----	-----
12.1 Personnel benefits: Civilian.....	25	-----	-----
21.0 Travel and transportation of persons.....	23	-----	-----
22.0 Transportation of things.....	1	-----	-----
23.1 Standard level user charges.....	9	-----	-----
23.2 Communications, utilities, and other rent.....	20	-----	-----
24.0 Printing and reproduction.....	3	-----	-----
25.0 Other services.....	83	-----	-----
26.0 Supplies and materials.....	2	-----	-----
Grants of commodities to States.....	25,766	30,100	11,500
31.0 Equipment.....	5	-----	-----
41.0 Grants, subsidies, and contributions.....	877	1,300	1,300
99.0 Total obligations.....	27,060	31,400	12,800

## Personnel Summary

Total number of permanent positions.....	20	-----	-----
Full-time equivalent of other positions.....	0	-----	-----
Average paid employment.....	15	-----	-----
Average GS grade.....	8.74	-----	-----
Average GS salary.....	\$16,469	-----	-----

## [ELDERLY FEEDING PROGRAM]

【For necessary expenses to carry out the provisions of section 707 of the Older Americans Act of 1965, as amended (42 U.S.C. 3045f), \$30,000,000.】 (Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-3511-0-1-604	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Program operations.....	12,245	30,000	-----
2. Federal operating expenses.....	651	-----	-----
Total program costs, funded.....	12,896	30,000	-----
Change in selected resources (undelivered orders).....	9,005	-----	-----
10.00 Total obligations.....	21,901	30,000	-----
<b>Financing:</b>			
25.40 Unobligated balance lapsing.....	99	-----	-----
40.00 Budget authority (appropriation).....	22,000	30,000	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	21,901	30,000	-----
72.40 Obligated balance, start of year.....	-----	425	-216
73.40 Obligated balance transferred, net.....	-----	-209	-----

74.40 Obligated balance, end of year.....	-425	-216	-----
90.00 Outlays.....	21,476	30,000	216

This program funded commodity support to elderly feeding programs as provided under title VII of the Older Americans Act of 1965, as amended. The foods provided are used in preparing the meals served in senior citizen centers or similar settings thereby helping to promote better health and reduce the isolation of old age. Recent amendments allow elderly feeding projects to elect cash subsidies rather than commodities.

Under Older American Act legislation proposed by the administration, the Department of Agriculture will continue to serve as a purchasing agent for commodities for the Department of Health, Education, and Welfare in order to simplify program administration, reduce paperwork, and insure more efficient program operations.

## Object Classification (in thousands of dollars)

Identification code 12-3511-0-1-604	1977 actual	1978 est.	1979 est.
11.1 Personnel compensation: Permanent positions.....	416	-----	-----
12.1 Personnel benefits: Civilian.....	39	-----	-----
21.0 Travel and transportation of persons.....	34	-----	-----
22.0 Transportation of things.....	4	-----	-----
23.1 Standard level user charges.....	29	-----	-----
23.2 Communications, utilities, and other rent.....	36	-----	-----
24.0 Printing and reproduction.....	5	-----	-----
25.0 Other services.....	73	-----	-----
26.0 Supplies and materials.....	4	-----	-----
Grants of commodities to States.....	20,950	30,000	-----
31.0 Equipment.....	11	-----	-----
41.0 Grants, subsidies, and contributions.....	300	-----	-----
99.00 Total obligations.....	21,901	30,000	-----

## Personnel Summary

Total number of permanent positions.....	25	-----	-----
Full-time equivalent of other positions.....	0	-----	-----
Average paid employment.....	24	-----	-----
Average GS grade.....	8.74	-----	-----
Average GS salary.....	\$16,469	-----	-----

## FOREST SERVICE

## Federal Funds

## General and special funds:

## FOREST PROTECTION AND UTILIZATION\*

\*See Part III for additional information.

For expenses necessary for forest protection and utilization, as follows:

Forest land management: For necessary expenses of the Forest Service, not otherwise provided for, including the administration, improvement, development, and management of lands, waters, or interests therein, under Forest Service administration, fighting and preventing forest fires on or threatening such lands and emergency rehabilitation and for liquidation of obligations incurred in the preceding fiscal year for such purposes, control of forest diseases and insects on Federal and non-Federal lands, implementation of forest advanced logging and conservation systems including necessary research and development related thereto, 【\$533,918,000】 \$689,584,000, of which 【\$4,275,000】 \$64,275,000 for fighting and preventing forest fires and for the emergency rehabilitation of burned-over lands under its jurisdiction and 【\$5,025,000】 \$2,055,000 for insect and disease control shall be apportioned for use, pursuant to section 3679 of the Revised Statutes, as amended, to the extent necessary under the then existing conditions: *Provided*, That funds appro-

## General and special funds—Continued

## FOREST PROTECTION AND UTILIZATION—Continued

appropriated for reforestation and stand improvement, [\$72,995,000] \$66,475,000, the cooperative law enforcement program, [\$5,865,000] \$5,943,000, and insect and disease control, [\$24,655,000] \$18,633,000, shall remain available for obligation until September 30, [1979] 1980.

Forest research: For forest research at forest and range experiment stations, the Forest Products Laboratory, or elsewhere, as authorized by law, [\$101,488,000] \$102,152,000.

State and private forestry cooperation: For cooperation with States in forest-fire prevention and suppression, in forest tree planting on non-Federal public and private lands, and in forest management and processing, and for advising timberland owners, associations, wood-using industries, and others in the application of forest management principles and processing of forest products, including related research at the Pinchot Institute, as authorized by law, [\$53,059,000] \$41,755,000. (7 U.S.C. 1010-1012, 1621-1627, 2201, 2202, 2250; 16 U.S.C. 207c, 471-583i, 594-1-594-5, 594a, 1004, 1005, 1601-1610; 30 U.S.C. 601-604, 611-615; 31 U.S.C. 534; 42 U.S.C. 1891-1893; 43 U.S.C. 1181h-1181j; 36 Stat. 557-579; 67 Stat. 633; 86 Stat. 657; Public Law No. 95-74; making appropriations for the Department of the Interior and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-1100-0-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. Forest land management:			
(a) National forest protection and management.....	336,901	510,381	591,809
(b) Fighting forest fires.....	243,375	4,275	64,275
(c) Forest insect and disease management.....	19,827	25,250	18,635
(d) Cooperative law enforcement.....	4,827	7,088	5,865
Total forest land management.....	604,930	546,994	680,584
2. Forest research:			
(a) Forest and range management.....	31,131	41,535	39,636
(b) Forest protection.....	25,577	29,881	28,283
(c) Forest products and engineering.....	11,353	14,323	14,644
(d) Forest resource economics.....	11,825	17,951	17,529
Total forest research.....	79,886	103,690	100,092
3. State and private forestry cooperation:			
(a) Forest fire control.....	18,008	29,870	25,912
(b) Forest tree production.....	242	811	619
(c) Forest management and processing.....	5,236	11,057	7,341
(d) General forestry assistance.....	3,759	10,733	7,183
(e) Pinchot Institute.....	-----	528	-----
Total State and private forestry cooperation.....	27,245	52,999	41,055
Total direct program.....	712,061	703,683	821,731
<b>Reimbursable program:</b>			
1. Forest land management.....	13,028	9,000	9,000
2. Forest research.....	3,288	2,100	2,100
3. State and private forestry cooperation.....	578	700	700
Total reimbursable program.....	16,894	11,800	11,800
Total program costs, funded <sup>1</sup> .....	728,955	715,483	833,531

Change in selected resources (undelivered orders).....		90,561	32,912	11,800
10.00	Total obligations.....	819,516	748,395	845,331
<b>Financing:</b>				
Offsetting collections from:				
11.00	Federal funds.....	-76,980	-27,776	-9,800
14.00	Non-Federal sources.....	-5,083	-1,520	-2,000
21.40	Unobligated balance available, start of year.....	-5,720	-4,752	-----
24.40	Unobligated balance available, end of year.....	4,752	-----	-----
25.40	Unobligated balance, lapsing.....	28,039	-----	-----
Budget authority.....		764,524	714,347	833,531
<b>Budget authority:</b>				
40.00	Appropriation.....	764,524	688,465	833,531
44.20	Supplemental now requested for civilian pay raises.....	-----	25,882	-----
<b>Relation of obligations to outlays:</b>				
71.00	Obligations incurred, net.....	737,453	719,099	833,531
72.40	Obligated balance, start of year.....	112,502	125,112	124,949
74.40	Obligated balance, end of year.....	-125,112	-124,949	-210,185
90.00	Outlays, excluding pay raise supplemental.....	724,843	694,389	747,286
91.20	Outlays from civilian pay raise supplemental.....	-----	24,873	1,009

<sup>1</sup> Includes capital investment as follows: 1977, \$28,777 thousand; 1978, \$32,389 thousand; 1979, \$26,732 thousand.

1. *Forest land management*—(a) *National forest protection and management*.—The 154 national forests and 19 units of national grasslands are managed under multiple use and sustained yield principles. The natural resources of outdoor recreation, range, timber, watershed, and wildlife are utilized in a planned combination that will best meet the needs of the Nation without impairing productivity of the land and that will be environmentally acceptable. The management and utilization principles were recognized in the Multiple Use-Sustained Yield Act of June 12, 1960 (74 Stat. 215). Work programs and budget estimates are related to meeting the increased demands for specific national forest resource needs through 1979 and for long-term objectives to the year 2020. Increases are provided in the budget to further attainment of these program objectives.

## MAIN WORKLOAD FACTORS

Description:	1977 actual	1978 estimate	1979 estimate
Area administered and protected (acres).....	187,663,093	187,663,293	187,663,493
Timber managed and protected (billion board feet).....	1,002	1,002	1,002
Timber sales (number).....	145,000	145,000	146,000
Timber harvested (billion board feet).....	10.5	10.5	10.3
Timber offered for sale (billion board feet).....	11.0	11.5	11.5
Production unit months livestock grazed (millions).....	11.4	11.9	11.9
Special use permits, excluding recreation (number).....	54,000	55,000	55,000
Estimated number of visitor-days to national forests (calendar year) (millions).....	200	206	213
Tree planting and seeding (acres), including site preparation for natural regeneration.....	155,185	206,000	151,000
Timber stand improvement (acres treated).....	229,616	287,000	169,000
Rangeland in low ecological condition receiving treatment per year (thousand acres).....	-----	380	396



## Receipts (in thousands):

National forests fund:			
Timber sales.....	625,927	689,848	706,000
Grazing.....	9,696	11,430	15,450
Power.....	364	365	375
Recreation.....	6,161	6,200	6,350
Admission and user fees.....	5,506	5,500	5,600
Mineral leases and permits.....	11,277	11,000	11,000
Land uses.....	1,520	1,500	1,550
Oregon and California grant lands.....	26,159	27,000	30,000
National grasslands and land utilization:			
Grazing.....	1,742	1,833	2,200
Mineral leases and permits.....	3,149	3,149	3,150
Other.....	67	50	50
Total receipts.....	691,568	757,875	781,725

(b) *Fighting forest fires.*—Provides for employment of additional manpower and other facilities for forest fire emergencies and emergency rehabilitation of burned areas which cannot be met under national forest protection and management. Costs above estimates for the current and budget years are authorized from advances from other Forest Service appropriations. A supplemental appropriation for fighting forest fires is anticipated for 1978.

	Fiscal year		
	1977 actual	1978 estimate	1979 estimate
Forest fires controlled (number).....	13,812	13,236	13,020
Area burned (acres).....	242,514	489,270	208,000

(c) *Forest insect and disease management.*—Activities to suppress and control destructive insects, diseases, and air pollutants that threaten all forest and related resource lands. This work is carried on jointly with Federal, State, and private landowners and includes prevention, detection, biological evaluation, and suppression. Sound environmentally acceptable forest pest management practices are used to help fill the needs of an ever-increasing population for fiber, water, recreation, wildlife habitat, esthetics, and a healthful environment.

(d) *Cooperative law enforcement.*—Public Law 92-82 authorizes the cooperation with any State or political subdivision thereof in the enforcement of State or local laws on lands of the National Forest System.

2. *Forest research.*—Research is conducted at eight regional forest experiment stations, the Forest Products Laboratory, and the Institute of Tropical Forestry.

(a) *Forest and range management.*—Research provides land managers and owners with a sound basis for management of timber, forage, wildlife, recreation, and watershed lands. Studies are conducted to maintain a sustained yield of products; improve forage and habitat for livestock and wildlife without damage to soil, watershed, or other values; assure maximum regular flow of usable water, and reduce floods and sedimentation; improve methods for developing and managing recreation resources; provide technology needed to make it possible to surface mine areas as needed to meet mineral and energy needs with minimum impacts on productivity and esthetic value of the lands; and provide management methods for all uses that will insure environmental protection.

(b) *Forest protection.*—Research is conducted to develop measures for the protection of forests from damage by fire, insects, and diseases. Forest fire and atmospheric science research provides improved methods of preventing fires, predicting fire danger, and preparing for and combating fire by combinations of ground and aerial methods. Insect and disease research develops direct controls,

cultural measures, and biological agents to combat forest pests.

(c) *Forest products and engineering.*—Studies are conducted to develop new and improved forest products, to reduce and utilize waste and to use low-quality wood and less desirable species. Research is also conducted to advance the efficiency of forestry operations, and to develop and evaluate equipment for such operations as harvesting, planting, timber stand improvement, and protection of forests.

(d) *Forest resource economics.*—Investigations are conducted to inventory and appraise the condition of forest lands, volume and quality of standing timber, ownership of timber resources, annual growth and depletion, and the potential need for timber products. Economic studies are made of forest crop production, resource productivity, and the marketing potentials of forest products.

3. *State and private forestry cooperation.*—Cooperates and shares responsibilities with State and other public and private agencies in guiding the protection, management, and use of non-Federal forests and related lands and resources. Specific activities include technical and financial assistance, resource protection, resource planning, and other actions designed to optimize a sustained flow of benefits and products from these lands.

(a) *Forest fire control.*—Assistance is furnished all States and Guam in preventing and suppressing forest fires on private and local public lands by financial aid, coordination, training, development, and procurement of equipment, and a nationwide fire prevention campaign. About 91% of the 797 million acres of non-Federal forest ownership planned for protection is now covered. The assistance provided through this program insures reduced losses of forest and related resources from man-caused and natural wildfire occurrences. Of the total expenditures under this program, 93% is contributed by States and counties, 0.6% by private owners, and 6.4% by the Federal Government.

(b) *Forest tree production.*—Financial and technical assistance is provided to the States, Puerto Rico, Virgin Islands and Guam for the production, acquisition, and distribution of over half of the Nation's tree planting stock for forest and windbarrier planting on non-Federal lands. About 45 million acres of nonstocked, poorly stocked, or open lands need to be reforested. Financial and technical assistance to private landowners for tree planting and timber stand improvement practices is also available through the forestry incentives program.

(c) *Forest management and processing.*—In cooperation with all States, Puerto Rico, Virgin Islands, and Guam, technical assistance is given to woodland owners in applying multiple use management to their forest holdings, and to operators of forest products manufacturing plants in improving their manufacturing and processing techniques to extend supplies of timber, range, water, wildlife habitat, recreation, and esthetic values.

(d) *General forestry assistance.*—Technical management assistance is provided usually by Federal personnel and also through other arrangements to State, community, private, and other Federal agencies, forest industries, colleges, and landowners. This program also provides forest products utilization assistance to wood-using industries and loggers, technical assistance for State forest resource planning, nonpoint pollution control, endangered species protection, for wild and scenic river studies on State and private lands, and for the State and private portions of the Oregon range validation project.



## General and special funds—Continued

## FOREST PROTECTION AND UTILIZATION—Continued

## Object Classification (in thousands of dollars)

Identification code 12-1100-0-1-302	1977 actual	1978 est.	1979 est.
<b>FOREST SERVICE</b>			
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions	245,731	245,696	277,942
11.3 Positions other than permanent	103,649	103,634	117,235
11.5 Other personnel compensation	29,266	29,261	33,101
11.8 Special personal services payments	17,402	17,399	19,682
Total personnel compensation	396,048	395,990	447,960
12.1 Personnel benefits: Civilian	37,745	37,739	42,692
13.0 Benefits for former personnel	40	39	44
21.0 Travel and transportation of persons	26,997	26,993	30,535
22.0 Transportation of things	26,526	26,522	30,002
23.1 Standard level user charges	13,672	13,467	14,178
23.2 Communications, utilities, and other rent	27,921	28,120	32,866
24.0 Printing and reproduction	3,587	3,586	4,056
25.0 Other services	98,100	98,086	110,950
26.0 Supplies and materials	41,782	41,776	47,258
31.0 Equipment	19,986	19,983	22,605
32.0 Lands and structures	10,394	10,392	11,755
41.0 Grants, subsidies, and contributions	30,728	30,723	34,755
42.0 Insurance claims and indemnities	352	358	422
Total direct obligations	733,878	733,774	830,078
Reimbursable obligations:			
Personnel compensation:			
11.1 Permanent positions	17,148	2,465	2,465
11.3 Positions other than permanent	8,317	1,195	1,195
11.5 Other personnel compensation	11,384	1,636	1,636
11.8 Special personal services payments	1,352	194	194
Total personnel compensation	38,201	5,490	5,490
12.1 Personnel benefits: Civilian	2,564	368	368
21.0 Travel and transportation of persons	2,485	357	357
22.0 Transportation of things	1,392	200	200
23.2 Communications, utilities, and other rent	2,474	355	355
24.0 Printing and reproduction	316	45	45
25.0 Other services	20,376	2,929	2,929
26.0 Supplies and materials	11,636	1,673	1,673
31.0 Equipment	1,420	204	204
32.0 Lands and structures	710	102	102
41.0 Grants, subsidies, and contributions	489	77	77
Total reimbursable obligations	82,063	11,800	11,800
Total obligations, Forest Service	815,941	745,574	841,878
<b>ALLOCATION ACCOUNTS</b>			
Personnel compensation:			
11.1 Permanent positions	714	612	804
11.3 Positions other than permanent	190	162	213
11.5 Other personnel compensation	25	22	28
Total personnel compensation	929	796	1,045
12.1 Personnel benefits: Civilian	107	91	96
21.0 Travel and transportation of persons	232	177	236
22.0 Transportation of things	28	21	47
23.2 Communications, utilities, and other rent	71	54	14
25.0 Other services	2,041	1,555	660
26.0 Supplies and materials	146	111	113
31.0 Equipment	21	16	87
32.0 Lands and structures			5
41.0 Grants, subsidies, and contributions			1,150
Total obligations, allocation accounts	3,575	2,821	3,453
99.0 Total obligations	819,516	748,395	845,331

## Obligations are distributed as follows:

## Department of Agriculture:

Forest Service	815,941	745,574	841,878
Animal and Plant Health Inspection Service	664	616	729
Agricultural Research Service	431		
Cooperative State Research Service	1,180	856	1,231
Department of the Interior	1,300	1,349	1,493

## Personnel Summary

## FOREST SERVICE

Direct:			
Total number of permanent positions	13,120	13,359	13,251
Full-time equivalent of other positions	11,394	11,924	12,083
Average paid employment	27,957	30,930	31,069
Average GS grade	8.74	8.74	8.74
Average GS salary	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions	\$12,199	\$12,930	\$12,930
Reimbursable:			
Total number of permanent positions	156	156	156
Full-time equivalent of other positions	109	109	109
Average paid employment	250	250	250
Average GS grade	8.74	8.74	8.74
Average GS salary	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions	\$12,199	\$12,930	\$12,930
<b>ALLOCATION ACCOUNTS</b>			
Total number of permanent positions	269	223	223
Full-time equivalent of other positions	408	165	165
Average paid employment	541	160	160
Average GS grade	8.99	8.95	8.95
Average GS salary	\$17,047	\$18,070	\$18,070
Average salary of ungraded positions	\$13,209	\$14,002	\$14,002

## CONSTRUCTION AND LAND ACQUISITION

For construction and acquisition of buildings and other facilities required in the conservation, management, investigation, protection and utilization of national forest resources, point discharge monitoring and evaluation, and non-point discharge surveillance monitoring and evaluation, and the acquisition of lands and interests therein necessary to these objectives, **[\$40,630,000]** **\$19,545,000**, to remain available until expended: *Provided*, That not more than **[\$3,213,000]** **\$1,989,000** of this appropriation may be used for acquisition of land under the Act of March 1, 1911, as amended (16 U.S.C. 513-519) *Provided further*, That not more than \$390,000 of this appropriation may be used for planning in accordance with the Act of July 12, 1976 (16 U.S.C. 1132 note). (7 U.S.C. 428a, 1012, 2250; 16 U.S.C. 475, 518-519a, 528-531, 1601-1610; 86 Stat. 816; Public Law No. 95-74, making appropriations for the Department of the Interior and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-1103-0-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Forest land management construction	11,375	25,604	16,409
2. Research construction	2,974	2,674	
3. Pollution abatement	11,706	8,921	897
4. Land acquisition, Weeks Act	1,549	3,250	1,989
5. Land planning, Alpine Lakes Area Management Act	207	394	
Total direct program	27,811	40,843	19,295
Total reimbursable program	594	250	250
Total program costs, funded 1.	28,405	41,093	19,545
Change in selected resources (undelivered orders)	564	27,618	250
10.00 Total obligations	28,969	68,711	19,795
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds	-604	-250	-250



21.40	Unobligated balance available, start of year.....	-15,574	-27,368	-----
24.40	Unobligated balance available, end of year.....	27,368	-----	-----
	<b>Budget authority.....</b>	<b>40,159</b>	<b>41,093</b>	<b>19,545</b>
40.00	<b>Budget authority (appropriation).....</b>	<b>40,159</b>	<b>40,630</b>	<b>19,545</b>
44.20	<b>Supplemental now requested for civilian pay raises.....</b>	-----	<b>463</b>	-----
	<b>Relations of obligations to outlays:</b>			
71.00	Obligations incurred, net.....	28,365	68,461	19,545
72.40	Obligated balance, start of year.....	13,310	15,276	19,348
74.40	Obligated balance, end of year.....	-15,276	-19,348	-16,098
90.00	Outlays, excluding pay raise supplemental.....	26,399	63,945	22,776
91.20	Outlays from civilian pay raise supplemental.....	-----	444	19

<sup>1</sup> Includes capital investment as follows: 1977, \$20.873 thousand; 1978, \$42,984 thousand; 1979, \$18,008 thousand.

1. *Forest land management construction.*—(a) *Recreation facilities.*—To provide facilities necessary to safely meet increased recreation demand without sacrificing environmental values and without unduly impinging upon other resource uses of the national forests.

(b) *Other facilities.*—To provide for construction and acquisition of fire, administrative, and other improvements and related facilities necessary to carry out national forest programs. Includes fire lookouts, offices, dwellings and barracks for employee housing, service and storage buildings, insectories, tree nursery buildings, basic communication systems, and other forest resource management projects. Also includes acquisition of land and interests therein for administrative purposes.

2. *Research construction.*—To provide for construction, alteration, and improvement of research laboratories and related facilities, and for procurement and installation of necessary initial equipment needed to put the facility into operating condition.

3. *Pollution abatement.*—To reduce water and air pollution from existing recreation, research, fire, and administrative facilities consistent with State and Federal air and water quality standards as required by Executive Orders 11507 and 11752 and Public Law 92-500.

4. *Land acquisition, Weeks Act.*—Lands are purchased to protect the watersheds of navigable streams and to increase the production of timber.

5. *Land planning, Alpine Lakes Area Management Act.*—To complete multiple-use planning for the Alpine Lakes Area. Funds for land acquisition are included in the Land and Water Conservation Fund, Department of the Interior.

#### Object Classification (in thousands of dollars)

Identification code 12-1103-0-1-302	1977 actual	1978 est.	1979 est.
<b>FOREST SERVICE</b>			
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	4,992	15,876	4,439
11.3 Positions other than permanent.....	2,141	4,413	1,268
11.5 Other personnel compensation.....	202	201	58
Total personnel compensation.....	7,335	20,490	5,765
12.1 Personnel benefits: Civilian.....	784	2,276	644
13.0 Benefits for former personnel.....	1	-----	-----
21.0 Travel and transportation of persons.....	361	1,088	312
22.0 Transportation of things.....	320	748	214
23.1 Standard level user charges.....	294	335	343

23.2 Communications, utilities, and other rent.....	330	850	29
24.0 Printing and reproduction.....	42	39	6
25.0 Other services.....	4,948	7,480	2,149
26.0 Supplies and materials.....	1,624	1,768	508
31.0 Equipment.....	1,517	3,060	879
32.0 Lands and structures.....	10,758	30,327	8,696
42.0 Insurance claims and indemnities.....	31	-----	-----
Total direct obligations.....	28,345	68,461	19,545

#### Reimbursable obligations:

##### Personnel compensation:

11.1 Permanent positions.....	86	40	40
11.3 Positions other than permanent.....	12	9	9
11.5 Other personnel compensation.....	2	1	1
Total personnel compensation.....	100	50	50
12.1 Personnel benefits: Civilian.....	10	5	5
21.0 Travel and transportation of persons.....	7	1	1
22.0 Transportation of things.....	6	1	1
23.2 Communications, utilities, and other rent.....	2	2	2
25.0 Other services.....	449	161	161
26.0 Supplies and materials.....	10	10	10
31.0 Equipment.....	20	20	20
Total reimbursable obligations.....	604	250	250
Total obligations, Forest Service.....	28,949	68,711	19,795

#### ALLOCATION TO GENERAL SERVICES ADMINISTRATION

25.0 Other services.....	15	-----	-----
32.0 Lands and structures.....	5	-----	-----
Total obligations, General Services Administration.....	20	-----	-----
99.0 Total obligations.....	28,969	68,711	19,795

#### Personnel Summary

<b>Direct:</b>			
Total number of permanent positions.....	455	556	465
Full-time equivalent of other positions.....	159	279	135
Average paid employment.....	645	890	587
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930
<b>Reimbursable:</b>			
Total number of permanent positions.....	2	2	2
Full-time equivalent of other positions.....	0	0	0
Average paid employment.....	2	2	2
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930

#### YOUTH CONSERVATION CORPS

For expenses necessary to carry out the provisions of the Act of August 13, 1970, as amended by Public Law 93-408, \$60,000,000: *Provided*, That \$30,000,000 shall be available to the Secretary of the Interior and \$30,000,000 shall be available to the Secretary of Agriculture. (*Public Law No. 95-74, making appropriations for the Department of the Interior and related agencies, 1978.*)

#### Program and Financing (in thousands of dollars)

Identification code 12-1125-0-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Program development (program costs, funded) <sup>1</sup> .....	60,000	60,000	60,000
Change in selected resources (undelivered orders).....	-8,037	11,033	-----
10.00 Total obligations.....	51,963	71,033	60,000

## General and special funds—Continued

## YOUTH CONSERVATION CORPS—Continued

## Program and Financing (in thousands of dollars)—Continued

Identification code 12-1125-0-1-302	1977 actual	1978 est.	1979 est.
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-3,183	-11,033	-----
24.40 Unobligated balance available, end of year.....	11,033	-----	-----
25.40 Unobligated balance lapsing.....	187	-----	-----
40.00 Budget authority (appropriation).....	60,000	60,000	60,000
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	51,963	71,033	60,000
72.40 Obligated balance, start of year.....	5,165	9,070	8,490
74.40 Obligated balance, end of year.....	-9,070	-8,490	-12,490
90.00 Outlays.....	48,058	71,613	56,000

<sup>1</sup> Includes capital investment as follows: 1977, \$356 thousand; 1978, \$100 thousand; 1979, \$100 thousand.

The objectives of the Youth Conservation Corps Act of 1970, as amended (Public Law 93-408, Sept. 3, 1979), are to provide (1) gainful employment of America's youth, ages 15 through 18, during the summer months in a healthful outdoor atmosphere, (2) further development and maintenance of the natural resources of the United States by the youth, and (3) an opportunity for understanding and appreciation of the Nation's natural environment and heritage.

## Object Classification (in thousands of dollars)

Identification code 12-1125-0-1-302	1977 actual	1978 est.	1979 est.
<b>FOREST SERVICE</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	2,301	3,263	3,256
11.3 Positions other than permanent.....	3,568	4,081	4,070
11.5 Other personnel compensation.....	267	202	201
11.8 Special personal services payments.....	5,047	4,174	4,372
Total personnel compensation.....	11,183	11,720	11,899
12.1 Personnel benefits: Civilian.....	807	909	922
21.0 Travel and transportation of persons.....	571	575	618
22.0 Transportation of things.....	578	508	582
23.2 Communications, utilities, and other rent.....	635	624	605
24.0 Printing and reproduction.....	97	29	29
25.0 Other services.....	2,734	15,875	4,328
26.0 Supplies and materials.....	1,792	2,457	2,464
31.0 Equipment.....	343	221	401
32.0 Lands and structures.....	91	15	52
42.0 Insurance claims and indemnities.....	8	-----	-----
Total obligations, Forest Service.....	18,839	32,933	21,900
<b>ALLOCATION TO THE DEPARTMENT OF THE INTERIOR</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	169	181	181
11.3 Positions other than permanent.....	2,490	2,666	2,666
11.5 Other personnel compensation.....	91	97	97
Total personnel compensation.....	2,750	2,944	2,944
12.1 Personnel benefits: Civilian.....	176	189	189
21.0 Travel and transportation of persons.....	734	807	807
22.0 Transportation of things.....	66	72	72
23.2 Communications, utilities, and other rent.....	88	96	106

24.0 Printing and reproduction.....	30	33	36
25.0 Other services.....	12,173	15,088	14,897
26.0 Supplies and materials.....	1,262	1,388	1,527
31.0 Equipment.....	343	377	415
32.0 Lands and structures.....	5	6	7
41.0 Grants, subsidies, and contributions.....	15,497	17,100	17,100
Total obligations, Department of the Interior.....	33,124	38,100	38,100
99.0 Total obligations.....	51,963	71,033	60,000

## Personnel Summary

<b>FOREST SERVICE</b>			
Total number of permanent positions.....	181	130	130
Full-time equivalent of other positions.....	193	166	166
Average paid employment.....	401	375	375
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930
<b>ALLOCATION TO THE DEPARTMENT OF THE INTERIOR</b>			
Total number of permanent positions.....	70	70	70
Full-time equivalent of other positions.....	379	379	379
Average paid employment.....	462	462	462
Average GS grade.....	9.0	9.0	9.0
Average GS salary.....	\$15,000	\$15,000	\$15,000
Average salary of ungraded positions.....	\$9,000	\$9,000	\$9,000

## FOREST ROADS AND TRAILS

For expenses necessary for carrying out the provisions of 16 U.S.C. 528-538 and 551, relating to the construction, and maintenance of forest development roads and trails, ~~[\$175,833,000]~~ *\$173,922,000*, to remain available until expended [and \$78,781,000 for liquidation of obligations incurred pursuant to authority contained in 23 U.S.C. 203, to remain available until expended]: *Provided*, That funds available under the Act of March 4, 1913 (16 U.S.C. 501) shall be merged with and made a part of this appropriation. (7 U.S.C. 2250; 23 U.S.C. 101, 209; 90 Stat. 2743, 2947; Public Law No. 95-74, making appropriations for the Department of the Interior and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-2262-0-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
<b>Direct program:</b>			
1. Construction of roads and trails.....	143,441	188,878	162,248
2. Maintenance of roads and trails.....	63,166	64,358	76,174
Total direct program.....	206,607	253,236	238,422
<b>Reimbursable program:</b>			
1. Construction of roads and trails.....	349	300	300
2. Maintenance of roads and trails.....	224	700	700
Total reimbursable program.....	573	1,000	1,000
Total program costs, funded <sup>1</sup> .....	207,180	254,236	239,422
Change in selected resources (undelivered orders).....	40,960	15,559	-----
10.00 Total obligations.....	248,140	269,795	239,422
<b>Financing:</b>			
<b>Offsetting collections from:</b>			
11.00 Federal funds.....	-14,052	-66,762	-65,250
14.00 Non-Federal sources.....	-134	-250	-250
Unobligated balance available, start of year:			
21.40 Appropriation.....	-1,471	-15,559	-----
21.49 Contract authority.....	-274,918	-----	-----
24.40 Unobligated balance available, end of year.....	15,559	-----	-----
Budget authority.....	-26,876	187,224	173,922



Budget authority:			
40.00	Appropriation.....	221,056	254,614
40.49	Portion applied to liquidate contract authority.....	—208,104	—78,781
43.00	Appropriation (adjusted).....	12,952	175,833
44.20	Supplemental now requested for civilian pay raises.....		11,391
49.11	Contract authority rescinded (Public Law 94-373).....	—39,828	

Relation of obligations to outlays:			
71.00	Obligations incurred, net.....	233,954	202,783
	Obligated balance, start of year:		
72.40	Appropriation.....		14,438
72.49	Contract authority.....	51,795	78,781
	Obligated balance, end of year:		
74.40	Appropriation.....	14,438	—103,239
74.49	Contract authority.....	—78,781	
90.00	Outlays, excluding pay raise supplemental.....	192,530	181,817
91.20	Outlays from civilian pay raise supplemental.....		10,946

<sup>1</sup> Includes capital investment as follows: 1977, \$102,697 thousand; 1978, \$121,577 thousand; 1979, \$92,029 thousand.

#### Status of Unfunded Contract Authority (in thousands of dollars)

Unfunded balance, start of year.....	326,713	78,781	
Unfunded balance rescinded (Public Law 94-373).....	—39,828		
Appropriation to liquidate contract authority.....	—208,104	—78,781	
Unfunded balance, end of period.....	78,781		

Roads and trails are essential to be protection and management of national forests and utilization of their resources.

Of the revenues received annually from national forest activities, 10% is available under the permanent appropriation Roads and trails for States, for construction and maintenance within the States from which such proceeds are derived. Such amounts are merged with this appropriation for obligational purposes.

#### Object Classification (in thousands of dollars)

Identification code 12-2262-0-1-302	1977 actual	1978 est.	1979 est.
Direct obligations:			
Personnel compensation:			
11.1	Permanent positions.....	68,775	95,462
11.3	Positions other than permanent.....	34,036	44,999
11.5	Other personnel compensation.....	3,002	3,163
11.8	Special personal services payments.....	133	144
	Total personnel compensation.....	105,946	143,768
12.1	Personnel benefits: Civilian.....	12,258	15,828
13.0	Benefits for former personnel.....	9	
21.0	Travel and transportation of persons.....	5,456	7,122
22.0	Transportation of things.....	8,444	12,398
23.1	Standard level user charges.....	4,544	4,484
23.2	Communications, utilities, and other rent.....	4,108	3,694
24.0	Printing and reproduction.....	452	791
25.0	Other services.....	38,940	38,778
26.0	Supplies and materials.....	9,440	9,760
31.0	Equipment.....	4,847	3,957
32.0	Lands and structures.....	49,701	22,951
42.0	Insurance claims and indemnities.....	214	264
	Total direct obligations.....	244,359	263,795
Reimbursable obligations:			
Personnel compensation:			
11.1	Permanent positions.....	51	240
11.3	Positions other than permanent.....	33	105
11.5	Other personnel compensation.....	15	10
	Total personnel compensation.....	99	355

12.1	Personnel benefits: Civilian.....	11	35	35
21.0	Travel and transportation of persons.....	62	35	35
22.0	Transportation of things.....	3	10	10
23.2	Communications, utilities, and other rent.....	3	17	17
25.0	Other services.....	105	153	153
26.0	Supplies and materials.....	4	56	56
31.0	Equipment.....		13	13
32.0	Lands and structures.....	321	326	326
	Total reimbursable obligations.....	608	1,000	1,000
	Total obligations, Forest Service.....	244,967	264,795	235,422

#### ALLOCATION TO THE DEPARTMENT OF TRANSPORTATION

11.1	Personnel compensation: Permanent positions.....	95	99	95
12.1	Personnel benefits: Civilian.....	6	6	6
21.0	Travel and transportation of persons.....	4	4	4
22.0	Transportation of things.....	4	4	4
24.0	Printing and reproduction.....	3	2	1
25.0	Other services.....	24	26	23
32.0	Lands and structures.....	3,037	4,859	3,867
	Total obligations, Department of Transportation.....	3,173	5,000	4,000
99.0	Total obligations.....	248,140	269,795	239,422

#### Personnel Summary

##### FOREST SERVICE

Direct:			
Total number of permanent positions.....	4,213	3,851	3,851
Full-time equivalent of other positions.....	3,016	1,941	2,654
Average paid employment.....	9,004	6,540	7,594
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930

Reimbursable:			
Total number of permanent positions.....	14	14	14
Full-time equivalent of other positions.....	10	10	10
Average paid employment.....	25	25	25
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930

#### ALLOCATION TO DEPARTMENT OF TRANSPORTATION

Total number of permanent positions.....	7	7	7
Full-time equivalent of other positions.....	4	4	4
Average paid employment.....	10	11	11
Average GS grade.....	8.83	8.83	8.83
Average GS salary.....	\$17,205	\$18,670	\$18,895

#### FOREST ROADS

For the construction of roads by timber purchasers pursuant to clause (2) of section 4 of the Act of October 13, 1964 (78 Stat. 1089), **[[ \$212,115,000 ]]** \$243,466,000. (90 Stat. 2743, 2947; Public Law No. 95-74, making appropriations for the Department of the Interior and related agencies, 1978.)

#### Program and Financing (in thousands of dollars)

Identification code 12-2263-0-1-302	1977 actual	1978 est.	1979 est.
Program by activities:			
Timber purchaser credits, construction of roads (program costs, funded) <sup>1</sup> .....	9,121	77,000	93,050
Change in selected resources (undelivered orders).....	147,163	135,115	150,416
10.00 Total obligations (object class 32.0).....	156,284	212,115	243,466
Financing:			
25.40 Unobligated balance lapsing.....	50,516		
40.00 Budget authority (appropriation).....	206,800	212,115	243,466

## General and special funds—Continued

## FOREST ROADS—Continued

## Program and Financing (in thousands of dollars)

Identification code 12-2263-0-1-302	1977 actual	1978 est.	1979 est.
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	156,284	212,115	243,466
72.40 Obligated balance, start of year.....	-----	147,163	268,258
74.40 Obligated balance, end of year.....	-147,163	-268,258	-333,374
90.00 Outlays.....	9,121	91,020	178,350

<sup>1</sup> Includes capital investment as follows: 1977, \$9,121 thousand; 1978, \$91,020 thousand; 1979, \$178,350 thousand.

Roads are constructed by a timber purchaser who in turn receives credit against the timber value as reimbursement. These roads are those required within a timber sale area specifically for the removal of the timber, but which will remain on the national forest development road system for resource management purposes after the timber sale contract is completed. (16 U.S.C. 535, item (2); section 9 of Public Law 93-378; and section 3(a) of Public Law 93-344.)

Twenty-five percent of the amounts allowed any timber purchaser for the construction of roads are paid to the States under the provisions of the acts of May 23, 1908, and March 1, 1911, as amended (16 U.S.C. 500).

## ASSISTANCE TO STATES FOR TREE IMPROVEMENT

For expenses necessary to carry out section 401 of the Agricultural Act of 1956, approved May 28, 1956 (16 U.S.C. 568e), [[\$1,387,000] \$1,409,000, to remain available until expended. (Public Law No. 95-74, making appropriations for the Department of the Interior and related agencies, 1978.)

## Program and Financing (in thousands of dollars)

Identification code 12-1101-0-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Tree improvement assistance (program costs, funded) <sup>1</sup> .....	1,258	1,409	1,382
Change in selected resources (undelivered orders).....	151	176	27
10.00 Total obligations.....	1,409	1,585	1,409
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-200	-176	-----
24.40 Unobligated balance available, end of year.....	176	-----	-----
Budget authority.....	1,385	1,409	1,409
<b>Budget authority:</b>			
40.00 Appropriation.....	1,385	1,387	1,409
44.20 Supplemental now requested for civilian pay raises.....	-----	22	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	1,409	1,585	1,409
72.40 Obligated balance, start of year.....	895	682	859
74.40 Obligated balance, end of year.....	-682	-859	-1,033
90.00 Outlays, excluding pay raise supplemental.....	1,622	1,387	1,234
91.20 Outlays from civilian pay raise supplemental.....	-----	21	1

<sup>1</sup> Includes capital investment as follows: 1977, \$225 thousand; 1978, \$194 thousand; 1979, \$194 thousand.

To carry out section 401 of the Agricultural Act of 1956, assistance is given to the State forester or other State official, through technical advice and financial contribution, to carry out tree improvement and reforestation work in accordance with plans submitted by the State and approved by the Secretary.

## Object Classification (in thousands of dollars)

Identification code 12-1101-0-1-302	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	247	276	276
11.3 Positions other than permanent.....	34	32	32
Total personnel compensation.....	281	308	308
12.1 Personnel benefits: Civilian.....	28	27	27
21.0 Travel and transportation of persons.....	43	28	28
22.0 Transportation of things.....	6	-----	-----
23.1 Standard level user charges.....	10	15	15
23.2 Communications, utilities, and other rent.....	13	2	2
24.0 Printing and reproduction.....	6	1	1
25.0 Other services.....	32	181	5
26.0 Supplies and materials.....	10	3	3
31.0 Equipment.....	19	10	10
41.0 Grants, subsidies, and contributions.....	961	1,010	1,010
99.0 Total obligations.....	1,409	1,585	1,409

## Personnel Summary

Total number of permanent positions.....	16	16	16
Full-time equivalent of other positions.....	7	7	7
Average paid employment.....	22	22	22
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930

## OTHER GENERAL APPROPRIATIONS

## Program and Financing (in thousands of dollars)

Identification code 12-9911-0-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Acquisition of lands for Uinta National Forest, Utah.....	-----	68	-----
2. Acquisition of lands for Wasatch National Forest, Utah.....	-----	214	-----
10.00 Total costs—obligations (object class 32.0) <sup>1</sup> .....	-----	282	-----
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-282	-282	-----
24.40 Unobligated balance available, end of year.....	282	-----	-----
Budget authority.....	-----	-----	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	-----	282	-----
72.10 Receivables in excess of obligations, start of year.....	-2	-----	-----
72.40 Obligated balance, start of year.....	-----	3	-----
74.40 Obligated balance, end of year.....	-3	-----	-----
90.00 Outlays.....	-5	285	-----
<b>Distribution of outlays by account:</b>			
Acquisition of lands for:			
Uinta National Forest.....	-2	68	-----
Wasatch National Forest.....	-3	217	-----

<sup>1</sup> Includes capital investment as follows: 1977, \$0; 1978, \$285 thousand; 1979, \$0.



1. *Acquisition of lands for Uinta National Forest, Utah.*—79 Stat. 899, approved October 1, 1965, provided authorization for the appropriation of \$300 thousand for purchase of nonfederally owned land to promote the control of floods and the reduction of soil erosion through restoration of adequate vegetative cover. The full amount of this authorization was appropriated in fiscal year 1967.

2. *Acquisition of lands for Wasatch National Forest, Utah.*—76 Stat. 545, approved September 14, 1962, added some 24,000 acres to the Wasatch National Forest and authorized the appropriation of \$400 thousand for purchase of privately owned lands within the area to aid in the control of floods and reduction of soil erosion. The 1965 appropriation completed the authorization.

#### ALLOCATIONS AND ALLOTMENTS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations or allotments from other accounts are included in the schedule of the parent appropriations, as follows:

Agriculture:  
Agricultural Research Service  
Agricultural Stabilization and Conservation Service: "Forestry incentives program."  
Soil Conservation Service:  
"Watershed and flood prevention operations."  
"Watershed planning."  
"River basin surveys and investigations."  
"Resource conservation and development."  
Interior:  
Bureau of Land Management. "Oregon and California grant lands."  
Bureau of Outdoor Recreation. "Land and water conservation fund."  
Transportation: Federal Highway Administration. "Highways trust fund."  
Labor: "Manpower training services, Employment and Training Administration."

#### ACQUISITION OF LANDS FOR NATIONAL FORESTS

##### SPECIAL ACTS

For acquisition of land to facilitate the control of soil erosion and flood damage originating within the exterior boundaries of the following national forests, in accordance with the provisions of the following Acts, authorizing annual appropriations of forest receipts for such purposes, and in not to exceed the following amounts from such receipts, Cache National Forest, Utah, Act of May 11, 1938 (52 Stat. 347), as amended, \$20,000; Uinta and Wasatch National Forests, Utah, Act of August 26, 1935 (49 Stat. 866), as amended, \$30,000; Toiyabe National Forest, Nevada, Act of June 25, 1938 (52 Stat. 1205), as amended, \$10,000; [Angeles National Forest, California, Act of June 11, 1940 (54 Stat. 299), \$20,000;] San Bernardino and Cleveland National Forests, California, Act of June 15, 1938 (52 Stat. 699), as amended, [\$85,000] \$100,000; in all, [\$165,000] \$160,000. (*Public Law No. 95-74, making appropriations for the Department of the Interior and related agencies, 1978.*)

##### Amounts Available for Appropriation (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Collections (offsetting receipts).....	107	165	160
Unobligated balance returned to unappropriated receipts.....	53	-----	-----
Appropriation.....	-160	-165	-160
Unappropriated balance, end of year....	-----	-----	-----

##### Program and Financing (in thousands of dollars)

Identification code 12-5208-0-2-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Cache National Forest, Utah.....	-----	20	20
2. Uinta and Wasatch National Forests, Utah.....	-----	30	30
3. Toiyabe National Forest, Nev.....	10	10	10
4. Angeles National Forest, Calif.....	-----	20	-----
5. San Bernardino and Cleveland National Forests, Calif.....	79	85	100
Total program costs, funded <sup>1</sup> .....	89	165	160
Change in selected resources (undelivered orders).....	18	-----	-----
10.00 Total obligations (object class 32.0).....	107	165	160

<b>Financing:</b>			
25.40 Unobligated balance lapsing.....	53	-----	-----
40.00 Budget authority (appropriation) (special fund).....	160	165	160
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	107	165	160
72.40 Obligated balance, start of year.....	73	77	102
74.40 Obligated balance, end of year.....	-77	-102	-107
90.00 Outlays.....	103	140	155

<sup>1</sup> Includes capital investment as follows: 1977, \$103 thousand; 1978, \$140 thousand; 1979, \$155 thousand.

On the basis of agreements with certain counties in Utah, Nevada, and California, national forest receipts, including the portions which would normally be paid to county road and school funds, are used for purchase by the Government of privately owned lands within the national forests to aid in the control of soil erosion and flood damage.

#### ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

For acquisition of lands in accordance with the Act of December 4, 1967 (16 U.S.C. 484a), to remain available until expended, [\$38,000] \$242,000, to be derived from deposits by public school authorities under said Act. (*Public Law No. 95-74, making appropriations for the Department of the Interior and related agencies, 1978.*)

##### Amounts Available for Appropriation (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Unappropriated balance, start of year.....	91	273	235
Collections (offsetting receipts).....	236	-----	7
Total available for appropriation.....	327	273	242
Appropriation.....	-54	-38	-242
Unappropriated balance, end of year....	273	235	-----

##### Program and Financing (in thousands of dollars)

Identification code 12-5216-0-2-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Acquisition of land:			
1. Arizona.....	-----	-----	199
2. California.....	46	-----	-----
3. Idaho.....	-----	-----	5
4. Minnesota.....	6	-----	-----
5. New Mexico.....	-----	-----	37
6. North Carolina.....	-----	38	-----
7. Washington.....	-----	-----	1
Total program costs, funded <sup>1</sup> .....	52	38	242
Change in selected resources (undelivered orders).....	-----	27	-----
10.00 Total obligations (object class 32.0).....	52	65	242
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-25	-27	-----
24.40 Unobligated balance available, end of year.....	27	-----	-----
40.00 Budget authority (appropriation) (special fund).....	54	38	242
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	52	65	242
72.40 Obligated balance, start of year.....	15	-----	27
74.40 Obligated balance, end of year.....	-----	-27	-27
90.00 Outlays.....	67	38	242

<sup>1</sup> Includes capital investment as follows: 1977, \$67 thousand; 1978, \$38 thousand; 1979, \$242 thousand.

## General and special funds—Continued

## ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES—Continued

Deposits made by public school districts or public school authorities to provide for cash equalization of certain land exchanges are, when appropriated, used to acquire similar lands suitable for National Forest System purposes in the same State as the national forest lands conveyed in the exchange (16 U.S.C. 484a).

## RANGELAND IMPROVEMENTS

For range revegetation, rehabilitation, construction, maintenance and protection of improvements, control of rodents, and eradication of poisonous and noxious plants on national forest lands in accordance with section 12 of the Act of April 24, 1950 (16 U.S.C. 580h), \$700,000, and in accordance with section 401(b)(1) of the Act of October 21, 1976, Public Law 94-579, [“\$4,500,000”] \$5,674,000, to be derived from grazing fees as authorized by said sections, to remain available until expended. (*Public Law No. 95-74, making appropriations for the Department of the Interior and related agencies, 1978.*)

## Amounts Available for Appropriation (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Unappropriated balance, start of year.....			154
Collections (offsetting receipts).....	700	5,354	6,220
Total available for appropriation.....		5,354	6,374
Appropriation.....	-700	-5,200	-6,374
Unappropriated balance, end of year..		154	

## Program and Financing (in thousands of dollars)

Identification code 12-5207-0-2-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Range rehabilitation, protection, and improvements on national forest lands (program costs, funded) <sup>1</sup> ...	700	5,200	6,374
<b>Financing:</b>			
40.00 Budget authority (appropriation) <sup>2</sup> ...	700	5,200	6,374
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	700	5,200	6,374
72.40 Obligated balance, start of year.....			500
74.40 Obligated balance, end of year.....		-500	-74
90.00 Outlays.....	700	4,700	6,800

<sup>1</sup> Includes capital investment as follows: 1977, \$700 thousand; 1978, \$4,700 thousand; 1979, \$6,800 thousand.

<sup>2</sup> 1977 figures reflect cooperative range improvement, combined with 50% of receipts from 11 western States to form Rangeland Improvements as a result of the Federal Land Management Policy Act of 1976.

Part of the grazing fees from the National Forests, when appropriated, are used to protect and improve the productivity of the range, mainly by revegetation, construction, and maintenance of improvements. Prior to fiscal year 1978, the cooperative range improvements amounts were merged with the forest land management subappropriation under the account “Forest protection and utilization.”

## Object Classification (in thousands of dollars)

Identification code 12-5207-0-2-302	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	176	1,302	1,595
11.3 Positions other than permanent.....	44	324	397
11.5 Other personnel compensation.....	3	28	35
Total personnel compensation.....	223	1,654	2,027

12.1 Personnel benefits: Civilian.....	25	187	230
21.0 Travel and transportation of persons..	5	36	45
22.0 Transportation of things.....	87	645	790
23.2 Communications, utilities, and other rent.....	15	114	140
24.0 Printing and reproduction.....	6	47	57
25.0 Other services.....	172	1,279	1,568
26.0 Supplies and materials.....	136	1,009	1,237
31.0 Equipment.....	23	172	210
32.0 Lands and structures.....	8	57	70
99.0 Total obligations.....	700	5,200	6,374

## Personnel Summary

Total number of permanent positions.....	0	70	80
Full-time equivalent of other positions.....	0	41	50
Average paid employment.....	0	129	152
Average GS grade.....	0	8.74	8.74
Average GS salary.....	0	\$18,100	\$18,100
Average salary of ungraded positions.....	0	\$12,930	\$12,930

## CONSTRUCTION AND OPERATION OF RECREATION FACILITIES

For construction, operation, and maintenance of outdoor recreation facilities, including collection of special recreation use fees, to remain available until expended. [“\$4,084,000”] \$3,459,000, to be derived from the special receipt accounts established by section 4(f) of the Land and Water Conservation Fund Act (16 U.S.C. 4601-6a(f)), as amended. (*Public Law No. 95-74, making appropriations for the Department of the Interior and related agencies, 1978.*)

## Amounts Available for Appropriation (in thousands of dollars)

Unappropriated balance, start of year.....	958	749	159
Collections (offsetting receipts).....	2,343	3,494	3,300
Total available for appropriation.....	3,301	4,243	3,459
Appropriation.....	-2,552	-4,084	-3,459
Unappropriated balance, end of year.....	749	159	

## Program and Financing (in thousands of dollars)

Identification code 12-5009-0-2-303	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Construction, reconstruction, administration, operation, and maintenance of recreation facilities (program costs, funded) <sup>1</sup> .....	2,885	4,084	3,459
Change in selected resources (undelivered orders).....	-360	360	
10.00 Total obligations.....	2,525	4,444	3,459
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-333	-360	
24.40 Unobligated balance available, end of year.....	360		
40.00 Budget authority (appropriation).....	2,552	4,084	3,459
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	2,525	4,444	3,459
72.40 Obligated balance, start of year.....	925	441	880
74.40 Obligated balance, end of year.....	-441	-880	-210
90.00 Outlays.....	3,009	4,005	4,129

<sup>1</sup> Includes capital investment as follows: 1977, \$322 thousand; 1978, \$175 thousand; 1979, \$175 thousand.

Approximately 65% of the recreation admission and user fees collected are, when appropriated, used to administer, operate, maintain and improve the recreation program in the national forests (82 Stat. 354; 86 Stat. 459).



## Object Classification (in thousands of dollars)

Identification code 12-5009-0-2-303	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	752	1,578	1,310
11.3 Positions other than permanent.....	640	961	860
11.5 Other personnel compensation.....	49	61	50
Total personnel compensation.....	1,441	2,600	2,220
12.1 Personnel benefits: Civilian.....	138	259	224
21.0 Travel and transportation of persons.....	36	41	34
22.0 Transportation of things.....	123	204	169
23.2 Communications, utilities, and other rent.....	65	123	101
24.0 Printing and reproduction.....	4	4	3
25.0 Other services.....	372	641	235
26.0 Supplies and materials.....	272	395	335
31.0 Equipment.....	64	54	37
32.0 Lands and structures.....	10	123	101
99.0 Total obligations.....	2,525	4,444	3,459

## Personnel Summary

Total number of permanent positions.....	65	72	60
Full-time equivalent of other positions.....	67	82	72
Average paid employment.....	173	193	165
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930

## TIMBER SALVAGE SALES

## Program and Financing (in thousands of dollars)

Identification code 12-5204-0-2-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Timber salvage sales (program costs, funded).....	3,130	2,338	1,556
Change in selected resources (undelivered orders).....	-2,338	-----	-----
10.00 Total obligations.....	792	2,338	1,556
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-----	-2,338	-----
24.40 Unobligated balance available, end of year.....	2,338	-----	-----
Budget authority.....	3,130	-----	1,556
<b>Budget authority:</b>			
Current:			
40.00 Appropriation.....	3,000	-----	-----
Permanent:			
60.00 Appropriation (indefinite, special funds).....	130	-----	1,556
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	792	2,338	1,556
72.40 Obligated balance, start of year.....	-----	321	130
74.40 Obligated balance, end of year.....	-321	-130	-214
90.00 Outlays.....	471	2,529	1,472

Appropriation of funds to begin salvage of insect-infested, dead, damaged, or down timber, and to remove associated trees for stand improvement in accordance with Public Law 95-26, the Supplemental Appropriation Act of 1977.

## Object Classification (in thousands of dollars)

Identification code 12-5204-0-2-302	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	158	999	765
11.3 Positions other than permanent.....	130	297	225
11.5 Other personnel compensation.....	115	30	25
Total personnel compensation.....	403	1,326	1,015

12.1 Personnel benefits: Civilian.....	51	124	93
21.0 Travel and transportation of persons.....	25	41	32
22.0 Transportation of things.....	42	139	46
23.2 Communications, utilities, and other rent.....	2	94	74
24.0 Printing and reproduction.....	-----	4	2
25.0 Other services.....	131	380	121
26.0 Supplies and materials.....	39	113	85
31.0 Equipment.....	60	83	63
32.0 Lands and structures.....	39	34	25
99.0 Total obligations.....	792	2,338	1,556

## Personnel Summary

Total number of permanent positions.....	31	31	32
Full-time equivalent of other positions.....	26	26	26
Average paid employment.....	70	70	72
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930

## RIGHTS-OF-WAY

For administrative and other costs incurred in processing application documents for rights-of-way and in inspection and monitoring of construction, operation, and termination of the facility pursuant to such right-of-way, such amounts as may be collected under section 504(g) of the Act approved October 21, 1976, Public Law 94-579, to remain available until expended.

## Amounts Available for Appropriation (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Collections.....	-----	-----	100
Appropriation.....	-----	-----	100
Unappropriated balance, end of year.....	-----	-----	-----

## Program and Financing (in thousands of dollars)

Identification code 12-5019-0-2-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Cost reimbursement for services (costs—obligations).....	-----	-----	100
<b>Financing:</b>			
40.00 Budget authority (appropriation).....	-----	-----	100
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	-----	-----	100
90.00 Outlays.....	-----	-----	100

To provide use of the amounts collected for reasonable costs with respect to rights-of-way applications and other costs related thereto. Collections made under section 504(g) of the Federal Land Policy and Management Act of 1976, Public Law 94-579.

## Object Classification (in thousands of dollars)

Identification code 12-5019-0-2-302	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	-----	-----	58
11.3 Positions other than permanent.....	-----	-----	5
11.5 Other personnel compensation.....	-----	-----	1
11.8 Special personal services payments.....	-----	-----	1
Total personnel compensation.....	-----	-----	65
12.1 Personnel benefits: Civilian.....	-----	-----	7
21.0 Travel and transportation of persons.....	-----	-----	10
22.0 Transportation of things.....	-----	-----	4
25.0 Other services.....	-----	-----	6
26.0 Supplies and materials.....	-----	-----	7
31.0 Equipment.....	-----	-----	1
99.0 Total obligations.....	-----	-----	100

## General and special funds—Continued

## RIGHTS-OF-WAY—Continued

## Personnel Summary

	1977 actual	1978 est.	1979 est.
Total number of permanent positions.....	-----	-----	4
Full-time equivalent of other positions.....	-----	-----	2
Average paid employment.....	-----	-----	3
Average GS grade.....	-----	-----	8, 74
Average GS salary.....	-----	-----	\$18, 100
Average salary of ungraded positions.....	-----	-----	\$12, 930

## FOREST SERVICE PERMANENT APPROPRIATIONS

## Program and Financing (in thousands of dollars)

Identification code 12-9922-0-2-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Direct program:			
1. Roads and trails for States, national forests fund.....	13, 578	66, 012	72, 537
2. Brush disposal.....	48, 228	36, 126	44, 512
3. Licensee programs, Forest Service.....	222	326	362
4. Restoration of forest lands and improvements.....	27	50	51
5. Timber purchaser roads constructed by Forest Service.....	-----	15, 000	15, 000
Total program costs, funded <sup>1</sup> .....	62, 055	117, 514	132, 462
Change in selected resources (undelivered orders).....	-18, 303	-185	-7, 808
10.00 Total obligations.....	43, 752	117, 329	124, 654
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-29, 159	-38, 307	-36, 640
24.40 Unobligated balance available, end of year.....	38, 307	36, 640	36, 640
60.00 Budget authority (appropriation) (permanent, indefinite, special funds).....	52, 900	115, 662	124, 654
<b>Distribution of budget authority by account:</b>			
Roads and trails for States, national forests fund.....	13, 578	66, 012	72, 537
Brush disposal.....	39, 078	34, 290	36, 902
Licensee programs, Forest Service.....	219	310	165
Restoration of forest lands and improvements.....	25	50	50
Timber purchaser roads constructed by Forest Service.....	-----	15, 000	15, 000
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	43, 752	117, 329	124, 654
72.40 Obligated balance, start of year.....	3, 918	4, 884	19, 401
74.40 Obligated balance, end of year.....	-4, 884	-19, 401	-37, 818
90.00 Outlays.....	42, 786	102, 812	106, 237
<b>Distribution of outlays by account:</b>			
Roads and trails for States, national forests fund.....	13, 578	66, 012	72, 537
Brush disposal.....	28, 888	34, 945	27, 270
Licensee programs, Forest Service.....	295	305	380
Restoration of forest lands and improvements.....	25	50	50
Timber purchaser roads constructed by Forest Service.....	-----	1, 500	6, 000

<sup>1</sup> Includes capital investment as follows: 1977, \$1, 276 thousand; 1978, \$2,500 thousand; 1979, \$5,500 thousand.

1. *Roads and trails for States, national forests fund.*—With minor exceptions, 10% of the money received from the national forests is advanced to and merged with the appropriation Forest roads and trails for construction and maintenance of roads and trails within the State from which such proceeds are derived (16 U.S.C. 501).

2. *Brush disposal.*—Payments made for this purpose by purchasers of national forest timber are used to dispose of or treat slash and other debris that result from cutting operations (16 U.S.C. 490).

3. *Licensee programs, Forest Service.*—Fees for the use of characters by private enterprises are collected under regulations promulgated by the Secretary and are available as follows:

a. *Smokey Bear.*—For furthering the nationwide forest fire prevention campaign (18 U.S.C. 711 and 31 U.S.C. 488a).

b. *Woodsy Owl.*—For promoting wise use of the environment and programs which foster maintenance and improvement of environmental quality (31 U.S.C. 488b-3-6).

4. *Restoration of forest lands and improvements.*—Funds received from settlement of claims involving damage to lands or improvements and from forfeiture of deposits and bonds by permittees and timber purchasers are used for the restoration made necessary by the action which led to the settlement of forfeiture (16 U.S.C. 579c).

5. *Timber purchaser roads constructed by Forest Service.*—Expenditure of timber receipts for Government constructed permanent roads for purchasers of timber who qualify as small businesses and elect to have the Forest Service construct the roads designated under the timber sale contract where costs exceed \$20,000 (section 14(i)(2), Public Law 94-588).

## Object Classification (in thousands of dollars)

Identification code 12-9922-0-2-302	1977 actual	1978 est.	1979 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	7, 475	15, 525	21, 281
11.3 Positions other than permanent.....	9, 110	18, 785	25, 189
11.5 Other personnel compensation.....	2, 107	3, 703	4, 978
11.8 Special personal services payments.....	4	5	12
Total personnel compensation.....	18, 696	38, 018	51, 460
12.1 Personnel benefits: Civilian.....	1, 705	3, 668	4, 841
21.0 Travel and transportation of persons.....	600	1, 191	1, 705
22.0 Transportation of things.....	1, 915	3, 938	5, 483
23.2 Communications, utilities, and other rent.....	1, 278	2, 750	3, 634
24.0 Printing and reproduction.....	50	92	136
25.0 Other services.....	15, 787	60, 877	48, 199
26.0 Supplies and materials.....	1, 582	3, 299	4, 492
31.0 Equipment.....	1, 122	2, 287	3, 186
32.0 Lands and structures.....	998	914	1, 256
42.0 Insurance claims and indemnities.....	18	95	62
Total direct obligations.....	43, 751	117, 129	124, 454
<b>Reimbursable obligations:</b>			
25.0 Other services.....	1	200	200
99.0 Total obligations.....	43, 752	117, 329	124, 654

## Personnel Summary

Total number of permanent positions.....	597	583	611
Full-time equivalent of other positions.....	1, 054	1, 275	1, 422
Average paid employment.....	2, 184	2, 470	2, 715
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16, 905	\$18, 100	\$18, 100
Average salary of ungraded positions.....	\$12, 199	\$12, 930	\$12, 930



## FOREST SERVICE PERMANENT APPROPRIATIONS

## Program and Financing (in thousands of dollars)

Identification code 12-9921-0-2-852	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Payment to Minnesota.....	65	259	259
2. Payments to counties, National Grasslands.....	1,317	996	1,258
3. Payments to school funds, Arizona and New Mexico.....	38	219	308
4. Payments to States, National Forests Fund.....	48,946	224,098	239,727
10.00 Total program (costs—obligations) (object class 41.0)---	50,366	225,572	241,552
<b>Financing:</b>			
60.00 Budget authority (appropriation) (permanent, indefinite, special fund)---	50,366	225,572	241,552
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	50,366	225,572	241,552
90.00 Outlays.....	50,366	225,572	241,552

1. *Payment to Minnesota.*—At the close of each fiscal year the State of Minnesota is paid 0.75% of the appraised value of certain Superior National Forest lands in the counties of Cook, Lake, and St. Louis for distribution to these counties (16 U.S.C. 577g).

2. *Payment to counties, National Grasslands.*—Of the revenues received from the use of National Grasslands, 25% is paid to the counties in which such land is situated for school and road purposes (7 U.S.C. 1012).

3. *Payments to school funds, Arizona and New Mexico.*—The States of Arizona and New Mexico are paid a share of the national forest receipts for school purposes (36 Stat. 562, 573).

4. *Payments to States, National Forests Fund.*—With minor exceptions, 25% of the money received from the national forests, including all the collections under the act of June 9, 1930, and all amounts allowed any timber purchaser for construction of roads, is paid to the States for public schools and roads of the county in which such forests are situated (16 U.S.C. 500).

## ADMINISTRATIVE PROVISIONS, FOREST SERVICE

Appropriations to the Forest Service for the current fiscal year shall be available for: (a) purchase of not to exceed [267] 241 passenger motor vehicles of which 7 will be used primarily for law enforcement purposes and of which [206] 215 shall be for replacement only, acquisition of 60 passenger motor vehicles from excess sources, and hire of such vehicles; operation and maintenance of aircraft, the purchase of not to exceed 4 for replacement only, and acquisition of [80] 53 aircraft from excess sources; (b) employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$100,000 for employment under 5 U.S.C. 3109; (c) uniforms, or allowances therefor, as authorized by law (5 U.S.C. 5901-5902); (d) purchase, erection, and alteration of buildings and other public improvements (7 U.S.C. 2250); (e) acquisition of land and interests therein for sites for administrative purposes and not to exceed \$75,000 for research purposes, pursuant to the Act of August 3, 1956 (7 U.S.C. 428a); (f) expenses incident to acquisition by donation or exchange of land, waters, or interests in land or waters, pursuant to the Act of August 3, 1956 (7 U.S.C. 428a); *Provided*, That such appropriation shall not be available for expenses incident to donations and exchanges which can be made pursuant to authorities other than the Act of August 3, 1956 (7 U.S.C. 428a); and (g) not to exceed \$100,000 for expenses pursuant to the Volunteers in the National Forest Act of 1972 (16 U.S.C. 558a 558d, 558a note).

Funds appropriated under this title shall not be used for acquisition of forest lands under the provisions of the Act approved March 1, 1911, as amended (16 U.S.C. 513-519, 521), where such land is not within the boundaries of an established national forest or purchase unit.

[None of the funds made available under this Act shall be obligated or expended to change the boundaries of any region, to abolish any region, to move or close any regional office for research, State and private forestry, and National Forest System administration of the Forest Service, Department of Agriculture, without the consent of the House and Senate Committees on Appropriations and the Committee on Agriculture, Nutrition, and Forestry in the U.S. Senate and the Committee on Agriculture in the U.S. House of Representatives.] (*Public Law No. 95-74, making appropriations for Department of Interior and related agencies, 1978.*)

## Intragovernmental funds:

## WORKING CAPITAL FUND

## Program and Financing (in thousands of dollars)

Identification code 12-4605-0-4-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Forestry related supply and support:			
Operating costs, funded.....	40,651	44,683	49,068
Capital investment, funded.....	13,923	18,889	19,420
Total program costs, funded....	54,574	63,572	68,488
Change in selected resources (undelivered orders).....	4,021	278	97
10.00 Total obligations.....	58,595	63,850	68,585
<b>Financing:</b>			
Offsetting collections from:			
11.00 Federal funds:			
Revenue.....	-51,368	-55,317	-60,577
Income provision for increased cost of equipment replacement..	-6,560	-7,723	-8,388
Unfilled customers' orders.....	-895	-250	-346
14.00 Non-Federal sources: Proceeds from sale of equipment and other assets.....	-2,161	-2,719	-2,882
21.98 Unobligated balance available, start of year: Fund balance.....	-4,810	-7,199	-9,358
24.98 Unobligated balance available, end of year: Fund balance.....	7,199	9,358	12,966
Budget authority.....			
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	-2,389	-2,159	-3,608
72.98 Obligated balance, start of year: Fund balance.....	6,292	13,280	10,890
74.98 Obligated balance, end of year: Fund balance.....	-13,280	-10,890	-10,697
90.00 Outlays.....	-9,377	231	-3,415

The Working capital fund was established by the act of August 3, 1956 (16 U.S.C. 579b), as amended by the act of October 23, 1962 (16 U.S.C. 579b). It is a self-sustaining revolving fund which provides services to National Forests, experiment stations, and when necessary, to other Federal agencies, and as provided by law, to State and private agencies and persons who cooperate with the Forest Service in fire control and other authorized programs.

The forestry related supply and support services provided by the Working capital fund in fiscal year 1977 included:

Equipment service which owns, operates, maintains, replaces, and repairs common use motor driven and similar equipment. This equipment is rented to administrative units, i.e., National Forests, experiment stations, and

## Intragovernmental funds—Continued

## WORKING CAPITAL FUND—Continued

other units, and in some cases to the other agencies, at rates which recover the cost of operation, repair and maintenance, management, and depreciation. The rates also include an increment which provides additional cash which, when added to depreciation earnings and the residual value of equipment, provides sufficient funds to replace the equipment.

Aircraft service which operates, maintains, and repairs Forest Service owned aircraft used in fire surveillance and suppression and in other Forest Service programs. The aircraft are rented to National Forests, experiment stations, and in some cases to other agencies, at rates which recover the cost of depreciation, operation, maintenance, repair, and improvements in the airworthiness of the aircraft. Aircraft replacement costs are financed from either appropriated funds or the Forest Service working capital fund, or a combination of both.

Supply service which operates the following common services:

Central supply which procures, stores, and issues grass seed to National Forests, experiment stations, and others at prices which recover costs.

Photo reproduction laboratories which store, reproduce, and supply aerial photographs, aerial maps, and other photographs of National Forest lands. The photographic reproductions are sold to National Forests, experiment stations, and others at cost.

Sign shops which manufacture and supply special signs for the National Forests for use in regulating traffic and as information to the public and other users of the National Forests. The signs are sold to National Forests and experiment stations at cost.

Subsistence which prepares and serves meals to Forest Service crews working in areas where adequate public restaurant facilities are not available.

Nurseries which operate forest tree nurseries and cold storage facilities for storage of tree and seed stock and a seed extractory. Tree seed is procured, cleaned, bagged, and stored in refrigerated facilities. Tree and seed stock is sold to National Forests, States, and other Federal agencies at cost.

## Object Classification (in thousands of dollars)

Identification code 12-4605-0-4-302	1977 actual	1978 est.	1979 est.
Personnel compensation:			
11.1 Permanent positions.....	8,505	10,292	11,056
11.3 Positions other than permanent.....	5,562	5,978	6,422
11.5 Other personnel compensation.....	620	679	730
11.8 Special personal services payments.....	26	35	36
Total personnel compensation.....	14,713	16,984	18,244
12.1 Personnel benefits: Civilian.....	1,465	1,660	1,783
13.0 Benefits for former personnel.....	3		
21.0 Travel and transportation of persons.....	440	447	480
22.0 Transportation of things.....	427	511	549
23.2 Communications, utilities, and other rent.....	1,066	1,277	1,372
24.0 Printing and reproduction.....	31	25	25
25.0 Other services.....	5,156	7,356	7,906
26.0 Supplies and materials.....	16,890	20,560	22,084
31.0 Equipment.....	18,368	15,005	16,117
32.0 Lands and structures.....	18	25	25
41.0 Grants, subsidies, and contributions.....	6		
42.0 Insurance claims and indemnities.....	6		
44.0 Refunds.....	6		
99.0 Total obligations.....	58,595	63,850	68,585

## Personnel Summary

Total number of permanent positions.....	581	624	624
Full-time equivalent of other positions.....	487	522	522
Average paid employment.....	1,137	1,377	1,377
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930

## CONSOLIDATED WORKING FUND

## Program and Financing (in thousands of dollars)

Identification code 12-3911-0-4-302	1977 actual	1978 est.	1979 est.
Program by activities:			
1. Services for other Federal agencies.....	638		
2. Senior community service employment program (Department of Labor).....	147	10,200	
3. Job opportunity program—YACC (Department of Labor).....	8,247	108,700	
Total program costs, funded <sup>1</sup> .....	9,032	118,900	
Change in selected resources (undelivered orders).....	474	2,566	
10.00 Total obligations.....	9,506	121,466	
Financing:			
11.00 Offsetting collections from: Federal funds.....	-12,110	-111,824	
21.98 Unobligated balance available, start of year: Fund balance.....	-7,097	-9,642	
24.98 Unobligated balance available, end of year: Fund balance.....	9,642		
27.00 Capital transfer to general fund.....	59		
Budget authority.....			
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	-2,604	9,642	
72.98 Obligated balance, start of year: Fund balance.....	6,738	3,123	8,036
74.98 Obligated balance, end of year: Fund balance.....	-3,123	-8,036	
90.00 Outlays.....	1,011	4,729	8,036

<sup>1</sup> Includes capital investment as follows: 1977, \$387 thousand; 1978, \$1,548 thousand; 1979, \$0.

## Object Classification (in thousands of dollars)

Identification code 12-3911-0-4-302	1977 actual	1978 est.	1979 est.
Personnel compensation:			
11.1 Permanent positions.....	626	51,259	
11.3 Positions other than permanent.....	6,028	3,887	
11.5 Other personnel compensation.....	5	607	
Total personnel compensation.....	6,659	55,753	
12.1 Personnel benefits: Civilian.....	438	3,523	
21.0 Travel and transportation of persons.....	168	972	
22.0 Transportation of things.....	135	2,186	
23.2 Communications, utilities, and other rent.....	31	364	
24.0 Printing and reproduction.....	4	121	
25.0 Other services.....	258	29,152	
26.0 Supplies and materials.....	203	3,644	
31.0 Equipment.....	19	729	
32.0 Lands and structures.....	8	121	
41.0 Grants, subsidies, and contributions.....	1,579	24,901	
42.0 Insurance claims and indemnities.....	4		
99.0 Total obligations.....	9,506	121,466	

## Personnel Summary

Total number of permanent positions.....	634	2,168	
Full-time equivalent of other positions.....	306	297	
Average paid employment.....	1,025	1,603	
Average GS grade.....	8.74	8.74	
Average GS salary.....	\$16,905	\$18,100	
Average salary of ungraded positions.....	\$12,199	\$12,930	



**Trust Funds****COOPERATIVE WORK****Program and Financing (in thousands of dollars)**

Identification code 12-8028-0-7-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Construction and maintenance of roads and trails.....	11,045	13,500	13,500
Construction and maintenance of other improvements.....	1,722	1,400	1,400
Protection of national forest and adjacent private land.....	5,443	5,840	5,842
Sale area betterment and scaling.....	49,965	73,000	83,500
Research investigations.....	905	700	700
Administration.....	69	50	50
Reforestation.....	18	10	10
Total program costs, funded <sup>1</sup> .....	69,167	94,500	105,002
Change in selected resources (undelivered orders).....	2,097	-9,790	-7,820
10.00 Total obligations.....	71,264	84,710	97,182
<b>Financing:</b>			
21.40 Unobligated balance available, start of year.....	-111,643	-171,626	-181,416
24.40 Unobligated balance available, end of year.....	171,626	181,416	189,236
60.00 Budget authority (appropriation) (permanent, indefinite).....	131,247	94,500	105,002
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	71,264	84,710	97,182
72.40 Obligated balance, start of year <sup>2</sup> .....	-49,287	-48,449	-38,739
74.40 Obligated balance, end of year <sup>3</sup> .....	48,449	38,739	19,731
90.00 Outlays.....	70,426	75,000	78,174

<sup>1</sup> Includes capital investment as follows: 1977, \$2,000 thousand; 1978, \$2,500 thousand; 1979, \$2,500 thousand.

<sup>2</sup> 1977 figures include \$60,000 thousand advanced to Forest protection and utilization for fighting forest fires in 1976.

<sup>3</sup> 1977 figures include \$62,000 thousand advanced to Forest protection and utilization for fighting forest fires in 1977.

**Cooperative work.**—Advances, including deposits from purchasers of timber, are received and used for cooperative work in forest investigations, protection, and improvement of the national forests; and protection, reforestation, and administration of private lands adjacent to National Forests (16 U.S.C. 490, 498, 572, 572a, 576b, 581; 31 U.S.C. 725a; 78 Stat. 1089).

Twenty-five percent of all collections under the act of June 9, 1930, are paid to the States under the provisions of the acts of May 23, 1908, and March 1, 1911, as amended (16 U.S.C. 500).

**Object Classification (in thousands of dollars)**

Identification code 12-8028-0-7-302	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	17,461	19,466	22,332
11.3 Positions other than permanent.....	15,025	16,306	18,706
11.5 Other personnel compensation.....	1,465	1,361	1,561
Total personnel compensation.....	33,951	37,133	42,599
12.1 Personnel benefits: Civilian.....	3,363	4,320	4,956
21.0 Travel and transportation of persons.....	763	932	1,069
22.0 Transportation of things.....	2,826	3,558	4,088
23.1 Standard level user charges.....	1,636	1,857	1,902
23.2 Communications, utilities, and other rent.....	1,280	1,850	2,350
24.0 Printing and reproduction.....	98	100	114
25.0 Other services.....	11,137	13,554	15,549
26.0 Supplies and materials.....	6,884	8,624	9,893
31.0 Equipment.....	1,287	1,300	1,491

32.0 Lands and structures.....	7,735	10,944	12,555
33.0 Investments and loans.....	1	-----	-----
41.0 Grants, subsidies, and contributions.....	3	-----	-----
42.0 Insurance claims and indemnities.....	44	50	57
44.0 Refunds.....	256	488	559
99.0 Total obligations.....	71,264	84,710	97,182

**Personnel Summary**

Total number of permanent positions.....	1,315	1,315	1,315
Full-time equivalent of other positions.....	1,564	1,620	1,620
Average paid employment.....	3,692	3,692	3,692
Average GS grade.....	8.74	8.74	8.74
Average GS salary.....	\$16,905	\$18,100	\$18,100
Average salary of ungraded positions.....	\$12,199	\$12,930	\$12,930

**HIGHLAND SCENIC HIGHWAY****Program and Financing (in thousands of dollars)**

Identification code 12-8029-0-7-401	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Construction of Highland Scenic Highway (program costs, funded—obligations) <sup>1</sup> .....	15,000	1,500	-----
<b>Financing:</b>			
22.40 Unobligated balance, transferred to other accounts.....	-15,000	-----	-----
Budget authority.....	-----	1,500	-----
<b>Budget authority:</b>			
42.00 Transferred from other accounts.....	-----	1,500	-----
43.00 Appropriation (adjusted).....	-----	1,500	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	15,000	1,500	-----
72.40 Obligated balance, start of year.....	-----	13,669	6,919
74.40 Obligated balance, end of year.....	-13,669	-6,919	-3,869
90.00 Outlays.....	1,331	8,250	3,050

<sup>1</sup> Includes capital investment as follows: 1977, \$1,331 thousand; 1978, \$3,500 thousand; 1979, \$4,500 thousand.

Construction of 8.5 miles of the Highland Scenic Highway will be done under a contract award by the State of West Virginia, on which design engineering and land acquisition is complete. The contract also provides for signing of the scenic highway and other appropriate points with the new distinctive logo sign adopted by the Forest Service (Public Law 93-87 and Public Law 94-134) and completion of required study of the remaining unconstructed portion of the scenic highway (Public Law 95-85).

**Legislative Program****COMMODITY CREDIT CORPORATION****COMMODITY CREDIT CORPORATION FUND**

(Proposed for later transmittal, proposed legislation)

**Program and Financing (in thousands of dollars)**

Identification code 12-4336-2-3-351	1977 actual	1978 est.	1979 est.
<b>Financing:</b>			
24.47 Unobligated balance available, end of year: Authority to borrow.....	-----	-----	477,758
Budget authority.....	-----	-----	477,758

## COMMODITY CREDIT CORPORATION FUND—Continued

## Program and Financing (in thousands of dollars)—Continued

Identification code 12-4336-2-3-351	1977 actual	1978 est.	1979 est.
Budget authority:			
40.49 Portion applied to liquidate contract authority.....	-----	-----	-990,900
43.00 Appropriation (adjusted).....	-----	-----	-990,900
47.10 Authority to borrow.....	-----	-----	5,500,000
49.10 Contract authority.....	-----	-----	-4,031,342
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	-----	-----	-----
Obligated balance, end of year:			
74.47 Authority to borrow.....	-----	-----	-5,471,670
74.49 Contract authority.....	-----	-----	5,471,670
90.00 Outlays.....	-----	-----	-----

Legislation is recommended which would provide an increase of \$5.5 billion in the Corporation's borrowing authority. The increase is estimated to be needed to finance the Corporation's projected activities beginning in fiscal year 1979, and continuing in the foreseeable future. The enactment of this proposal would not increase obligations beyond those currently authorized by law. It would permit the Corporation to meet that part of its estimated obligations which would be constrained from payment by the current limitation on borrowings, and would provide a reserve for unknown or unforeseen contingencies. As a consequence of enactment of this proposal, the need to incur contract authority in 1979 would be eliminated. This proposal would result in no additional outlays in 1979.

## FARMERS HOME ADMINISTRATION

## RURAL HOUSING INSURANCE FUND

(Proposed for later transmittal, proposed legislation)

## Program and Financing (in thousands of dollars)

Identification code 12-4141-2-3-371	1977 actual	1978 est.	1979 est.
Program by activities:			
10.00 Operating costs, funded, Special home ownership assistance program (cost—obligations).....	-----	-----	5,700
Financing:			
47.10 Budget authority (authority to borrow) (7 U.S.C. 1487(h) (proposed for later transmittal)).....	-----	-----	5,700
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	-----	-----	5,700
90.00 Outlays.....	-----	-----	5,700

Legislation is recommended to institute two new authorities associated with the subsidized rural housing programs administered by the Farmers Home Administration. A new home ownership assistance program is proposed to enable FmHA to provide housing assistance to rural families with incomes much lower than those that can currently be accommodated under FmHA's current home ownership program and where it is more cost effective than other FmHA very low income housing assistance programs. In addition, FmHA is proposing a Federal

subsidy recovery procedure that will enable the Federal Government to recover all or part of the interest subsidies and other subsidies granted under FmHA's programs when a subsidy recipient (borrower) sells his home.

## AGRICULTURAL MARKETING SERVICE

## MARKETING SERVICES

(Proposed for later transmittal, proposed legislation)

## Program and Financing (in thousands of dollars)

Identification code 12-2500-2-1-352	1977 actual	1978 est.	1979 est.
Program by activities:			
Direct program:			
1. Market news.....	-----	-----	-1,000
2. Inspection, grading, classing, and standardization.....	-----	-----	-2,229
3. Regulatory activities.....	-----	-----	-2,436
Total direct program.....	-----	-----	-5,665
Reimbursable program:			
Inspection, grading, classing, and standardization:			
(a) Tobacco grading.....	-----	-----	-337
(b) Commodity Credit Corporation.....	-----	-----	-1,204
Total reimbursable program.....	-----	-----	-1,541
10.00 Total program costs, funded—obligations.....	-----	-----	-7,206
Financing:			
Offsetting collections from:			
11.00 Federal funds.....	-----	-----	1,204
14.00 Non-Federal sources.....	-----	-----	337
40.00 Budget authority (appropriation) (proposed for later transmittal).....	-----	-----	-5,665
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	-----	-----	-5,665
74.40 Obligated balance, end of year.....	-----	-----	30
90.00 Outlays.....	-----	-----	-5,635

Legislation is recommended to place on a self-supporting basis the special benefit portion of cotton classing, tobacco inspection, warehouse inspection and licensing services, and to provide for user charges to offset costs of mailing and printing market news reports. The proposed legislation would permit the assessment and collection of fees to cover the costs of these services which currently are funded by annual appropriation.

## MISCELLANEOUS TRUST FUNDS

(Proposed for later transmittal, proposed legislation)

## Program and Financing (in thousands of dollars)

Identification code 12-9972-2-7-352	1977 actual	1978 est.	1979 est.
Program by activities:			
1. Expenses and refunds, inspection and grading of farm products:			
(a) Market news.....	-----	-----	777
(b) Cotton classing.....	-----	-----	1,645
(c) Tobacco inspection.....	-----	-----	1,490
(d) Warehouse inspection.....	-----	-----	2,436
10.00 Total program costs, funded—obligations.....	-----	-----	6,348



<b>Financing:</b>			
24.40	Unobligated balance available, end of year	-----	1,080
40.00	Budget authority (appropriation) (proposed for later transmittal)	-----	7,428
Relation of obligations to outlays:			
71.00	Obligations incurred, net	-----	6,348
90.00	Outlays	-----	6,348

Legislation is recommended to place on a self-supporting basis the special benefit portion of cotton classing, tobacco inspection, warehouse inspection and licensing services, and to provide for user charges to offset costs of mailing and printing market news reports. The proposed legislation would permit the assessment and collection of fees to cover the costs of these services which currently are funded by annual appropriation.

## FOOD SAFETY AND QUALITY SERVICE

### FUNDS FOR STRENGTHENING MARKETS, INCOME, AND SUPPLY (SECTION 32)

(Proposed for later transmittal, proposed legislation)

#### Program and Financing (in thousands of dollars)

Identification code	12-5209-2-2-604	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>				
10.00	Commodity program payments: Direct purchases (program costs, funded—obligations)	-----	-----	—15,300
<b>Financing:</b>				
24.40	Unobligated balance available, end of year	-----	-----	15,300
	Budget authority	-----	-----	-----
Relation of obligations to outlays:				
71.00	Obligations incurred, net	-----	-----	—15,300
90.00	Outlays	-----	-----	—15,300

Legislation is recommended to concentrate program benefits on those most in need by changing the indexing of mandated commodity support for lunches and suppers served under the child nutrition programs from the consumer price series for food away from home to the wholesale price index best reflecting the value of donated foods. The index now being used has a large labor component which diminishes its accuracy as a commodity adjustor.

## FOOD AND NUTRITION SERVICE

### SPECIAL MILK PROGRAM

(Proposed for later transmittal, proposed legislation)

#### Program and Financing (in thousands of dollars)

Identification code	12-3502-2-1-604	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>				
10.00	Total program costs, funded—obligations	-----	-----	—112,000

<b>Financing:</b>			
40.00	Budget authority (appropriation) (proposed for later transmittal)	-----	—112,000
Relation of obligations to outlays:			
71.00	Obligations incurred, net	-----	—112,000
74.40	Obligated balance, end of year	-----	16,900
90.00	Outlays	-----	—95,100

Legislation is recommended to concentrate benefits on those most in need, and to improve the cost indexing of the reimbursement system.

Proposed legislation would limit reimbursement for milk to schools, child care institutions or summer camps which do not otherwise receive reimbursement for meals including milk as a required part of the meal. This will encourage children to participate in the lunch, breakfast, child care, and summer programs, which supply a nutritionally complete meal.

The index now used to adjust the Federal reimbursement rate for milk is the Consumer Price Index for food away from home. Because of the large influence of labor costs and restaurant overhead, the index has proven to be inappropriate.

Legislation is recommended to change the index to the Wholesale Price Index for fresh processed milk, which more accurately reflects the price paid by local agencies.

### CHILD NUTRITION PROGRAMS

(Proposed for later transmittal, proposed legislation)

#### Program and Financing (in thousands of dollars)

Identification code	12-3539-2-1-604	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>				
1. Cash payments to States:				
	(a) National school lunch program	-----	-----	—30,400
	(b) Special assistance	-----	-----	—30,400
	(c) School breakfast program	-----	-----	—2,300
	(d) State administrative expenses	-----	-----	-----
	(e) Child care food program	-----	-----	—16,000
	2. Commodity procurement	-----	-----	—18,700
3. Nutrition studies and education:				
	(a) Nutrition education projects, sec. 18	-----	-----	—1,000
	(b) Nutrition education and training, sec. 19	-----	-----	—26,200
	(c) Nutrition studies, education, and training	-----	-----	15,000
10.00	Total program costs, funded—obligations	-----	-----	—105,400
<b>Financing:</b>				
40.00	Budget authority (appropriation) (proposed for later transmittal)	-----	-----	—105,400
Relation of obligations to outlays:				
71.00	Obligations incurred, net	-----	-----	—105,400
90.00	Outlays	-----	-----	—105,400

Legislation is recommended to control projected increases in Federal spending and to target increases more on needy children and areas.

1. *Cash payments to States.*—(a) *National school lunch program.*—Proposed legislation would modify procedures for adjusting the rates for cash reimbursements for infla-

## CHILD NUTRITION PROGRAMS—Continued

tion to keep rate adjustments more consistent with need. Legislation would also set the reimbursement rate for reduced-price meals 20 cents less than the rate for free meals, so that revenues for the reduced-price meals will equal rather than exceed revenues from free meals.

(c) *School breakfast program.*—There would be similar modifications in procedures for adjusting reimbursement rates, and the breakfast program would be mandated in schools with a substantial percentage of needy children.

(d) *State administrative expenses.*—This formula would be modified to allow a broader distribution of increased support than provided under Public Law 95-166.

(e) *Child care food program.*—Proposed legislation would simplify the program and concentrate assistance on the needy by reimbursing all meals served to children eligible for free or reduced-price meals at the free reimbursement rate, and ending reimbursements for meals served to children from higher income families (above 195% of the poverty guidelines).

2. *Commodity procurement.*—Legislation is recommended to concentrate the benefits of the program on those most in need by changing the indexing of the mandated commodity support for lunches and suppers served under the child nutrition programs from the consumer price series for food away from home to a wholesale price index better reflecting the value of donated foods. The index now being used has a large labor component which diminishes its accuracy as a commodity adjuster.

3. *Nutrition studies and education.*—Nutrition education projects, section 18, and nutrition education and training, section 19, would be replaced by new legislation which would institute nutrition education and training.

## TITLE VI—GENERAL PROVISIONS

SEC. 601. Within the unit limit of cost fixed by law, appropriations and authorizations made for the Department of Agriculture for the fiscal year [1978] 1979 under this Act shall be available for the purchase, in addition to those specifically provided for, of not to exceed eight hundred [forty-seven] *seventy-eight* [(847)] (878) passenger motor vehicles, of which [six] *seven* hundred thirty- [six] *two* [(636)] (732) shall be for replacement only, and for the hire of such vehicles.

SEC. 602. Funds available to the Department of Agriculture shall be available for uniforms or allowances therefor as authorized by law (5 U.S.C. 5901-5902).

SEC. 603. Not less than \$1,500,000 of the appropriations of the Department of Agriculture for research and service work authorized by the Acts of August 14, 1946, July 28, 1954, and September 6, 1958

(7 U.S.C. 427, 1621-1629; 42 U.S.C. 1891-1893), shall be available for contracting in accordance with said Acts.

SEC. 604. No part of the funds contained in this Act may be used to make production or other payments to a person, persons, or corporations who harvest or knowingly permit to be harvested for illegal use, marihuana, or other such prohibited drug-producing plants on any part of lands owned or controlled by such persons or corporations.

SEC. 605. Advances of money from any appropriation for the Department of Agriculture may be made by authority of the Secretary of Agriculture to chiefs of field parties.

SEC. 606. None of the funds provided by this Act shall be used to pay the salaries of any person or persons who carry out the provisions of section 610 of the Agricultural Act of 1970, which provides for the transfer of funds to Cotton Incorporated.]

SEC. [607] 606. Obligations chargeable against the Working Capital Fund during the period October 1, [1977] 1978, through September 30, [1978] 1979, shall not exceed [\$54,000,000] \$58,043,000: *Provided*, That no funds appropriated to an agency of the Department shall be transferred to the Working Capital Fund without the approval of the agency administrator.

SEC. [608] 607. New obligational authority provided for the following appropriation items in this Act shall remain available until expended: Scientific Activities Overseas (Special Foreign Currency Program); Public Law 480; Rural Housing [for Domestic Farm Labor; Mutual and Self-Help Housing] *Grant Programs*; Watershed and Flood Prevention Operations; Resource Conservation and Development; Forestry Incentives Program; Emergency Conservation Measures; Buildings and Facilities, Food and Drug Administration; and the appropriation to liquidate contract authorizations for the Agricultural Conservation Program.

SEC. [609] 608. [(A) None of the funds provided in this Act may be used to reduce programs by establishing an end-of-year employment ceiling on permanent positions below the level set herein for the following agencies: Farmers Home Administration, 7,440; Agricultural Stabilization and Conservation Service, 2,473; and Soil Conservation Service, 13,955.]

[(B)] The Secretary of Agriculture is authorized to transfer unexpended balances of prior appropriations to accounts corresponding to current appropriations provided for ["Domestic Food Programs"] *Rural Development Grant Programs, Rural Housing Grant Programs and Special Supplemental Food Programs* in this Act: *Provided*, That such transferred balances shall be available only for the same purposes, and for the same periods of time, for which they were originally appropriated.

SEC. 610. None of the funds contained in this Act shall be used by any State Committee to prevent any County Committee from authorizing the use of any funds for any nationally authorized program of the Agricultural Conservation Program.]

SEC. [611] 609. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. [612] 610. Not to exceed \$50,000 of the appropriations available to the Department of Agriculture shall be available to provide appropriate orientation and language training pursuant to Public Law 94-449.

SEC. [613] 611. Notwithstanding any other provision of law, employees of the agencies of the Department of Agriculture, including employees of the Agricultural Stabilization and Conservation County Committees, may be utilized to provide part-time and intermittent assistance to other agencies of the Department, without reimbursement, during periods when they are not otherwise fully utilized. (*Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.*)



## General and special funds—Continued

## SALARIES AND EXPENSES—Continued

## Object Classification (in thousands of dollars)

Identification code 95-1900-0-1-751	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	5,306	6,211	6,272
11.3 Positions other than permanent.....	710	669	516
11.5 Other personnel compensation.....	72	75	83
11.8 Special personal services payments.....	33	15	-----
Total personnel compensation.....	6,121	6,970	6,871
12.1 Personnel benefits: Civilian.....	527	627	626
21.0 Travel and transportation of persons.....	677	624	592
22.0 Transportation of things.....	34	26	19
23.1 Standard level user charges.....	552	596	577
23.2 Communications, utilities, and other rent.....	569	587	592
24.0 Printing and reproduction.....	425	498	549
25.0 Other services.....	846	804	739
26.0 Supplies and materials.....	218	164	162
31.0 Equipment.....	67	30	25
Total costs, funded.....	10,036	10,926	10,752
94.0 Change in selected resources.....	-8	-----	-----
99.0 Total obligations.....	10,028	10,926	10,752

## Personnel Summary

Total number of permanent positions.....	285	288	288
Full-time equivalent of other positions.....	49	40	29
Average paid employment.....	309	314	300
Average GS grade.....	10.47	10.52	10.60
Average GS salary.....	\$20,916	\$22,300	\$23,056
Average salary of ungraded positions.....	\$19,987	\$20,802	\$20,802

COMMITTEE FOR PURCHASE FROM THE BLIND  
AND OTHER SEVERELY HANDICAPPED

## Federal Funds

## General and special funds:

## SALARIES AND EXPENSES

For expenses necessary for the Committee for Purchase from the Blind and Other Severely Handicapped established by the Act of June 23, 1971, Public Law 92-28, including hire of passenger motor vehicles, [\$344,000] \$441,000. (*Independent Agencies Appropriations Act, 1978.*)

## Program and Financing (in thousands of dollars)

Identification code 95-2000-0-1-505	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Select, price, and assign products and services of the blind and other severely handicapped for supply to the Government (total program costs, funded) <sup>1</sup> .....	282	397	436
Change in selected resources (undelivered orders).....	30	-36	5
10.00 Total obligations.....	312	361	441
<b>Financing:</b>			
25.40 Unobligated balance lapsing.....	4	-----	-----
Budget authority.....	316	361	441
<b>Budget authority:</b>			
40.00 Appropriation.....	316	344	441
44.20 Supplemental now requested for civilian pay raises.....	-----	17	-----

## Relation of obligations to outlays:

71.00 Obligations incurred, net.....	312	361	441
72.40 Obligated balance, start of year.....	26	56	20
74.40 Obligated balance, end of year.....	-56	-20	-25
77.40 Adjustments in expired accounts.....	-2	-----	-----
90.00 Outlays, excluding pay raise supplemental.....	280	380	436
91.20 Outlays from civilian pay raise supplemental.....	-----	17	-----

<sup>1</sup> Includes capital investment as follows: 1977, \$23 thousand; 1978, \$2 thousand; 1979, \$6 thousand.

The Committee for Purchase from the Blind and Other Severely Handicapped was established by the Wagner-O'Day Act of 1938, as amended. Its primary objective is to increase the employment opportunities for the blind and other severely handicapped and, whenever possible, to prepare them to engage in normal competitive employment. The Committee determines which commodities and services are suitable for Government procurement from qualified nonprofit agencies serving the blind and other severely handicapped; publishes a procurement list of such commodities and services; determines the fair market price for commodities and services on the procurement list; and makes rules and regulations necessary to carry out the purposes of the act.

The Committee staff supervises the selection and assignment of new commodities and services, assists in establishing prices, reviews and adjusts these prices, verifies the qualifications, and monitors the performance of workshops.

## Object Classification (in thousands of dollars)

Identification code 95-2000-0-1-505	1977 actual	1978 est.	1979 est.
<b>Personnel compensation:</b>			
11.1 Permanent positions.....	172	224	268
11.3 Positions other than permanent.....	5	6	9
11.5 Other personnel compensation.....	1	1	1
11.8 Special personal services payments.....	-----	6	6
Total personnel compensation.....	178	237	284
12.1 Personnel benefits: Civilian.....	16	22	26
21.0 Travel and transportation of persons.....	15	15	27
23.1 Standard level user charges.....	14	16	22
23.2 Communications, utilities, and other rent.....	10	15	18
24.0 Printing and reproduction.....	13	20	20
25.0 Other services.....	37	27	28
26.0 Supplies and materials.....	6	7	10
31.0 Equipment.....	23	2	6
99.0 Total obligations.....	312	361	441

## Personnel Summary

Total number of permanent positions.....	10	10	12
Full-time equivalent of other positions.....	0	0	0
Average paid employment.....	10	10	12
Average GS grade.....	10.07	10.07	10.33
Average GS salary.....	\$20,076	\$20,889	\$22,326

## COMMODITY FUTURES TRADING COMMISSION

## Federal Funds

## General and special funds:

## COMMODITY FUTURES TRADING COMMISSION\*

\*See Part III for additional information.

For necessary expenses to carry out the provisions of the Commodity Exchange Act, as amended (7 U.S.C. 1 et seq.) including the purchase and hire of passenger motor vehicles; the rental of space in the District of Columbia and elsewhere; and not to exceed \$125,000

for employment under 5 U.S.C. 3109, **[\$13,196,000] \$15,804,000:** *Provided*, That not to exceed \$1,000 shall be available for official reception and representation expenses. (*Public Law 95-97, making appropriations for Agriculture and related agencies, 1978.*)

**Program and Financing** (in thousands of dollars)

Identification code 95-1400-0-1-376	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Direct program:			
Administration of the Commodity Exchange Act.....	13,766	13,829	15,804
Reimbursable program.....	20	20	20
Total program costs, funded <sup>1</sup> .....	13,786	13,849	15,824
Change in selected resources (undelivered orders).....	-710	-----	-----
10.00 Total obligations.....	13,076	13,849	15,824
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds.....	-20	-20	-20
25.40 Unobligated balance lapsing.....	29	-----	-----
Budget authority.....	13,085	13,829	15,804
Budget authority:			
40.00 Appropriation.....	13,085	13,196	15,804
44.20 Supplemental now requested for civilian pay raises.....	-----	633	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	13,056	13,829	15,804
72.40 Obligated balance, start of year.....	1,489	1,310	1,398
74.40 Obligated balance, end of year.....	-1,310	-1,398	-1,455
77.40 Adjustments in expired accounts.....	253	-----	-----
90.00 Outlays, excluding pay raise supplemental.....	13,489	13,145	15,710
91.20 Outlays from civilian pay raise supplemental.....	-----	596	37

<sup>1</sup>Includes capital investment as follows: 1977, \$90 thousand; 1978, \$40 thousand; 1979 \$70 thousand.

The Commodity Futures Trading Commission (CFTC) administers the Commodity Exchange Act of 1936, as amended. The purpose of the CFTC is to further the economic utility of the futures markets by encouraging their efficiency, assuring their integrity and protecting participants against abusive trade practices, fraud, and deceit. The object is to enable the markets to better serve their designated function in providing a price discovery mechanism and as a means of offsetting price risk. In properly serving these functions, the futures markets contribute toward better planning, more efficient distribution and consumption, and more economical marketing. In these ways they serve the public interest.

Enforcement of the act during 1976 included regulation of 66 active futures contracts trading 47 commodities on 10 exchanges. Total volume and value of future trading in all commodities reached 36.9 million contracts and \$819.9 billion for the last calendar year. These figures represent increases of about 14.5% for volume and 37.2% for value over the same figures in calendar year 1975.

The goals of the CFTC are to: (1) insure and enhance market utility; (2) assure protection of customers, integrity of the marketplace, and participants; (3) maximize regulatory effectiveness and efficiency; and (4) manage the CFTC programs to achieve maximum efficiency and effectiveness. The CFTC administers the Commodity Exchange Act through the following five major program areas.

**Daily market surveillance.**—Responsibilities under this program include daily surveillance of the market activity of large individual traders and fundamental economic market factors. The longer term activities of surveillance concentrate on the review of contract terms and condi-

tions to insure conformity with current cash marketing conditions and support of orderly markets. The program is responsible for the publication of market data, the enforcement of Federal limits, and the monitoring of exchange limits on speculative trading and positions.

	1977 actual	1978 estimate	1979 estimate
Trader and broker reports analyzed (thousands).....	996	870	960
Delivery notices received (thousands).....	190	300	400
Reports published.....	1,004	1,004	1,004
Economic review of contract rule changes.....	15	20	30
Contract reviews.....	4	8	7

**Research and education.**—The objectives of this program are to systemically investigate the functioning of markets and market users; to develop better tools to assist in detecting and preventing price distortions; and to develop and disseminate educational and statistical materials regarding futures trading.

**Registration, audits and contract markets.**—Responsibilities under this program are: To prevent misuse of customers' funds by Futures Commission merchants; to assure that the rules and practices of the contract markets are in compliance with the provisions of the Commodity Exchange Act and the rules of the Commission; and to review and approve applications from individuals and firms for registration under the provisions of the act.

	1977 actual	1978 estimate	1979 estimate
Audits of Futures Commission merchants.....	319	250	250
Audits of exchange clearing operations.....	10	9	10
Audits of exchanges' financial rule enforcement.....	2	2	2
Contract market rules approved.....	172	208	208
Customer accounts examined.....	65,518	59,335	76,247
Customer equities examined (dollars in millions).....	870	635	865
Review of financial statements.....	1,334	1,500	1,336
Registrations.....	29,986	19,023	14,889
Rule enforcement reviews completed.....	5	5	13
Trade practice investigations completed.....	9	6	17

**Enforcement.**—The enforcement program involves investigations of alleged or apparent violations of the act or the regulations, including suspected price manipulation and cornering, cheating, fraud and deceit, noncompetitive and other illegal trading practices, and the mishandling of customers' funds and accounts. Such investigations often develop evidence warranting the prompt institution and prosecution of administrative and/or Federal court proceedings to sanction offenders, prevent or stop violations, and deter others from violating the act.

The 1974 amendments to the act provide for the handling of customer's reparation claims for damages against persons registered with the Commission. Some customer complaints against registrants are referred to them for response to the customers' allegations.

	1977 actual	1978 estimate	1979 estimate
Reparations:			
Reviewed.....	540	350	350
Referred for hearing.....	346	200	250
Customer complaints:			
Received.....	417	450	475
Processed.....	356	375	525
Enforcement investigations:			
Initiated.....	151	130	130
Completed.....	238	105	95
Administrative proceedings:			
Instituted.....	22	34	30
Closed.....	9	23	15
Injunctions:			
Instituted.....	8	10	10
Closed.....	5	5	6
Criminal referrals and assistance.....	5	7	8
Closed.....	0	2	3



## General and special funds—Continued

## COMMODITY FUTURES TRADING COMMISSION—Continued

*Executive direction and centralized support.*—The purpose of this program is to maintain the overall policy development and executive direction of the CFTC programs through the offices of the chairman, commissioners, general counsel, and executive director, as defined in the act, and all centralized administrative support. The hearings and appeals subprogram provide adjudicatory hearings. Direct policy expertise is provided in the areas of policy analysis, policy planning and evaluation, governmental operations, and public information. General administrative support is maintained at both headquarters and the regional offices.

## Object Classification (in thousands of dollars)

Identification code 95-1400-0-1-376	1977 actual	1978 est.	1979 est.
Direct obligations:			
Personnel compensation:			
11.1 Permanent positions.....	7,802	8,912	10,062
11.3 Positions other than permanent.....	213	160	200
11.5 Other personnel compensation.....	180	107	80
Total personnel compensation.....	8,195	9,179	10,342
12.1 Personnel benefits: Civilian.....	860	875	981
21.0 Travel and transportation of persons.....	463	450	550
22.0 Transportation of things.....	56	50	50
23.1 Standard level user charges.....	32	6	6
23.2 Communications, utilities, and other rent.....	2,152	2,160	2,470
24.0 Printing and reproduction.....	101	200	350
25.0 Other services.....	779	700	755
26.0 Supplies and materials.....	328	150	180
31.0 Equipment.....	90	61	120
Total direct obligations.....	13,056	13,829	15,804
Reimbursable obligations:			
11.1 Personnel compensation: Permanent positions.....	18	18	18
12.1 Personnel benefits: Civilian.....	2	2	2
Total reimbursable obligations.....	20	20	20
99.0 Total obligations.....	13,076	13,849	15,824

## Personnel Summary

Total number of permanent positions.....	470	470	530
Full-time equivalent of other positions.....	25	13	13
Average paid employment.....	463	454	513
Average GS grade.....	8.74	8.80	9.09
Average GS salary.....	\$17,563	\$19,012	\$19,380

## COMMUNITY SERVICES ADMINISTRATION

## Federal Funds

## General and special funds:

## COMMUNITY SERVICES PROGRAM\*

\*See Part III for additional information.

For expenses of the Community Services Administration, [\$596,353,000] \$538,000,000. (Additional authorizing legislation has been proposed.)

Note.—The appropriation for this account for 1978 had not been enacted at the time this budget was prepared. The 1978 amounts shown below are based upon a continuing resolution in effect through September 30, 1978, that provides for this account at a rate consistent with the amounts that would be provided by the conference version of the Departments of Labor, and Health, Education, and Welfare Appropriation Act, 1978.

## Program and Financing (in thousands of dollars)

Identification code 81-0500-0-1-999	1977 actual	1978 est.	1979 est.
Program by activities:			
Direct program:			
1. Community action operations.....	709,934	511,000	458,000
2. Community economic development.....	48,033	48,170	25,800
3. Evaluation.....	-----	1,000	3,100
4. Demonstrations.....	6,967	6,000	18,400
5. Program administration.....	29,172	31,883	32,700
Total direct program.....	794,106	598,053	538,000
Reimbursable programs.....	1,517	-----	-----
10.00 Total program costs, funded—obligations <sup>1</sup> .....	795,623	598,053	538,000
Financing:			
11.00 Offsetting collections from: Federal funds.....	-1,517	-----	-----
25.40 Unobligated balance lapsing.....	447	-----	-----
Budget authority.....	794,553	598,053	538,000
Budget authority:			
40.00 Appropriation.....	794,553	596,353	538,000
44.20 Supplemental now requested for civilian pay raises.....	-----	1,700	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	794,106	598,053	538,000
72.40 Obligated balance, start of year.....	235,900	380,527	311,980
74.40 Obligated balance, end of year.....	-380,527	-311,980	-291,880
77.40 Adjustments in expired accounts.....	-9,956	-----	-----
90.00 Outlays, excluding pay raise supplemental.....	639,523	665,000	558,000
91.20 Outlays from civilian pay raise supplemental.....	-----	1,600	100

<sup>1</sup> Includes capital investment as follows: 1977, \$84 thousand; 1978, \$88 thousand; 1979, \$88 thousand.

## OBLIGATIONS BY PROGRAM

[In millions of dollars]

Program by activities:	1977 actual	1978 estimate	1979 estimate
1. Community action operations.....	710.0	511.0	458.0
(a) Local initiative.....	326.6	369.0	381.0
(b) Senior opportunities and services.....	12.1	10.5	10.5
(c) State economic opportunity offices.....	11.8	12.0	7.5
(d) Community food and nutrition.....	26.7	29.5	22.0
(e) Energy conservation services.....	307.3	65.0	10.0
(f) Youth sports program.....	6.0	6.0	6.0
(g) Summer youth recreation.....	16.9	17.0	17.0
(h) Training and technical assistance.....	1.3	1.0	3.0
(i) Migrant and seasonal farmworkers.....	1.3	1.0	1.0
2. Community economic development.....	48.0	48.2	25.8
(a) Operations.....	46.5	46.7	24.5
(b) Program administration.....	1.5	1.5	1.3
3. Evaluation.....	-----	1.0	3.1
4. Demonstrations.....	8.3	6.0	18.4
(a) Rural housing.....	5.0	6.0	6.0
(b) Other.....	3.3	-----	12.4
5. Program administration.....	29.3	31.9	32.7
Total obligations.....	795.6	598.1	538.0

## Public enterprise funds—Continued

## LIMITATION ON PROGRAM ACTIVITY

Not to exceed **[\$5,458,207,000]** \$5,347,345,000 (of which not to exceed **[\$3,600,000,000]** \$3,750,000,000 shall be for direct loans) shall be authorized during the current fiscal year for other than administrative expenses. (*Foreign Assistance and Related Programs Appropriations Act, 1978.*)

## Program and Financing (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Direct loans:			
Authorizations.....	747,267	2,913,000	3,800,000
Participations and cancellations.....	-63,029	-48,000	-50,000
Net authorizations.....	684,238	2,865,000	3,750,000
All other, excluding administrative expenses:			
Authorizations.....	1,005,288	1,408,842	1,722,345
Participations, cancellations, and expirations.....	-258,888	-125,000	-125,000
Net authorizations.....	746,400	1,283,842	1,597,345
Total authorizations other than for administrative expenses.....	1,430,638	4,148,842	5,347,345
<b>Financing:</b>			
Uncommitted balance lapsing.....	4,903,805	1,309,365	-----
Limitation.....	6,334,443	5,458,207	5,347,345

## FARM CREDIT ADMINISTRATION

## Federal Funds

## Public enterprise funds:

## REVOLVING FUND FOR ADMINISTRATIVE EXPENSES

## [LIMITATION ON ADMINISTRATIVE EXPENSES]

[Not to exceed \$9,509,000 (from assessments collected from farm credit agencies) shall be obligated during the current fiscal year for administrative expenses, including the hire of one passenger motor vehicle.] (*Public Law No. 95-97, making appropriations for Agriculture and related Agencies, 1978.*)

## Program and Financing (in thousands of dollars)

Identification code 78-4131-0-3-351	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Direct program:			
Operating costs, funded: Administrative expenses.....	8,164	9,942	10,575
Change in selected resources (undelivered orders).....	83	-----	-----
Total direct program.....	8,247	9,942	10,575
Reimbursable program.....	1	-----	-----
10.00 Total obligations.....	8,248	9,942	10,575
<b>Financing:</b>			
Offsetting collections from:			
11.00 Federal funds.....	-1	-----	-----
14.00 Non-Federal sources:			
Assessments: Available.....	-8,777	-9,942	-10,575
Change and adjustments in advance assessments, net.....	-77	144	-----
21.98 Unobligated balance available, start of year: Fund balance:			
Unreserved.....	-138	-303	-----
Reserved.....	-1,932	-2,374	-2,533

24.98 Unobligated balance available, end of year: Fund balance:			
Unreserved.....	303	-----	-----
Reserved.....	2,374	2,533	2,533
Budget authority.....	-----	-----	-----
Limitation.....	8,429	9,509	-----
Proposed increase in limitation for civilian pay raises.....	-----	433	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	-607	144	-----
72.98 Obligated balance, start of year: Fund balance.....	-488	-535	-535
74.98 Obligated balance, end of year: Fund balance.....	535	535	535
90.00 Outlays.....	-560	144	-----

The Administration supervises a coordinated agricultural credit system of farm credit banks and associations which make credit available to farmers and their cooperatives.

Assessments based upon estimated administrative expenses are collected from agencies in the farm credit system and are available for administrative expenses. Obligations are incurred within fiscal year budgets approved by the Federal Farm Credit Board.

*Supervision and examination of farm credit banks and associations.*—Provision is made for supervision and examination of: 12 Federal land banks; 13 banks for cooperatives; 12 Federal intermediate credit banks; 529 Federal land bank associations; and 428 production credit associations. Also, these credit agencies are furnished such services as assistance in financing and investments, credit analysis, development of appraisal standards and policies, preparation of reports and budgets, and development and distribution of information on farm credit.

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
<b>Operating income or loss:</b>			
Revenue.....	8,778	9,942	10,575
Expense.....	-8,248	-9,942	-10,575
Net income for the year.....	530	-----	-----

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
<b>Assets:</b>				
Fund balance with Treasury.....	1,582	2,142	1,998	1,998
Accounts receivable (net).....	1,348	1,358	1,358	1,358
Advances made.....	78	83	83	83
Total assets.....	3,008	3,583	3,439	3,439
<b>Liabilities:</b>				
Accounts payable including funded accrued liabilities.....	791	676	676	676
Advances from the public.....	1,932	2,374	2,533	2,533
Total liabilities.....	2,723	3,050	3,209	3,209
<b>Government equity:</b>				
Unexpended balances:				
Unobligated balance:				
Unreserved.....	138	303	-----	-----
Reserved.....	1,932	2,374	2,533	2,533
Undelivered orders.....	147	230	230	230
Unfilled customers' orders.....	-1,932	-2,374	-2,533	-2,533
Total Government equity.....	285	533	230	230



**Analysis of changes in Government equity:**

Retained income:			
Opening balance.....	285	533	230
Transactions: Net operating income.....	530	-----	-----
Refund of prior period assessments.....	-109	-303	-----
Net change in accrued income and liability accounts adjusted for refunds of prior period assessments and 1978 advance billings.....	-173	-----	-----
Closing balance.....	533	230	230
Total Government equity (end of year).....	533	230	230

**Object Classification (in thousands of dollars)**

Identification code 78-4131-0-3-351	1977 actual	1978 est.	1979 est.
Direct obligations:			
Personnel compensations:			
11.1 Permanent positions.....	4,931	5,961	6,325
11.3 Positions other than permanent.....	160	142	154
11.5 Other personnel compensation.....	3	2	1
11.8 Special personal services payments.....	96	90	61
Total personnel compensation.....	5,190	6,195	6,541
12.1 Personnel benefits: Civilian.....	480	635	662
21.0 Travel and transportation of persons.....	1,225	1,377	1,570
22.0 Transportation of things.....	2	55	63
23.2 Communications, utilities, and other rent.....	730	838	957
24.0 Printing and reproduction.....	55	82	92
25.0 Other services.....	282	623	536
26.0 Supplies and materials.....	111	125	133
31.0 Equipment.....	89	12	21
Total direct costs, funded.....	8,164	9,942	10,575
94.0 Change in selected resources.....	83	-----	-----
Total direct obligations.....	8,247	9,942	10,575
Reimbursable obligations:			
11.1 Personnel compensation: Permanent positions.....	1	-----	-----
99.0 Total obligations.....	8,248	9,942	10,575

**Personnel Summary**

Total number of permanent positions.....	253	262	264
Full-time equivalent of other positions.....	8	8	8
Average paid employment.....	241	262	271
Average GS grade.....	10.38	10.73	10.87
Average GS salary.....	\$20,950	\$23,272	\$23,968
Average salary of ungraded positions.....	\$36,530	\$36,891	\$36,891

**BANKS FOR COOPERATIVES INVESTMENT FUND****Program and Financing (in thousands of dollars)**

Identification code 78-4136-0-3-351	1977 actual	1978 est.	1979 est.
Financing:			
21.98 Unobligated balance available, start of year: Fund balance.....	-148,091	-148,091	-148,091
24.98 Unobligated balance available, end of year: Fund balance.....	148,091	148,091	148,091
Budget authority.....	-----	-----	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	-----	-----	-----
90.00 Outlays.....	-----	-----	-----

This fund is available to the Governor of the Farm Credit Administration for investment in class A capital stock of the banks for cooperatives (12 U.S.C. 2152b).

**Budget program.**—The last of the U.S. Government's investment in these banks was retired on December 31, 1968, thus making them all privately owned. No reinvestment of Government capital in any of the banks is anticipated in the near future.

**SHORT-TERM CREDIT INVESTMENT FUND****Program and Financing (in thousands of dollars)**

Identification code 78-4139-0-3-351	1977 actual	1978 est.	1979 est.
Financing:			
21.98 Unobligated balance available, start of year: Fund balance.....	-111,708	-111,708	-111,708
24.98 Unobligated balance available, end of year: Fund balance.....	111,708	111,708	111,708
Budget authority.....	-----	-----	-----
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	-----	-----	-----
90.00 Outlays.....	-----	-----	-----

This fund is available to the Governor of the Farm Credit Administration as a revolving fund for investment in the class A capital stock of the Federal intermediate credit banks and class A and class C stock of the production credit associations (12 U.S.C. 2152a).

**Budget program.**—On December 31, 1968, the Government's investment in the class A stock of the banks was retired in full, thus making them privately owned. Also, the last of the Government's investment in the production credit associations was repaid. No reinvestment of Government capital in any of the banks or associations is anticipated in the near future.

**FEDERAL COMMUNICATIONS COMMISSION****Federal Funds****General and special funds:****SALARIES AND EXPENSES**

For necessary expenses for the Federal Communications Commission, as authorized by law, including uniforms or allowances therefor, as authorized by law (5 U.S.C. 5901-5902); not to exceed \$325,000 for land and structures; not to exceed \$65,000 for improvement and care of grounds and repair to buildings; not to exceed \$1,500 for official reception and representation expenses; purchase (not to exceed six) and hire of motor vehicles; special counsel fees; and services as authorized by 5 U.S.C. 3109; not to exceed \$35,000 to provide commemorative stamp albums to the delegates attending the 1979 World Administrative Radio Conference; \$61,400,000 for research and policy studies. (Departments of State, Justice and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1978.)

## EXPLANATION OF SCHEDULES

Part II contains detailed schedules of permanent positions, which are furnished to the Congress pursuant to the Budget and Accounting Act of 1921, as amended, excluding waivers thereunder granted by the Appropriations Committees.

Most civilian employees in the Federal Government are included in one of the following pay systems: Executive level, general schedule, or Foreign Service. The salary ranges for the grades in each of these systems are shown in the following tables. Pay rates for wage-board positions included in the "ungraded" positions are established on the basis of prevailing rates, which vary from area to area. Salary ranges shown for executive levels, general schedule (GS), and Foreign Service (FO, FR or FS) are those that became effective in October 1977, pursuant to Executive Order 12010 of September 28, 1977.

### SALARY RANGES OF THE MOST COMMON CLASSIFICATION SYSTEMS

[In dollars]

<b>I. Executive levels:</b>	
Executive level I.....	66,000
Executive level II.....	57,500
Executive level III.....	52,500
Executive level IV.....	50,000
Executive level V.....	47,500
<b>II. General schedule:</b>	
GS-18.....	47,500
GS-17.....	47,500
GS-16.....	42,423 to 47,500
GS-15.....	36,171 to 47,025
GS-14.....	30,750 to 39,975
GS-13.....	26,022 to 33,825
GS-12.....	21,883 to 28,444
GS-11.....	18,258 to 23,739
GS-10.....	16,618 to 21,604
GS-9.....	15,090 to 19,617
GS-8.....	13,662 to 17,757
GS-7.....	12,336 to 16,035
GS-6.....	11,101 to 14,431
GS-5.....	9,959 to 12,947
GS-4.....	8,902 to 11,575
GS-3.....	7,930 to 10,306
GS-2.....	7,035 to 9,150
GS-1.....	6,219 to 8,082
<b>III. Foreign Service (Foreign Service officer (FO) or Reserve (FR)):</b>	
FO or FR-1.....	47,500
FO or FR-2.....	42,114 to 47,500
FO or FR-3.....	32,836 to 39,406
FO or FR-4.....	26,022 to 31,224
FO or FR-5.....	20,983 to 25,177
FO or FR-6.....	17,231 to 20,675
FO or FR-7.....	14,429 to 17,315
FO or FR-8.....	12,336 to 14,802
<b>Foreign Service staff (FS):</b>	
FS-1.....	32,836 to 42,691
FS-2.....	26,022 to 33,825
FS-3.....	20,983 to 27,274
FS-4.....	17,231 to 22,397
FS-5.....	15,417 to 20,043
FS-6.....	13,802 to 17,942
FS-7.....	12,361 to 16,069
FS-8.....	11,076 to 14,397
FS-9.....	9,927 to 12,906
FS-10.....	8,902 to 11,575

*Note.*—In the general schedule grades and certain other positions, the pay scales shown in the schedules may be exceeded when pay rates in the private sector for comparable occupations in one or more areas or locations are substantially above the statutory rates. In such cases, the Civil Service Commission has authority to permit a higher entrance level (not to exceed the maximum pay step prescribed by statute) and add a corresponding number of steps above the stated pay range.

The following pages display schedules of permanent positions for each of the three branches of Government. The schedules relate to positions established for full-time employment without time limit, and to any others occupied for a year or more. These schedules cover all permanent positions of the organizational element(s) identified, regardless of the source from which financed. Positions to be filled by reimburseable details from other agencies, and positions financed by allocations to other agencies will be reflected in the corresponding schedules of those agencies.

Authorized positions as of the end of the year are counted, whether filled or unfilled at that time; positions abolished during the year are not counted. Each schedule contains a listing of the grades of authorized positions and the total number in each grade as illustrated below:

### SALARIES AND EXPENSES

	1977 actual	1978 est.	1979 est.
Executive level IV.....	1	1	1
Executive level V.....	5	5	5
Subtotal.....	6	6	6
GS-18.....	1	1	1
GS-17.....	4	4	4
GS-16.....	1	1	1
GS-15.....	20	20	21
GS-14.....	34	38	47
GS-13.....	38	46	56
GS-12.....	25	27	37
GS-11.....	12	16	26
GS-10.....	7	7	7
GS-9.....	17	23	30
GS-8.....	5	5	5
GS-7.....	46	48	57
GS-6.....	19	19	21
GS-5.....	19	23	25
GS-4.....	14	17	21
GS-3.....	7	10	12
GS-2.....	4	4	4
Subtotal.....	272	309	375
Ungraded.....	7	7	8
Total permanent positions.....	285	322	389
Unfilled positions, end of year.....	-9	-8	-8
Total permanent employment, end of year.....	276	314	381

Grades are reflected in the stub column; the most commonly used grade series, general schedule, is abbreviated "GS-..." Salary ranges are shown only when the grades are unique to a single agency or bureau (for example, physicians and nurses schedules within the Department of Medicine and Surgery, Veterans Administration) or where a grade is identified only by title. In the latter case, the title of each grade and the basic salary range is listed. Classification systems with the same salary ranges as the general schedule are so noted. A subtotal line is shown for executive level positions as well as for each separate series of positions, whenever more than one position is shown in these categories. Two additional lines provide for deducting the number of unfilled positions to arrive at the total employment in permanent positions at the end of the year.



# DEPARTMENT OF AGRICULTURE

## DEPARTMENTAL ADMINISTRATION

### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO DEPARTMENTAL ADMINISTRATION

	1977 actual	1978 est.	1979 est.
GS-18.....	2	2	2
GS-17.....	3	3	3
GS-16.....	9	10	11
GS-15.....	53	56	64
GS-14.....	96	97	101
GS-13.....	161	152	154
GS-12.....	188	182	187
GS-11.....	150	149	151
GS-10.....	13	13	13
GS-9.....	112	109	113
GS-8.....	32	33	35
GS-7.....	215	209	217
GS-6.....	125	122	124
GS-5.....	231	224	225
GS-4.....	295	277	277
GS-3.....	105	114	114
GS-2.....	19	20	20
Ungraded.....	172	172	172
Total permanent positions.....	1,981	1,944	1,983
Unfilled positions, end of year.....	-147	-44	-55
Total permanent employment, end of year.....	1,834	1,900	1,928

## OFFICE OF THE SECRETARY

### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE OFFICE OF THE SECRETARY

	1977 actual	1978 est.	1979 est.
Executive level I.....	1	1	1
Executive level II.....	1	1	1
Executive level IV.....	7	7	7
Executive level V.....	1	1	1
Subtotal.....	10	10	10
GS-18.....	1	1	2
GS-17.....	4	4	5
GS-16.....	15	14	13
GS-15.....	28	27	23
GS-14.....	6	6	2
GS-13.....	4	4	2
GS-12.....	14	15	11
GS-11.....	11	10	9
GS-10.....	2	3	3
GS-9.....	3	3	3
GS-8.....	16	16	15
GS-7.....	30	30	22
GS-6.....	5	5	7
GS-5.....	1	2	1
GS-4.....	5	4	4
Subtotal.....	144	144	122
Ungraded.....	2	2	2
Total permanent positions.....	156	156	134
Unfilled positions, end of year.....	-43	-27	-2
Total permanent employment, end of year.....	113	129	132

## OFFICE OF THE INSPECTOR GENERAL

### SALARIES AND EXPENSES

	1977 actual	1978 est.	1979 est.
GS-17.....	2	2	2
GS-16.....	2	2	2
GS-15.....	21	21	21
GS-14.....	42	42	42
GS-13.....	125	125	125
GS-12.....	153	153	153
GS-11.....	175	175	175
GS-9.....	111	122	122
GS-8.....	3	3	3
GS-7.....	122	115	115
GS-6.....	43	43	43
GS-5.....	107	107	107
GS-4.....	33	33	33
GS-3.....	8	8	8
GS-2.....	1	1	1
Total permanent positions.....	948	952	952
Unfilled positions, end of year.....	-61	-62	-62
Total permanent employment, end of year.....	887	890	890

## OFFICE OF THE GENERAL COUNSEL

### SALARIES AND EXPENSES

	1977 actual	1978 est.	1979 est.
Executive level IV.....	1	1	1
GS-18.....	1	1	1
GS-17.....	3	3	4
GS-16.....	4	4	3
GS-15.....	29	25	25
GS-14.....	39	39	39
GS-13.....	87	87	87
GS-12.....	32	35	35
GS-11.....	22	31	31
GS-9.....	7	7	7
GS-8.....	5	4	4
GS-7.....	37	37	37
GS-6.....	26	23	23
GS-5.....	40	40	40
GS-4.....	30	25	25
GS-3.....	10	10	10
GS-2.....	2	3	3
Total permanent positions.....	375	375	375
Unfilled positions, end of year.....	-41	-35	-30
Total permanent employment, end of year.....	334	340	345

## AGRICULTURAL RESEARCH SERVICE

### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE AGRICULTURAL RESEARCH SERVICE

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-18.....	1	1	1
GS-17.....	6	6	6
GS-16.....	31	29	28
GS-15.....	346	335	328
GS-14.....	652	633	621
GS-13.....	1,084	1,053	1,033
GS-12.....	876	870	853
GS-11.....	645	626	614
GS-10.....	2	2	2
GS-9.....	770	748	733
GS-8.....	93	91	89
GS-7.....	915	889	872

	1977 actual	1978 est.	1979 est.
GS-6.....	345	335	329
GS-5.....	1,075	1,046	1,026
GS-4.....	588	571	560
GS-3.....	181	176	173
GS-2.....	13	13	13
GS-1.....	2	2	2
Subtotal.....	7,626	7,427	7,284
Positions at rates established by act of June 20, 1958 (5 U.S.C. 3104).....	13	13	13
Positions at rates established by act of April 24, 1948 (21 U.S.C. 113a).....	5	5	5
Subtotal.....	18	18	18
Grades established under the foreign national pay plan:			
Argentina:			
FSL-8, \$5,151 to \$7,498.....	1	1	1
Brazil:			
FSL-8, \$3,099 to \$4,179.....	4	4	4
FSL-6, \$2,054 to \$2,822.....	1	1	1
France:			
FSL-10, \$7,153 to \$9,158.....	1	1	1
FSL-9, \$7,924 to \$10,146.....	1	1	1
FSL-6, \$11,339 to \$14,484.....	4	4	4
FSL-5, \$12,693 to \$16,198.....	1	1	1
FSL-4, \$14,207 to \$18,137.....	1	1	1
FSL-3, \$15,725 to \$20,078.....	1	1	1
India:			
FSL-12, \$779 to \$1,091.....	1	1	1
FSL-10, \$1,137 to \$1,592.....	1	1	1
FSL-8, \$1,430 to \$2,145.....	1	1	1
FSL-6, \$2,178 to \$3,050.....	2	2	2
FSL-5, \$2,582 to \$3,614.....	1	1	1
FSL-4, \$3,166 to \$4,434.....	2	2	2
FSL-2, \$4,493 to \$6,291.....	1	1	1
FSL-1, \$5,181 to \$7,254.....	1	1	1
Italy:			
FSL-9, \$4,920 to \$7,045.....	1	1	1
FSL-7, \$5,996 to \$8,612.....	2	2	2
FSL-6, \$6,589 to \$9,538.....	1	1	1
FSL-5, \$7,244 to \$10,510.....	1	1	1
FSL-4, \$8,277 to \$11,923.....	1	1	1
FSL-3, \$9,402 to \$13,730.....	2	2	2
FSL-1, \$13,219 to \$19,271.....	1	1	1
Japan:			
FSL-7, \$9,884 to \$15,320.....	1	1	1
Kenya:			
FSL-4, \$4,135 to \$5,930.....	1	1	1
Netherlands:			
FSL-3, \$17,115 to \$23,676.....	1	1	1
FSL-2, \$13,213 to \$18,251.....	2	2	2
Pakistan:			
FSL-9, \$737 to \$1,055.....	1	1	1
Poland:			
FSL-2, \$4,557 to \$5,517.....	1	1	1
Thailand:			
FSL-8, \$3,036 to \$4,738.....	1	1	1
Subtotal.....	42	42	42
Grades established by the Administrator, Agency for International Development, pursuant to Public Law 665:			
FC-12, \$36,121 to \$46,326.....	3	3	3
FC-11, \$30,357 to \$40,501.....	15	15	15
FC-10, \$26,022 to \$33,825.....	12	12	12
FC-9, \$21,823 to \$28,623.....	2	2	2
FC-8, \$18,379 to \$23,739.....	3	3	3
Subtotal.....	35	35	35
Ungraded:			
Annual rates.....	2	2	2
Hourly rates.....	1,413	1,372	1,345
Subtotal.....	1,415	1,374	1,347
Total permanent positions.....	9,136	8,896	8,726
Unfilled positions, end of year.....	-702	-546	-626
Total permanent employment, end of year.....	8,434	8,350	8,100

### COOPERATIVE STATE RESEARCH SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO COOPERATIVE STATE RESEARCH SERVICE

	1977 actual	1978 est.	1979 est.
GS-17.....	1	1	1
GS-16.....	3	4	4
GS-15.....	24	30	30
GS-14.....	7	8	8
GS-13.....	7	8	8
GS-12.....	1	1	1
GS-11.....	1	2	2
GS-9.....	9	10	10
GS-8.....	1	1	1
GS-7.....	17	18	18
GS-6.....	6	7	7
GS-5.....	20	26	26
GS-4.....	5	5	5
GS-3.....	1	1	1
Grade established by act of June 20, 1958 (5 U.S.C. 3104).....	1	1	1
Total permanent positions.....	104	123	123
Unfilled positions, end of year.....	-15	-23	-23
Total permanent employment, end of year.....	89	100	100

### EXTENSION SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE EXTENSION SERVICE

	1977 actual	1978 est.	1979 est.
GS-18.....	1	1	1
GS-17.....	1	1	1
GS-16.....	6	6	6
GS-15.....	26	26	26
GS-14.....	56	56	56
GS-13.....	11	10	10
GS-12.....	6	6	6
GS-11.....	10	10	10
GS-9.....	7	7	7
GS-8.....	10	9	9
GS-7.....	22	21	21
GS-6.....	14	14	14
GS-5.....	17	17	17
GS-4.....	2	2	2
GS-3.....	5	4	4
GS-2.....	1	2	2
Ungraded.....	1	1	1
Total permanent positions.....	196	193	193
Unfilled positions, end of year.....	-15	-13	-13
Total permanent employment, end of year.....	181	180	180

### NATIONAL AGRICULTURAL LIBRARY

#### SALARIES AND EXPENSES

	1977 actual	1978 est.	1979 est.
GS-17.....	1	1	1
GS-15.....	3	3	3
GS-14.....	8	9	9
GS-13.....	14	15	16
GS-12.....	13	11	10
GS-11.....	35	35	37
GS-9.....	7	9	7
GS-8.....	6	5	5
GS-7.....	14	13	13
GS-6.....	19	22	22
GS-5.....	26	32	32
GS-4.....	16	8	8
GS-3.....	7	6	8
GS-2.....	12	12	10
Ungraded.....	4	4	4
Total permanent positions.....	185	185	185
Unfilled positions, end of year.....	-16	-15	-10
Total permanent employment, end of year.....	169	170	175

### STATISTICAL REPORTING SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE STATISTICAL REPORTING SERVICE

	1977 actual	1978 est.	1979 est.
GS-18.....	1	1	1
GS-17.....	1	1	1
GS-16.....	4	4	4
GS-15.....	21	21	21
GS-14.....	65	65	65
GS-13.....	117	116	116
GS-12.....	117	116	116
GS-11.....	105	99	99
GS-10.....	1	1	1
GS-9.....	84	83	83
GS-8.....	8	8	8
GS-7.....	142	140	140
GS-6.....	72	71	71
GS-5.....	165	158	158
GS-4.....	162	156	156
GS-3.....	121	115	115
GS-2.....	20	20	20
Grade established by the Ad- ministrator, Agency for In- ternational Development: FC-10, \$26,022 to \$33,825.....	1	1	1
Ungraded.....	2	2	2
Total permanent positions.....	1,209	1,178	1,178
Unfilled positions, end of year.....	-57	-56	-56
Total permanent employment, end of year.....	1,152	1,122	1,122

### ECONOMIC RESEARCH SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE ECONOMIC RESEARCH SERVICE

	1977 actual	1978 est.	1979 est.
GS-18.....	1	1	1
GS-17.....	2	2	2
GS-16.....	6	5	5
GS-15.....	56	51	51
GS-14.....	140	141	141
GS-13.....	243	237	237
GS-12.....	151	146	146
GS-11.....	73	60	60
GS-10.....	5	2	2
GS-9.....	56	55	55
GS-8.....	18	15	15
GS-7.....	71	66	66
GS-6.....	84	85	85
GS-5.....	99	103	103
GS-4.....	39	32	32
GS-3.....	12	6	6
GS-2.....	4	4	4
Subtotal.....	1,060	1,011	1,011
Grades established by the Ad- ministrator, Agency for In- ternational Development: FC-12, \$36,121 to \$46,326.....	5	8	8
FC-11, \$30,357 to \$40,501.....	13	10	10
FC-10, \$26,022 to \$33,825.....	8	10	10
FC-9, \$21,823 to \$28,623.....	2	1	1
FC-8, \$18,379 to \$23,739.....	1	1	1
Subtotal.....	29	30	30
Ungraded.....	1	1	1
Total permanent positions.....	1,090	1,042	1,042
Unfilled positions, end of year.....	-68	-50	-50
Total permanent employment, end of year.....	1,022	992	992

### ECONOMICS, STATISTICS, AND COOPERATIVES SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE ECONOMICS, STATISTICS, AND COOPERATIVES SERVICE

	1977 actual	1978 est.	1979 est.
GS-18.....	1	1	3
GS-17.....	1	1	2
GS-16.....	1	1	10

1977  
actual

1978  
est.

1979  
est.

GS-15.....	13	13	79
GS-14.....	21	21	210
GS-13.....	37	38	379
GS-12.....	35	35	294
GS-11.....	19	23	170
GS-10.....	1	1	2
GS-9.....	18	11	144
GS-8.....	4	4	27
GS-7.....	20	15	212
GS-6.....	16	16	153
GS-5.....	32	27	268
GS-4.....	9	10	195
GS-3.....	5	5	128
GS-2.....	3	2	26
Grade established by the Ad- ministrator, Agency for In- ternational Development: FC-10, \$26,022 to \$33,825.....	1	1	1
Ungraded.....	2	2	5
Total permanent positions.....	236	224	2,306
Unfilled positions, end of year.....	-32	-19	-99
Total permanent employment, end of year.....	204	205	2,207

### WORLD FOOD AND AGRICULTURAL OUTLOOK AND SITUATION BOARD

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE WORLD FOOD AND AGRICULTURAL OUTLOOK AND SITUATION BOARD

	1977 actual	1978 est.	1979 est.
GS-17.....	1	1	1
GS-16.....	2	2	2
GS-15.....	10	10	10
GS-13.....	2	2	2
GS-12.....	3	3	3
GS-9.....	1	1	1
GS-8.....	1	1	1
GS-7.....	3	3	3
GS-6.....	3	3	3
Total permanent positions.....	26	26	26
Unfilled positions, end of year.....	-----	-----	-----
Total permanent employment, end of year.....	26	26	26

### FOREIGN AGRICULTURAL SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE FOREIGN AGRICULTURAL SERVICE

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-17.....	4	4	4
GS-16.....	16	16	16
GS-15.....	60	60	60
GS-14.....	110	110	111
GS-13.....	73	73	74
GS-12.....	48	48	50
GS-11.....	35	35	37
GS-9.....	31	31	33
GS-8.....	22	22	22
GS-7.....	78	78	78
GS-6.....	62	61	63
GS-5.....	41	41	41
GS-4.....	21	21	23
GS-3.....	7	7	7
Ungraded.....	156	156	156
Total permanent positions.....	765	764	776
Unfilled positions, end of year.....	-32	-38	-38
Total permanent employment, end of year.....	733	726	738



### INTERNATIONAL DEVELOPMENT STAFF

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE INTERNATIONAL DEVELOPMENT STAFF

	1977 actual	1978 est.	1979 est.
GS-15.....		1	7
GS-14.....			17
GS-13.....		1	13
GS-12.....		1	1
GS-11.....	1	1	10
GS-10.....			1
GS-9.....			2
GS-7.....		1	10
GS-6.....			19
GS-5.....			20
GS-4.....			3
Subtotal.....	1	5	103

Grades established by the Administrator, Agency for International Development:

FC-12, \$36,121 to \$46,326.....			8
FC-11, \$30,357 to \$40,501.....			10
FC-10, \$26,022 to \$33,825.....			10
FC-9, \$21,823 to \$28,623.....			1
FC-8, \$18,379 to \$23,739.....			1
Subtotal.....			30
Total permanent positions.....	1	5	133
Unfilled positions, end of year.....			-6
Total permanent employment, end of year.....	1	5	127

### AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE

#### SALARIES AND EXPENSES

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-18.....	2	2	2
GS-17.....	3	3	3
GS-16.....	10	9	12
GS-15.....	62	67	67
GS-14.....	138	153	153
GS-13.....	275	265	281
GS-12.....	571	541	611
GS-11.....	217	220	243
GS-10.....	1		
GS-9.....	179	157	178
GS-8.....	29	27	27
GS-7.....	186	175	195
GS-6.....	187	200	200
GS-5.....	362	337	377
GS-4.....	222	179	196
GS-3.....	124	118	128
GS-2.....	4	7	7
Ungraded.....	59	58	58
Total permanent positions.....	2,632	2,519	2,739
Unfilled positions, end of year.....	-263	-51	-144
Total permanent employment, end of year.....	2,369	2,468	2,595

### FEDERAL CROP INSURANCE CORPORATION

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE FEDERAL CROP INSURANCE CORPORATION

	1977 actual	1978 est.	1979 est.
GS-16.....	1	1	1
GS-15.....	3	3	3
GS-14.....	23	26	26
GS-13.....	61	65	66

	1977 actual	1978 est.	1979 est.
GS-12.....	83	91	98
GS-11.....	69	79	85
GS-9.....	54	42	43
GS-8.....	4	3	3
GS-7.....	31	39	27
GS-6.....	30	38	41
GS-5.....	158	161	162
GS-4.....	57	47	40
GS-3.....	15	9	9
Position established by Public Law 88-426, August 14, 1964: Manager.....	1	1	1
Total permanent positions.....	590	605	605
Unfilled positions, end of year.....	-38	-45	-45
Total permanent employment, end of year.....	552	560	560

### OFFICE OF THE GENERAL SALES MANAGER

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE OFFICE OF THE GENERAL SALES MANAGER

	1977 actual	1978 est.	1979 est.
GS-17.....	1	1	1
GS-16.....	2	3	2
GS-15.....	13	13	13
GS-14.....	17	17	17
GS-13.....	12	13	14
GS-12.....	7	8	8
GS-11.....	5	4	4
GS-9.....	6	6	8
GS-8.....	2	2	2
GS-7.....	18	18	19
GS-6.....	22	22	23
GS-5.....	7	7	8
GS-4.....	2	2	2
GS-3.....	1	1	1
GS-2.....		1	
Total permanent positions.....	115	118	122
Unfilled positions, end of year.....	-13	-9	-7
Total permanent employment, end of year.....	102	109	115

### RURAL ELECTRIFICATION ADMINISTRATION

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE RURAL ELECTRIFICATION ADMINISTRATION

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-18.....		1	1
GS-17.....	1		
GS-16.....	3	3	3
GS-15.....	23	23	23
GS-14.....	70	70	70
GS-13.....	231	236	236
GS-12.....	110	105	105
GS-11.....	77	77	77
GS-10.....	1	1	1
GS-9.....	66	65	65
GS-8.....	4	4	4
GS-7.....	59	57	55
GS-6.....	57	57	57
GS-5.....	40	38	36
GS-4.....	22	22	22
GS-3.....	21	19	17
GS-2.....	8	8	7
Ungraded.....	2	2	2
Total permanent positions.....	796	789	782
Unfilled positions, end of year.....	-64	-64	-57
Total permanent employment, end of year.....	732	725	725

### FARMERS HOME ADMINISTRATION

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE FARMERS HOME ADMINISTRATION

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-18.....	1	1	1
GS-17.....	2	2	2
GS-16.....	7	7	7
GS-15.....	69	75	78
GS-14.....	62	74	74
GS-13.....	331	325	324
GS-12.....	722	737	752
GS-11.....	1,770	1,817	1,844
GS-10.....	1	1	1
GS-9.....	979	1,048	1,058
GS-8.....	139	138	138
GS-7.....	555	563	576
GS-6.....	205	179	179
GS-5.....	1,991	2,063	2,080
GS-4.....	727	778	794
GS-3.....	337	331	331
GS-2.....	32	31	31
GS-1.....	6	6	6
Ungraded.....	8	8	8
Total permanent positions.....	7,945	8,185	8,285
Unfilled positions, end of year.....	-625	-510	-510
Total permanent employment, end of year.....	7,320	7,675	7,775

### SOIL CONSERVATION SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE SOIL CONSERVATION SERVICE

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-18.....	2	2	2
GS-17.....	4	5	5
GS-16.....	14	14	15
GS-15.....	85	95	88
GS-14.....	142	165	154
GS-13.....	548	550	520
GS-12.....	1,306	1,310	1,174
GS-11.....	3,546	3,540	3,286
GS-10.....	2	2	1
GS-9.....	1,941	1,940	1,784
GS-8.....	23	26	26
GS-7.....	2,013	2,020	1,897
GS-6.....	1,676	1,680	1,578
GS-5.....	1,497	1,753	1,596
GS-4.....	694	690	648
GS-3.....	209	210	200
GS-2.....	15	17	17
GS-1.....	3	1	1
Subtotal.....	13,721	14,021	12,993
Grades established by the Administrator, Agency for International Development (75 Stat. 450):			
FC-12, \$36,121 to \$46,326.....	1	1	1
FC-11, \$30,357 to \$40,501.....	4	8	8
FC-10, \$26,022 to \$33,825.....	10	24	23
FC-9, \$21,823 to \$28,623.....	1	4	4
Subtotal.....	16	37	36
Ungraded.....	141	140	140
Total permanent positions.....	13,878	14,198	13,169
Unfilled positions, end of year.....	-106	-243	-169
Total permanent employment, end of year.....	13,772	13,955	13,000

### ANIMAL AND PLANT HEALTH INSPECTION SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO ANIMAL AND PLANT HEALTH INSPEC- TION SERVICE

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-18.....	1	1	1
GS-17.....	3	3	3
GS-16.....	6	6	6
GS-15.....	49	49	49
GS-14.....	148	148	148
GS-13.....	236	236	236
GS-12.....	568	568	568
GS-11.....	386	386	386
GS-10.....	1	1	1
GS-9.....	787	787	787
GS-8.....	5	5	5
GS-7.....	783	775	775
GS-6.....	124	124	124
GS-5.....	413	401	401
GS-4.....	430	396	396
GS-3.....	117	102	100
GS-2.....	11	11	11
GS-1.....	2	2	2
Subtotal.....	4,071	4,002	4,000
Grades established by the Administrator, Agency for International Development pursuant to Public Law 865:			
FC-11, \$30,357 to \$40,501.....	3	3	3
FC-10, \$26,022 to \$33,825.....	1	1	3
FC-9, \$21,823 to \$28,623.....	2	3	3
Subtotal.....	6	7	9
Ungraded:			
Wage-board employees.....	346	346	346
Local employees.....	153	153	153
Subtotal.....	499	499	499
Total permanent positions.....	4,576	4,508	4,508
Unfilled positions, end of year.....	-229	-197	-146
Total permanent employ- ment, end of year.....	4,347	4,311	4,362

### FEDERAL GRAIN INSPECTION SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE FEDERAL GRAIN INSPECTION SERVICE

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-17.....	1	1	1
GS-16.....	1	4	4
GS-15.....	4	9	14
GS-14.....	12	22	27
GS-13.....	28	45	69
GS-12.....	44	66	118
GS-11.....	69	49	146
GS-10.....	1	1	1
GS-9.....	237	415	562
GS-8.....	1	4	4
GS-7.....	344	256	331
GS-6.....	12	26	35
GS-5.....	537	420	517
GS-4.....	158	290	348
GS-3.....	128	6	21
GS-2.....	22	1	1
Total permanent positions.....	1,599	1,616	2,200
Unfilled positions, end of year.....	-371	-125	-200
Total permanent employ- ment, end of year.....	1,228	1,491	2,000

### AGRICULTURAL MARKETING SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE AGRICULTURAL MARKETING SERVICE

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-17.....	2	2	2
GS-16.....	7	8	8
GS-15.....	30	32	32
GS-14.....	75	76	76
GS-13.....	164	166	166
GS-12.....	243	238	238
GS-11.....	274	259	259
GS-9.....	247	253	253
GS-8.....	8	9	9
GS-7.....	106	107	107
GS-6.....	105	105	105
GS-5.....	238	226	226
GS-4.....	201	178	178
GS-3.....	54	46	46
GS-2.....	11	4	4
Grade established by the Ad- ministrator, Agency for In- ternational Development: FC-11, \$30,357 to \$40,501.....	1	1	1
Ungraded.....	47	44	44
Milk market orders adminis- trators and staffs.....	770	715	715
Total permanent positions.....	2,584	2,470	2,470
Unfilled positions, end of year.....	-355	-252	-236
Total permanent employ- ment, end of year.....	2,229	2,218	2,234

### FOOD SAFETY AND QUALITY SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE FOOD SAFETY AND QUALITY SERVICE

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-18.....	1	1	1
GS-17.....	2	2	4
GS-16.....	11	11	12
GS-15.....	41	41	43
GS-14.....	131	130	133
GS-13.....	444	435	442
GS-12.....	1,080	1,058	1,074
GS-11.....	567	555	564
GS-10.....	141	136	138
GS-9.....	3,705	3,627	3,683
GS-8.....	874	854	867
GS-7.....	4,106	4,018	4,080
GS-6.....	109	105	106
GS-5.....	731	714	725
GS-4.....	230	224	227
GS-3.....	104	82	99
GS-2.....	25	21	25
GS-1.....	4	2	4
Ungraded.....	71	71	71
Total permanent positions.....	12,377	12,088	12,299
Unfilled positions, end of year.....	-648	-208	-297
Total permanent employ- ment, end of year.....	11,729	11,880	12,002

### FOOD AND NUTRITION SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE FOOD AND NUTRITION SERVICE

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-18.....	1	1	1
GS-17.....	1	1	1
GS-16.....	8	11	11
GS-15.....	26	30	30
GS-14.....	79	80	80
GS-13.....	187	193	185
GS-12.....	241	249	235
GS-11.....	435	451	433
GS-10.....	1	1	1
GS-9.....	643	650	639
GS-8.....	10	16	15
GS-7.....	224	164	162
GS-6.....	105	105	105
GS-5.....	275	264	249
GS-4.....	252	259	253
GS-3.....	65	65	66
GS-2.....	16	16	16
GS-1.....	1	1	1
Ungraded.....	9	9	9
Total permanent positions.....	2,579	2,566	2,492
Unfilled positions, end of year.....	-255	-216	-155
Total permanent employ- ment, end of year.....	2,324	2,350	2,337

### FOREST SERVICE

#### CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE FOREST SERVICE

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-18.....	5	5	5
GS-17.....	9	9	9
GS-16.....	42	43	42
GS-15.....	204	208	206
GS-14.....	568	614	570
GS-13.....	1,546	1,604	1,560
GS-12.....	2,634	2,738	2,644
GS-11.....	4,145	4,447	4,254
GS-10.....	58	58	58
GS-9.....	4,160	4,523	4,368
GS-8.....	212	222	193
GS-7.....	3,282	3,616	3,530
GS-6.....	1,167	1,236	1,214
GS-5.....	2,492	2,738	2,720
GS-4.....	1,355	1,644	1,620
GS-3.....	452	525	505
GS-2.....	57	57	57
GS-1.....	3	3	3
Grades established by the Ad- ministrator, Agency for In- ternational Development: FC-10, \$26,022 to \$33,825.....	4	4	4
Ungraded.....	1,259	1,310	1,310
Total permanent positions.....	23,665	25,605	24,873
Unfilled positions, end of year.....	-3,446	-4,152	-3,545
Total permanent employ- ment, end of year.....	20,209	21,453	21,323



## CIVIL AERONAUTICS BOARD

## SALARIES AND EXPENSES

	1977 actual	1978 est.	1979 est.
Executive level III.....	1	1	1
Executive level IV.....	4	4	4
Subtotal.....	5	5	5
GS-18.....	3	3	3
GS-17.....	5	5	5
GS-16.....	32	32	32
GS-15.....	63	64	68
GS-14.....	81	81	81
GS-13.....	88	90	95
GS-12.....	63	64	62
GS-11.....	82	86	95
GS-10.....	2	2	2
GS-9.....	77	82	84
GS-8.....	21	21	21
GS-7.....	72	73	79
GS-6.....	72	72	73
GS-5.....	54	55	56
GS-4.....	30	30	30
GS-3.....	9	9	9
GS-1.....		3	5
Subtotal.....	754	772	800
Ungraded.....	28	28	30
Total permanent positions.....	787	805	835
Unfilled positions, end of year.....	-8	-15	-15
Total permanent employment, end of year.....	779	790	820

## CIVIL SERVICE COMMISSION

## CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE CIVIL SERVICE COMMISSION

	1977 actual	1978 est.	1979 est.
Executive level III.....	1	1	1
Executive level IV.....	2	2	2
Executive level V.....	1	1	1
Subtotal.....	4	4	4
GS-18.....	12	12	12
GS-17.....	14	14	14
GS-16.....	43	43	43
GS-15.....	203	203	203
GS-14.....	292	292	294
GS-13.....	603	602	609
GS-12.....	694	686	715
GS-11.....	787	792	823
GS-10.....	4	4	4
GS-9.....	394	402	435
GS-8.....	35	35	35
GS-7.....	439	435	500
GS-6.....	305	304	305
GS-5.....	963	980	1,034
GS-4.....	985	985	1,025
GS-3.....	832	840	863
GS-2.....	224	224	227
GS-1.....	9	9	10
Subtotal.....	6,838	6,871	7,151
Ungraded.....	66	66	66
Total permanent positions.....	6,908	6,941	7,221
Unfilled positions, end of year.....	-84	-78	-67
Total permanent employment, end of year.....	6,824	6,863	7,154

## FEDERAL LABOR RELATIONS COUNCIL

## SALARIES AND EXPENSES

	1977 actual	1978 est.	1979 est.
GS-18.....	1	1	1
GS-16.....	2	2	2
GS-15.....	8	7	7
GS-14.....	10	10	10
GS-13.....	8	9	9
GS-12.....	7	8	5

	1977 actual	1978 est.	1979 est.
GS-11.....	2	2	5
GS-10.....	1	1	1
GS-9.....	1	1	1
GS-8.....	1	1	1
GS-7.....	6	6	6
GS-6.....	3	4	4
GS-5.....	1	1	2
GS-4.....	1		
Total permanent positions.....	52	54	54
Unfilled positions, end of year.....	-1		
Total permanent employment, end of year.....	51	54	54

## COMMISSION OF FINE ARTS

## SALARIES AND EXPENSES

	1977 actual	1978 est.	1979 est.
GS-15.....	1	1	1
GS-14.....	1	1	1
GS-11.....	2	2	2
GS-9.....	2	2	2
GS-4.....	1	1	1
Total permanent positions.....	7	7	7
Unfilled positions, end of year.....			
Total permanent employment, end of year.....	7	7	7

## COMMISSION ON CIVIL RIGHTS

## SALARIES AND EXPENSES

	1977 actual	1978 est.	1979 est.
Executive level V.....	1	1	1
GS-18.....	2	2	2
GS-17.....	1	1	1
GS-16.....	5	6	6
GS-15.....	20	20	20
GS-14.....	29	29	29
GS-13.....	45	50	54
GS-12.....	44	44	50
GS-11.....	26	22	15
GS-9.....	21	22	20
GS-8.....	6	6	6
GS-7.....	23	21	21
GS-6.....	24	28	27
GS-5.....	24	21	21
GS-4.....	10	11	11
GS-3.....	1	1	1
Ungraded.....	3	3	3
Total permanent positions.....	285	288	288
Unfilled positions, end of year.....	-28	-3	-3
Total permanent employment, end of year.....	257	285	285

## COMMITTEE FOR PURCHASE FROM THE BLIND AND OTHER SEVERELY HANDICAPPED

## SALARIES AND EXPENSES

	1977 actual	1978 est.	1979 est.
GS-15.....	1	1	1
GS-14.....	1	2	2
GS-13.....	1		
GS-12.....	2	2	3
GS-11.....	1	1	2
GS-7.....	2	2	2
GS-5.....	1	1	1
GS-4.....	1	1	1
Total permanent positions.....	10	10	12
Unfilled positions, end of year.....	-2		
Total permanent employment, end of year.....	8	10	12

## COMMODITY FUTURES TRADING COMMISSION

## CONSOLIDATED SCHEDULE OF PERMANENT POSITIONS PAID FROM FUNDS AVAILABLE TO THE COMMODITY FUTURES TRADING COMMISSION

	1977 actual	1978 est.	1979 est.
Executive level III.....	1	1	1
Executive level IV.....	4	4	4
Executive level V.....	2	2	2
Subtotal.....	7	7	7
GS-18.....	1	2	4
GS-17.....	3	3	5
GS-16.....	8	10	15
GS-15.....	24	24	24
GS-14.....	30	30	30
GS-13.....	36	42	42
GS-12.....	47	58	58
GS-11.....	60	74	74
GS-10.....	1	1	1
GS-9.....	27	36	36
GS-8.....	8	8	8
GS-7.....	41	45	45
GS-6.....	22	21	21
GS-5.....	58	64	64
GS-4.....	53	58	58
GS-3.....	27	30	28
GS-2.....	9	9	4
GS-1.....	4	4	2
Subtotal.....	459	519	519
Ungraded.....	4	4	4
Total permanent positions.....	470	530	530
Unfilled positions, end of year.....	-26	-30	-30
Total permanent employment, end of year.....	444	500	500

## COMMUNITY SERVICES ADMINISTRATION

## COMMUNITY SERVICES PROGRAM

	1977 actual	1978 est.	1979 est.
Executive level II.....	1	1	1
Executive level III.....	1	1	1
Executive level IV.....	4	4	4
Subtotal.....	6	6	6
GS-18.....	1	1	1
GS-17.....	2	2	2
GS-16.....	10	10	9
GS-15.....	76	75	73
GS-14.....	140	140	136
GS-13.....	160	160	156
GS-12.....	169	165	165
GS-11.....	76	76	74
GS-9.....	84	83	82
GS-8.....	15	15	15
GS-7.....	54	53	53
GS-6.....	65	65	64
GS-5.....	109	108	105
GS-4.....	43	43	42
GS-3.....	27	27	26
GS-2.....	2	2	2
Subtotal.....	1,033	1,028	1,006
Ungraded.....	3	3	3
Total permanent positions.....	1,042	1,037	1,015
Unfilled positions, end of year.....	-101	-27	-5
Total permanent employment, end of year.....	941	1,010	1,010

## CONSUMER PRODUCT SAFETY COMMISSION

## SALARIES AND EXPENSES

	1977 actual	1978 est.	1979 est.
Executive level III.....	1	1	1
Executive level IV.....	4	4	4
Subtotal.....	5	5	5

**CONSUMER PRODUCT SAFETY  
COMMISSION—Continued****SALARIES AND EXPENSES—Continued**

	1977 actual	1978 est.	1979 est.
GS-18.....	2	2	2
GS-17.....	3	3	3
GS-16.....	15	15	15
GS-15.....	101	97	97
GS-14.....	88	86	87
GS-13.....	109	105	104
GS-12.....	102	102	102
GS-11.....	137	133	134
GS-10.....	3	3	3
GS-9.....	79	79	79
GS-8.....	10	10	10
GS-7.....	78	78	79
GS-6.....	48	48	47
GS-5.....	91	91	89
GS-4.....	24	24	25
GS-3.....	15	15	15
GS-2.....	1	1	1
Subtotal.....	906	892	892

Grades established by act of  
July 1, 1944 (42 U.S.C. 207):  
Director grade, \$17,463 to  
\$30,168.....

Senior grade, \$13,968 to \$24,616.....	1	1	1
Subtotal.....	2	2	1
Ungraded.....	1	1	1
Total permanent positions.....	914	900	899
Unfilled positions, end of year.....	-----	-----	-----
Total permanent employment, end of year.....	914	900	899

**EQUAL EMPLOYMENT OPPORTUNITY  
COMMISSION****SALARIES AND EXPENSES**

	1977 actual	1978 est.	1979 est.
Executive level III.....	1	1	1
Executive level IV.....	4	4	4
Executive level V.....	1	1	1
Subtotal.....	6	6	6
GS-18.....	1	1	1
GS-17.....	6	6	6
GS-16.....	25	25	28
GS-15.....	102	102	102
GS-14.....	124	124	138
GS-13.....	305	305	305
GS-12.....	285	285	320
GS-11.....	380	380	451
GS-10.....	1	1	1
GS-9.....	242	242	395
GS-8.....	10	10	36
GS-7.....	251	251	413
GS-6.....	155	155	156
GS-5.....	315	315	405
GS-4.....	202	202	273
GS-3.....	58	58	164
GS-2.....	8	8	8
Subtotal.....	2,470	2,470	3,202
Ungraded.....	11	11	11
Total permanent positions.....	2,487	2,487	3,219
Unfilled positions, end of year.....	-189	-175	-105
Total permanent employment, end of year.....	2,298	2,312	3,114

**EXPORT-IMPORT BANK OF THE  
UNITED STATES**

	1977 actual	1978 est.	1979 est.
Executive level III.....	1	1	1
Executive level IV.....	4	4	4
Subtotal.....	5	5	5
GS-18.....	1	1	1
GS-17.....	4	4	4
GS-16.....	13	13	13

	1977 actual	1978 est.	1979 est.
GS-15.....	46	45	45
GS-14.....	27	27	27
GS-13.....	32	32	32
GS-12.....	33	32	32
GS-11.....	31	31	31
GS-10.....	13	13	13
GS-9.....	32	32	32
GS-8.....	18	18	18
GS-7.....	41	40	40
GS-6.....	54	53	53
GS-5.....	37	36	36
GS-4.....	22	22	22
GS-3.....	12	12	12
GS-2.....	4	4	4
Subtotal.....	420	415	415
Ungraded.....	10	10	10
Total permanent positions.....	435	430	430
Unfilled positions, end of year.....	-29	-----	-----
Total permanent employment, end of year.....	406	430	430

**FARM CREDIT ADMINISTRATION****REVOLVING FUND FOR ADMINISTRATIVE  
EXPENSES**

	1977 actual	1978 est.	1979 est.
Executive level III.....	1	1	1
GS-16.....	3	4	5
GS-15.....	18	17	16
GS-14.....	34	41	44
GS-13.....	38	37	40
GS-12.....	28	42	46
GS-11.....	28	22	19
GS-10.....	1	1	2
GS-9.....	17	16	11
GS-8.....	1	5	4
GS-7.....	28	19	22
GS-6.....	19	23	19
GS-5.....	16	16	19
GS-4.....	6	9	7
GS-3.....	3	1	1
GS-2.....	2	-----	-----
Ungraded.....	10	8	8
Total permanent positions.....	253	262	264
Unfilled positions, end of year.....	-18	-----	-----
Total permanent employment, end of year.....	235	262	264

**FEDERAL COMMUNICATIONS  
COMMISSION****SALARIES AND EXPENSES**

	1977 actual	1978 est.	1979 est.
Executive level III.....	1	1	1
Executive level IV.....	6	6	6
Subtotal.....	7	7	7
GS-18.....	4	4	4
GS-17.....	14	14	14
GS-16.....	33	33	33
GS-15.....	144	153	161
GS-14.....	202	216	220
GS-13.....	257	293	352
GS-12.....	209	237	205
GS-11.....	178	145	175
GS-10.....	20	23	21
GS-9.....	136	138	133
GS-8.....	48	55	54
GS-7.....	184	171	169
GS-6.....	183	226	233
GS-5.....	214	191	196
GS-4.....	153	131	151
GS-3.....	81	47	14
GS-2.....	54	6	6
Subtotal.....	2,114	2,083	2,141
Ungraded.....	41	41	41
Total permanent positions.....	2,162	2,131	2,189
Unfilled positions, end of year.....	-105	-23	-23
Total permanent employment, end of year.....	2,057	2,108	2,166

**FEDERAL ELECTION COMMISSION****SALARIES AND EXPENSES**

	1977 actual	1978 est.	1979 est.
Positions established by the Federal Election Commission equivalent to GS grades:			
Executive level IV.....	7	7	7
Executive level V.....	1	1	1
Subtotal.....	8	8	8
GS-16.....	1	3	3
GS-15.....	16	19	19
GS-14.....	8	12	13
GS-13.....	11	17	18
GS-12.....	17	21	23
GS-11.....	18	21	22
GS-10.....	-----	1	2
GS-9.....	28	30	32
GS-8.....	1	2	2
GS-7.....	38	42	45
GS-6.....	10	12	13
GS-5.....	29	32	35
GS-4.....	10	11	12
GS-3.....	-----	2	2
GS-1.....	2	-----	-----
Subtotal.....	189	225	241
Total permanent positions.....	197	233	249
Unfilled positions, end of year.....	-13	-----	-----
Total permanent employment, end of year.....	184	233	249

**FEDERAL HOME LOAN BANK BOARD****CONSOLIDATED SCHEDULE OF PERMANENT  
POSITIONS PAID FROM FUNDS AVAILABLE  
TO THE FEDERAL HOME LOAN BANK BOARD**

	1977 actual	1978 est.	1979 est.
Executive level III.....	1	1	1
Executive level IV.....	2	2	2
Subtotal.....	3	3	3
GS-18.....	2	2	2
GS-17.....	5	5	5
GS-16.....	6	6	6
GS-15.....	63	61	61
GS-14.....	116	115	115
GS-13.....	210	212	212
GS-12.....	256	285	285
GS-11.....	192	196	196
GS-10.....	6	5	5
GS-9.....	119	120	120
GS-8.....	15	15	15
GS-7.....	135	218	246
GS-6.....	68	60	60
GS-5.....	131	107	107
GS-4.....	61	53	53
GS-3.....	27	15	15
GS-2.....	2	1	1
Subtotal.....	1,414	1,476	1,504
Ungraded.....	16	14	14
Total permanent positions.....	1,433	1,493	1,521
Unfilled positions, end of year.....	-70	-18	-18
Total permanent employment, end of year.....	1,363	1,475	1,503

**FEDERAL MARITIME COMMISSION****SALARIES AND EXPENSES**

	1977 actual	1978 est.	1979 est.
Executive level III.....	1	1	1
Executive level IV.....	4	4	4
Subtotal.....	5	5	5
GS-18.....	2	2	2
GS-17.....	2	2	2
GS-16.....	16	16	16
GS-15.....	19	19	19
GS-14.....	22	22	23



## EXPLANATION OF REQUESTS

This part contains supplemental appropriations requests being proposed for congressional consideration in this budget, and supplemental requests now pending before the Congress. Requests for supplemental appropriations are made after enactment of regular appropriations. Information is also included on proposals to rescind budget authority.

### PROPOSED SUPPLEMENTAL REQUESTS

Supplemental requests for various program purposes, for 1978 increased pay costs, and for general provisions of appropriation language are shown as separate sections, following the usual form of supplemental appropriations acts.

*Section I.*—Supplementals for various purposes other than increased pay costs are presented in this title and include: suggested appropriation language, program and financing schedules, and the reasons for the requests.

*Section II.*—Requests for pay supplementals in this title are in the form of suggested appropriation language for 1978. The amounts contained in the appropriation language also appear as separate line entries in the regular program and financing schedules in Part I.

### SUPPLEMENTALS PENDING

*Section III.*—The Congress has not completed consideration of the conference version of H.R. 9375, a pending 1978 supplemental appropriations bill. The appropriations language contained in the bill and program and financing schedules that display the effects of the appropriations are listed—with two exceptions—in accordance with the conference version of the bill. Rescissions of appropriations associated with the B-1 bomber are displayed, consistent with the administration position and as contained in the Senate-passed version of the bill. The amount to be provided for the Clinch River breeder reactor is listed at the level of the administration request, rather than the higher conference bill level.

### RESCISSION PROPOSALS

*Section IV.*—Under the provisions of the Impoundment Control Act of 1974 (Public Law 93-344), whenever the President proposes rescission of enacted appropriations, a special message must be sent to the Congress giving details of the proposal. This part of the Appendix contains program and financing schedules for rescission proposals being sent to the Congress.

# PROPOSED SUPPLEMENTALS, SUPPLEMENTALS NOW PENDING BEFORE THE CONGRESS, AND RESCISSION PROPOSALS

## SUMMARY OF PROPOSED SUPPLEMENTALS, SUPPLEMENTALS NOW PENDING BEFORE THE CONGRESS, AND RESCISSION PROPOSALS

	1978 requests			1978 requests	
	1978 budget authority	Associated requests not affecting budget authority		1978 budget authority	Associated requests not affecting budget authority
PROPOSED SUPPLEMENTAL ACTIONS					
SECTION I—PROPOSED SUPPLEMENTAL APPROPRIATIONS FOR VARIOUS PROGRAMS (EXCLUDING REQUESTS FOR INCREASED PAY COSTS)					
Legislative branch-----	\$35, 171, 800	-----	Department of Housing and Urban Development-----	12, 540, 000	10, 929, 000
The Judiciary-----	6, 196, 000	-----	Department of the Interior-----	71, 319, 000	4, 529, 000
Executive Office of the President-----	795, 000	-----	Department of Justice-----	68, 755, 000	220, 000
Funds Appropriated to the President-----	357, 770, 000	-----	Department of Labor-----	14, 804, 000	45, 000
Department of Agriculture-----	314, 139, 000	\$5, 950, 000	Department of State-----	16, 934, 000	-----
Department of Commerce-----	128, 497, 000	1, 685, 000	Department of Transportation-----	139, 059, 000	7, 612, 667
Department of Defense—Military-----	629, 436, 000	1, 700, 000	Department of the Treasury-----	132, 300, 000	-----
Department of Health, Education, and Welfare-----	527, 011, 000	36, 797, 000	Environmental Protection Agency-----	16, 200, 000	-----
Department of Housing and Urban Development-----	24, 300, 000	24, 300, 000	General Services Administration-----	16, 547, 000	13, 837, 000
Department of the Interior-----	70, 438, 000	-----	National Aeronautics and Space Administration-----	46, 200, 000	-----
Department of Justice-----	1, 956, 000	-----	Veterans Administration-----	232, 160, 000	-----
Department of Labor-----	119, 645, 000	-----	Other independent agencies-----	59, 289, 000	10, 141, 000
Department of State-----	90, 433, 000	-----			
Department of Transportation-----	26, 559, 000	9, 000, 000	Total, section II-----	3, 313, 281, 036	182, 550, 667
Department of the Treasury-----	50, 227, 000	-----			
Environmental Protection Agency-----	9, 400, 000	-----	SECTION III—1978 SUPPLEMENTAL APPROPRIATIONS REQUESTS PENDING BEFORE THE CONGRESS		
General Services Administration-----	71, 500, 000	-----	Legislative branch-----	-----	7, 000
Veterans Administration-----	524, 077, 000	-----	Executive Office of the President-----	-----	15, 000
Other independent agencies-----	596, 171, 000	11, 217, 000	Department of Agriculture-----	104, 581, 000	664, 000
Total, section I (gross)---	3, 583, 721, 800	90, 649, 000	Department of Commerce-----	7, 000, 000	-----
			Department of Defense—Military-----	-39, 600, 000	-----
SECTION II—INCREASED PAY COSTS FOR THE FISCAL YEAR 1978			Department of Defense—Civil--	5, 450, 000	-----
Legislative branch-----	36, 886, 236	-----	Department of Energy-----	711, 367, 000	-----
The Judiciary-----	13, 659, 800	-----	Department of Health, Education, and Welfare-----	145, 719, 000	9, 200, 000
Executive Office of the President-----	1, 409, 000	-----	Department of the Interior-----	87, 610, 000	37, 522, 000
Funds Appropriation to the President-----	6, 352, 000	-----	Department of Justice-----	-----	2, 668, 000
Department of Agriculture-----	125, 937, 000	2, 664, 000	Department of Labor-----	4, 970, 000	-----
Department of Commerce-----	44, 656, 000	56, 000	Department of State-----	6, 300, 000	-----
Department of Defense—Military-----	2, 160, 015, 000	7, 953, 000	Department of Transportation-----	18, 000, 000	-----
Department of Defense—Civil-----	1, 093, 000	30, 625, 000	Environmental Protection Agency-----	4, 629, 200, 000	-----
Department of Energy-----	-----	1, 847, 000	General Services Administration-----	54, 000	48, 913, 000
Department of Health, Education, and Welfare-----	97, 166, 000	92, 092, 000	Veterans Administration-----	8, 847, 000	-----
			Other independent agencies-----	200, 000, 000	-----
			Total, section III-----	5, 889, 498, 000	98, 989, 000
			RESCISSION PROPOSALS		
			Funds appropriated to the President-----	-40, 200, 000	-----
			Department of State-----	-5, 000, 000	-----
			Other independent agencies-----	-10, 055, 000	-----
			Total, rescission proposals-----	-55, 255, 000	-----
			Grand total-----	12, 731, 245, 836	372, 188, 667



## Department of Agriculture ECONOMIC RESEARCH SERVICE

### ECONOMIC RESEARCH SERVICE

(Supplemental now requested, existing legislation)

For an additional amount for "Economic Research Service", \$950,000.

#### Program and Financing (in thousands of dollars)

Identification code 12-1700-1-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Economic analysis and research (costs—obligations).....		950	
<b>Financing:</b>			
40.00 Budget authority (supplemental now requested).....		950	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....		950	
90.00 Outlays.....		950	

This proposed supplemental appropriation will provide funds to the Economic Research Service for the implementation of the Farmer to Consumer Direct Marketing Act and the International Investment Survey Act of 1976.

## AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE

### SALARIES AND EXPENSES

(Supplemental now requested, existing legislation)

For an additional amount for "Salaries and expenses", \$57,145,000: Provided, That, in addition, not to exceed \$17,491,000 may be transferred to and merged with this appropriation from the Commodity Credit Corporation fund (including not to exceed \$5,950,000 under the limitation on Commodity Credit Corporation administrative expenses.

#### Program and Financing (in thousands of dollars)

Identification code 12-3300-1-1-351	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Program formulation and appraisal.....		2,998	
2. Operation of supply adjustment, conservation, and price support programs.....		68,194	
3. Inventory management and merchandising.....		3,747	
10.00 Total program costs, funded—obligations.....		74,939	
<b>Financing:</b>			
11.00 Offsetting collections from: Federal funds:			
Commodity Credit Corporation Fund.....		-17,491	
Other.....		-303	
40.00 Budget authority (supplemental now requested).....		57,145	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....		57,145	
72.40 Obligated balance, start of year.....			1,270
74.40 Obligated balance, end of year.....		-1,270	
90.00 Outlays.....		55,875	1,270

The proposed supplemental appropriation would provide funds for additional workload required by the Food and Agriculture Act of 1977 (Public Law 95-113) to handle increased certification, compliance, farm visits, disaster coverage expansion, loan activity and aerial photography, and to meet increased demands of the grain export claims project and commodity functions such as inventory, procurement, and sales.

## COMMODITY CREDIT CORPORATION

### COMMODITY CREDIT CORPORATION FUND

#### Program and Financing (in thousands of dollars)

Identification code 12-4336-1-3-351	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Support and related programs:			
Operating costs, funded:			
5. Administrative expense subject to limitation.....		5,950	
6. Nonadministrative expense and claims not distributed above.....		11,541	
10.00 Total obligations.....		17,491	
<b>Financing:</b>			
49.10 Contract authority.....		17,491	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....		17,491	
Obligated balance, start of year:			
72.47 Authority to borrow.....			-17,491
72.49 Contract authority.....			17,491
Obligated balance, end of year:			
74.47 Authority to borrow.....		17,491	
74.49 Contract authority.....		-17,491	
90.00 Outlays.....		17,491	

This schedule displays the effect of the supplemental request for the Agricultural Stabilization and Conservation Service upon Commodity Credit Corporation Fund.

### LIMITATION ON ADMINISTRATIVE EXPENSES

(Limitation increase now requested, existing legislation)

An additional amount not to exceed \$5,950,000 shall be available for administrative expenses of the Commodity Credit Corporation.

#### Program and Financing (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Support export and related activities (program costs, funded—obligations).....		5,950	
<b>Financing:</b>			
Limitation increase.....		5,950	

This limitation increase will provide additional funds to pay the increased administrative costs of the Corporation in meeting the requirements of the Food and Agriculture Act of 1977.

**FEDERAL CROP INSURANCE CORPORATION****SUBSCRIPTION TO CAPITAL STOCK**

(Supplemental now requested, existing legislation)

*To enable the Secretary of the Treasury to subscribe and pay for capital stock of the Federal Crop Insurance Corporation, as provided in Section 504 of the Federal Crop Insurance Act (7 U.S.C. 1504), \$20,000,000.*

**Program and Financing (in thousands of dollars)**

Identification code 12-2708-1-1-351	1977 actual	1978 est.	1979 est.
<b>Financing:</b>			
40.00 Budget authority (appropriation) . . . . .	-----	20,000	-----
41.00 Transferred to other accounts . . . . .	-----	-20,000	-----
43.00 Appropriation (adjusted) . . . . .	-----	-----	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net . . . . .	-----	-----	-----
90.00 Outlays . . . . .	-----	-----	-----

The additional capital stock is requested to provide the Corporation with adequate working capital to meet its financial responsibilities.

**FEDERAL CROP INSURANCE CORPORATION FUND****Program and Financing (in thousands of dollars)**

Identification code 12-4085-1-3-351	1977 actual	1978 est.	1979 est.
<b>Financing:</b>			
21.98 Unobligated balance available, start of year: Fund balance . . . . .	-----	-----	-20,000
24.98 Unobligated balance available, end of year: Fund balance . . . . .	-----	20,000	20,000
Budget authority . . . . .	-----	20,000	-----
<b>Budget authority:</b>			
42.00 Transferred from other accounts . . . . .	-----	20,000	-----
43.00 Appropriation adjusted . . . . .	-----	20,000	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net . . . . .	-----	-----	-----
90.00 Outlays . . . . .	-----	-----	-----

This schedule reflects the impact on the fund of the payments from the supplemental appropriation proposed for "Subscription to capital stock."

**FARMERS HOME ADMINISTRATION****SALARIES AND EXPENSES**

(Supplemental now requested, existing legislation)

For an additional amount for "Salaries and expenses", \$5,260,000.

**Program and Financing (in thousands of dollars)**

Identification code 12-2001-1-1-452	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Administration of grant and direct and insured loan programs (costs—obligations) . . . . .	-----	5,260	-----
<b>Financing:</b>			
40.00 Budget authority (supplemental now requested) . . . . .	-----	5,260	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net . . . . .	-----	5,260	-----
72.40 Obligated balance, start of year . . . . .	-----	-----	260
74.40 Obligated balance, end of year . . . . .	-----	-260	-----
90.00 Outlays . . . . .	-----	5,000	260

This supplemental appropriation is needed to fund the increased administrative costs resulting from the increased program levels of the activities of the Farmers Home Administration.

**ANIMAL AND PLANT HEALTH INSPECTION SERVICE****ANIMAL AND PLANT HEALTH INSPECTION SERVICE**

(Supplemental now requested, existing legislation)

For an additional amount for "Animal and Plant Health Inspection Service", \$1,255,000.

**Program and Financing (in thousands of dollars)**

Identification code 12-1600-1-1-999	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Plant disease and pest control . . . . .	-----	1,032	-----
2. Animal disease and pest control . . . . .	-----	223	-----
10.00 Total program costs (obligations) . . . . .	-----	1,255	-----
<b>Financing:</b>			
40.00 Budget authority (supplemental now requested) . . . . .	-----	1,255	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net . . . . .	-----	1,255	-----
90.00 Outlays . . . . .	-----	1,255	-----

This supplemental appropriation will provide overtime pay for animal and plant health inspection services previously paid by reimbursements from aircraft owners and operators for international flights arriving on Sundays and holidays during regular working hours.

**FEDERAL GRAIN INSPECTION SERVICE****FEDERAL GRAIN INSPECTION SERVICE**

(Supplemental now requested, existing legislation)

For an additional amount for "Federal Grain Inspection Service", \$8,038,000.

**Program and Financing (in thousands of dollars)**

Identification code 12-2400-1-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Administration of the United States Grain Standards Act (costs—obligations) . . . . .	-----	8,038	-----
<b>Financing:</b>			
40.00 Budget authority (supplemental now requested) . . . . .	-----	8,038	-----
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net . . . . .	-----	8,038	-----
90.00 Outlays . . . . .	-----	8,038	-----

This proposed supplemental appropriation would finance supervision of official inspection and weighing as required by the United States Grain Standards Act, as amended. Federal personnel paid by this appropriation will supervise State, private, and other Federal employees who are providing the direct inspection and weighing services in field locations.



**FOREST SERVICE****FOREST PROTECTION AND UTILIZATION**

(Supplemental now requested, existing legislation)

For an additional amount for "Forest protection and utilization", \$204,000.

**Program and Financing (in thousands of dollars)**

Identification code 12-1100-1-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Fighting forest fires (costs—obligations).....		204,000	
<b>Financing:</b>			
40.00 Budget authority (supplemental now requested).....		204,000	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....		204,000	
72.40 Obligated balance, start of year.....			20,400
74.40 Obligated balance, end of year.....		-20,400	
90.00 Outlays.....		183,600	20,400

This proposed supplemental is for fighting forest fires.

**Department of Commerce****BUREAU OF THE CENSUS****PERIODIC CENSUSES AND PROGRAMS**

(Supplemental now requested, existing legislation)

For an additional amount for "Periodic censuses and programs," \$2,530,000, to remain available until expended.

**Program and Financing (in thousands of dollars)**

Identification code 13-0450-1-1-376	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Economic statistics programs: (d) 1978 Census of Agriculture.....		2,159	
2. Demographic statistics programs: (b) 1980 Decennial Census.....		324	
5. General administration.....		59	
Total operating costs.....		2,542	
Unfunded adjustments to total operating costs: Depreciation included above.....		-12	
10.00 Total programs cost, funded obligations.....		2,530	
<b>Financing:</b>			
40.00 Budget authority (supplemental now requested).....		2,530	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....		2,530	
72.40 Obligated balance, start of year.....			430
74.40 Obligated balance, end of year.....		-430	
90.00 Outlays.....		2,100	430

The supplemental request would provide funding for improvements to the 1978 Census of Agriculture and the 1980 Decennial Census.

**ECONOMIC DEVELOPMENT ADMINISTRATION****ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS**

(Supplemental now requested existing legislation)

For an additional amount for "Economic development assistance programs", \$117,000,000.

**Program and Financing (in thousands of dollars)**

Identification code 13-2050-1-1-452	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Operating costs, funded: Director program:			
3. Cities.....		20,700	
6. Adjustment.....		86,300	
Total program costs funded.....		107,000	
Change in selected resources (undisbursed loans and undelivered orders).....		10,000	
10.00 Total obligations.....		117,000	
<b>Financing:</b>			
40.00 Budget authority (supplemental now requested).....		117,000	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....		117,000	
72.40 Obligated balance, start of year.....			95,675
74.40 Obligated balance, end of year.....		-95,675	-77,615
90.00 Outlays.....		21,325	18,060

This supplemental request will be used to undertake new program initiatives focusing on targeted economic development efforts. These initiatives are designed to generate private investment, which will promote economic development and create job opportunities. The Economic Development Administration will also conduct an expanded trade adjustment assistance program.

**LOCAL PUBLIC WORKS PROGRAM**

(Supplemental now requested, additional authorizing legislation required)

For administrative expenses, including expenses for program evaluation by the Secretary of Commerce, necessary to carry out title I of the Public Works Employment Act of 1976 (Public Law 94-369), \$3,788,000: Provided, That this appropriation shall be available only upon enactment into law of authorizing legislation.

**Program and Financing (in thousands of dollars)**

Identification code 13-2052-4-1-452	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 Administrative expenses (costs—obligations).....		3,788	
<b>Financing:</b>			
40.00 Budget authority (supplemental now requested).....		3,788	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....		3,788	
72.40 Obligated balance, start of year.....			243
74.40 Obligated balance, end of year.....		-243	
90.00 Outlays.....		3,545	243

This supplemental appropriation will provide for the increased administrative cost of the local public works program.

	Retired employees health benefits fund.....	-46	
40.00	Budget authority (supplemental now requested).....	447	
Relation of obligations to outlays:			
71.00	Obligations incurred, net.....	447	
90.00	Outlays.....	447	

Supplemental funds are requested to enable the Commission to establish a complaints and appeals system for handicapped employees and applicants, to complete the study of the Federal personnel system being conducted by the Federal personnel management project, and, to administer the Presidential management intern program established by Executive Order 12008. The requested increase in the limitation payable under transfers from trust funds provides for additional workloads and improvements in the administration of the civil service retirement and insurance programs.

PAYMENT TO CIVIL SERVICE RETIREMENT AND DISABILITY FUND  
(Supplemental now requested, existing legislation)

For an additional amount for "Payment to Civil Service Retirement Disability Fund", \$428,758,000.

Program and Financing (in thousands of dollars)

Identification code 24-0200-1-1-805	1977 actual	1978 est.	1979 est.
Program by activities:			
10.00 Government share of retirement (costs—obligations).....		428,758	
Financing:			
40.00 Budget authority (supplemental now requested).....		428,758	
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....		428,758	
90.00 Outlays.....		428,758	

This supplemental request is for mandatory payments to the Civil service retirement and disability fund. Under the provisions of the Civil Service Retirement Amendments of 1969, unfunded liability generated by new statutes must be financed in 30 equal annual installments, with the first payment due as of the end of the fiscal year in which each new liberalization, extension of coverage, or increase in pay is effective.

The October 1977 pay adjustment for general schedule and wage-board employees will create additional unfunded liability. The first annual installment will be \$317,973 thousand; \$110,785 thousand is requested as a result of a reestimate of the effects of past pay raises and of interest due from the change in the fiscal year.

CIVIL SERVICE RETIREMENT AND DISABILITY FUND  
(Supplemental now requested, existing legislation)

Program and Financing (in thousands of dollars)

Identification code 24-8135-1-7-602	1977 actual	1978 est.	1979 est.
Financing:			
21.40 Unobligated balance available, start of year: U.S. securities (par).....			-428,758

24.40	Unobligated balance available, end of year: U.S. securities (par).....	428,758	428,758
40.00	Budget authority (supplemental now requested).....	428,758	
Relation of obligations to outlays:			
71.00	Obligations incurred, net.....		
90.00	Outlays.....		

This schedule reflects the impact on the trust fund of supplemental appropriations requested for the account Payment to the Civil service retirement and disability fund.

## COMMODITY FUTURES TRADING COMMISSION

### COMMODITY FUTURES TRADING COMMISSION

(Supplemental now requested, existing legislation)

For an additional amount for "Commodity Futures Trading Commission", \$971,000.

Program and Financing (in thousands of dollars)

Identification code 95-1400-1-1-376	1977 actual	1978 est.	1979 est.
Program by activities:			
10.00 Administration of the Commodity Exchange Act (costs—obligations).....		971	
Financing:			
40.00 Budget authority (supplemental now requested).....		971	
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....		971	
72.40 Obligated balance, start of year.....			50
74.40 Obligated balance, end of year.....		-50	
90.00 Outlays.....		921	50

This supplemental appropriation will provide funds for the commodity options pilot program. This program will test the economic utility of commodity options by encouraging market utility and assuring market integrity, protecting participants against abusive trade practices, fraud, and deceit, and by developing a permanent trading regulatory program in the United States. The program will provide for regulation of options trading under a limited controlled pilot program on selected commodities and exchanges and for the continuation of foreign options sales.

## CORPORATION FOR PUBLIC BROADCASTING

### PUBLIC BROADCASTING FUND

(Supplemental now requested, existing legislation)

For an additional amount for "Public Broadcasting Fund", \$12,050,000: *Provided*, That no funds made available to the Corporation for Public Broadcasting by this Act shall be used to pay for receptions, parties and similar forms of entertainment for government officials or employees; *Provided further*, That none of the funds contained in this paragraph shall be available or used to aid or support any program or activity excluding from participation in, denying the benefits of, or discriminating against any person on the basis of race, color, national origin, religion, or sex.



## DEPARTMENT OF LABOR—Continued

## PENSION BENEFIT GUARANTY CORPORATION—Continued

*poration, and in accord with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended (31 U.S.C. 849), as may be necessary in carrying out the revised program through September 30, 1978, for such corporation.*

This proposal will permit the Pension Benefit Guaranty Corporation to change its budget program to purchase annuities for participants of terminated plans on a selected basis.

## DEPARTMENT OF TRANSPORTATION

## FEDERAL AVIATION ADMINISTRATION

*Section 312 of Public Law 95-85 is amended by substituting a colon for the period at the end thereof and adding the following proviso:*

*Provided, That this Section shall not apply to fees, charges or prices which are imposed or collected by the Federal Aviation Administration for approvals, tests, authorizations, certificates, permits, or ratings which are issued or furnished to foreign governments or foreign citizens or nationals outside the United States.*

The proposed general provision language change will provide the Federal Aviation Administration (FAA) with authority to recover the costs resulting from providing services to foreign applicants located outside the United States desiring FAA certification.

## URBAN MASS TRANSPORTATION ADMINISTRATION

*The limitation on commitments for the Urban Mass Transportation Act of 1964, as amended, contained in section 305 of the Department of Transportation and Related Agencies Appropriation Act, 1978, is increased to \$2,414,479,000.*

This general provision will permit \$49.5 million of unobligated balances from prior years under section 17 of the Urban Mass Transportation Act, as amended, to be committed in fiscal year 1978. Of the \$55 million appropriated for rail service operating payments in 1977, \$49.5 million was not committed, principally because of delays encountered in securing labor protection clearances under Section 13(c) of the Urban Mass Transportation Act.

## ENVIRONMENTAL PROTECTION AGENCY

*Section 406 of the Department of Housing and Urban Development—Independent Agencies Appropriation Act, 1978 is rescinded*

This general provision language will enable the Environmental Protection Agency to proceed with an indirect source review program for federally assisted, owned, or operated parking facilities.

## LEGISLATIVE BRANCH

## SECTION II—INCREASED PAY COSTS FOR THE FISCAL YEAR 1978

For additional amounts for appropriation for the fiscal year 1978 for increased pay costs authorized or pursuant to law as follows:

## Senate:

"Salaries officers and employees", \$7,102,900;  
"Office of the Legislative Counsel of the Senate", \$33,300;

Senate policy committees, \$93,500;  
"Inquiries and investigations", \$1,553,800;  
"Folding documents", \$7,600;  
"Miscellaneous items", \$15,500;  
House of Representatives:  
"House leadership offices", \$90,500;  
"Salaries, officers and employees", \$1,419,800;  
"Committee on Appropriation (Studies and investigations)", \$8,000;  
"Office of the Law Revision Counsel", \$15,200;  
"Office of the Legislative Counsel", \$69,000;  
"Members clerk hire", \$5,456,300;  
"Allowances and expenses", \$814,800;  
"Special and select committees", \$2,362,600;  
Joint items:  
"Joint Committee on Taxation", \$114,300;  
"Joint Economic Committee", \$102,900;  
"Joint Committee on Printing", \$36,000;  
"Capitol Guide Service", \$30,300;

## Architect of the Capitol:

Office of the Architect of the Capitol: "Salaries", \$126,700;  
"Capitol buildings", \$297,300;  
"Capitol grounds", \$100,900;  
"Senate office buildings", \$484,600;  
"Senate garage", \$8,400;  
"House office buildings", \$705,500;  
"Capitol Power Plant", \$136,600;  
"Library Buildings and Grounds: Structural and mechanical care", \$134,000;

## Library of Congress:

"Salaries and expenses", \$3,856,000;  
Copyright Office: "Salaries and expenses", \$615,000;  
Congressional Research Service: "Salaries and expenses", \$1,196,000;  
Books for the Blind and Physically Handicapped: "Salaries and expenses", \$133,000;  
Government Printing Office: Office of the Superintendent of Documents, "Salaries and expenses", \$294,136;  
General Accounting Office: "Salaries and expenses", \$8,980,000;  
United States Tax Court: "Salaries and expenses", \$106,000;  
Botanic Garden: "Salaries and expenses", \$88,300;  
Copyright Royalty Tribunal: "Salaries and expenses", \$16,500;  
Office of Technology Assessment: "Salaries and expenses" \$281,000.

## THE JUDICIARY

## Supreme Court of the United States:

"Salaries and expenses", \$383,000.  
"Care of the building and grounds", \$53,800.  
Court of Customs and Patent Appeals: "Salaries and expenses", \$46,000;  
Customs Court: "Salaries and expenses", \$156,000;  
Court of Claims: "Salaries and expenses", \$101,000;  
Courts of appeals, district courts, and other judicial services:  
"Salaries of supporting personnel", \$10,251,000;  
"Defender Services", \$445,000;  
"Salaries and expenses of Magistrates", \$370,000;  
"Salaries and expenses of referees", \$1,135,000 to be derived from the Referees' salary and expense fund established pursuant to the Act of June 28, 1946, as amended (11 U.S.C. 68, 102) and, to the extent of any deficiency in said fund, from any monies in the Treasury not otherwise appropriated;  
Administrative Office of the United States Courts: "Salaries and expenses", \$575,000;  
Federal Judicial Center: "Salaries and expenses", \$144,000.

## EXECUTIVE OFFICE OF THE PRESIDENT

Executive residence: "Operating expenses", \$79,000;  
Council of Economic Advisers: "Salaries and expenses", \$23,000;

National Security Council: "Salaries and expenses", \$155,000;  
 Office of Administration: "Salaries and expenses", \$174,000;  
 Office of Management and Budget: "Salaries and expenses", \$857,000;  
 Office of Federal Procurement Policy: "Salaries and expenses", \$50,000;  
 Office of the Special Representative for Trade Negotiations: "Salaries and expenses", \$71,000.

#### FUNDS APPROPRIATED TO THE PRESIDENT

"Operating expenses of the Agency for International Development", \$6,352,000.

#### DEPARTMENT OF AGRICULTURE

"Departmental Administration", \$766,000, of which \$229,000 shall be made available for budget, fiscal and management, \$133,000 for general operations, \$8,000 for ADP systems, \$152,000 for personnel administration, \$83,000 for equal opportunity and \$161,000 for information services;  
 "Office of the Secretary", \$188,000;  
 "Office of the Inspector General", \$957,000 and in addition, \$388,000 shall be derived by transfer from the appropriation, "Food Stamp Program" and merged with this appropriation;  
 "Office of the General Counsel", \$580,000;  
 "Agricultural Research Service", \$13,479,000;  
 "Animal and Plant Health Inspection Service", \$6,906,000;  
 "Extension Service", \$341,000;  
 "National Agricultural Library", \$236,000;  
 "Economic Management Support Center", \$165,000;  
 "Statistical Reporting Service", \$1,859,000;  
 "Economic Research Service", \$1,627,000;  
 "Farmer Cooperative Service", \$215,000;  
 "Foreign Agricultural Service", \$1,141,000;  
 Agricultural Stabilization and Conservation Service: "Salaries and expenses", \$9,445,000: Provided, That, in addition, not to exceed an additional \$1,036,000 may be transferred to and merged with this appropriation from the Commodity Credit Corporation fund;  
 Federal Crop Insurance Corporation:  
 "Federal Crop Insurance Corporation Fund", \$1,005,000 for administrative and operating expenses which may be paid from premium income;  
 "Rural Development Service", \$75,000;  
 Rural Electrification Administration:  
 "Salaries and expenses", \$1,247,000;  
 Farmers Home Administration:  
 "Salaries and expenses", \$9,549,000;  
 Soil Conservation Service:  
 "Conservation operations", \$13,600,000, to remain available until expended;  
 "River basin surveys and investigations", \$966,000, to remain available until expended;  
 "Watershed planning", \$740,000, to remain available until expended;  
 "Watershed and flood prevention operations", \$2,832,000, to remain available until expended;  
 "Great plains conservation program", \$369,000, to remain available until expended;  
 "Resource conservation and development", \$946,000, to remain available until expended;  
 "Federal Grain Inspection Service", \$488,000;  
 Agricultural Marketing Service: "Marketing services", \$1,799,000;  
 "Packers and Stockyards Administration", \$346,000;  
 Food Safety and Quality Service:  
 "Salaries and expenses", \$14,000,000;  
 "Funds for strengthening markets, income, and supply (section 32)", (increase of \$235,000 in the limitation, marketing agreements and orders);  
 Food and Nutrition Service: "Food Program Administration", \$3,317,000;  
 Forest Service:

"Forest protection and utilization", \$25,882,000, of which \$2,394,000 for reforestation and stand improvement, \$634,000 for forest insect and disease, and \$78,000 for cooperative law enforcement shall remain available until September 30, 1979;  
 "Construction and land acquisition", \$463,000, to remain available until expended;  
 "Forest roads and trails", \$11,391,000 to remain available until expended;  
 "Assistance to States for tree improvement", \$22,000 to remain available until expended.

#### DEPARTMENT OF COMMERCE

General Administration: "Salaries and expenses", \$1,500,000;  
 Bureau of the Census:  
 "Salaries and expenses", \$2,450,000;  
 "Periodic censuses and programs", \$3,150,000, to remain available until expended;  
 Economic and Statistical Analysis: "Salaries and expenses", \$804,000;  
 Economic Development Administration: "Administration of economic development assistance programs", \$1,420,000;  
 Regional Action Planning Commissions: "Regional development programs", \$209,000, to remain available until expended;  
 Industry and Trade Administration: "Operations and administration", \$3,275,000, to remain available until expended;  
 Minority Business Enterprise: "Minority business development", \$425,000;  
 United States Travel Service: "Salaries and expenses", \$224,000;  
 National Oceanic and Atmospheric Administration: "Operations, research, and facilities", \$19,740,000, to remain available until expended;  
 "Coastal zone management", \$144,000, to remain available until expended;  
 National Fire Prevention and Control Administration: "Operations, research, and administration", \$349,000, to remain available until expended;  
 Patent and Trademark Office: "Salaries and expenses", \$4,860,000;  
 Science and Technical Research: "Scientific and technical research and services", \$3,683,000, to remain available until expended, of which not to exceed \$56,000 may be transferred to the "Working Capital Fund", National Bureau of Standards, for additional capital.  
 National Telecommunications and Information Administration: "Salaries and expenses", \$373,000, to remain available until expended;  
 Maritime Administration: "Operations and training", \$2,050,000, to remain available until expended.

#### DEPARTMENT OF DEFENSE—MILITARY

Military personnel:  
 "Military personnel, Army", \$401,633,000;  
 "Military personnel, Navy", \$284,550,000;  
 "Military personnel, Marine Corps", \$101,964,000;  
 "Military personnel, Air Force", \$395,890,000;  
 "Reserve personnel, Navy", \$10,625,000;  
 "Reserve personnel, Marine Corps", \$2,800,000;  
 "Reserve personnel, Air Force", \$7,400,000;  
 "National Guard personnel, Air Force", \$11,700,000;  
 Operation and maintenance:  
 "Operation and maintenance, Army", \$275,100,000;  
 "Operation and maintenance, Navy", \$256,600,000;  
 "Operation and maintenance, Marine Corps", \$15,900,000;  
 "Operation and maintenance, Air Force", \$177,600,000;  
 "Operation and maintenance, Defense Agencies", \$129,000,000;  
 "Operation and maintenance, Army Reserve", \$13,300,000;  
 "Operation and maintenance, Navy Reserve", \$3,000,000;



## GENERAL SERVICES ADMINISTRATION—Continued

Automated Data and Telecommunications Service:  
 "Operating expenses", \$466,000;  
 Federal Preparedness Agency: "Salaries and expenses",  
 \$1,402,000;  
 General management and agency operations: "Salaries  
 and expenses", \$739,000;  
 "Indian trust accounting", \$137,000;  
 Administrative and staff support services: "Salaries  
 and expenses", \$4,257,000;  
 "Consumer Information Center", \$31,000.

NATIONAL AERONAUTICS AND SPACE  
ADMINISTRATION

"Research and program management", \$46,200,000.

## VETERANS ADMINISTRATION

"Medical care", \$198,963,000;  
 "Medical and prosthetic research", \$4,853,000, to  
 remain available until expended;  
 "Medical administration and miscellaneous operating  
 expenses", \$1,316,000;  
 "General operating expenses", \$25,900,000;  
 "Construction, minor projects", \$1,128,000, to remain  
 available until expended.

## OTHER INDEPENDENT AGENCIES

## ACTION:

"Operating expenses, international operations",  
 \$1,069,000;  
 "Operating expenses, domestic operations",  
 \$1,011,000;  
 Administrative Conference of the United States:  
 "Salaries and expenses", \$21,000;  
 Advisory Council on Historic Preservation: "Salaries  
 and expenses", \$61,000;  
 Arms Control and Disarmament Agency: "Arms  
 control and disarmament activities", \$350,000;  
 Civil Aeronautics Board: "Salaries and expenses",  
 \$1,240,000;  
 Civil Service Commission: "Salaries and expenses",  
 \$5,780,000 together with an additional amount of  
 \$1,290,000 for current fiscal year administration  
 expenses for the retirement and insurance pro-  
 grams to be transferred from the appropriate trust  
 funds of the Commission in amounts determined by  
 the Commission without regard to other statutes;  
 Commission of Fine Arts: "Salaries and expenses",  
 \$11,000;  
 Commission on Civil Rights, "Salaries and expenses",  
 \$446,000;  
 Committee for Purchase from the Blind and Other  
 Severely Handicapped: "Salaries and expenses",  
 \$17,000;  
 Commodity Futures Trading Commission: "Salaries  
 and expenses", \$633,000;  
 Community Services Administration: "Community  
 services program", \$1,700,000;  
 Consumer Product Safety Commission: "Salaries and  
 expenses", \$1,467,000;  
 Export-Import Bank of the United States: "Limita-  
 tion on administrative expenses", (increase of  
 \$495,000 in the limitation on administrative ex-  
 penses);  
 Farm Credit Administration: Limitation on adminis-  
 trative expenses (increase of \$433,000 in the limita-  
 tion on administrative expenses);  
 Federal Communications Commission: "Salaries and  
 expenses", \$3,068,000;  
 Federal Election Commission: "Salaries and ex-  
 penses", \$310,000;  
 Federal Home Loan Bank Board: "Limitation on ad-  
 ministrative and nonadministrative expenses, Fed-  
 eral Home Loan Bank Board" (increase of \$862,000  
 in the limitation on administrative expenses and an  
 increase of \$1,520,000 in the limitation of nonad-  
 ministrative expenses).  
 "Limitation on administrative expenses, Federal  
 Savings and Loan Corporation" (increase of \$51,000  
 in the limitation on administrative expenses)

Federal Maritime Commission: "Salaries and ex-  
 penses", \$470,000;  
 Federal Mediation and Conciliation Service: "Salaries  
 and expenses", \$533,000;  
 Federal Trade Commission: "Salaries and expenses",  
 \$2,650,000;  
 Indian Claims Commission: "Salaries and expenses",  
 \$70,000;  
 Intergovernmental Agencies:  
 Advisory Commission on Intergovernmental Rela-  
 tions, "Salaries and expenses", \$54,000;  
 Appalachian Regional Commission: "Salaries and  
 expenses", \$8,000;  
 Delaware River Basin Commission: "Salaries and  
 expenses", \$11,000;  
 Susquehanna River Basin Commission: "Salaries  
 and expenses", \$11,000;  
 Intelligence Community Oversight: "Intelligence com-  
 munity staff", \$299,000  
 International Communication Agency: "Salaries and  
 expenses", \$7,770,000;  
 International Trade Commission: "Salaries and ex-  
 penses", \$713,000;  
 Interstate Commerce Commission: "Salaries and ex-  
 penses", \$2,900,000;  
 National Capital Planning Commission: "Salaries and  
 expenses", \$252,000;  
 National Commission on Libraries and Information  
 Science: "Salaries and expenses", \$44,000;  
 National Foundation on the Arts and the Humanities:  
 National Endowment for the Arts: "Salaries and  
 expenses", \$373,000;  
 National Endowment for the Humanities: "Salaries  
 and expenses", \$292,000;  
 National Labor Relations Board: "Salaries and ex-  
 penses", \$3,988,000;  
 National Mediation Board, "Salaries and expenses",  
 \$210,000;  
 National Science Foundation: "Research and related  
 activities", \$2,000,000, (and an increase of \$3,900,-  
 000 in the limitation on program development and  
 management), to remain available until September  
 30, 1979;  
 National Transportation Safety Board: "Salaries and  
 expenses", \$690,000;  
 Nuclear Regulatory Commission: "Salaries and ex-  
 penses", \$5,350,000;  
 Pennsylvania Avenue Development Corporation:  
 "Salaries and expenses", \$32,000;  
 Railroad Retirement Board: "Limitation on salaries  
 and expenses" (increase in the limitation on  
 salaries and expenses of \$1,590,000 to be derived  
 from railroad retirement accounts);  
 Renegotiation Board: "Salaries and expenses",  
 \$332,000;  
 Securities and Exchange Commission, "Salaries and  
 expenses", \$3,000,000;  
 Small Business Administration: "Salaries and ex-  
 penses", \$4,000,000;  
 Selective Service System: "Salaries and expenses",  
 \$347,000;  
 Smithsonian Institution:  
 "Salaries and expenses", \$4,815,000;  
 "Science Information Exchange", \$85,000;  
 "Salaries and expenses, National Gallery of Art",  
 \$705,000;  
 "Salaries and expenses, Woodrow Wilson Inter-  
 national Center for Scholars", \$31,000.  
 Temporary Study Commission:  
 National Transportation Policy Study Commission:  
 "Salaries and expenses", \$70,000, to remain avail-  
 able until expended.

SECTION III—SUPPLEMENTAL APPROPRIA-  
TIONS REQUESTS NOW PENDING BEFORE  
THE CONGRESS AS CONTAINED IN THE  
CONFERENCE VERSION OF H.R. 9375

The supplemental requests contained herein relating to  
 the cancellation of the B-1 bomber and the Clinch River  
 breeder reactor project reflects the President's proposals  
 with regard to these projects. All other requests reflect the

conference version of H.R. 9375 now pending before Congress. Funds in the bill for the disaster loan program of the Small Business Administration are provided under a temporary continuing resolution and are thus incorporated in the regular schedule for this account.

**Legislative Branch**  
**Other Legislative Branch Agencies**  
**COMMISSION ON SECURITY AND**  
**COOPERATION IN EUROPE**

**SALARIES AND EXPENSES**

Not to exceed \$1,000 of the funds appropriated under this heading in the Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1977, shall be available for official reception and representation expenses.

Not to exceed \$6,000 of the funds appropriated under this heading in the Departments of State, Justice, and Commerce, and Judiciary, and Related Agencies Appropriation Act, 1978, shall be available for official reception and representation expenses.

**Executive Office of the President**  
**OFFICE OF THE SPECIAL REPRESENTATIVE**  
**FOR TRADE NEGOTIATIONS**

**SALARIES AND EXPENSES**

Not to exceed \$15,000 of the funds appropriated under this heading in the Departments of State, Justice, and Commerce, and the Judiciary, and Related Agencies Appropriation Act, 1978, shall be available for official reception and representation expenses.

**Department of Agriculture**  
**DEPARTMENTAL ADMINISTRATION**

**OFFICE OF THE SECRETARY**

(Supplemental appropriation pending)

For an additional amount for the "Office of the Secretary", \$145,000: *Provided*, That the limitation of \$1,500,000 in transfers for salaries and expenses under this head in the Agriculture and Related Agencies Appropriations Act, 1978, (Public Law 95-97) is increased to \$2,164,000.

**Program and Financing (in thousands of dollars)**

Identification code	12-0115-6-1-352	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>				
<b>Direct program:</b>				
1.	Program and policy direction and coordination:			
(a)	Office of the Secretary and Deputy Secretary.....		44	
(b)	Assistant Secretaries.....		66	
2.	Regulatory hearings and decisions.....		35	
10.00	Total program costs, funded.....		145	
<b>Financing:</b>				
40.00	Budget authority (supplemental appropriation pending).....		145	
<b>Relation of obligations to outlays:</b>				
71.00	Obligations incurred, net.....		145	
90.00	Outlays.....		145	

This supplemental appropriation is contained in the conference version of H.R. 9375 now pending before the Congress. These additional funds are requested to provide for increased costs resulting from the February 1977 pay raise for Executive level positions.

**AGRICULTURAL STABILIZATION AND**  
**CONSERVATION SERVICE**

**AGRICULTURAL CONSERVATION PROGRAM**

(Supplemental appropriation pending)

For an additional amount to carry out the Agricultural Conservation Program, \$36,600,000, to incur obligations for the period ending September 30, 1978, and to liquidate such obligations for soil and water conserving practices in major drought or flood damage areas as designated by the President or the Secretary of Agriculture: *Provided*, That not to exceed 5 percent of the amount herein may be withheld with the approval of the State committee and allotted to the Soil Conservation Service for services of its technicians in the designated drought or flood damaged areas.

**Program and Financing (in thousands of dollars)**

Identification code	12-3315-6-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>				
10.00	Cost-sharing assistance to farmers (costs—obligations).....		36,600	
<b>Financing:</b>				
40.00	Budget authority (supplemental appropriation pending).....		36,600	
<b>Relation of obligations to outlays:</b>				
71.00	Obligations incurred, net.....		36,600	
90.00	Outlays.....		36,600	

This supplemental appropriation is contained in the conference version of H.R. 9375 now pending before the Congress. Funds are needed to pay cost-share payments to producers for soil and water conservation practices completed in major drought and flood damaged areas as designated by the President or the Secretary of Agriculture.

**FEDERAL CROP INSURANCE CORPORATION**

**SUBSCRIPTION TO CAPITAL STOCK**

(Supplemental appropriation pending)

To enable the Secretary of the Treasury to subscribe and pay for capital stock of the Federal Crop Insurance Corporation, as provided in Section 504 of the Federal Crop Insurance Act (7 U.S.C. 1504), \$30,000,000.

**Program and Financing (in thousands of dollars)**

Identification code	12-2708-6-1-351	1977 actual	1978 est.	1979 est.
<b>Financing:</b>				
40.00	Budget authority (supplemental appropriation pending).....		30,000	
41.00	Transferred to other accounts.....		-30,000	
43.00	Appropriation (adjusted).....			
<b>Relation of obligations to outlays:</b>				
71.00	Obligations incurred, net.....			
90.00	Outlays.....			



## SUBSCRIPTION TO CAPITAL STOCK—Continued

This supplemental appropriation is contained in the conference version of H.R. 9375 now pending before the Congress. The additional capital stock is requested to provide the Corporation with adequate working capital to meet its current financial responsibilities.

## FEDERAL CROP INSURANCE CORPORATION FUND

## Program and Financing (in thousands of dollars)

Identification code 12-4085-6-3-351	1977 actual	1978 est.	1979 est.
10.00 Total obligations.....		22,826	7,174
Financing:			
21.98 Unobligated balance available, start of year: Fund balance.....			-7,174
24.98 Unobligated balance available, end of year: Fund balance.....		7,174	
Budget authority.....		30,000	
Budget authority:			
42.00 Transferred from other accounts.....		30,000	
43.00 Appropriation (adjusted).....		30,000	
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....		22,826	7,174
90.00 Outlays.....		22,826	7,174

This schedule reflects the impact on the fund of the payments from the supplemental appropriation contained in the Conference version of H.R. 9375 now pending before the Congress for Subscription to capital stock.

## FARMERS HOME ADMINISTRATION

## VERY LOW-INCOME HOUSING REPAIR GRANTS

(Supplemental appropriation pending)

For an additional amount for "Very Low-Income Housing Repair Grants", \$4,000,000.

## Program and Financing (in thousands of dollars)

Identification code 75-2064-6-1-604	1977 actual	1978 est.	1979 est.
Program by activities:			
10.00 Rural housing repair grants for the elderly (program costs—obligations).....		4,000	
Financing:			
40.00 Budget authority (supplemental appropriation pending).....		4,000	
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....		4,000	
90.00 Outlays.....		4,000	

This supplemental appropriation is contained in the conference version of H.R. 9375 now pending before the Congress. It will provide additional funds for housing repair grants to very low-income elderly homeowners to enable them the make essential repairs to their homes.

## SOIL CONSERVATION SERVICE

## WATERSHED AND FLOOD PREVENTION OPERATIONS

(Supplemental appropriation pending)

For an additional amount for emergency measures for runoff retardation and soil erosion prevention, as provided by Section 216 of the Flood Control Act of 1950 (33 U.S.C. 701b-1), in addition to funds provided elsewhere, \$30,000,000, to remain available until expended.

## Program and Financing (in thousands of dollars)

Identification code 12-1072-6-1-301	1977 actual	1978 est.	1979 est.
Program by activities:			
Emergency operations, sec. 216.....		29,360	
Unfunded adjustments to total operating costs: Accrued annual leave.....		22	
Total operating costs, funded.....		29,382	
Changes in selected resources (undelivered orders).....		618	
10.00 Total obligations.....		30,000	
Financing:			
40.00 Budget authority (supplemental appropriation pending).....		30,000	
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....		30,000	
90.00 Outlays.....		30,000	

This supplemental appropriation is contained in the conference version of H.R. 9375 now pending before the Congress. This proposed supplemental appropriation is needed to repair damages to watersheds as a result of major storms and forest fires which have occurred during 1976 and 1977.

## AGRICULTURAL MARKETING SERVICE

## MARKETING SERVICES

(Supplemental appropriation pending)

For an additional amount for "Marketing Services", \$2,000,000.

## Program and Financing (in thousands of dollars)

Identification code 12-2500-6-1-352	1977 actual	1978 est.	1979 est.
Program by activities:			
10.00 Inspection, grading, classing, and standardization (costs—obligations).....		2,000	
Financing:			
40.00 Budget authority (supplemental appropriation pending).....		2,000	
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....		2,000	
90.00 Outlays.....		2,000	

This supplemental appropriation is contained in the conference version of H.R. 9375 now pending before the Congress. These funds will cover the costs of implementing the Government-wide food quality assurance program by providing for additional specification personnel and the initial training of commodity acceptance personnel.

**FOREST SERVICE****FOREST PROTECTION AND UTILIZATION**

(Supplemental appropriation pending)

For an additional amount for "Forest protection and utilization", for "Forest land management", \$1,836,000.

**Program and Financing (in thousands of dollars)**

Identification code 12-1100-6-1-302	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00 National forest protection and management (costs—obligations).....		1,836	
<b>Financing:</b>			
40.00 Budget authority (supplemental appropriation pending).....		1,836	
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....		1,836	
72.00 Obligated balance, start of year.....			186
74.00 Obligated balance, end of year.....		-186	
90.00 Outlays.....		1,650	186

This supplemental appropriation is contained in the conference version of H.R. 9375 now pending before the Congress. The purpose of the supplemental is to augment the 1978 National Forest timber sale preparation and administration program, thereby allowing completion of timber sale preparation activities on sales where activities began as a result of the 1977 supplemental appropriation.

**Department of Commerce****BUREAU OF THE CENSUS****PERIODIC CENSUSES AND PROGRAMS**

(Supplemental appropriation pending)

For an additional amount for "Periodic censuses and programs", \$7,000,000, to remain available until expended.

**Program and Financing (in thousands of dollars)**

Identification code 13-0450-6-1-376	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
2. Demographic statistics programs: Registration and voting surveys.....		6,731	
5. General administration.....		329	
Total operating costs.....		7,060	
Unfunded adjustments to total operating costs: Depreciation included above.....		-36	
Other costs included above not requiring funding.....		-24	

10.00	Total program costs, funded—obligations.....	7,000	
<b>Financing:</b>			
40.00	Budget authority (supplemental appropriation pending).....	7,000	
<b>Relation of obligations to outlays:</b>			
71.00	Obligations incurred, net.....	7,000	
72.40	Obligated balance, start of year.....		300
74.40	Obligated balance, end of year.....	-300	
90.00	Outlays.....	6,700	300

This supplemental appropriation is contained in the conference version of H.R. 9375 now before the Congress. The supplemental request provides funding for the survey of registration and voting covering the November 1978 elections.

**Department of Defense—Military****OPERATION AND MAINTENANCE****OPERATION AND MAINTENANCE, DEFENSE AGENCIES**

(Supplemental appropriation pending)

For an additional amount for "Operation and maintenance, Defense Agencies", \$3,400,000. The amounts heretofore made available in fiscal year 1978 only for the Defense Logistics Agency and only for the Civilian Health and Medical Program of the Uniformed Services shall be available without regard to those limitations.

**Program and Financing (in thousands of dollars)**

Identification code 97-0100-6-1-051	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
10.00	Intelligence and communications: Defense Mapping Agency (obligations).....	3,400	
<b>Financing:</b>			
40.00	Budget authority (supplemental appropriation pending).....	3,400	
<b>Relation of obligations to outlays:</b>			
71.00	Obligations incurred, net.....	3,400	
72.40	Obligated balance, start of year.....		100
74.40	Obligated balance, end of year.....	-100	
90.00	Outlays.....	3,300	100

**PROCUREMENT****AIRCRAFT PROCUREMENT, NAVY**

(Supplemental appropriation pending)

For an additional amount for "Aircraft procurement, Navy", \$73,900,000, to remain available for obligation until September 30, 1980.



## OFF-BUDGET FEDERAL ENTITIES

Part IV contains detailed budgets and explanatory statements of certain Federal entities that are not part of the budget totals. These budgets and statements are made available as auxiliary information.

Public Law 93-32 removed from the budget totals the governmental financing of rural electric and telephone systems administered by the Department of Agriculture.

The Pension Benefit Guaranty Corporation, a wholly owned Government corporation, was established by the Employee Retirement Income Security Act of 1974, within the Department of Labor but outside the budget totals.

The Department of the Treasury administers two activities outside the budget totals:

The Exchange stabilization fund was established by the Gold Reserve Act of 1934 for the purpose of stabilizing the exchange value of the dollar. Since it is not practicable to forecast the transactions of the fund in gold, foreign currencies, and foreign investments, estimates for 1978 and 1979 include only administrative expenses and interest on investments. Under proposed legislation, appropriations would be authorized for administrative expenses, and these expenses would be included in the budget total.

The Federal Financing Bank was created by the Federal Financing Bank Act of 1973 to: (1) assure coordination of Federal and federally assisted borrow-

ing programs with the overall economic and fiscal policies of the Government, (2) reduce the cost of Federal and federally assisted borrowing from the public, and (3) assure that such borrowings are financed in a manner least disruptive to private financial markets and institutions. The bank is authorized to make commitments to purchase and sell, and to purchase and sell on terms and conditions determined by the bank, any obligation that is issued, sold, or guaranteed by a Federal agency.

The Board of Governors of the Federal Reserve System provides its administrative budget for inclusion without further review. In conformance with its accounting system, the figures for the Board are on a calendar year basis.

The budget presentation of the Postal Service reflects its conversion to independent status consistent with the Postal Reorganization Act of 1970. The activities of the Postal Service, but not the Federal subsidy, are excluded from the budget totals and presented here.

The United States Railway Association, established by the Regional Rail Reorganization Act of 1973, is a Government corporation. Part of the financing activities of the Association are presented here, while the administrative expenses of the Association and the purchase of ConRail securities are reflected in Part I.

## OFF-BUDGET FEDERAL ENTITIES

### DEPARTMENT OF AGRICULTURE

#### Public enterprise funds:

##### RURAL ELECTRIFICATION ADMINISTRATION

To carry into effect the provisions of the Rural Electrification Act of 1936, as amended (7 U.S.C. 901-950(b)), as follows:

##### RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND LOAN AUTHORIZATIONS

Insured loans pursuant to the authority of section 305 of the Rural Electrification Act of 1936, as amended (7 U.S.C. 935), shall be made as follows: rural electrification loans, not less than \$750,000,000, \$735,000,000, nor more than \$900,000,000, \$885,000,000, and rural telephone loans, not less than \$250,000,000, to remain available until expended. *Provided*, That loans made pursuant to section 306 of that Act are in addition to these amounts. (*Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.*)

##### Program and Financing (in thousands of dollars)

Identification code 12-4230-0-3-271	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Operating costs, funded: Interest on borrowings.....	29,627	47,448	92,907
Capital investment, funded: Loans:			
1. Rural electrification.....	710,766	785,000	950,000
2. Rural telephone.....	164,096	250,000	300,000
Total capital investment..	874,862	1,035,000	1,250,000
Total program costs, funded.....	904,489	1,082,448	1,342,907
Change in selected resources (undisbursed loan obligations).....	208,412	-18,212	-265,000
10.00 Total obligations.....	1,112,901	1,064,236	1,077,907
<b>Financing:</b>			
Offsetting collections from:			
14.00 Non-Federal sources:			
Principal payments on loans.....	-275,976	-300,000	-325,000
Interest income on loans.....	-231,923	-265,000	-298,400
15.00 Off-budget Federal entities: Sale of certificates of beneficial ownership.....		-455,395	-719,507
17.00 Recovery of prior year obligations.....	-1,130		
25.47 Unobligated balance restored (available amount withdrawn from the Government's budget).....	-455,634		
31.00 Redemption of debt.....	1,130		265,000
67.10 Budget authority (authority to borrow) (permanent) (7 U.S.C. 934).....	149,367	43,841	
Relation of obligations to outlays:			
71.00 Obligations incurred, net.....	603,872	43,841	-265,000
Obligated balance, start of year:			
72.47 Authority to borrow.....	1,395,349	1,543,587	1,587,428
72.98 Fund balance.....	34	62,053	
Obligated balance, end of year:			
74.47 Authority to borrow.....	-1,543,587	-1,587,428	-1,322,428
74.98 Fund balance.....	-62,053		
90.00 Outlays.....	393,615	62,053	

The Rural Electrification Administration conducts two capital investment programs: (1) The rural electrification program to provide electric service to farms and other

rural establishments; and (2) the rural telephone program to furnish and improve telephone service in rural areas.

Insured electric and telephone loans are financed from the Rural electrification and telephone revolving fund (RETRF) under the authority of the Rural Electrification Act of 1936, as amended. Insured loans bear either 2% or 5% interest in accordance with criteria as specified in the act, and must be repaid within a period not to exceed 35 years. REA also guarantees loans made by the Federal Financing Bank (FFB) and other qualified lenders at rates agreed upon by the lender and the borrower.

Public Law 94-570 amended the Rural Electrification Act by transferring into the revolving fund \$455,634,525 in borrowing authority carried over from the fiscal year 1973 authorization and by revising the method of determining borrower eligibility for special rate (2%) loans.

Insured loans from the RETRF are financed from available receipts or Treasury borrowings. Loans made from the RETRF are held in a pool as security for certificates of beneficial ownership (CBO's) which are sold to investors. Through 1977, CBO's have been sold to the Federal Financing Bank in the amount of \$353.6 million.

1. *Rural electrification.*—This capital investment program is financed through REA-insured loans and guarantees of loans made by other qualified lenders for the construction and operation of generating plants, electric transmission, and distribution lines or systems in rural areas.

The 1979 budget request reflects the availability of supplemental financing from the National Rural Utilities Cooperative Finance Corporation (CFC) and other sources to satisfy a part of the capital requirements of the rural electric systems.

##### STATUS OF THE ELECTRIFICATION PROGRAM—ELECTRIFICATION LOAN LEVELS

[In thousands of dollars]

Loan level:	1977 actual	1978 estimate	1979 estimate
Insured loans.....	\$850,000	\$750,000	\$735,000
REA loan guarantees.....	3,985,520	4,000,000	4,000,000
Subtotal, insured loans and loan guarantees.....	4,835,520	4,750,000	4,735,000
Non-REA without guarantees.....	278,328	200,000	215,000
Total, electrification program.....	5,113,848	4,950,000	4,950,000

##### PROGRAM STATISTICS

[Dollars in thousands]

	1977 actual	1978 estimate	1979 estimate
Cumulative net loans.....	\$11,843,245	\$12,593,245	\$13,328,245
Cumulative funds advanced.....	\$10,689,456	\$11,474,456	\$12,424,456
Unadvanced funds, end of year.....	\$1,153,789	\$1,118,789	\$903,789
Cumulative principal repaid.....	\$3,427,816	\$3,665,816	\$3,924,816
Cumulative interest paid.....	\$2,056,340	\$2,273,340	\$2,515,840
Cumulative loan guarantee commitments.....	\$7,811,694	\$11,811,694	\$15,811,694
Cumulative consumers served—calendar year (thousands—estimated) <sup>1</sup> .....	8,587	8,862	9,139
Cumulative miles energized—calendar year (thousands—estimated) <sup>1</sup> .....	1,884	1,911	1,938
Number of borrowers.....	1,093	1,093	1,093

<sup>1</sup> Data represents accomplishments from all sources of funds.



## Public enterprise funds—Continued

## RURAL ELECTRIFICATION ADMINISTRATION—Continued

## RURAL ELECTRIFICATION AND TELEPHONE REVOLVING FUND LOAN AUTHORIZATIONS—continued

2. *Rural telephone.*—This capital investment program is financed through REA insured loans and guarantees of loans made by other qualified lenders for the construction, improvement, expansion, acquisition, and operation of telephone lines and facilities or systems to furnish and improve service in rural areas.

The 1979 budget request reflects the availability of supplemental financing from the Rural Telephone Bank to satisfy a part of the capital requirements of the rural telephone system.

## STATUS OF THE TELEPHONE PROGRAM—TELEPHONE LOAN LEVELS

[In thousands of dollars]

Loan level:	1977 actual	1978 estimate	1979 estimate
Insured loans	\$233,274	\$266,788	\$250,000
REA loan guarantees	-----	100,000	100,000
Subtotal, insured loans and loan guarantees	233,274	366,788	350,000
RTB loan (account follows)	160,267	185,000	230,000
Total, telephone program	393,541	551,788	580,000

## Program Statistics

[Dollars in thousands]

	1977 actual	1978 estimate	1979 estimate
Cumulative net loans	\$3,032,569	\$3,299,357	\$3,549,357
Cumulative funds advanced	\$2,492,089	\$2,742,089	\$3,042,089
Unadvanced funds, end of period	\$540,480	\$557,268	\$507,268
Cumulative principal repaid	\$563,258	\$625,258	\$691,258
Cumulative interest paid	\$427,647	\$475,647	\$531,547
Cumulative loan guarantee commitments	\$393,873	\$493,873	\$593,873
Cumulative route miles of line constructed or improved—(thousands—estimated) <sup>1</sup>	713	753	793
Cumulative dial subscribers, new and improved service—calendar year (thousands—estimated) <sup>1</sup>	3,483	3,683	3,883
Number of borrowers	938	948	958

<sup>1</sup> Data represents accomplishments from borrowers financed 20% or more by REA, RTB, and guaranteed loans.

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Operating income or loss (—):			
Interest earned on loans to borrowers	231,923	265,000	298,400
Expense	—31,584	—49,481	—95,415
Net operating income	200,339	215,519	202,985

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
<b>Assets:</b>				
Fund balance with Treasury	34	62,053	-----	-----
Accounts receivable (net)	91,634	88,629	88,629	88,629
Loans receivable (net)	8,203,125	8,800,054	9,077,626	9,280,611
Other assets (net)	157,500	187,500	217,500	247,500
Total assets	8,452,293	9,138,236	9,383,755	9,616,740
<b>Liabilities:</b>				
Miscellaneous payable	30	-----	-----	-----
Long-term notes payable to Treasury	7,409,108	7,864,742	7,864,742	7,864,742
Total liabilities	7,409,138	7,864,742	7,864,742	7,864,742

## Government equity:

Unexpended budget authority: Undelivered orders (unadvanced loans) <sup>1</sup>	1,486,987	1,694,269	1,676,057	1,411,057
Unfinanced budget authority: Financing authority	—1,395,349	—1,543,587	—1,587,428	—1,322,428
Invested capital	951,518	1,122,812	1,430,384	1,663,369
Total Government equity	1,043,155	1,273,494	1,519,013	1,751,998

## Analysis of changes in Government equity:

<b>Paid-in capital:</b>				
Opening balance	300,120	330,120	360,120	
Transactions: Rural telephone bank class A stock	30,000	30,000	30,000	
Closing balance	330,120	360,120	390,120	
<b>Retained income:</b>				
Opening balance	743,035	943,374	1,158,893	
Transactions: Net income	200,340	215,519	202,985	
Closing balance	943,374	1,158,893	1,361,878	
Total Government equity (end of year)	1,273,494	1,519,013	1,751,998	

<sup>1</sup> 1977 figures reflect adjustment of —\$1,130 thousand in obligated balance and \$208,412 thousand in change in selected resources.

## Object Classification (in thousands of dollars)

Identification code 12-4230-0-3-271	1977 actual	1978 est.	1979 est.
33.0 Investments and loans	1,083,274	1,016,788	985,000
43.0 Interest and dividends	29,627	47,448	92,907
99.0 Total obligations	1,112,901	1,064,236	1,077,907

## RURAL TELEPHONE BANK

For the purchase of Class A stock of the Rural Telephone Bank, \$30,000,000, to remain available until expended (7 U.S.C. 901-950(b)).

The Rural Telephone Bank is hereby authorized to make such expenditures, within the limits of funds and borrowing authority available to such corporation in accord with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out its authorized programs for the current fiscal year. (*Public Law No. 95-97, making appropriations for Agriculture and related agencies, 1978.*)

## Program and Financing (in thousands of dollars)

Identification code 12-4231-0-3-452	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
1. Administrative expenses	38	75	75
2. Interest expense	16,806	20,673	25,809
Total operating costs, funded	16,844	20,748	25,884
Capital investment, funded: Loans	80,907	110,000	140,000
Other funded costs: Dividends	-----	28	28
Total program costs, funded	97,752	130,776	165,912
Change in selected resources (unadvanced loan funds)	79,360	75,000	90,000
10.00 Total obligations	177,112	205,776	255,912
<b>Financing:</b>			
Offsetting collections from:			
11.00 Federal funds: Interest on U.S. securities	—265	—260	—252
14.00 Non-Federal sources:			
Interest income on loans	—29,479	—34,526	—41,929
Principal repaid on loans	—4,080	—11,099	—13,924
Sale of class B stock	—4,948	—5,500	—6,000

17.00	Recovery of prior year obligations	—170		
27.00	Capital transfer to general fund	3,647	4,260	4,860
	<b>Budget authority</b>	<b>141,818</b>	<b>158,651</b>	<b>198,667</b>
	<b>Budget authority:</b>			
	Current:			
40.00	Appropriation	30,000	30,000	30,000
	Permanent:			
67.10	Authority to borrow (permanent, indefinite) (7 U.S.C. 901-950(b))	111,818	128,651	168,667
	<b>Relation of obligations to outlays:</b>			
71.00	Obligations incurred, net	138,170	154,391	193,807
	Obligated balance, start of year:			
72.47	Authority to borrow	354,703	433,632	510,429
72.98	Fund balance	4,669	5,331	4,257
	Obligated balance, end of year:			
74.47	Authority to borrow	—433,632	—510,429	—599,541
74.98	Fund balance	—5,331	—4,257	—4,435
90.00	Outlays	58,580	78,668	104,517

The Rural telephone bank (RTB) was established by Public Law 92-12, approved May 7, 1971, which amended the Rural Electrification Act of 1936, as amended. The RTB provides a supplemental source of financing for the REA telephone program. Public Law 92-234, approved June 30, 1972, amended the act to permit the Secretary of the Treasury to purchase the bank's debentures. This has minimized the bank's borrowing costs. The bank charges an interest rate based on the average cost of money to the bank, but not less than 5% per annum. The weighted average interest rate on cumulative loans through September 30, 1977, was 6.85. During the first quarter of fiscal year 1978, loans were made at 6.5% interest.

Equity capital of the bank consists of class A stock purchased by the United States, classes B and C stock purchased by bank borrowers, organizations eligible to become borrowers and organizations controlled by borrowers, and retained earnings. The maximum borrowing authority of the bank by law is limited to 20 times its paid-in capital and retained earnings. Total available borrowing authority of the bank for 1978 is estimated at \$5.2 billion. For fiscal year 1979 it is estimated at \$6.0 billion.

Bank loans totaled \$160.3 million in fiscal year 1977. After almost 6 years in operation loans to 385 borrowers have been approved, totaling over \$923 million. Telephone bank loans are estimated at \$185 million for 1978 and \$230 million for 1979.

Administrative support for the general operations of the bank are provided on a part-time basis by REA employees and the Office of the General Counsel, without cost to the bank, as provided for in the enabling legislation. Certain administrative expenses, such as expenses of the elected members of the Board of Directors, postage fees and the audit by the General Accounting Office, must be borne by the bank.

## BUDGET AUTHORITY, OBLIGATIONS, AND BALANCES

[In thousands of dollars]

<b>Budget authority:</b>			
Appropriation for purchase of class A stock	1977 actual	1978 estimate	1979 estimate
	\$30,000	\$30,000	\$30,000
Borrowing authority (program and financing schedule)	111,818	128,651	168,667
New budget authority	141,818	158,651	198,667
Other funds available	38,942	51,385	62,105

Less return on class A stock	—3,647	—4,260	—4,860
<b>Total budgetary resources</b>	<b>177,112</b>	<b>205,776</b>	<b>255,912</b>
<b>Obligations:</b>			
Loans approved	160,268	185,000	230,000
Expenses and C stock dividends	16,844	20,776	25,912
<b>Total</b>	<b>177,112</b>	<b>205,776</b>	<b>255,912</b>

## BORROWING AUTHORITY

[In thousands of dollars]

	1977 actual	1978 estimate	1979 estimate
Available start of year	\$3,480,374	\$4,252,220	\$5,023,309
Increase <sup>1</sup>	883,664	899,740	941,040
Encumbered	—111,818	—128,651	—168,667
Available end of year	4,252,220	5,023,309	5,795,682
<sup>1</sup> Computed in accordance with sec. 407 of the Rural Electrification Act of 1936 as amended:			
A stock	30,000	30,000	30,000
B stock	4,948	8,407	9,526
C stock			
Retained earnings	9,236	6,580	7,526
<b>Total</b>	<b>44,183</b>	<b>44,987</b>	<b>47,052</b>
Statutory borrowing authority rate	×20	×20	×20
Maximum borrowing authority during year	883,660	899,740	941,040

Note.—Totals may not add due to rounding.

## PROGRAM STATISTICS

[Dollars in thousands]

	1977 actual	1978 estimate	1979 estimate
Cumulative net loans	\$923,745	\$1,108,745	\$1,338,745
Cumulative loan funds, advanced	\$486,045	\$596,045	\$736,045
Unadvanced loan funds, end of year	\$437,700	\$512,700	\$602,700
Cumulative principal repaid	\$9,880	\$20,979	\$34,903
Cumulative interest paid	\$73,717	\$108,243	\$150,172
Number of borrowers	385	400	415

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
<b>Operating income or loss (—):</b>			
Interest earned on loans to borrowers	29,479	34,526	41,929
Expenses	—17,037	—21,011	—26,241
Net operating income	12,442	13,515	15,688
<b>Nonoperating income:</b>			
Interest earned on U.S. securities (net of discount less premium amortization)	270	260	252
Net income for the year	12,712	13,775	15,940

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
<b>Assets:</b>				
Fund balance with Treasury	268	1,265	246	544
U.S. securities	4,401	4,066	4,011	3,891
Accounts receivable (net)	2,888	3,290	3,303	5,150
Loans receivable (net)	398,930	475,565	574,203	699,922
<b>Total assets</b>	<b>406,487</b>	<b>484,186</b>	<b>581,763</b>	<b>709,507</b>
<b>Liabilities:</b>				
Accounts payable and other accrued liabilities	3,964	4,590	4,604	6,452
Debt issued under borrowing authority: Borrowing from Treasury	200,733	233,622	286,198	365,042
<b>Total liabilities</b>	<b>204,697</b>	<b>238,212</b>	<b>290,802</b>	<b>371,494</b>



## Public enterprise funds—Continued

## RURAL ELECTRIFICATION ADMINISTRATION—Continued

## RURAL TELEPHONE BANK—continued

## Financial Condition (in thousands of dollars)—Continued

	TQ actual	1977 actual	1978 est.	1979 est.
<b>Fund equity:</b>				
<b>Government equity:</b>				
Undelivered orders: Unad-				
vanced loan commitments..	358,340	437,700	512,701	602,701
Unfinanced budget authority:				
Undrawn agency debt au-				
thority.....	-354,703	-433,632	-510,429	-599,541
Invested capital.....	153,863	183,432	215,228	244,340
<b>Total Government equity..</b>	<b>157,500</b>	<b>187,500</b>	<b>217,500</b>	<b>247,500</b>
<b>Private equity:</b>				
Class B stock.....	29,818	34,766	43,173	52,699
Class C stock.....	546	546	546	546
Retained earnings.....	13,927	23,162	29,742	37,268
<b>Total private equity.....</b>	<b>44,290</b>	<b>58,474</b>	<b>73,461</b>	<b>90,513</b>
<b>Total equity.....</b>	<b>201,790</b>	<b>245,974</b>	<b>290,961</b>	<b>338,013</b>
<b>Analysis of changes in equity:</b>				
<b>Privately owned equity:</b>				
Paid-in capital: Opening balance.....	30,364	35,312	43,719	
Transactions:				
Patronage refund—class B stock.....		2,907	3,526	
Stock sold—class B.....	4,948	5,500	6,000	
<b>Closing balance.....</b>	<b>35,312</b>	<b>43,719</b>	<b>53,245</b>	
Retained income: Opening balance.....	13,927	23,162	29,742	
Transactions:				
Balances of current operating and non-				
operating income transferred from				
Government equity.....	9,065	9,515	11,080	
Patronage refund—class B stock.....		-2,907	-3,526	
Dividend paid—class C stock.....		-28	-28	
Repayment of prior year expenses.....	170			
<b>Closing balance.....</b>	<b>23,162</b>	<b>29,742</b>	<b>37,268</b>	
<b>Total privately owned equity.....</b>	<b>58,474</b>	<b>73,461</b>	<b>90,513</b>	
<b>Government equity:</b>				
Paid-in capital: Opening balance.....	157,500	187,500	217,500	
Transactions: Appropriations.....	30,000	30,000	30,000	
<b>Closing balance.....</b>	<b>187,500</b>	<b>217,500</b>	<b>247,500</b>	
Transactions:				
Transfer to miscellaneous receipts in				
Treasury for return on class A stock..	-3,647	-4,260	-4,860	
Operating income.....	12,442	13,515	15,688	
Nonoperating income.....	270	260	252	
Current income in excess of return on				
class A stock transferred to private				
equity.....	-9,065	-9,515	-11,080	
<b>Closing balance.....</b>				
<b>Total Government equity (end of year) ..</b>	<b>187,500</b>	<b>217,500</b>	<b>247,500</b>	

## Object Classification (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Identification code 12-4231-0-3-452			
11.8 Personnel compensation: Special			
personal services payments.....	8	15	15
21.0 Travel and transportation of persons..	8	15	15
23.2 Communications, utilities, and other			
rent.....	1	2	2
24.0 Printing and reproduction.....	1	2	2
25.0 Other services.....	20	40	40
26.0 Supplies and materials.....		1	1

33.0 Investments and loans.....	160,268	185,000	230,000
43.0 Interest and dividends.....	16,806	20,701	25,837
99.0 Total obligations.....	177,112	205,776	255,912

## DEPARTMENT OF LABOR

## Public enterprise funds:

## PENSION BENEFIT GUARANTY CORPORATION

The Pension Benefit Guaranty Corporation is authorized to make such expenditures within limits of funds [an] and borrowing authority available to such corporation, and in accord with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended (31 U.S.C. 849), as may be necessary in carrying out the program through September 30, [1978] 1979 for such corporation.

Note.—The appropriation bill for this agency had not been enacted at the time this budget was prepared. The language shown above is based upon a continuing resolution in effect through September 30, 1978, that provides for language consistent with that which would be provided by the conference version of the Departments of Labor, and Health, Education, and Welfare Appropriation Act, 1978.

## Program and Financing (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Identification code 16-4204-0-3-601			
<b>Program by activities:</b>			
<b>Operating costs, funded:</b>			
1. Administration.....	13,224	20,710	23,145
2. Benefit payments.....	7,106	15,292	26,172
Annuity purchases.....		5,000	20,000
<b>Total operating costs, funded..</b>	<b>20,330</b>	<b>41,002</b>	<b>69,317</b>
<b>Capital investment, funded: Purchase</b>			
of equipment.....	106	125	80
<b>Total program costs, funded.....</b>	<b>20,436</b>	<b>41,127</b>	<b>69,397</b>
Change in selected resources (unde-			
livered orders).....	613	-550	13
10.00 Total obligations.....	21,049	40,577	69,410
<b>Financing:</b>			
<b>Offsetting collections from:</b>			
11.00 Federal funds: Interest on Govern-			
ment securities.....	-4,310	-4,137	-5,221
14.00 Non-Federal funds:			
Premium income.....	-29,234	-59,308	-65,500
Trustee cost reimbursements.....	-355	-627	-1,036
Other income.....	-40	-40	-40
Benefit payment reimbursement..	-7,106	-15,292	-26,172
Reimbursement for annuity pur-			
chases.....		-3,000	-12,000
<b>Unobligated balance available, start</b>			
of year:			
21.47 Authority to borrow.....	-100,000	-100,000	-100,000
21.98 Fund balance (U.S. debt securities)..	-48,044	-68,040	-109,867
<b>Unobligated balance available, end of</b>			
year:			
24.47 Authority to borrow.....	100,000	100,000	100,000
24.98 Fund balance (U.S. debt securities)	68,040	109,867	150,426
<b>Budget authority.....</b>			
<b>Relation of obligations to outlays:</b>			
71.00 Obligations incurred, net.....	-19,996	-41,827	-40,559
72.10 Receivables in excess of obligations,			
start of year.....			-9,846
72.98 Obligated balance, start of year: Fund			
balance.....	8,120	3,717	
74.10 Receivables in excess of obligations,			
end of year.....		9,846	20,704
74.98 Obligated balance, end of year: Fund			
balance.....	-3,717		
90.00 Outlay.....	-15,593	-28,264	-29,701

Title IV of the Employee Retirement Income Security Act of 1974 (Public Law 93-406) provides for the establishment of a wholly owned Government corporation, the

## EXPLANATION OF OTHER MATERIALS

This section includes the following material required by section 601 of the Congressional Budget Act of 1974:

(a) a list of advance appropriations requested in this budget for 1980; together with a list of all accounts for which 1980 advance appropriations are authorized; and

(b) a statement of amendments and revisions to 1978 budget authority requests that were transmitted to the Congress after the 1978 Budget but prior to the transmittal of the 1979 Budget.



## ADVANCE APPROPRIATIONS FOR 1980

Section 601(h) of the Congressional Budget Act of 1974 (Public Law 93-344) requires inclusion in the budget of: "... information with respect to estimates of appropriations for the next succeeding fiscal year for grants, contracts, or other payments under any program for which there is an authorization of appropriations for such succeeding fiscal year and such appropriations are authorized to be included in an appropriation act for the fiscal year preceding the fiscal year in which the appropriation is to be available for obligation." There are two funding measures used to assure Federal financing of programs beyond fiscal year 1979 in annually appropriated programs: *advance appropriations* and *forward funding*.

*Advance appropriations* provide funding in fiscal year 1979 appropriations bills for programs beyond fiscal year 1979. Since these appropriations are not available until after fiscal year 1979, the amounts will not be included in the budget totals for the fiscal year requested. Section 601(h) of the Congressional Budget Act requires an identification of these items. In fulfillment of this requirement, the table below lists those accounts authorized to receive, in fiscal year 1979, advance appropriations for fiscal year 1980. The listing is in two parts: Section I shows the amounts of advance 1980 appropriations included in the 1979 budget. Section II is a listing of accounts for which advance appropriations are authorized, but no advance 1980 appropriations are requested.

*Forward funding* also provides for fiscal year 1980 requirements in the 1979 budget. This funding measure is proposed for ongoing grants programs from 1979 appropriations. Under these provisions, the 1979 appropriation may be obligated in 1979 to finance the grantee program for 1980. These appropriations are included in the 1979 budget totals and are not required to be separately identified in this section. However, in the table below, a footnote identifies these appropriation accounts.

### 1980 APPROPRIATIONS AUTHORIZED TO BE PROVIDED IN 1979

[In thousands of dollars]

#### I. Accounts for which advance 1980 appropriations are included in the 1979 Budget:

1980 budget  
authority  
included  
in the 1979  
budget

Corporation for Public Broadcasting:  
Public Broadcasting fund (Public Law 93-439)--- 152, 000

#### II. Accounts authorized to receive advance appropriations for 1980 but for which no advance 1980 appropriations are requested in the 1979 Budget:

##### Department of Agriculture:

Food program administration (42 U.S.C. 1752).

Elderly feeding program (sec. 210, Public Law 93-29).

Child nutrition programs (42 U.S.C. 1752).

##### Department of Health, Education and Welfare:

###### Education:<sup>1</sup>

Elementary and secondary education.<sup>2</sup>

Indian education.

School assistance in federally affected areas.

Emergency school aid.<sup>2</sup>

Education for the handicapped.<sup>2</sup>

Occupational, vocational, and adult education.<sup>2</sup>

Student assistance.

Higher and continuing education.

Library resources.

Special projects and training.

Student loan insurance fund.

Higher education facilities loan and insurance fund.

Health professions graduate student loan insurance fund.

Educational activities overseas (special foreign currency program).

National Institute of Education.<sup>3</sup>

Office of the Assistant Secretary for Education.<sup>3</sup>

Human development services (sec. 577, Public Law 93-644; sec. 210, Public Law 93-29; sec. 4(a), Public Law 93-112).<sup>2</sup>

<sup>1</sup> Advance appropriations for education programs are authorized by sec. 802 of Public Law 93-380.

<sup>2</sup> Forward funding for 1980 is requested for these accounts in this Budget.

<sup>3</sup> Excludes salaries and expenses.

## STATEMENT OF AMENDMENTS TO AND REVISIONS IN BUDGET AUTHORITY FOR FISCAL YEAR 1978

(Between the Transmittal of the 1978 and 1979 Budgets)

A statement of all amendments to or revisions in budget authority requested between submission of the fiscal 1978 budget and the fiscal 1979 budget is presented below. This statement is being included in the budget in accord with section 201 of the Budget and Accounting Act, 1921, as amended by section 601(g) of the Congressional Budget Act of 1974.

The modifications to requests for 1978 budget authority that were made through the course of the past year took three forms. If the Congress had not yet acted on a pending request, the President sent amendments to the January 1977, budget requests. If appropriations had been

enacted, the President proposed either supplemental budget authority or rescission of enacted appropriations.

Amendments and requests for supplemental appropriations are printed in the documents of the House of Representatives and the Senate that are identified in part A of the following listing. The President's proposals for rescission are included in special messages to the Congress under the Impoundment Control Act of 1974 (Public Law 93-344). Both the special messages and monthly cumulative reports on the items they cover are printed in the Federal Register.

## PART A. AMENDED AND SUPPLEMENTAL REQUESTS RELATING TO 1978 BUDGET AUTHORITY

Transmitted to the Congress on :	Agencies affected	Printed as :	Transmitted to the Congress on :	Agencies affected	Printed as :
Feb. 22, 1977	Department of Commerce, Department of Labor, Department of the Treasury.	H. Doc. 95-85	May 19, 1977	Foreign assistance, Department of Defense—Military, Department of the Interior, Department of Justice, Department of Labor.	H. Doc. 95-161
Feb. 28, 1977	Department of the Treasury, Corporation for Public Broadcasting, Claims and judgments.	H. Doc. 95-89	May 20, 1977	Department of Commerce, White House Conference on Balanced National Growth and Economic Development, Department of Defense—Civil, Corps of Engineers, Department of the Interior, Tennessee Valley Authority.	H. Doc. 95-162
Mar. 7, 1977	Executive Office of the President, Funds appropriated to the President, Department of Agriculture, Department of Commerce, Department of Defense, Department of Health, Education, and Welfare, Department of Housing and Urban Development, Department of the Interior, Department of Justice, Department of Labor, Department of State, Department of Transportation, Department of the Treasury, General Services Administration, ACTION, Civil Service Commission, Community Services Administration, Federal payment to the District of Columbia, Equal Employment Opportunity Commission, Federal Energy Administration, Legal Services Corporation, National Center for Productivity and Quality of Working Life, National Foundation on the Arts and Humanities, Postal Service, Tennessee Valley Authority, Water Resources Council.	H. Doc. 95-93	June 8, 1977	Department of Defense—Civil, Corps of Engineers, ACTION.	H. Doc. 95-170
Mar. 11, 1977	National Security Council, Department of Defense—Civil, Corps of Engineers, Department of the Interior, Department of Labor, Environmental Protection Agency.	H. Doc. 95-97	June 28, 1977	Department of Transportation---	S. Doc. 95-58
Mar. 24, 1977	Legislative branch, Council of Economic Advisers, Appalachian Regional Commission.	S. Doc. 95-31	June 30, 1977	Department of Commerce, Department of Justice.	H. Doc. 95-174
Apr. 29, 1977	Legislative branch, the Judiciary, Foreign assistance, Department of Commerce, Department of Transportation, National Transportation Policy Study Commission.	H. Doc. 95-137	June 30, 1977	Legislative branch-----	H. Doc. 95-175
May 2, 1977	Department of Justice-----	H. Doc. 95-140	July 6, 1977	Department of Agriculture-----	S. Doc. 95-56
May 2, 1977	Veterans Administration-----	H. Doc. 95-142	July 11, 1977	Legislative branch-----	H. Doc. 95-183
May 4, 1977	Department of the Treasury-----	H. Doc. 95-143	July 11, 1977	Veterans Administration-----	S. Doc. 95-55
May 4, 1977	Department of State, Arms Control and Disarmament Agency.	H. Doc. 95-144	July 12, 1977	Department of Defense—Military.	S. Doc. 95-57
May 4, 1977	Department of Defense—Military.	H. Doc. 95-145	July 25, 1977	District of Columbia-----	H. Doc. 95-194
May 16, 1977	Energy Research and Development Administration, Board for International Broadcasting, United States Information Agency.	H. Doc. 95-156	July 25, 1977	Legislative branch, Department of Agriculture.	H. Doc. 95-195
			Aug. 1, 1977	Foreign assistance, International organizations and programs.	S. Doc. 95-63
			Aug. 4, 1977	Legislative branch, Environmental Protection Agency, Department of Health, Education, and Welfare.	H. Doc. 95-200
			Aug. 19, 1977	Department of Commerce-----	H. Doc. 95-208
			Aug. 25, 1977	Environmental Protection Agency	H. Doc. 95-209
			Sept. 16, 1977	National Security Council, Department of Agriculture, Department of Health, Education, and Welfare, Department of the Interior, Department of Justice, Department of Labor, Department of State, Department of the Treasury, Energy Research and Development Administration, Environmental Protection Agency, Federal Energy Administration, Small Business Administration.	H. Doc. 95-223
			Sept. 22, 1977	Department of Health, Education, and Welfare, Special assistance to refugees from Cambodia, Vietnam, and Laos in the United States.	H. Doc. 95-227
			Sept. 30, 1977	Department of the Interior, Department of Labor.	H. Doc. 95-236
			Oct. 7, 1977	Small Business Administration---	S. Doc. 95-69



**PART B. REQUESTS FOR RESCISSION OF 1978 BUDGET AUTHORITY**

A rescission (R78-1) of funds provided to the Department of Justice was proposed on September 23, 1977. This rescission proposal was printed as H. Doc. 95-226 and in the Federal Register of September 29, 1977 (vol. 42, No. 189, pt. IX). These funds are now being deferred pending enactment of a related transfer proposal. The following three rescissions of 1978 budget authority, which are being proposed in connection with this budget, are expected to be transmitted to the Congress prior to the budget transmittal date:

International Security Assistance; Military Assistance (R78-2).  
Department of State:

International Organizations and Conferences;

Contributions for international peacekeeping activities  
(R78-3).

Federal Home Loan Bank Board Revolving Fund (R78-4).

Details of these new proposals are printed in Part III of this volume.

## GOVERNMENT-SPONSORED ENTERPRISES

Part VI contains detailed budgets and explanatory statements of certain Government-sponsored enterprises. All of these enterprises are chartered by the Federal Government and supervised by a Government agency although they are privately owned. These budgets are not reviewed by the President; they are presented as submitted by the enterprises. This section includes:

- (a) Student Loan Marketing Association.
- (b) Federal National Mortgage Association.
- (c) Banks for cooperatives.
- (d) Federal intermediate credit banks.
- (e) Federal land banks.
- (f) Federal home loan banks.

(g) Federal Home Loan Mortgage Corporation.

The Student Loan Marketing Association is a corporation, supervised by the Department of Health, Education, and Welfare, to assist in financing college student loans.

Both the Federal home loan banks and the Federal Home Loan Mortgage Corporation are supervised by the Federal Home Loan Bank Board. The other three systems of banks are supervised by the Farm Credit Administration.

The Federal National Mortgage Association is a mortgage finance corporation supervised by the Department of Housing and Urban Development.



established by the Secretary of Housing and Urban Development. This factor is currently set at 25. These borrowings usually take the form of debentures and short-term discount notes. Finally, FNMA may issue securities guaranteed by the Government National Mortgage Association which are fully backed by pools of mortgages. This last type of borrowing is limited only by the size of FNMA's loan portfolio.

For the years ended September 30, 1976 and 1977, income and retained earnings were as follows (in millions of dollars):

	1976	1977
Gross revenue.....	2,625	2,775
Gross expenses.....	-2,381	-2,484
Income before Federal income tax.....	244	291
Federal income tax.....	-119	-140
Net income.....	125	151
Retained earnings, beginning of year.....	420	504
Dividends on common stock.....	-41	-50
Retained earnings, end of year.....	504	605

The forecast data contained in this material has been developed based on certain general assumptions and should not be construed as an official forecast of the Corporation's position.

#### Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
<b>Assets:</b>				
Cash.....	15,000	13,000	15,000	20,000
U.S. securities (par) ..	243,000	210,000	227,000	271,000
Accounts receivable (net).....	283,000	280,000	331,000	329,000
<b>Selected assets:</b>				
Deferred charges.....	71,000	71,000	73,000	73,000
Loans receivable (net).....	31,918,000	33,018,000	35,303,000	35,758,000
Fixed assets (net) ..	17,000	19,000	22,000	26,000
<b>Total assets.....</b>	<b>32,547,000</b>	<b>33,611,000</b>	<b>35,971,000</b>	<b>36,477,000</b>
<b>Liabilities:</b>				
Current liabilities.....	931,000	983,000	999,000	1,010,000
Borrowing from the public.....	30,685,000	31,492,000	33,587,000	33,959,000
<b>Total liabilities.....</b>	<b>31,616,000</b>	<b>32,475,000</b>	<b>34,586,000</b>	<b>34,969,000</b>
<b>Equity:</b>				
Unexpended authority:				
Undelivered orders.....	3,983,000	3,522,000	1,940,000	1,914,000
Unobligated balance ..	35,240,000	50,178,000	68,391,000	77,304,000
<b>Total unexpended balance.....</b>	<b>39,223,000</b>	<b>53,700,000</b>	<b>70,331,000</b>	<b>79,218,000</b>
Unfinanced authority:				
Borrowing authority.....	-39,613,000	-54,180,000	-70,757,000	-79,608,000
Invested capital and earnings.....	1,321,000	1,616,000	1,811,000	1,898,000
<b>Total equity.....</b>	<b>931,000</b>	<b>1,136,000</b>	<b>1,385,000</b>	<b>1,508,000</b>

## FARM CREDIT ADMINISTRATION

### BANKS FOR COOPERATIVES

#### Program and Financing (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Operating costs:			
1. Operating costs.....	18,477	21,251	23,785
2. Interest on borrowings.....	305,479	381,566	458,985
<b>Total operating costs, funded.....</b>	<b>323,956</b>	<b>402,817</b>	<b>482,770</b>
Capital investment, funded:			
1. Loans made.....	12,123,288	13,302,360	15,082,246
2. Purchase of fixed assets.....	988	2,293	815
<b>Total capital investment.....</b>	<b>12,124,276</b>	<b>13,304,653</b>	<b>15,083,061</b>
Other costs funded:			
1. Federal and other income taxes.....	627	547	599
2. Borrowers' equities retired.....	28,775	37,787	34,377
3. Patronage refunds paid in cash.....	13,981	14,945	17,162
<b>Total other costs.....</b>	<b>43,383</b>	<b>53,279</b>	<b>52,138</b>
<b>Total program costs, funded.....</b>	<b>12,491,615</b>	<b>13,760,749</b>	<b>15,617,969</b>
Change in selected resources (deferred charges and other assets) ..	590	1,332	99
<b>Total obligation.....</b>	<b>12,492,205</b>	<b>13,762,081</b>	<b>15,618,068</b>
<b>Financing:</b>			
Offsetting collections from: Non-Federal sources:			
Loans repaid.....	-11,351,938	-12,477,647	-14,392,608
Revenue.....	-387,507	-476,658	-565,649
Sale of capital stock.....	-69,895	-69,459	-67,154
Other gains or losses.....	-124	-40	-40
Unobligated balance available, start of year:			
Authority to borrow.....	-6,087,819	-6,971,108	-8,040,431
Fund balance.....	-175,438	-360,367	-358,629
Unobligated balance available, end of year:			
Authority to borrow.....	6,971,108	8,040,431	9,418,620
Fund balance.....	360,367	358,629	360,073
<b>Authority to borrow (permanent).....</b>	<b>1,750,959</b>	<b>1,805,862</b>	<b>1,972,250</b>
<b>Relation of obligations to outlays:</b>			
Obligations incurred, net.....	682,741	738,277	592,617
Receivables in excess of obligations, start of year.....	-263,595	-360,367	-358,629
Receivables in excess of obligations, end of year.....	360,367	358,629	360,073
<b>Outlays.....</b>	<b>779,513</b>	<b>736,539</b>	<b>594,061</b>

The 13 Banks for cooperatives are under the general supervision of the Farm Credit Administration. They finance the operations of farmers' cooperatives. The funds to finance these loans are obtained primarily from sales of bonds to the public and from their own capital funds. The bonds issued by the banks are not guaranteed by the U.S. Government either as to principal or interest. All of their expenses are paid from their own income and are not included in the budget of the United States. Included in these expenses is the banks' share of the costs of the Farm Credit Administration.

## BANKS FOR COOPERATIVES—Continued

The Farm Credit Act of 1955 provided for eventual ownership of the banks by farmers' cooperatives and the retirement of the U.S. Government's investment. This was accomplished on December 31, 1968, when the remainder of the U.S. Government capital was retired.

The banks for cooperatives presently operate under authorities contained in title III of the Farm Credit Act of 1971, Public Law 92-181, as amended.

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Operating income or loss (—):			
Revenue	387,507	476,658	565,649
Expense	—336,110	—412,310	—492,904
Net operating income, total	51,397	64,348	72,745
Nonoperating loss:			
Other gains or losses	—124	—40	—40
Federal and other income taxes	—627	—547	—599
Net nonoperating loss	—751	—587	—639
Net income for the year	50,646	63,761	72,106

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
<b>Assets:</b>				
Cash	24,229	25,047	26,192	27,308
U.S. securities (par)	28,158	27,319	27,075	27,086
Other securities	50,400	202,000	202,000	202,000
Accounts and notes receivable (net)	170,333	210,353	221,439	230,719
Selected assets:				
Deferred charges	2,158	2,915	3,078	3,129
Other assets	2,138	1,971	3,140	3,188
Loans to cooperatives	4,466,962	5,238,312	6,063,025	6,752,663
Assets acquired (net)	344	122	115	110
Fixed assets (net)	11,867	12,223	13,630	13,394
Total assets	4,756,589	5,720,262	6,559,694	7,259,597
<b>Liabilities:</b>				
Accounts payable and accrued liabilities	97,682	104,352	118,077	127,040
Provision for losses	34,416	39,812	49,336	59,310
Bonds and notes payable (net)	4,114,381	4,978,612	5,705,009	6,287,920
Total liabilities	4,246,479	5,122,776	5,872,422	6,474,270
<b>Net equity:</b>				
Unobligated balance	6,263,257	7,331,475	8,399,060	9,778,693
Undrawn authorizations	—6,087,819	—6,971,108	—8,040,431	—9,418,620
Total unexpended balance	175,438	360,367	358,629	360,073
Invested capital and earnings	334,672	237,119	328,643	425,254
Total net equity	510,110	597,486	687,272	785,327
Total liabilities and net equity	4,756,589	5,720,262	6,559,694	7,259,597
<b>Analysis of changes in net equity:</b>				
Paid-in capital:				
Opening balance		333,068	420,175	493,503
Transactions: Acquisitions, net		87,107	73,328	78,500
Closing balance		420,175	493,503	572,003
Retained income:				
Opening balance		177,042	177,311	193,769
Transactions:				
Net operating income		50,646	63,761	72,106

Patronage refunds	—13,981	—14,945	—17,162
Surplus other	—470	—474	—517
Allocated surplus revolved into capital stock and paid in cash	—35,926	—31,884	—34,872
Closing balance	177,311	193,769	213,324
Total net equity (end of year)	597,486	687,272	785,327

## Object Classification (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
<b>Personnel compensation: Permanent positions</b>	8,345	9,542	10,640
<b>Personnel benefits: Civilian</b>	2,047	2,391	2,677
Travel and transportation of persons	1,219	1,439	1,606
Communications, utilities, and other rent	1,485	1,621	1,791
Printing and reproduction	192	235	266
Other services	186	231	264
Equipment	296	352	398
Land and structures	988	2,293	815
Investments and loans	12,123,288	13,302,360	15,082,246
Interest and dividends	305,479	381,566	458,985
Undistributed:			
Operating expenses	4,707	5,440	6,143
Federal and other income taxes	627	547	599
Borrowers' equities retired	28,775	37,787	34,377
Patronage refunds paid in cash	13,981	14,945	17,162
Total costs, funded	12,491,615	13,760,749	15,617,969
Change in selected resources	590	1,332	99
Total obligations	12,492,205	13,762,081	15,618,068

## FEDERAL INTERMEDIATE CREDIT BANKS

## Program and Financing (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
<b>Program by activities:</b>			
Operating costs:			
1. Operating costs	30,091	33,685	39,251
2. Interest on borrowings	705,454	866,004	1,018,916
Total operating costs funded	735,545	899,689	1,058,167
Capital investment, funded:			
1. Loans made	8,162,111	9,373,991	10,792,383
2. Purchase of fixed assets	6,887	1,326	1,063
Total capital investment	8,168,998	9,375,317	10,793,446
Other costs funded: Patronage refunds	72,667	80,100	91,642
Total program costs, funded	8,977,210	10,355,106	11,943,255
Change in selected resources (deferred charges and other assets)	319	24	850
Total obligation	8,977,529	10,355,130	11,944,105
<b>Financing:</b>			
Offsetting collections from: Non-Federal sources:			
Loans repaid	—6,459,014	—7,455,880	—8,591,832
Revenue	—837,378	—1,017,309	—1,191,531
Sale of capital stock	—76,191	—91,234	—101,756
Other gains or losses	—1,587	40	123
Unobligated balance available, start of year:			
Authority to borrow	—3,575,272	—4,061,976	—4,813,242
Fund balance	—183,354	—166,724	—202,418
Unobligated balance available, end of year:			
Authority to borrow	4,061,976	4,813,242	5,603,322
Fund balance	166,724	202,418	227,556
Authority to borrow (permanent)	2,073,433	2,577,707	2,874,327



Relation of obligations to outlays:			
Obligations incurred, net.....	1,603,359	1,790,747	2,059,109
Receivables in excess of obligations, start of year.....	-183,354	-166,724	-202,418
Receivables in excess of obligations, end of year.....	166,724	202,418	227,556
Outlays.....	1,586,729	1,826,441	2,084,247

The 12 Federal intermediate credit banks are under the general supervision of the Farm Credit Administration. They serve as banks of discount for agriculture, discounting agricultural and livestock paper for, and making loans to local financing institutions such as production credit associations, agricultural credit corporations, livestock loan companies, and commercial banks. They also provide the production credit associations with necessary supervision and services.

The banks' lending funds are obtained primarily from the sale of bonds to the public and from their own capital funds. The bonds are not guaranteed by the U.S. Government either as to principal or interest. All of their expenses are paid from their own income and are not included in the budget of the United States. Included in these expenses is the credit banks' share of the costs of the Farm Credit Administration.

The banks were originally wholly owned Government corporations set up exclusively as banks of discount; however, pursuant to the Farm Credit Act of 1956, the banks become mixed-ownership corporations and were made responsible for supervising the production credit associations and assisting them to make sound credit available to farmers.

All of the capital stock of the Federal intermediate credit banks, from organization in 1923 to December 31, 1956, was held by the U.S. Government. The 1956 act provided a long-range plan for the eventual ownership of the credit banks by the production credit associations and the gradual retirement of the Government's investment in the banks. This retirement was accomplished in full on December 31, 1968.

The Federal intermediate credit banks presently operate under authorities contained in title II of the Farm Credit Act of 1971, Public Law 92-181, as amended.

#### Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Operating income or loss:			
Revenue.....	837,378	1,017,309	1,191,531
Expense.....	-735,545	-899,689	-1,058,167
Net operating income, total.....	101,833	117,620	133,364
Nonoperating income or loss: Other gains or losses (—).....	-1,587	40	123
Net income for the year.....	100,246	117,660	133,487

#### Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
Assets:				
Cash.....	35,335	35,333	37,520	37,488
U.S. securities (par).....	88,347	88,263	100,915	121,181
Other securities.....	53,023	27,368	42,024	56,209
Accounts and notes receivable (net).....	290,768	281,024	323,333	364,211
Selected assets:				
Deferred charges.....	6,428	8,342	7,818	8,305
Other assets.....	11,332	9,099	9,647	10,010
Loans and discounts.....	11,582,821	13,285,918	15,204,029	17,404,580
Fixed assets (net).....	17,216	22,099	21,815	20,962
Total assets.....	12,085,270	13,757,446	15,747,101	18,022,946

Liabilities:				
Accounts payable and accrued liabilities.....	284,119	265,264	301,374	351,533
Provision for losses.....	1,840	405	542	687
Bonds and notes payable (net).....	11,067,188	12,655,884	14,480,498	16,562,438
Total liabilities.....	11,353,147	12,921,553	14,782,414	16,914,658
Net equity:				
Unobligated balance.....	3,758,626	4,228,700	5,015,660	5,830,878
Undrawn authorization.....	-3,575,272	-4,061,976	-4,813,242	-5,603,322
Total unexpended balance.....	183,354	166,724	202,418	227,556
Invested capital and earnings.....	548,769	669,169	762,269	880,732
Total net equity.....	732,123	835,893	964,687	1,108,288
Total liabilities and net equity.....	12,085,270	13,757,446	15,747,101	18,022,946

#### Analysis of changes in net equity:

Paid-in capital:			
Opening balance.....	465,564	541,755	632,989
Transactions: Acquisitions, net.....	76,191	91,234	101,756
Closing balance.....	541,755	632,989	734,745
Retained income:			
Opening balance.....	266,559	294,138	331,698
Transactions:			
Net operating income.....	100,246	117,660	133,487
Patronage refunds.....	-72,667	-80,100	-91,642
Closing balance.....	294,138	331,698	373,543
Total net equity (end of year).....	835,893	964,687	1,108,288

#### Object Classification (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Personnel compensation: Permanent positions.....			
	3,031	3,465	4,074
Personnel benefits: Civilian.....	3,472	3,959	4,637
Travel and transportation of persons.....	1,802	1,999	2,211
Communications, utilities, and other rent.....	2,877	3,161	3,582
Printing and reproduction.....	786	883	1,004
Other services.....	16,556	18,500	21,797
Equipment.....	1,567	1,718	1,946
Lands and structures.....	6,887	1,326	1,063
Investments and loans.....	8,162,111	9,373,991	10,792,383
Interest and dividends.....	705,454	866,004	1,018,916
Undistributed: Operating expenses; patronage refunds.....	72,667	80,100	91,642
Total costs, funded.....	8,977,210	10,355,106	11,943,255
Change in selected resources.....	319	24	850
Total obligations.....	8,977,529	10,355,130	11,944,105

#### FEDERAL LAND BANKS

##### Program and Financing (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Program by activities:			
Operating costs:			
1. Operating cost.....	98,631	115,403	129,382
2. Interest on borrowings.....	1,346,291	1,558,704	1,780,515
Total operating costs, funded.....	1,444,922	1,674,107	1,909,897
Capital investment, funded:			
1. Loans made.....	4,951,986	5,348,885	5,885,325
2. Purchase of fixed assets.....	739	2,429	2,270
Total capital investment.....	4,952,725	5,351,314	5,887,595

## FEDERAL LAND BANKS—Continued

## Program and Financing (in thousands of dollars)—Continued

	1977 actual	1978 est.	1979 est.
Other costs funded:			
1. Dividends.....	1,043	1,238	1,471
Total program costs, funded..	6,398,690	7,026,659	7,798,963
Change in selected resources (deferred charges and other assets).....	12,089	3,334	1,418
Total obligations.....	6,410,779	7,029,993	7,800,381
<b>Financing:</b>			
Offsetting collections from: Non-Federal sources:			
Loans repaid.....	-2,010,829	-2,376,502	-2,541,427
Revenue.....	-1,644,453	-1,898,407	-2,174,407
Sale of capital stock.....	-166,996	-185,093	-205,896
Other gains or losses.....	-8,254	-8,995	-9,920
Unobligated balance available, start of year:			
Authority to borrow.....	-19,656,694	-22,847,227	-28,307,412
Fund balance.....	-152,431	-244,368	-276,395
Unobligated balance available, end of year:			
Authority to borrow.....	22,847,227	28,307,412	34,157,666
Fund balance.....	244,368	276,395	369,287
Authority to borrow (permanent).....	5,862,717	8,053,208	8,811,877
Relation of obligations to outlays:			
Obligations incurred, net.....	2,580,247	2,560,996	2,868,731
Receivables in excess of obligations, start of year.....	-100,650	-244,368	-276,395
Receivables in excess of obligations, end of year.....	244,368	276,395	369,287
Outlays.....	2,723,965	2,593,023	2,961,623

The Federal land banks, through the 529 Federal land bank associations, which are located at the local level, make long-term real estate loans to farmers and ranchers. These banks and associations are under the general supervision of the Farm Credit Administration. The funds to finance these loans are obtained primarily from the sale of the banks' bonds to the public and from their own capital funds. These bonds are not guaranteed by the U.S. Government either as to principal or interest. All of their expenses are paid from their income and are not included in the budget of the United States. Included in these expenses is the land banks' share of the costs of the Farm Credit Administration.

The last of the Government capital that had been invested in the banks was repaid in 1947.

The Federal land banks presently operate under authorities contained in title I of the Farm Credit Act of 1971, Public Law 92-181, as amended.

## Revenue and Expense (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Operating income or loss (-):			
Revenue.....	1,644,453	1,898,407	2,174,407
Expense.....	-1,506,835	-1,708,011	-1,947,097
Net operating income, total.....	137,618	190,396	227,310
Nonoperating income: Other gains.....	8,254	8,995	9,920
Net income for the year.....	145,872	199,391	237,230

## Financial Condition (in thousands of dollars)

	TQ actual	1977 actual	1978 est.	1979 est.
<b>Assets:</b>				
Cash.....	23,560	27,171	28,188	29,347
U.S. securities (par).....	85,766	80,303	96,320	115,152
Other securities.....	26,894	43,277	82,425	100,327
Accounts and notes receivable (net).....	775,422	902,347	970,084	1,110,283
Selected assets:				
Deferred charges.....	23,079	29,375	31,443	33,492
Other assets.....	6,779	12,572	13,838	13,207
Mortgage loans.....	18,607,275	21,548,432	24,520,815	27,864,713
Delinquent installments, etc.....	27,612	34,579	39,170	43,218
Fixed assets (net).....	19,002	20,379	21,246	21,282
Total assets.....	19,595,389	22,698,435	25,803,529	29,331,021
<b>Liabilities:</b>				
Accounts payable and accrued liabilities.....	786,823	843,309	939,792	1,029,040
Provision for losses.....	129,319	200,707	246,508	283,309
Bonds and notes payable.....	16,853,726	19,535,293	22,097,008	25,057,894
Total liabilities.....	17,769,868	20,579,309	23,283,308	26,370,243
<b>Net equity:</b>				
Unobligated balance.....	19,809,125	23,091,595	28,583,807	34,526,953
Undrawn authorization.....	-19,656,694	-22,847,227	-28,307,412	-34,157,666
Total unexpended balance.....	152,431	244,368	276,395	369,287
Invested capital and earnings.....	1,673,090	1,874,758	2,243,826	2,591,491
Total net equity.....	1,825,521	2,119,126	2,520,221	2,960,778
Total liabilities and net equity.....	19,595,389	22,698,435	25,803,529	29,331,021

## Analysis of changes in net equity:

## Paid-in capital and participation certificates:

Opening balance.....	1,072,533	1,239,529	1,424,622
Transactions: Acquisitions, net.....	166,996	185,093	205,896
Closing balance.....	1,239,529	1,424,622	1,630,518
<b>Retained income:</b>			
Opening balance.....	752,988	879,597	1,095,599
Transactions: Transfer from provision for losses.....	-18,220	17,849	-1,098
Net operating income.....	145,872	199,391	237,230
Dividends.....	-1,043	-1,238	-1,471
Closing balance.....	879,597	1,095,599	1,330,260
Total net equity (end of year).....	2,119,126	2,520,221	2,960,778

## Object Classification (in thousands of dollars)

	1977 actual	1978 est.	1979 est.
Personnel compensation: Permanent positions.....	17,806	20,055	22,117
Personnel benefits: Civilian.....	4,010	4,490	4,996
Travel and transportation of persons.....	1,972	2,214	2,454
Communications, utilities, and other rent.....	3,330	3,688	4,060
Printing and reproduction.....	1,020	1,130	1,250
Other services.....	12,034	13,811	16,300
Equipment.....	797	884	973
Land and structures.....	739	2,429	2,270
Investments and loans.....	4,951,986	5,348,885	5,885,325
Interest and dividends.....	1,347,334	1,559,942	1,781,986
Undistributed operating expenses.....	57,662	69,131	77,232
Total costs, funded.....	6,398,690	7,026,659	7,798,963
Change in selected resources.....	12,089	3,334	1,418
Total obligations.....	6,410,779	7,029,993	7,800,381











